## UNITED STATES DISTRICT COURT DISTRICT OF CONNECTICUT

WE THE PATRIOTS USA, INC., : 3:23-cv-00727

MATTHEW SHERMAN, BRANDON TISCHER

Plaintiffs.

:

V.

NED LAMONT, :

Defendants. : JUNE 6, 2023

#### **COMPLAINT**

- 1. This is an action to enjoin enforcement of portions of a new law that will restrict the right of Connecticut residents to carry firearms in public places and to purchase such firearms as they believe necessary to defend themselves. The plaintiffs contend that the new law, signed by Gov. Ned Lamont on June 7, 2023, and going into effect on October 1, 2023 unlawfully abridges their rights under the Second Amendment to the United States Constitution and under Article First, Section 15 of the Connecticut Constitution. It does so by prohibiting a person from "knowingly carry[ing] any firearm with intent display such firearm" and restricting their right to purchase firearms from any given dealer to no more than three guns in 30 days.
- 2. We The Patriots USC, Inc. is a nonprofit public charity organized and operated exclusively for tax-exempt purposes in accordance with Section 501(c)(3) of the Internal Revenue Code. More specifically, it is dedicated to promoting and defending constitutional rights, including Second Amendment Rights, through education, outreach, and public interest litigation. As a Section 501(c)(3) public charity, it has members who participate in its tax-exempt activities as volunteers and committed community stakeholders bringing and supporting litigation in federal and state courts on a variety of

constitutional and other freedom-related matters directly affecting their rights and interests. Its members include Connecticut residents affected by the matters complained of herein and share common claims to that brought by We The Patriots USA, Inc. in its representative capacity. We The Patriots USA, Inc., is registered as a Connecticut corporation.

- 3. Matthew Sherman is an adult resident of the State of Connecticut residing in Hamden. He is licensed to carry a firearm in Connecticut.
- 4. Brandon Tischer is an adult resident of the State of Connecticut residing in Wolcott. He is licensed to carry a firearm in Connecticut.
- 5. Ned Lamont is the governor of the State of Connecticut and is the state's top elected official with responsibility to assure that the laws of the State of Connecticut are enforced. He is sued in his official capacity only.
- 6. The Court has jurisdiction over this action under 28 U.S.C. §§ 1331, 1343, and 2201 as well as 42 U.S.C. §§ 1983 and 1988. Venue is appropriate under 28 U.S.C. § 1391 because all parties are domiciled in Connecticut, and all of the factual events giving rise to the cause of action occurred in Connecticut.
- 7. The Second Amendment to the United States Constitution guarantees an individual the right to bear arms. "A well regulation militia, being necessary to the security of a free state, the right of the people to keep and bear arms, shall not be infringed." United States Constitution, Second Amendment. The United States Supreme Court has held that this a personal right, enforceable against the States. *District of Columbia v. Heller*, 554 U.S. 570 (2008); *McDonald v. Chicago*, 561 U.S. 742 (2010).
- 8. Article First, Section 15 of the Connecticut Constitution guarantees an individual the right to bear arms. "Every citizen has a right to bear arms in defense of

himself [or herself] and the state" Connecticut Constitution, Art. I, Section 15. This right has been part of the state's constitution since 1818. This right has been construed to be a right to bear arms "in defense of [one]self and the state." "[T]he constitution protects each citizen's right to possess a weapon of reasonably sufficient firepower to be effective for self-defense." *Benjamin v. Bailey*, 234 Conn. 455, 465 (1995).

- 9. On June 7, 2023, Gov. Lamont signed into a law An Act Addressing Gun Violence, a purported response to soaring homicide rate in major Connecticut cities and reports of increased violent crimes such as car jackings. Connecticut rates of homicides and property crime are significantly above the national averages, according to statistics maintained by the Federal Bureau of Investigation. (Appendix A)
  - 10. The new legislation is scheduled to take effect on October 1, 2023.
- 11. Although Gov. Lamont called the bill a means of addressing gun violence, it will have the unintended effect of making the streets more dangerous for law abiding citizens who will have fewer options with which to defend themselves against violent assault in public places
- 12. There are approximately 82,400 guns registered with state officials in Connecticut. The state has one of the lowest rates of gun ownership in the United States, ranking 43<sup>rd</sup>, with 18.8 percent of the population owning a gun. The national average is 39.8 percent. (<a href="https://wisevoter.com/state-rankings/gun-ownership-by-state/">https://wisevoter.com/state-rankings/gun-ownership-by-state/</a>, last checked June 2, 2023) The number of unregistered guns is unknown.
- 13. Gun violence is often committed by individuals who do not possess legal firearms and who obtain them by unlawful means.

- 14. In recent years, Connecticut has adopted a series of law and public policies designed and intended to make police more accountable to the communities they serve. An unintended consequence of these efforts has been to provide officers with incentives to avoid responding to all but the most serious calls for fear that they will be to scorn, ridicule and punishment if they use their discretion in a tense or uncertain situation in such a way as to cause injury to a third party. The state has also adopted policies designed and intended to make it more difficult to hold in custody folks accused of violent crimes. Parole officials have also relaxed the standard for releasing persons convicted of violent crime back to their communities.
- 15. The result of these policies and laws has been to create a perception the streets are less safe than they used to be.
- 16. The plaintiffs choose to arm themselves against what they reasonably believe to be the threat of violence in public places in the state of Connecticut.
- 17. Prior to the passage of new Public Act, Connecticut was an "open Carry" state, in which registered gun owners were permitted to carry their weapons openly displayed in public, a practice some believe to be associated with a general deterrence of strangers to engage in acts of violence.
- 18. The new restricts the right of a registered gun owner to carry their right to do so by making it a crime to open carry a firearm in Connecticut unless one meets the requirements of a narrow class of exemptions, such as being a law enforcement officer. HB 6667, Sec. 2.
- 19. The unintended consequence of this law will be to prohibit those in lawful possession of a gun permit to carry their weapon openly for the purpose of self-defense

while leaving unaddressed the fact that many individuals unlawfully possess, carry, and then use guns to commit crimes.

- 20. The plaintiffs contend that while the state of Connecticut punishes those crimes it is able to detect, it does not, and cannot, adequately protect citizens from crimes that have no yet occurred. The open carry ban irrationally makes the streets less safe for ordinary citizens.
- 21. The new Public Act also prohibits a person from acquiring more than three handguns within a 30-day period from any particular dealer, an arbitrary limit bearing no relation to public safety, but infringing a citizen's right to choose the manner and means of defending himself or herself. HB 6667, Section 9(f)(1).
- 22. The act violates both the state and federal constitutional rights to bear arms.

# **COUNT ONE – The Open Carry Restriction Violates the United States Constitution**

- 23. Paragraphs one through 22 are incorporated herein.
- 24. The Act in Section 2 unlawfully infringes the right to bear arms under Second Amendment to the United States Constitution

#### **COUNT TWO – The Open Carry Restriction Violates the State Constitution**

- 25. Paragraphs one through 22 are incorporated herein.
- 26. The Act in Section 2 unlawfully infringes the right to bear arms under Article First, Section Fifteen of the Connecticut Constitution.

# COUNT THREE – The Purchase Limitation Violates the United States Constitution

27. Paragraphs one through 27 are incorporated herein.

28. The Act in Section 9 unlawfully infringes the right to bear arms under the Second Amendment to the United States Constitution.

# **COUNT Four – The Purchase Limitation Violates the Violates the United States Constitution**

- 29. Paragraphs one through 22 are incorporated herein.
- 30. The Act in Section nine unlawfully infringes the right to bear arms under Article First, Section 15 of the Connecticut Constitution.

#### **Declaratory and Injunctive Relief**

WHEREFORE, the Plaintiffs seeks declaratory injunctive relief as follows:

- A. A declaratory judgment finding that sections two and nine of the Act violate the Second Amendment to the United States Constitutions right to bear arms and is unconstitutional.
- B. A declaratory judgment finding that sections two and nine of the Act violate the right to bear arms under Article First, Section Fifteen of the Connecticut Constitution and is unconstitutional.
- C. A permanent injunction enjoining the Defendant and his agents from enforcing any provision of sections two and nine of the Act:
- D. Reasonable costs and attorney's fees.
- E. Such other relief as this Court deems fair and equitable.

#### THE PLAINTIFFS

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# EXHIBIT A Relevant Excerpts from HB6667



### House of Representatives

File No. 841

#### General Assembly

January Session, 2023

(Reprint of File No. 641)

Substitute House Bill No. 6667 As Amended by House Amendment Schedules "A" and "B"

Approved by the Legislative Commissioner May 30, 2023

#### AN ACT ADDRESSING GUN VIOLENCE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 29-35 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2023*):
- 3 (a) (1) No person shall carry any pistol or revolver upon [his or her]
- 4 such person's person, except when such person is within [the dwelling
- 5 house or place of business of such person] such person's dwelling house,
- 6 on land leased or owned by such person or within the place of business
- 7 of such person, without a permit to carry the same issued as provided
- 8 in section 29-28, as amended by this act.
- 9 (2) No person shall knowingly carry any firearm with intent to
- 10 display such firearm, except when such person is within such person's
- 11 dwelling house, on land leased or owned by such person or within the
- 12 place of business of such person, or such person is engaged in firearm
- 13 training or bona fide hunting activity. For the purposes of this
- 14 subdivision, a person shall not be deemed to be carrying a firearm with
- 15 intent to display such firearm if such person has taken reasonable
- 16 measures to conceal the fact that such person is carrying a firearm.

sHB6667 File No. 841

17 Neither a fleeting glimpse of a firearm nor an imprint of a firearm through such person's clothing shall constitute a violation of this 18 19 subdivision. If a person displays a firearm temporarily while engaged 20 in self-defense or other conduct that is otherwise lawful, such display 21 shall not constitute a violation of this subdivision. 22 (3) The provisions of this subsection shall not apply to the carrying of 23 any [pistol or revolver] firearm by any: [parole] (A) (i) Parole officer or peace officer of this state, or [any] (ii) parole 24 25 officer or peace officer of any other state while engaged in the pursuit of 26 official duties; 27 (B) Department of Motor Vehicles inspector appointed under section 14-8 and certified pursuant to section 7-294d; [, or parole officer or peace 28 29 officer of any other state while engaged in the pursuit of official duties, 30 or federal] 31 (C) Federal marshal or federal law enforcement agent; [, or to any 32 member] (D) Member of the armed forces of the United States, as defined in 33 section 27-103, or of the state, as defined in section 27-2, when on duty 34 35 or going to or from duty; [, or to any member] (E) Member of any military organization when on parade or when 36 37 going to or from any place of assembly; [, or to the transportation of 38 pistols or revolvers] 39 (F) Person transporting or inspecting a firearm as merchandise; [, or to any person transporting any pistol or revolver while] 40

(G) Person transporting a firearm contained in the package in which [it] such firearm was originally wrapped at the time of sale and while transporting the same from the place of sale to the purchaser's residence or place of business; [, or to any person]

(H) Person transporting a firearm as part of the process of removing 45

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43 44 sHB6667 File No. 841

there is no chief of police, the chief executive officer of the municipality or if designated by such chief executive officer, the resident state trooper at the permitted premises. The commissioner or chief or, where there is no chief of police, the chief executive officer of the municipality or if designated by such chief executive officer, the resident state trooper may assess a civil penalty against of not more than one hundred dollars per day during which the violation continues. Any person who sells, delivers or otherwise transfers a firearm in violation of a stop sales order shall be guilty of a class C felony for which two years of the sentence imposed may not be suspended or reduced by the court, and five thousand dollars of the fine imposed may not be remitted or reduced by the court unless the court states on the record its reasons for remitting or reducing such fine.

- (3) Any person against which a stop sales order is issued pursuant to subdivision (2) of this subsection may request a hearing before the commissioner to challenge the grounds for issuance of such stop sales order and any associated civil penalties. Such hearing shall be conducted not later than seven days after receipt of such request in accordance with the provisions of chapter 54 of the general statutes.
- (4) Stop sales orders shall be effective against any successor entity that has one or more of the same principals or officers as the corporation, partnership or sole proprietorship against which the stop sales order was issued and are engaged in the same or equivalent trade or activity.
- (5) The commissioner shall adopt regulations, in accordance with the provisions of chapter 54 of the general statutes, to specify any hearing provisions necessary to carry out the provisions of this subsection.
- Sec. 9. Section 29-33 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2023*):
  - (a) No person, firm or corporation shall sell, deliver or otherwise transfer any pistol or revolver to any person who is prohibited from possessing a pistol or revolver as provided in section 53a-217c, as amended by this act.

sHB6667 File No. 841

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(b) [On and after October 1, 1995, no] No person may purchase or receive any pistol or revolver unless such person holds a valid permit to carry a pistol or revolver issued pursuant to subsection (b) of section 29-28, as amended by this act, a valid permit to sell <u>firearms</u> at retail [a pistol or revolver] issued pursuant to subsection (a) of section 29-28, as amended by this act, or a valid eligibility certificate for a pistol or revolver issued pursuant to section 29-36f, as amended by this act, or is a federal marshal, parole officer or peace officer.

(c) No person, firm or corporation shall sell, deliver or otherwise transfer any pistol or revolver except upon written application on a form prescribed and furnished by the Commissioner of Emergency Services and Public Protection. Such person, firm or corporation shall ensure that all questions on the application are answered properly prior to releasing the pistol or revolver and shall retain the application, which shall be attached to the federal sale or transfer document, for at least twenty years or until such vendor goes out of business. Such application shall be available for inspection during normal business hours by law enforcement officials. No sale, delivery or other transfer of any pistol or revolver shall be made unless the person making the purchase or to whom the same is delivered or transferred is personally known to the person selling such pistol or revolver or making delivery or transfer thereof or provides evidence of his identity in the form of a motor vehicle operator's license, identity card issued pursuant to section 1-1h or valid passport. No sale, delivery or other transfer of any pistol or revolver shall be made until the person, firm or corporation making such transfer obtains an authorization number from the Commissioner of Emergency Services and Public Protection. Said commissioner shall perform the national instant criminal background check and make a reasonable effort to determine whether there is any reason that would prohibit such applicant from possessing a pistol or revolver as provided in section 53a-217c, as amended by this act. If the commissioner determines the existence of such a reason, the commissioner shall (1) deny the sale and no pistol or revolver shall be sold, delivered or otherwise transferred by such person, firm or corporation to such

sHB6667 / File No. 841

sHB6667 File No. 841

applicant, and (2) inform the chief of police of the town in which the applicant resides, or, where there is no chief of police, the warden of the borough or the first selectman of the town, as the case may be, that there exists a reason that would prohibit such applicant from possessing a pistol or revolver.

- (d) No person, firm or corporation shall sell, deliver or otherwise transfer any pistol or revolver, other than at wholesale, unless such pistol or revolver is equipped with a reusable trigger lock, gun lock or gun locking device appropriate for such pistol or revolver, which lock or device shall be constructed of material sufficiently strong to prevent it from being easily disabled and have a locking mechanism accessible by key or by electronic or other mechanical accessory specific to such lock or device to prevent unauthorized removal. No pistol or revolver shall be loaded or contain therein any gunpowder or other explosive or any bullet, ball or shell when such pistol or revolver is sold, delivered or otherwise transferred.
- (e) Upon the sale, delivery or other transfer of any pistol or revolver, the person making the purchase or to whom the same is delivered or transferred shall sign a receipt for such pistol or revolver, which shall contain the name and address of such person, the date of sale, the caliber, make, model and manufacturer's number and a general description of such pistol or revolver, the identification number of such person's permit to carry pistols or revolvers, issued pursuant to subsection (b) of section 29-28, as amended by this act, permit to sell firearms at retail, [pistols or revolvers,] issued pursuant to subsection (a) of said section, or eligibility certificate for a pistol or revolver, issued pursuant to section 29-36f, as amended by this act, if any, and the authorization number designated for the transfer by the Department of Emergency Services and Public Protection. The person, firm or corporation selling such pistol or revolver or making delivery or transfer thereof shall (1) give one copy of the receipt to the person making the purchase of such pistol or revolver or to whom the same is delivered or transferred, (2) retain one copy of the receipt for at least five years, and (3) send, by first class mail, or electronically transmit, within forty-eight

File No. 841 sHB6667

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663 664 hours of such sale, delivery or other transfer, (A) one copy of the receipt to the Commissioner of Emergency Services and Public Protection, and (B) one copy of the receipt to the chief of police of the municipality in which the transferee resides or, where there is no chief of police, the chief executive officer of the municipality, as defined in section 7-148, in which the transferee resides or, if designated by such chief executive officer, the resident state trooper serving such municipality or a state police officer of the state police troop having jurisdiction over such municipality.

- (f) (1) The Commissioner of Emergency Services and Public Protection shall not issue more than three authorization numbers for sale at retail of a pistol or revolver to any transferee within a thirty-day period, except that if such transferee is certified as a firearms instructor by the state pursuant to section 29-28, as amended by this act, or the National Rifle Association, said commissioner shall not issue more than six authorization numbers within a thirty-day period.
- 648 (2) No authorization number issued for any of the following purposes 649 shall count toward the limits in subdivision (1) of this subsection: (A) 650 Any firearm transferred to a federal, state or municipal law enforcement agency, or any firearm legally transferred under the provisions of 652 section 29-36k, (B) the exchange of a pistol or revolver purchased by an individual from a federally licensed firearm dealer for another pistol or 654 revolver from the same federally licensed firearm dealer not later than 655 thirty days after the original transaction, provided the federally licensed firearm dealer reports the transaction to the Commissioner of Emergency Services and Public Protection, (C) as otherwise provided in 657 subsection (h) or (i) of this section, or (D) a transfer to a museum at a 659 fixed location that is open to the public and displays firearms as part of 660 an educational mission.
  - [(f)] (g) The provisions of this section shall not apply to antique pistols or revolvers. An antique pistol or revolver, for the purposes of this section, means any pistol or revolver which was manufactured in or before 1898 and any replica of such pistol or revolver provided such

sHB6667 / File No. 841 21