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UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF VIRGINIA  
ALEXANDRIA DIVISION

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UNITED STATES, et al.,      :   Civil Action No.:
                             :   1:23-cv-108
        Plaintiffs,        :
versus                       :   Friday, April 28, 2023
                             :   Alexandria, Virginia
GOOGLE LLC,                 :
                             :   Pages 1 - 31
        Defendant.         :
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The above-entitled motion to dismiss was heard before the Honorable Leonie M. Brinkema, United States District Judge. This proceeding commenced at 10:00 a.m.

A P P E A R A N C E S:

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COMPUTERIZED TRANSCRIPTION OF STENOGRAPHIC NOTES

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P R O C E E D I N G S

THE DEPUTY CLERK: Civil Action 23-108, United States of America, et al. versus Google LLC.

Would counsel please note their appearances for the record.

MR. MENE: Good morning, Your Honor. Gerard Mene with the U.S. Attorney's Office.

THE COURT: Good morning.

MS. WOOD: Good morning, Your Honor. Julia Tarver Wood on behalf of the United States. With me today are my colleagues, Aaron Teitelbaum and Mr. Dan Guarnera.

MR. TEITELBAUM: Good morning, Your Honor.

THE COURT: And I recognize we probably have a fair number of other attorneys in the courtroom.

MS. WOOD: We do, Your Honor.

THE COURT: I'm only going to hear from the main spokespeople which are from the federal government and the Commonwealth of Virginia.

MS. WOOD: Yes.

THE COURT: All right. Is there someone here from Virginia?

MR. HENRY: Good morning, Your Honor. Tyler Henry from the Office of the Attorney General of Virginia on behalf of the plaintiff states.

THE COURT: Good morning. All right.

1 And for the defense.

2 MR. REILLY: Good morning, Your Honor.

3 Craig Reilly here for the defendant Google, together with my  
4 co-counsel Eric Mahr, Sara Salem and Daniel Bitton. And  
5 with the Court's permission, Mr. Mahr will address the  
6 Court.

7 THE COURT: Very good. Thank you, Mr. Reilly.  
8 Good morning.

9 All right. This is before the Court on the  
10 defendant's motion to dismiss. Obviously this has been a  
11 well-briefed motion. So I had a chance to go over the  
12 papers, but I'm going to give each side a brief opportunity  
13 to focus on any of the highlights that they really want to  
14 stress today.

15 And Mr. Mahr, you, I believe, filed early this  
16 morning some new authority. I don't know if the plaintiff  
17 had a chance yet to respond to that. So they should also,  
18 if they feel they need to respond, as well; all right?

19 MR. MAHR: Yes, Your Honor.

20 THE COURT: The podium is yours.

21 MR. MAHR: Thank you, Your Honor. And again,  
22 Eric Mahr on behalf of Google.

23 We appreciate your time, especially since Google's  
24 motion to dismiss is really directed to the critical  
25 gatekeeping function that the district court plays in all

1 cases, but we think especially in complex antitrust cases,  
2 and especially critical as that function in a district where  
3 we obviously move so quickly. Certainly there's not a  
4 different standard for antitrust cases under 12(b)(6), but  
5 the Supreme Court in *Twombly* made clear that in general and  
6 particularly in antitrust cases, a district court must  
7 retain the power to insist on some specificity in pleading  
8 before allowing a potentially massive factual controversy to  
9 proceed.

10 In words that directly address what we think is  
11 the let's-just-wait-and-see-what-happens-in-discovery  
12 approach that the plaintiffs are asking you to take in this  
13 case, the Supreme Court in *Twombly* went on to say: "It's no  
14 answer to say that a claim just shy of a plausible  
15 entitlement to relief can, if groundless, be weeded out  
16 early in discovery." We're just going too fast here.

17 The first time we met with you, you said -- you  
18 talked about running shoes, but you also talked about laser  
19 focus on the issues that matter. And we think, especially  
20 after a three-and-a-half-year investigation, the Department  
21 of Justice ought to be able to provide the detail this  
22 circuit requires with respect to their alleged market  
23 shares, ought to be able to plead the minimum market share  
24 to meet the Fourth Circuit's threshold for monopoly power,  
25 and ought to be able to plead, in a straightforward manner,

1 facts as simple as whether any of the federal agency  
2 advisers on -- advertisers on whom they seek relief are  
3 actually direct purchasers entitled to damages.

4 With the Court's permission, I'd like to first  
5 focus on three issues which -- I guess before turning to the  
6 more comprehensive one, market definition, which would  
7 result in the complaint's dismissal completely, but we have  
8 three points that, while not complete dismissals, I think  
9 are very clear on the face of the complaint, very different  
10 than the Southern District of New York cases, and would  
11 significantly narrow the issues in the case.

12 The first I mentioned earlier is the complaint's  
13 admission that Google's market share in AdX -- this is the  
14 ad exchange, the kind of middle part of the ad tech stack --  
15 is only around 50 percent, nowhere close to the Fourth  
16 Circuit's 70 percent threshold for monopoly power.

17 THE COURT: Well, you know, I think you  
18 overemphasize this bright-line or threshold matter.

19 I agree with you that the case law strongly  
20 suggests that it's unusual to find illegal monopolization if  
21 there's not at least a 70 percent, if not more, market  
22 share.

23 At the same time, however, as I've looked at that  
24 issue, and New York also looked at that similar type of  
25 argument, these types of complex cases look at multiple

1 factors. And so there are factors other than simply market  
2 share that could result in a finding of illegal monopolistic  
3 activity, such as, you know, really rapacious conduct with  
4 rivals, destruction of rivals, for no good economic reason.

5 And, I mean, there are allegations in this  
6 complaint that Google went out and specifically targeted and  
7 purchased rivals and then cannot show that there was a good  
8 economic reason for doing so other than to basically  
9 eliminate the rival.

10 Again, whether the evidence will support that at  
11 the end of the day is a totally different matter. But in  
12 terms of pleading, you know, you've got over 300 paragraphs.  
13 It's a horrendously long complaint. And I certainly don't  
14 disagree with you that probably a good portion of that  
15 complaint frankly could be cut. But obviously knowing that  
16 this would be a robust motion to dismiss in this case, I  
17 think that the plaintiff, you know, loaded up that complaint  
18 with an awful lot of detail.

19 And so the argument about the market share, I  
20 don't believe that the case law actually supports the  
21 argument that you've made. And certainly this is an issue  
22 which I think is sufficiently fact-specific, that it would  
23 not be appropriate to resolve it on a motion to dismiss.

24 MR. MAHR: If I can make just two points in  
25 response, and then I'll move to my next point, having heard

1 you.

2 THE COURT: All right.

3 MR. MAHR: The first point is, I think when you  
4 talk about -- there are two elements here, it's monopoly  
5 power --

6 THE COURT: Right.

7 MR. MAHR: -- and then conduct. And when you  
8 refer to rapacious conduct, which we obviously contest,  
9 that's a separate element. And part of what the plaintiffs  
10 do, they try to conflate the two elements. But monopoly  
11 power is a separate element.

12 With respect to monopoly power, I agree,  
13 70 percent is not like an absolute barrier, but there's no  
14 case that I'm aware of where these other factors have done  
15 the work to get a share of 50 percent up to 70 percent.  
16 That's kind of something that when it's close, these other  
17 factors can come in and affect how you look at the market  
18 share, but to make that kind of jump, there's no case out  
19 there that does it.

20 Moreover, the points that they try to say are  
21 additional factors are like super competitive pricing. But  
22 that's exactly the kind of conclusory statement that *Twombly*  
23 said, it's not enough. You just can't say super competitive  
24 pricing when other places in the complaint, like  
25 paragraph 224, Google -- they say Google's AdX price is only



1 one of the highest in the industry.

2 One of the highest in the industry is not super  
3 competitive monopolistic prices above everybody else; it  
4 just means some have high prices, some have lower prices,  
5 and Google has the higher prices. So they can't do the work  
6 with that.

7 The same on this point they stress about we've had  
8 a 20 percent price on AdX for 15 years. Well, the complaint  
9 itself said we started that 20 percent price in 2008 when  
10 AdX, the ad exchange, was nascent. So when you have  
11 nothing, we charge 20 percent.

12 The fact that in 15 years of allegedly unlawful  
13 conduct, that -- and alleged going from a nascent to a  
14 50 percent market share, Google hasn't been able to raise  
15 price once. That's an indication of the lack of market  
16 power; not the existence of it.

17 I appreciate you --

18 THE COURT: All right.

19 MR. MAHR: -- giving me time on that.

20 The other two points -- or the second point is  
21 plaintiffs' attempt to re-examine two transactions the  
22 federal government cleared well over a decade ago.

23 THE COURT: And they admit in the complaint -- at  
24 least from the Department of Justice's standpoint, they  
25 admit mea culpa that they made a mistake.

1           You know, I don't think that argument -- it may --  
2 whether or not it's permitted during the trial, should we  
3 have a trial, whether I would allow that to come in, but the  
4 fact that a decision is made at one point, and then as  
5 things evolve problems occur, I don't think that makes a big  
6 difference. I mean, at the time, what, the FTC and the --  
7 at the time the Department of Justice approved those two  
8 purchases or mergers, the evidence was different than it is  
9 now.

10           So, looking back, I mean, the Government has  
11 admitted that the Department of Justice made a mistake in  
12 letting you purchase AdMeld. I think that's the one that  
13 they were talking about. Yeah.

14           MR. MAHR: Well, take DoubleClick back to 2008.  
15 What they're doing is extending discovery back from 2013 to  
16 2016, which is really where the crux of the anticompetitive  
17 conduct they allege took place. And they're stretching  
18 discovery back to 2008 to ask you essentially to re-examine  
19 transactions that were found lawful after an eight-month  
20 investigation in the case of DoubleClick, and a six-month  
21 investigation in the case of AdMeld. And so this  
22 eight-month and six-month, we're going to go back and look  
23 at them 15 years later when we don't have contemporaneous  
24 documents, we don't have a contemporaneous understanding of  
25 the market then. That's what those mergers would be judged

1 on then.

2           There's no problem to say they've set the stage.  
3 Of course. And we give a very simple, but I think very apt,  
4 analogy that you buy a fancy sports car, you're setting the  
5 stage for maybe reckless driving and speeding years later,  
6 but that doesn't make the purchase of the sports car  
7 unlawful. It's still the reckless driving that's unlawful.  
8 And they haven't explained why -- the transactions  
9 themselves. They haven't alleged it. They just said it's  
10 table setting and setting the stage.

11           We think, on that basis, that there's no reason to  
12 go back -- to have the parties go back and try to redo what  
13 the Department of Justice and the Federal Trade Commission  
14 already comprehensively addressed 15 years ago.

15           THE COURT: All right.

16           MR. MAHR: The third point, the *Illinois Brick*  
17 indirect purchaser bar.

18           The plaintiffs do not contest that the indirect  
19 purchaser bar applies to the federal government, and yet all  
20 they said for their damages claims is in paragraph 278.

21 "United States departments and agencies, including ones in  
22 this district such as the Army, purchased open web display  
23 advertising using Google and non-Google ad tech tools."

24 That is not an allegation that they directly purchased  
25 anything from Google. And they don't even say they

1 purchased from Google, but just that the display advertising  
2 uses those tools.

3           We think that to -- you know, we think this  
4 matters, because, as you obviously know, lawyers preparing a  
5 case for a jury compared to preparing a case for an  
6 experienced sophisticated federal judge, it's a very  
7 different question, especially in cases as complex as this  
8 and an injury as complex as this. And the fact that they  
9 can't make a simple, straightforward allegation that we  
10 directly purchased X from Google, I think is really telling.  
11 They obviously know this is a requirement for damages; it's  
12 black-letter antitrust law, and, yet, they haven't said it.

13           Now, they also admit -- and this is important --  
14 that you -- that the key for *Illinois Brick* is to look at  
15 every stage of the ad tech products. Well, there is no way  
16 an advertiser -- and that's what the federal government  
17 agency advertisers are, advertisers. Advertisers don't  
18 purchase anything from publisher ad servers. And  
19 advertisers don't publish -- purchase anything from ad  
20 exchanges. They are on the other end of the ad tech stack.  
21 And so there can be no direct purchaser relationship with  
22 those two parts of the stack at all.

23           And when you get to the publisher -- the buyer's  
24 side, the advertising side, the advertising tools in the ad  
25 tech stack, they don't do any better there. Theoretically,

1 an advertiser could work -- purchase directly from a  
2 demand-side platform, but there's no allegations here of  
3 monopolization in demand-side platforms, so that's out.

4 And that leaves them with ad networks. And,  
5 again, theoretically, they could purchase directly from ad  
6 networks, but they haven't said. That requires us to spend  
7 a large part of our five-and-a-half months with these eight  
8 federal agency advertisers finding out what they bought,  
9 from whom, when. What kind of relationship did they have.  
10 Were they direct purchasers. Was there an ad agency in  
11 between. Did the ad network from which they purchased take  
12 ownership of the inventory and then resell it, or were  
13 they -- it's a mystery, and they could have easily pled it,  
14 and they failed to.

15 So, again, we think this matters, we think this is  
16 a way of narrowing the case, and it's an important ground  
17 for dismissal.

18 THE COURT: All right.

19 MR. MAHR: With that, I'll turn to market  
20 definition.

21 Now, this is obviously -- there's a lot of  
22 complexity, three market definitions. They have put a lot  
23 of adjectives in front of their market definition, and there  
24 are different reasons for each of the markets as to why  
25 those aren't valid. But I'm going to try to focus on just a

1 few of the fundamental cross-cutting flaws in their market  
2 definitions.

3           And, first, we recognize that, more times than  
4 not, market definition is a fact issue. But that doesn't  
5 change the fact that the Fourth Circuit has recognized  
6 dismissal is appropriate when the complaint fails to even  
7 attempt to plausibly explain why a proposed market should be  
8 limited in a particular way.

9           And if that weren't enough, and if *Twombly's*  
10 general direction for specific facts and conclusions were  
11 not enough, the plaintiffs in this case had the benefit of  
12 the first motion to dismiss in the ad tech constellation of  
13 the case -- the cases, and that was a ruling by  
14 Judge Freeman. And Judge Freeman could not have been  
15 clearer that the market alleged in that case, which was  
16 online display advertising services on the open web, like  
17 here, particularly concerned her because they excluded  
18 social media advertising and direct negotiations. And she  
19 ruled that if plaintiffs wanted to make -- to exclude those  
20 obvious substitutes -- and there might be a basis to exclude  
21 them, but they have to plead under *Twombly* additional facts  
22 that indicate that the categories accepted from the  
23 identified market are not economic substitutes.

24           They haven't even tried here. They --  
25 Judge Labson so -- Labson Freeman also specifically

1 admonished plaintiffs in that case that it is not sufficient  
2 for plaintiffs to allege, for example, that close-ended  
3 advertising services like Facebook, Amazon, Twitter, we can  
4 add TikTok and Snapchat to that, are not reasonable  
5 substitutes by just saying it's so. Instead, they have to  
6 explain, with factual allegations, not conclusions, why it's  
7 so.

8 I think the plaintiffs completely ignored -- and I  
9 know they're not bound by it, but they completely ignored  
10 that these obvious substitutes need to be -- you have to  
11 explain at least why they -- you don't believe that they're  
12 in the market.

13 And one reason we didn't challenge market  
14 definition in the Texas case in the Southern District of  
15 New York is there were twice as many paragraphs devoted to  
16 market definition that made those explanations. We don't  
17 agree with them, we think they're absolutely wrong, but we  
18 can't fight the allegations at a motion to dismiss stage.  
19 We can fight, under *Twombly*, the complete lack of any  
20 allegations, is what we have here.

21 Just to take a couple of these. You know, they  
22 exclude web -- they tried to limit it to web, that's one of  
23 the adjectives. That excludes advertisers that placed  
24 advertising on mobile apps as opposed to the Internet.

25 So take the New York Times. If you're a New York

1 Times reader, you can access the New York Times either by  
2 doing a search for it. If you can find a search engine, you  
3 could do a search for it and go onto the New York Times web  
4 page and read the New York Times there. Or you can have the  
5 app on your phone, which is also the New York Times, and you  
6 can read it through the app.

7 If an advertiser is looking to seek a New York  
8 Times reader, there's no explanation in the complaint as to  
9 why they would find advertising on the Internet site any  
10 different than advertising on the app. No explanation at  
11 all. We're just supposed to take their word for it, and  
12 they get a free pass into discovery.

13 Same with open. That one little adjective,  
14 "open," limits, very transparently -- excludes, very  
15 transparently, Facebook, TikTok, Amazon, the very companies  
16 Judge Freeman said if you're going to take this market  
17 definition seriously, you've got to at least explain why  
18 these people aren't included, and they ignored it all.

19 All of these are addressed in basically a  
20 footnote, Footnote 4, where they lay out all the different  
21 competitive constraints and all these other methods of  
22 digital advertising, and then say, but our focus is open web  
23 advertising. Markets aren't defined by the plaintiffs'  
24 focus; markets are defined by reasonable substitutes. And,  
25 again, the law is clear that if you're going to exclude



1 reasonable substitutes, you need to explain, in facts, not  
2 conclusions, why.

3 So those are my main points, Your Honor. I  
4 could -- I could talk more, but I think that's --

5 THE COURT: I think you've done a good job of  
6 focusing on what are the key points.

7 So now we'll give Ms. Wood a chance to respond. I  
8 assume you're going to be the main spokesperson.

9 MS. WOOD: Actually, Mr. Guarnera is going to  
10 respond, Your Honor.

11 THE COURT: All right. That's fine.

12 Start with the last question first, because that,  
13 obviously, is the absolutely core central issue, and that is  
14 the market.

15 MR. GUARNERA: The market definition issue, Your  
16 Honor?

17 THE COURT: Yes.

18 MR. GUARNERA: Yes, Your Honor.

19 So Google's arguments on market definition fail  
20 because we've taken the three markets -- the three markets  
21 at issue as they exist in the real world, as they are  
22 recognized by industry participants, including Google's own  
23 employees and Google's own internal documents, as we cite in  
24 the complaint. Figure 1, for example, lays out the ad tech  
25 stack exactly as we've pleaded it, Your Honor.

1           Google questions and quibbles with the precise  
2 degree of substitution that might be possible in our  
3 markets, but that's a fact-intensive question that does not  
4 approach the kind of glaring deficiency that the Fourth  
5 Circuit has said would be needed to grant a motion to  
6 dismiss on market definition.

7           Google referenced mobile advertising, for example,  
8 as an alternative form of digital advertising, but Google  
9 has a different product to -- Google, itself, uses a  
10 different product to sell -- to sell advertising on mobile  
11 apps, AdMob, as we allege.

12           And, Facebook, Your Honor, we -- firstly, it's  
13 important to note that all of Google's arguments about the  
14 markets assume the advertiser perspective. But here, the ad  
15 exchange, for example, it has to attract and appeal to both  
16 publishers and advertisers. And Google doesn't even allege  
17 that publishers, for example -- it would be an alternative  
18 for a publisher to use Facebook's ad tech products, because,  
19 of course, Facebook's products are just for Facebook. A  
20 publisher has no alternative to turn to if a monopolist were  
21 to raise the cost of a publisher ad server or an ad  
22 exchange.

23           We also allege that there are differences from an  
24 advertiser's perspective with respect to social media, for  
25 example. Such as the fact that social media has different

1 reach. Again, if you are buying into Facebook, that means  
2 your ad will appear on Facebook as opposed to the thousands  
3 upon thousands of other websites that are on the Internet,  
4 which allow opportunities for advertisers to reach -- to  
5 reach potential customers in a broad range of settings,  
6 including, you know -- again, on different types of  
7 websites, at different times, depending on, for example, if  
8 a customer just visited an advertiser's own website and the  
9 advertiser wants to target that user again in the near term.  
10 If that user is not on Facebook, then the advertiser won't  
11 be able to reach them at the time that doing so would be  
12 most valuable to the advertiser.

13 Google also mentioned Judge Freeman's opinion in  
14 the Northern District of California. Obviously that case is  
15 now a part of the broader MDL in front of Judge Castel. And  
16 the key distinction in that case, from our point of view,  
17 Your Honor, is that the advertiser plaintiffs in that case  
18 alleged an online display ad services on the open web  
19 market. In other words, they combined all of the ad tech  
20 products in one market. And when Judge Freeman asked them  
21 to replead, it appears that she essentially asked them to  
22 replead more facts about the specific products that the  
23 advertisers used in the ad tech stack. In other words, the  
24 products that we've already alleged.

25 Again, Your Honor, all of Google's market

1 definition arguments are ultimately fact-specific questions  
2 that are premature on a motion to dismiss.

3 THE COURT: All right. Then he raised several  
4 other issues of the direct purchase argument.

5 MR. GUARNERA: Yes, Your Honor.

6 We've alleged that the federal agency advertisers  
7 purchased display ads using Google's tools. And this  
8 allegation is sufficient because federal agency advertisers  
9 are, therefore, direct purchasers of Google services and  
10 are, therefore, entitled to recover the overcharges that  
11 Google imposed on them as a result of its monopolies.

12 In other words, the 20 percent take rate, the  
13 super competitive take rate that Google charges for its ad  
14 exchange, for example, that's money that is paid by the  
15 advertiser. It's taken out of the advertiser's payments.

16 *Apple v. Pepper*, Your Honor, provides a similar  
17 situation where there was a platform, in this case, Apple,  
18 that was charging an allegedly super competitive take rate,  
19 and the buyers on that platform were entitled, according to  
20 the Supreme Court, to seek damages as direct purchasers  
21 because they were the ones who were paying the overcharge.  
22 And it's -- it's the same situation here, Your Honor.

23 THE COURT: Well, I think the Supreme Court  
24 bricklayer case, which is the one everybody cites for this  
25 concept of direct versus indirect purchaser, the facts in

1 that case are so different from what they are here.

2           Again, the Court was properly concerned about the  
3 multiple layers between the anticompetitive conduct, I guess  
4 the manufacturer of the bricks themselves, and the ultimate  
5 purchaser. That there was a masonry contractor, who then  
6 would sell to the general contractor, who then would sell to  
7 the State of Illinois. And the problem is, you know, who  
8 does Illinois sue? I mean, yes, Illinois is being -- when  
9 they pay their general contractor at an inflated rate, but  
10 that inflation is due two or three steps back.

11           This is, in my view, a completely different  
12 situation. As you said, you pay Google. Whether it's  
13 Google, you know, ad server or Google exchange or Google  
14 publisher, it's still all Google.

15           I think the only argument that defendants might  
16 have down the road -- which, again, is a fact situation --  
17 is if you all had used a real middleman, then there might be  
18 a problem, or two middlemen. So, unfortunately, that will  
19 require discovery. But, I mean, discovery shouldn't be that  
20 difficult. You ought to have that data at your hands right  
21 now. I would think probably almost a request for admissions  
22 and a couple of quickie interrogatories should probably  
23 flesh that out rather quickly.

24           So I don't think the direct/indirect issue has any  
25 real clout on this one.

1           Go ahead. Let me hear you respond to the other  
2 ones then. Market share.

3           MR. GUARNERA: Yes, Your Honor.

4           As Your Honor indicated, we completely agree that  
5 the Supreme Court has been explicit that there is no  
6 50 percent cutoff. And I think a careful reading of the  
7 Fourth Circuit cases proves that the Fourth Circuit doesn't  
8 think there's a hard cutoff either.

9           Rather, when a plaintiff has alleged direct  
10 evidence of the ability to control price and exclude  
11 competitors, that's the ultimate question. That is the  
12 functional test of whether a defendant has monopoly power,  
13 and we've pleaded both here.

14           Google claimed that our allegations that Google  
15 charges super competitive prices are conclusory, that is  
16 certainly not true. I would direct the Court to  
17 paragraphs 149, 196, 224, 230, 266, where, for example, we  
18 allege that real-time bidding technology has become largely  
19 commoditized. In fact, Google itself is concerned that it's  
20 become commoditized. And, additionally, paragraph 149 where  
21 we describe AdMeld which charged a 7 percent fee to provide  
22 similar real-time bidding technology. These allegations,  
23 again, are more than sufficient on a motion to dismiss.

24           And, similarly, we also allege extensive examples  
25 of how Google has used -- has rigged auctions, has excluded

1 competitors in order to, again, control its monopoly  
2 positions in each of these markets. And that, again -- all  
3 the various forms of conduct that we have alleged are  
4 unlawful, show direct evidence that Google has been able to  
5 exclude competitors from the ad exchange market.

6 THE COURT: All right. And the last issue is the  
7 use of -- or reference in the complaint to the acquisition  
8 of DoubleClick and AdMeld, which were events that occurred,  
9 you know, quite a few years ago in a different context,  
10 frankly. The Internet was, you know, different then than it  
11 is now. The online commerce was different then than it is  
12 now. And so I am curious as to how, if the case were to go  
13 to trial, you intend to focus on those two acts. I mean,  
14 they occurred. The Government, at the time they occurred,  
15 approved them, did not see an anticompetitive problem, and  
16 things changed.

17 I sort of agree on this one with defense counsel,  
18 that there shouldn't be a whole lot of time spent, other  
19 than this is a historical event, it sort of led us to where  
20 we are today.

21 Do you expect to do more than that with those two  
22 events?

23 MR. GUARNERA: I think so, Your Honor.

24 Firstly, I -- it's not -- when an agency reviews  
25 an acquisition, it does not approve the acquisition. It's

1 not a blank check to get out of jail free on any subsequent  
2 use of the acquired asset.

3           The question here in a Section 2 case allows the  
4 Court, allows the jury to look back and to see what Google  
5 has actually done with the assets that it acquired. Google  
6 is just at war with the Supreme Court's precedent on this  
7 point to say that the use of an acquired asset, after it's  
8 been acquired, is not actionable under Section 2.

9           There are numerous Supreme Court decisions that  
10 look back on acquisitions as evidence of a course of  
11 anticompetitive conduct, as enabling anticompetitive  
12 conduct. The 1957 *du Pont* case, *ITT Continental Baking*,  
13 *Grinnell*. All these cases involve, again, mergers that had  
14 occurred, acquisitions that had happened in the past, but  
15 were still considered relevant to the -- to causes of  
16 actions, to anticompetitive conduct subsequently.

17           With respect to the significance of the agency  
18 review, Your Honor, just a few years ago, the Fourth Circuit  
19 in *Steves & Sons v. Jeld-Wen* specifically agreed with the  
20 district court who had prohibited the jury from hearing any  
21 evidence that the Department of Justice had investigated the  
22 merger previously because it was considered irrelevant.

23           And the HSR Act, which permits the agencies to  
24 conduct premerger review, has a provision that specifically  
25 says that the agencies, in fact, anyone, can challenge a



1 merger at any time after it closes, even if the agency  
2 reviewed it prior to closing.

3           And in this case, Your Honor, the DoubleClick and  
4 AdMeld conduct itself had significant effects on Google's  
5 ability to control and maintain monopolies in these three  
6 markets.

7           On AdMeld, for example, AdMeld offered a competing  
8 technology that would have undermined the power of AdX, and,  
9 therefore, given publishers the ability to substitute other  
10 technologies that would allow broad real-time bidding for  
11 Google's otherwise must-have ad exchange. And when Google  
12 acquired AdMeld, it shut down that competing technology,  
13 taking it out of the market, taking away a nascent  
14 competitor that publishers could have turned to as an  
15 alternative to Google's monolithic control of the ad tech  
16 stack.

17           And, similarly, DoubleClick. Google, which  
18 already had incredible power on the ad network side of the  
19 stack, acquired DoubleClick, which had 60 percent share on  
20 the publisher ad server side, as well as an ad exchange, and  
21 then, through that acquisition, had, again, a leading  
22 position across the entire ad tech stack, which Google  
23 proceeded to reinforce and cement by making Google ads  
24 demand, advertiser demand, exclusive to Google's own  
25 products.

1           So we think that both of these forms of conduct  
2 are important to the overall case and do play an important  
3 role, both as a history of how Google came to be the  
4 dominant player that it is, but also because the  
5 acquisitions themselves were anticompetitive.

6           THE COURT: All right. Thank you.

7           MR. GUARNERA: Thank you, Your Honor.

8           THE COURT: All right. Mr. Mahr, do you want to  
9 respond to any of that?

10           MR. MAHR: I do, Your Honor. I'll be brief, but  
11 I'll take them in reverse order.

12           The last point, that's exactly why we provided you  
13 with the *New York Meta* decision that was handed down  
14 yesterday by the D.C. circuit, in which they make clear that  
15 past transactions don't become part of the course of conduct  
16 just because there was allegedly later anticompetitive  
17 conduct.

18           If they have an anticompetitive conduct case, they  
19 can bring that -- they're going to bring that  
20 anticompetitive conduct case. But the difference in  
21 treating the original mergers as an independently  
22 anticompetitive act as part of the course of conduct versus  
23 just a stage-setting fact is significant here because it  
24 requires us to go back five extra years in an already  
25 15-year scope of discovery just to try to redo what the

1 federal government did comprehensively 15 years ago.

2           On the monopoly power, I heard something about  
3 real-time bidding being commoditized. But, again, that  
4 doesn't say anything about monopoly power. Fifteen years  
5 Google has had the ad exchange. Fifteen years it hasn't  
6 been able to raise its price from 20 percent. After  
7 15 years, it only has a 50 percent market share, which means  
8 it loses one out of every two, and after 15 years, its  
9 prices are only among the higher prices in the market,  
10 according to paragraph 224. That is not monopoly power.

11           In terms of the *Illinois Brick* argument, I  
12 understand that in the *Brick* case, one company creates the  
13 materials for the bricks, then makes the bricks, and then  
14 sells the bricks. It's all the same company controlling the  
15 whole time, and that's why *Illinois Brick* only looked at the  
16 direct purchaser in that case.

17           But, in this case, it's not an ineluctable path  
18 from publisher to advertisers. Among other things, we know  
19 that there's only a 50 percent market share at that ad  
20 exchange level. So half of the sales from any publisher are  
21 going through things other than Google's ad exchange. So  
22 it's not like the *Illinois Brick* facts where they're all  
23 going through the same actor, but, instead, 50 percent are  
24 going through ad exchange. And then when you get to the  
25 advertiser tools, they don't even seek monopoly power, even

1 under their strained and narrow market definitions for  
2 demand-side platforms, because there's so many of them. So  
3 there's just not this direct line that was present in  
4 *Illinois Brick*.

5           Finally, on the market definition, I hear that --  
6 criticism that we are assuming the advertising perspective.  
7 First, the DOJ comes here to you on behalf of the United  
8 States as advertisers. They're the federal agency  
9 advertisers. And then they say, well, don't look at the  
10 advertiser perspective, but that is the perspective that  
11 they come to you as.

12           And, again, we think after a three-and-a-half-year  
13 investigation, with Judge Freeman specifically saying that  
14 if you're going to talk about these markets, you've got to  
15 be able to deal with these obvious substitutes that are  
16 throughout the complaint -- mentioned throughout the  
17 complaint. You can't just say, we've decided to focus on  
18 something else.

19           They've come to the rocket docket, they want to  
20 move faster than any other court in the country moves, they  
21 want to leap in front of the Southern District of New York  
22 cases, they had a three-and-a-half year investigation, and  
23 we think they need to be held to a higher standard and not  
24 given a pass on a motion to dismiss.

25           THE COURT: All right. Well, I appreciate the

1 argument, and I recognize that the discovery burden is  
2 heavy, but I know that Judge Anderson is working with you to  
3 make sure that, Number 1, their discovery requests are  
4 appropriate; and, Number 2, that the responses are coming in  
5 promptly and appropriately.

6 But I've looked carefully at this case, and, as I  
7 said, it's a very, very long and technical complaint. At  
8 this point, though, the Court must draw all inferences in  
9 favor of the plaintiff, even though it's an antitrust case,  
10 and I am satisfied that there are enough specific  
11 allegations, including various quotes from people within  
12 Google, you know, referring to some competitors as  
13 presenting existential threats.

14 Now, again, a business has a right, in our, you  
15 know, competitive capitalistic society, to try to protect  
16 itself and to try to maximize profits. You know, that's our  
17 economic system.

18 But, at the same time -- this is, again -- as  
19 almost all cases that ultimately wind up in this court, it's  
20 a balance. There's a balance between trying to encourage  
21 innovation and reward people and companies that are able to  
22 come up with new ways of doing things, to reward them by  
23 making a good profit.

24 At the same time, sometimes programs that begin  
25 completely benignly, perfectly appropriately, we want to

1 maximize our profit. Nothing wrong with that. But because  
2 of the way things evolve, at some point, it goes over the  
3 line, and it now becomes so successful that it's basically  
4 stifling innovation and competition, and the market is  
5 closing down.

6 I mean, that's the essence of antitrust law is to  
7 try to keep -- you know, nothing is static, to try to keep  
8 the system working by recognizing that, at certain points,  
9 some companies may get too big for their own good, they're  
10 self-imploding, or the technology may become so dominant  
11 that it's just crushing all other elements where there can  
12 be innovation. And whether or not, at the end of the day,  
13 the plaintiff that has the burden of proof can show that,  
14 that's another question.

15 Obviously whether the market has been properly  
16 described here or defined here is a very legitimate  
17 question, but I'm still satisfied, at this point, it's been  
18 adequately alleged; and B, that it's fact-specific. And  
19 whether these other markets are equivalent is going to be a  
20 question of fact, in my view; it's not a question of law.

21 Again, on the direct/indirect, there -- I think,  
22 at least as the allegations are, there's a very strong case  
23 that this was a direct purchase because of the nature of how  
24 the Google system is set up. Again, how much damages, if  
25 any, result from that is a completely different question.

1 And so, I'm satisfied.

2 Now, some things, like the degree to which  
3 discussion about DoubleClick and AdMeld and the way in which  
4 they were first -- when it thought about in terms of, you  
5 know, Google's planning about acquiring them and whether or  
6 not back then it had an improper anticompetitive intent, I  
7 don't know what the evidence is going to show. Motions in  
8 limine can address how, if at all, that is going to be  
9 addressed during a trial, should we get to that point.

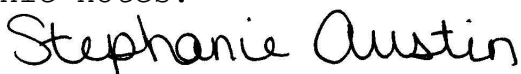
10 But, at this point, I'm going to deny the  
11 defendant's motion to dismiss. I'm finding that the  
12 complaint read as we must with the deference given to the  
13 allegations are sufficiently specific to support all five of  
14 the claims, which are three specific claims as to each of  
15 these three markets, the fourth claim being the tying  
16 allegation, and the fifth claim being the one for direct  
17 damages to the federal plaintiff.

18 So I'm denying the motion, and I hope that you all  
19 can continue to work well on the discovery issues.

20 We'll recess court for the day.

21 (Proceedings adjourned at 10:40 a.m.)

22 -----  
23 I certify that the foregoing is a true and accurate  
24 transcription of my stenographic notes.

25 

Stephanie M. Austin, RPR, CRR