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UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

FEDERAL TRADE COMMISSION, et al.,

Plaintiffs,

v.

AMAZON.COM, INC., a corporation,

Defendant.

Case No. 2:23-cv-01495-JHC

**AMAZON’S OPPOSITION TO  
PLAINTIFFS’ MOTION TO COMPEL**

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## INTRODUCTION

1  
2 Plaintiffs paint a misleading picture of Signal use by Amazon personnel in an attempt to  
3 compel discovery of privileged documents. As Plaintiffs know, the Signal messaging application  
4 was not a substitute for Amazon’s detailed written communications. Rather, it was a secure and  
5 informal means of short-form messaging that certain employees began using following a broadly-  
6 publicized incident in which Jeff Bezos’s phone was hacked by agents of a foreign government.  
7 Despite the FTC’s best efforts to malign it, that use was an appropriate response to the hacking  
8 incident: Signal and similar secure messaging applications are widely used—including by  
9 numerous federal and state actors—precisely because they are more secure than ordinary text-  
10 messaging applications.

11 There is also no evidence, despite the FTC’s best efforts to suggest otherwise, that Amazon  
12 personnel used Signal to discuss the business practices at issue in this case. The FTC knows this  
13 because they deposed Amazon’s executives about their use of Signal and, at Amazon’s invitation,  
14 inspected work-related Signal conversations from the start of Signal use following the hacking  
15 incident through May 2022. Amazon then produced the Signal messages Plaintiffs requested from  
16 those inspections and offered additional inspections and productions. As a result, Plaintiffs  
17 possess, or have been offered access to, virtually all the information Amazon has on this topic.  
18 That information reinforces the executives’ legitimate use of Signal, and provides no indication  
19 that Signal was used to conceal or spoliage evidence for this case.

20 The only thing Amazon has declined to disclose are privileged communications with  
21 counsel. Plaintiffs do not dispute that these materials are privileged, and their motion does not  
22 justify piercing the privilege, for four reasons: First, courts facing similar requests have required a  
23 predicate showing that responsive or material communications were likely deleted, which  
24 Plaintiffs here cannot make. Second, while Plaintiffs complain about the timing of certain  
25 preservation notices and guidance, those complaints do not support discovery of their contents.  
26 Third, courts have ordered lesser alternatives that protect the privilege—such as disclosure of the

1 recipients and dates of preservation notices and holding a corporate deposition on preservation—  
 2 which Amazon has already provided here. Fourth, Plaintiffs have not demonstrated that discovery  
 3 of privileged materials is necessary to litigate preservation in this case.

#### 4 **BACKGROUND**

5 As of 2022, approximately 40 million people use Signal. *See* Ex. 1 at 2.<sup>1</sup> The application’s  
 6 popularity has risen sharply, from approximately 500,000 users in 2019. *See* Ex. 2 at 3. According  
 7 to public reports, countless federal and state officials use Signal to discuss work. *See* Ex. 3.  
 8 Officeholders in many Plaintiff States communicate with employees over Signal. *See id.* The U.S.  
 9 Senate and the European Commission (the E.U.’s antitrust regulator) explicitly endorse the use of  
 10 Signal for work. Exs. 4 & 5. Meredith Whittaker—the president of the non-profit Signal  
 11 Foundation, whose mission is to protect user privacy—even served as an official advisor to FTC  
 12 Chair Lina Khan. *See* Ex. 6 at 2.

13 Signal is neither owned nor operated by Amazon. It is a free, publicly available, and secure  
 14 messaging application. *See* Ex. 7. Anyone can download Signal onto a mobile phone or other  
 15 personal device. Signal ensures a user’s privacy and prevents hacking through end-to-end  
 16 encryption. Signal messages are stored only on the devices participating in a conversation, and not  
 17 on any server or other location.

18 Like WhatsApp and other popular messaging applications, Signal has an ephemerality  
 19 feature (sometimes called the disappearing message or “DM” feature). This feature allows users  
 20 to set the time that messages will remain visible in each conversation. If a user turns the feature  
 21 on, subsequent messages in the conversation will disappear after a specified amount of time, until  
 22 the feature is turned off. The feature can be enabled or disabled by any participant to the Signal  
 23 conversation.

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24  
 25 <sup>1</sup> Exhibits filed in support of this opposition are attached to the Declaration of Kosta S. Stojilkovic and are cited as  
 26 “Ex. \_\_\_.” Citations to Plaintiffs’ Motion to Compel are cited as “Mot. \_\_\_,” and exhibits attached to the declaration in  
 support of the motion are cited as “Mot. Ex. \_\_\_.”

1 **I. Use Of Signal By Certain Amazon Personnel**

2 As Plaintiffs recognize, Amazon “famously uses dense six-page memos” to discuss  
3 business. Mot. 1. To Amazon and its founder Jeff Bezos, “Well structured, narrative text is what  
4 we’re after . . . because the narrative structure of a good memo forces better thought and better  
5 understanding.” Ex. 8 at 2. Thus, many Amazon business meetings begin with the distribution of  
6 a six-page document to attendees, who read it before debating its merits. *Id.* at 1. Their conclusions  
7 are typically memorialized in communications on Amazon’s centrally-managed systems,  
8 including email and Chime (an Amazon conferencing and messaging application). No one claims  
9 that Amazon failed to preserve such communications. Indeed, Amazon already has produced to  
10 the FTC more than 1.7 million documents and more than 100 terabytes of data from numerous  
11 platforms and devices.

12 Signal has no part in Amazon’s practice of detailed writing and discussion. Instead, certain  
13 Amazon employees—like many of us—also occasionally texted each other on their personal  
14 phones, both for personal and work reasons. That practice evolved, however, after Jeff Bezos’s  
15 cell phone was hacked in 2018 and, by early 2019, that hack was linked to a foreign government.  
16 *See* Ex. 9 at 2–4; Ex. 10 at 4–5. As a result, in light of the demonstrated need for its enhanced  
17 security features, Mr. Bezos started using Signal on his personal phone, and certain Amazon  
18 executives followed suit. *See* Ex. 11 (Jassy) at 304:2–305:4; Mot. Ex. F (Bezos) at 277:3–16. For  
19 these individuals, just like other short-form messaging, Signal was not a means to send “structured,  
20 narrative text”; it was a way to get someone’s attention or have quick exchanges on sensitive topics  
21 like public relations or human resources. As Mr. Bezos testified, “[t]o discuss anything in text  
22 messaging or Signal messaging or anything like that of any substance would be akin to business  
23 malpractice. It’s just too short of a messaging format.” Ex. 12 at 269:13–17.

24 **II. Preservation Notices**

25 The FTC issued a preservation letter to Amazon in June 2019. Mot. Ex. K. The letter stated  
26 that the FTC was investigating Amazon’s “online retail sales and distribution,” but provided no

1 specificity into what aspects of this broad topic the agency might be scrutinizing. *Id.* After  
2 receiving this letter, Amazon sent preservation notices to more than 100 employees. Mot. Ex. D at  
3 5–9. The FTC followed up with a more formal letter, known as a Voluntary Access Letter  
4 (“VAL”), in August 2019, that included an equally broad range of topics and also encompassed  
5 specific requests for information about Amazon’s sale of Apple products (a topic that ultimately  
6 did not become part of this case). *See* Ex. 13.

7 In February 2020, the FTC issued a formal request for documents and information, known  
8 as a Civil Investigation Demand (“CID”), that provided further indication of the agency’s focus.  
9 At that time, Amazon issued another round of preservation notices. *See* Mot. Ex. D. at 3–5. Mr.  
10 Bezos received a preservation notice in April 2020. *See id.* at 3. He had previously received  
11 preservation notices in other matters, and Amazon was preserving his communications on  
12 centrally-managed systems long before the FTC’s investigation.

13 After lengthy negotiations with the FTC about the scope of the CID in Spring 2020,  
14 Amazon issued a third wave of preservation notices that June. *See id.* at 3–5. In all, Amazon issued  
15 preservation notices to approximately 400 employees. *See id.* at 5–9. The FTC and Amazon  
16 ultimately agreed that Amazon would collect documents from 133 of those employees. *See id.* at  
17 3–5. Collections were not limited to centrally-managed systems like email and Chime; Amazon  
18 also forensically imaged 143 computers and 19 personal phones. *See id.* at 15–19.

### 19 **III. Custodial Diligence**

20 Amazon started gathering information from potential custodians before the 133 custodians  
21 were finalized. During that diligence—made more difficult in the early months of the COVID-19  
22 pandemic—Amazon’s counsel managing the collection process learned that a minority of  
23 custodians at times used Signal to communicate about work. Many only used Signal for non-  
24 substantive purposes (such as scheduling, travel, or to prompt someone to check their email) or for  
25 a narrow range of issues clearly unrelated to the CID (*e.g.*, security or issues in foreign countries);  
26 for a few others, work-related Signal messages were no longer available to be collected. When



1 Amazon’s counsel learned that a custodian used Signal to discuss work-related matters, counsel  
2 communicated with that custodian about use and preservation of Signal messages. Mot. Ex. D at  
3 10–14. These preservation and collection efforts had to be taken on an individual basis because  
4 Signal is not an enterprise-managed application, and, unlike email, could not be preserved via  
5 Amazon’s IT systems.

6 In late September 2020, the FTC and Amazon finished negotiating parameters for  
7 production of documents and data. Amazon also issued written legal guidance to its entire senior  
8 executive team regarding use of ephemeral messaging applications. Mot. Ex. M. Amazon  
9 continued to advise custodians on messaging applications and their preservation obligations after  
10 this date. *Id.* (logging privileged legal guidance issued between October 2020 and March 2022).  
11 Amazon even provided executives with explicit instructions on how to disable Signal’s DM  
12 feature—instructions that have been produced to the FTC. Mot. Ex. N.

#### 13 **IV. Disclosure To The FTC**

14 While the investigation that led to this case was still ongoing, the FTC commenced a  
15 separate investigation into Amazon’s proposed acquisition of MGM. Amazon determined that  
16 certain custodians in the MGM investigation possessed potentially responsive Signal messages.  
17 As a result of Signal’s encryption technology, Amazon developed and implemented special  
18 methods in collaboration with its collections vendor to capture Signal messages by scrolling  
19 through conversations and taking screenshots of all work-related messages on a custodian-by-  
20 custodian basis. Amazon repeated this collection process as time passed. And Amazon produced  
21 responsive messages to the MGM investigation to the FTC.

22 On February 14, 2022, in connection with the MGM investigation, Amazon formally  
23 disclosed to the FTC that some custodians occasionally used Signal to discuss matters related to  
24 the acquisition. *See* Ex. 14. Mr. Bezos, Andy Jassy, Jeff Blackburn, and Mike Hopkins—all of  
25 whom are explicitly named in the FTC’s motion—were identified by name as Signal users in that  
26 disclosure. *Id.* at 3 n.3. Given Signal’s ephemeral messaging feature, Amazon also acknowledged

1 that “it is possible that some responsive communications were not available for collection and  
2 production,” but that any such hypothetical losses would have been “a *de minimis* percentage of  
3 the overall production universe.” *Id.* at 4. Amazon included these statements in its certification of  
4 substantial compliance, where such disclosures are typically made. *Id.*

5 On March 4, 2022, Amazon disclosed the use of Signal to the FTC team investigating this  
6 matter—but, unlike in the MGM investigation, no collected Signal messages were responsive here.  
7 Mot. Ex. D at 9.

#### 8 **V. Cooperation With The FTC**

9 The FTC eventually subpoenaed Amazon for additional information about the company’s  
10 preservation practices. In response, Amazon produced numerous policies related to document  
11 preservation, the use of personal devices for work, and related topics. Amazon also identified the  
12 dates and recipients of its preservation notices, the identities of custodians who occasionally used  
13 Signal, and the dates when Signal collections occurred. Amazon also provided a privilege log of  
14 legal guidance about Signal. And it prepared a corporate witness to provide sworn testimony on  
15 these topics, which the FTC took in October 2022. Amazon also logged potentially work-related  
16 Signal conversations, including any changes in DM settings in each conversation.

17 To address the FTC’s questions, Amazon went above and beyond its legal obligations and  
18 invited FTC staff to outside counsel’s offices to review the entirety of collected Signal  
19 conversations in which DM had been enabled, without regard to whether those messages were  
20 responsive to the FTC’s document requests. That is, Amazon allowed the FTC to review hard  
21 copies of Signal messages to see what the custodians were discussing, and in what depth,  
22 regardless of what those messages were about. The inspections occurred throughout the  
23 investigation, and ultimately encompassed more than 2,900 screenshots.

24 The FTC also took sworn testimony from Amazon executives about their Signal use,  
25 including Mr. Bezos, Mr. Jassy, and Mr. Blackburn, and five others. *See, e.g.*, Ex. 12 (Bezos) at  
26 268:17–24 (“I’ve used Signal for data security, you know, very personal [and] sensitive personnel

1 issues. Occasional sensitive PR issues. And, you know, and very minor things, like somebody will  
2 maybe say, Don't – don't forget to read this e-mail. Almost the way you might use text messaging  
3 or something for casual, I'm going to be ten minutes late to the meeting, that sort of thing."); Ex.  
4 11 (Jassy) at 304:22–305:4 (“And Signal, as an app, does endpoint-to-endpoint encryption, which  
5 meaningfully decreases the chance that some third party can intercept a communication or a  
6 message, so that was I think for—I didn't use it for most or all of my communication, but for—for  
7 information that we thought was potentially sensitive if it somehow got intercepted, that was when  
8 we chose to use it.”); Mot. Ex. G (Blackburn) at 202:21–24 (“I started—it's the beginning of 2019,  
9 around there. It was related to Jeff. He likes security and wanting us to have a more secure way to  
10 text.”).

11 Amazon's cooperation has continued since Plaintiffs filed suit. When Plaintiffs requested  
12 production of a fraction of the screenshots the FTC had previously inspected, Amazon agreed. *See*  
13 Ex. 15. Amazon also agreed to produce corporate policies on preservation through December  
14 2023. *See* Ex. 16 at 4. And Amazon agreed to produce additional non-privileged documents related  
15 to ephemeral messaging for custodians in this case once those individuals are identified by the  
16 parties. Mot. Ex. R at 5. And Amazon has offered both an inspection of any collected Signal  
17 message postdating the FTC's prior inspections and a targeted production of such messages. In  
18 sum, as a result of Amazon's transparency, the only material information about Signal that  
19 Amazon has not shared with Plaintiffs is the privileged guidance provided by its attorneys.

## 20 **VI. Enterprise Wickr**

21 During its diligence and communication with the FTC, Amazon acquired a messaging  
22 application called Wickr. Like Signal, Wickr is a secure, end-to-end encrypted messaging  
23 application. But unlike Signal, the enterprise version of Wickr implemented at Amazon allows the  
24 company to automatically retain all conversations for custodians on litigation hold. As it rolled out  
25 the enterprise version of Wickr, Amazon provided further legal instructions to employees. *See*  
26 Mot. Ex. M; Mot. Ex. P.

1 **ARGUMENT**

2 “[T]he attorney-client privilege is, perhaps, the most sacred of all legally recognized  
3 privileges, and its preservation is essential to the just and orderly operation of our legal system.”  
4 *United States v. Bauer*, 132 F.3d 504, 510 (9th Cir. 1997). Plaintiffs’ motion does not justify  
5 piercing the privilege.

6 **I. The Requested Materials Are Privileged.**

7 The litigation holds and other legal advice Plaintiffs seek are privileged. Here, Plaintiffs  
8 agree that, “as long as certain conditions are met, the general rule is that document preservation  
9 notices are privileged and protected as work product.” Ex. 17 at 12. The same is true of the legal  
10 guidance related to those preservation notices. As noted in Amazon’s privilege log, this legal  
11 guidance addresses messaging applications generally, the use of Signal particularly, and Amazon’s  
12 efforts to implement Wickr. Mot. Ex. M. These documents contain legal advice prepared and  
13 disseminated by Amazon’s attorneys under attorney-client privilege. Such materials are privileged.  
14 *See, e.g., In re Hitachi Television Optical Block Cases*, 2010 WL 11748027, \*3 (S.D. Cal. 2010)  
15 (litigation holds are “presumptively privileged”); *United States v. Sanmina Corp.*, 968 F.3d 1107,  
16 1116 (9th Cir. 2020) (confidential legal advice is privileged).

17 **II. Plaintiffs Fail To Justify Piercing The Privilege.**

18 Attorney-client privilege is only breached in exceptional circumstances. Plaintiffs point to  
19 some courts’ willingness to entertain production upon a preliminary showing of spoliation. But  
20 “whether a ‘preliminary showing’ of spoliation has been made is necessarily a fact-based inquiry”  
21 that considers “proportionality and reasonableness.” *Little Hocking Water Ass’n, Inc. v. E.I.*  
22 *Dupont de Nemours & Co.*, 2013 WL 5311292, \*4 (S.D. Ohio 2013). Speculation that evidence  
23 has been spoliated is insufficient. *Id.* Here, Plaintiffs cannot make more than a speculative  
24 showing, and fail to justify the discovery of privileged documents.

1           **A. Plaintiffs cannot show that relevant or material evidence has been lost.**

2           The duty to preserve reaches only relevant documents. *See* Fed. R. Civ. P. 37(e). From the  
3 thousands of screenshots Plaintiffs have reviewed, they identified only three purported instances  
4 in which Amazon personnel used Signal to talk generally about “antitrust and competition-related  
5 business topics.” Mot. at 8. None of those messages suggest that relevant, let alone material,  
6 evidence has been lost.<sup>2</sup>

7           The first instance shows an employee sharing a news article about other technology  
8 companies. Mot. Ex. H (citing Ex. 18). The underlying article does not even mention Amazon. *See*  
9 Ex. 18. The second instance shows a public-relations employee sharing an article about Amazon’s  
10 advertising practices with Jeff Bezos, an attorney, and another public-relations employee. Mot.  
11 Ex. J (citing Ex. 19). That article mentions regulatory investigations into Amazon, but there is no  
12 discussion of the article—and certainly none of the underlying advertising practices—in the Signal  
13 conversation. *See* Ex. 19. In the third instance, Dave Clark—a former executive who oversaw  
14 Amazon’s logistics operations at the time—advised Jeff Bezos that Amazon had revised its  
15 contract with USPS and the contract was awaiting approval from USPS’s Board of Governors.  
16 Mot. Ex. I. The two do not discuss details, which makes sense because Amazon’s substantive  
17 decision-making on these topics was memorialized in documents produced to the FTC. Exs. 20–  
18 23.

19           Plaintiffs also note, and even paste into their motion, a screenshot showing that the DM  
20 feature was enabled in a Signal conversation between two executives, Mot. at 8–9, days after one  
21 of them received an email from a company attorney with the words “FTC investigations” in the  
22 subject line. But the email in question *had nothing to do with* the FTC investigation that led to this  
23 case. Indeed, neither of these executives (who work in M&A and not in Amazon’s business  
24 operations) had even received a preservation notice for this FTC investigation at the time. Thus,

25 \_\_\_\_\_  
26 <sup>2</sup> Some cases cited in Plaintiffs’ brief look to materiality, while others look to relevance. Amazon addresses both standards in this opposition.

1 their exchange has no bearing on Plaintiffs’ request for production of preservation notices and  
2 legal guidance in the investigation that led to this case.

3         The screenshots Plaintiffs identify fall short of demonstrating that Amazon personnel used  
4 Signal to discuss the matters at issue here. This case concerns certain specific Amazon business  
5 practices. Am. Compl. ¶¶ 4–7, 13–30. If the FTC had seen Signal messages containing material  
6 discussion of those business practices in the 2,900 screenshots they inspected, or there was any  
7 hint that such messages ever existed in the hours of testimony they took, they would have  
8 mentioned that in their motion. In fact, there is no evidence that Amazon personnel engaged in  
9 such discussions on Signal. As a result, contrary to the evidence, Plaintiffs ask this Court to  
10 speculate that the absence of any such messages means that they disappeared. Yet the equally  
11 logical explanation—made more compelling by the available evidence—is that such messages  
12 never existed.

13         Finally, Plaintiffs rely on anonymous sources in a 2022 Wall Street Journal article to claim  
14 that Amazon executives used Signal to communicate about “antitrust.” *See* Mot. at 1, 2, 9 (citing  
15 Mot. Ex. A). Even these anonymous sources—which only surfaced *after* Amazon disclosed Signal  
16 usage to the FTC—do not suggest that employees used Signal to discuss the practices at issue in  
17 this case. Reliance on that vague, anonymous characterization, particularly balanced against the  
18 more than 2,900 Signal screenshots the FTC has examined in detail, strongly suggests that  
19 Plaintiffs have no evidence that Signal use was relevant or material to this case.

20         The record here is very different than in the cases cited by Plaintiffs. In *Stevens v. Brigham*  
21 *Young University – Idaho*, the Court found that plaintiff’s destruction of *all* of her cell phone  
22 data—after she had “selectively” printed 800 relevant text messages from the phone—was  
23 evidence of spoliation. 2020 WL 7366318, \*1, \*4 (D. Idaho 2020). In *Al Otro Lado, Inc. v. Wolf*,  
24 a government official’s practice of shredding the hand-written notes he took during daily  
25 operational meetings spanning more than two years justified a preliminary showing of spoliation  
26 (but not the production of hold notices to the opposing party). 2020 WL 4432026, \*1–3, \*5 (S.D.

1 Cal. 2020). And in *Agne v. Papa John's International*, the court found that the defendant in a  
2 putative class action ordered a third-party vendor to destroy relevant evidence (specifically the  
3 lists they used to contact alleged class members as well as any complaints received for sending  
4 those text messages), which “seriously impacted the Plaintiff’s ability to identify relevant class  
5 members.” 2012 WL 12882903, \*3 (W.D. Wash. 2012). Here, Plaintiffs can only speculate—  
6 contrary to the evidence—that Signal use was relevant and material to their case, and their  
7 speculation is insufficient for the Court to make a preliminary finding of spoliation.

8 **B. Amazon timely issued preservation notices and legal guidance, and timing**  
9 **concerns do not support discovery of privileged contents.**

10 Plaintiffs’ motion places disproportionate weight on the timing of certain events. For  
11 example, Plaintiffs assert that Amazon’s preservation notice to Mr. Bezos was untimely. Mot. at  
12 10. But Amazon understandably did not issue preservation notices to everyone in the company  
13 upon first learning of the FTC’s investigation. *See, e.g., Day v. LSI Corp.*, 2016 WL 10352481, \*4  
14 (D. Ariz. 2016) (“Day has not provided any authority that required LSI to issue a universal  
15 litigation hold . . .”). And, aside from including Amazon’s sale of Apple products among the  
16 covered topics—a corporate relationship about which Mr. Bezos has limited (if any) unique  
17 knowledge—the FTC retained its incredibly broad scope in the August 2019 VAL. Ex. 13. It was  
18 not until the FTC and Amazon began constructive discussions over the agency’s CID that Amazon  
19 gained material insight into the focus of the FTC’s investigation. At that time, Amazon issued a  
20 preservation notice for this investigation to Mr. Bezos—and he had already received preservation  
21 notices in other matters and his documents and communications on Amazon’s systems were  
22 already being preserved.

23 Plaintiffs also contend that Amazon was obligated to issue custodial questionnaires and  
24 begin custodial interviews immediately upon receipt of the June 2019 preservation letter. Mot. at  
25 10–11. But Amazon could not be expected to do so based only on the understanding that the FTC  
26 was investigating Amazon’s “online retail sales and distribution,” Mot. Ex. K. at 1, because this is



1 tantamount to saying that the agency was investigating *the entirety of Amazon's retail* business. A  
2 preservation letter should inform a counter-party *what* it needs to preserve, not suggest that  
3 *everything* be preserved on an ongoing basis. *AMC Tech., LLC v. Cisco Sys., Inc.*, 2013 WL  
4 3733390, \*3 (N.D. Cal. 2013) (“Requiring a litigant to preserve all documents, regardless of their  
5 relevance, would cripple parties who are often involved in litigation or are under the threat of  
6 litigation.”).

7 In any event, the timing of Mr. Bezos’s preservation notice, custodial questionnaires, and  
8 ESI collections is immaterial to the relief requested here. Amazon has already disclosed the dates  
9 when company personnel, including Mr. Bezos, received preservation notices, and when custodial  
10 interviews and ESI collections occurred. Even if Plaintiffs’ complaints about the *timing* of those  
11 events had merit (and they do not), they would not justify disclosure of the privileged *contents* of  
12 preservation notices and other legal guidance. *See MedImpact Healthcare Sys., Inc. v. IQVIA Inc.*,  
13 2022 WL 1694428, \*3 (S.D. Cal. 2022) (“the contents of the litigation holds will shed no light on  
14 the timing of the holds themselves or on the separate and larger issues surrounding Plaintiffs’ ESI  
15 retention policies and practices”).

16 **C. The relief requested is improper.**

17 Even if Plaintiffs were able to make a preliminary showing of spoliation, “[a]ny concerns  
18 that Plaintiffs have about spoliation can be addressed through means other than forcing Defendants  
19 to reveal attorney-client privileged documents or documents protected by the work product  
20 doctrine.” *Shenwick v. Twitter, Inc.*, 2018 WL 833085, \*4 (N.D. Cal. 2018).

21 Courts often deny motions to compel production of privileged documents, and in some  
22 cases order a corporate deposition of the non-movant or disclosure of factual information about  
23 the hold notices. As one judge put it: “This Court reminds the moving parties that, while they are  
24 entitled to factual information and documents that are not covered by the attorney-client privilege,  
25 they are not entitled to the disclosure of confidential communications covered by the privilege  
26 even if related to evidence spoliation.” *Allen v. Purss*, 2022 WL 17733679, \*5 (D. Or. 2022). Other



1 courts have followed this approach. *See, e.g., MedImpact*, 2022 WL 1694428, \*3 (denying motion  
2 to compel production of litigation holds, but ordering a corporate deposition on preservation and  
3 related topics); *Thomas v. Cricket Wireless, LLC*, 2020 WL 7344742, \*3 (N.D. Cal. 2020)  
4 (similar). And Plaintiffs’ request here is doubly invasive of the privilege because they seek not  
5 only the production of Amazon’s preservation notices but also of “all documents relating to  
6 instructions or advice given to employees about the use of ephemeral messaging,” Mot. Ex. R at  
7 5, including attorney-client communications that elaborated on those notices and continued  
8 throughout the investigation.

9 Even in cases—unlike this one—in which the movant makes a preliminary showing of  
10 spoliation, courts frequently order relief short of the production of privileged materials. *See, e.g.,*  
11 *United States v. Cmty. Health Network*, 2023 WL 4761664, \*10–11 (S.D. Ind. 2023) (allowing  
12 deposition testimony about the defendant’s preservation efforts, but prohibiting questions about  
13 the contents of litigation holds); *United Illuminating Co. v. Whiting-Turner Contracting Co.*, 2020  
14 WL 8611045, \*2–3 (D. Conn. 2020) (ordering disclosure of the individuals who received litigation  
15 holds but not their contents); *Raynor v. District of Columbia*, 2020 WL 13603997, \*2 (D.D.C.  
16 2020) (ordering a 30(b)(6) deposition instead of production of litigation holds).

17 Here, as part of its efforts to be cooperative and transparent about Signal, Amazon has  
18 already provided the FTC with such discovery. Amazon disclosed the recipients and dates of its  
19 preservation notices, the identities of investigation custodians who used Signal, and the timeline  
20 and details of preservation efforts including Signal collections. *See* Mot. Ex. D. Amazon also  
21 allowed the FTC to inspect thousands of collected Signal messages even though they were not  
22 relevant to this case. Amazon produced a corporate deponent who testified on behalf of the  
23 company as to preservation and answered all of the FTC’s questions other than those about the  
24 contents of privileged materials. Amazon also acquired the Wickr messaging application and  
25 implemented an enterprise version that offers end-to-end encryption while preserving all messages  
26 by Amazon personnel on litigation hold.

1           **D. Plaintiffs have not demonstrated a need for privileged materials.**

2           Plaintiffs argue that they “need” the requested preservation notices and legal guidance “to  
3 assess whether Amazon failed to take reasonable steps to preserve documents and to map out what  
4 information has been destroyed.” Mot. at 12. This argument is not well-founded.

5           As explained, Amazon disclosed when preservation notices were provided to each  
6 investigation custodian, when additional legal guidance was provided, when Signal messages were  
7 collected, and what the DM settings were over time in those collected conversations. Amazon’s  
8 executives testified to their conduct upon receipt of the preservation notices and other legal  
9 guidance. *See, e.g.*, Mot. Ex. F. (Bezos) at 298:21–24 (“I tried very hard to be careful not to use  
10 [the DM feature], to preserve messages and only use disappearing messages on things that were  
11 not, you know, responsive to these document preservation requests.”).<sup>3</sup> Amazon also agreed to  
12 inspections and productions of collected Signal messages regardless of relevance. Given all this  
13 information, Plaintiffs have not demonstrated a need to pierce the attorney-client privilege. They  
14 can rely on all the information that Amazon has disclosed to date—including the more than 1.7  
15 million documents and 100 terabytes of data that Amazon produced from other sources—as well  
16 as the testimony of Amazon witnesses. And they will be free to rely on additional discovery that  
17 Amazon has offered on use and preservation of Signal beyond May 2022.

18           Finally, questions about privileged documents can be answered without piercing the  
19 privilege, because the Court could inspect them *in camera*. *See, e.g., In re Cathode Ray Tube*  
20 *Antitrust Litig.*, 2023 WL 5667882, \*5 (N.D. Cal. 2023) (conducting *in camera* review of litigation  
21 hold); *Al Otro Lado*, 2020 WL 4432026, \*1–3, \*5 (same). To be clear, Plaintiffs have not asked  
22 the Court to conduct such an inspection, and it is not necessary to resolve the instant motion. But

23 \_\_\_\_\_  
24 <sup>3</sup> Plaintiffs claim that one former Amazon executive—Jeff Blackburn—“did not understand Signal messages to be  
25 covered by those [preservation] notices.” Mot. at 5. But Mr. Blackburn was on sabbatical from Amazon from March  
26 2020 to May 2021, when several waves of preservation notices and legal guidance were issued via email. He received  
additional legal guidance upon his return to Amazon. *See* Mot. Ex. D. at 10. When asked, “Did you ever learn that  
Signal messages were or were not covered by the document preservation notices?” he testified that he discussed that  
issue with lawyers and followed their advice. Mot. Ex. G (Blackburn) at 221:21–222:17.

1 even if the Court would find it helpful to inspect these materials to confirm that custodians were  
2 advised on Amazon's preservation obligations, that still does not demonstrate *Plaintiffs'* need to  
3 obtain them in discovery.

4 **CONCLUSION**

5 The Court should deny Plaintiffs' motion.

6 DATED this 13th day of May, 2024.

7 *I certify that this memorandum contains 4,947*  
8 *words, in compliance with the Local Civil Rules*  
9 *and this Court's 5/9/2024 Order.*

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