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12 **UNITED STATES DISTRICT COURT**
13 **NORTHERN DISTRICT OF CALIFORNIA**
14 **SAN FRANCISCO DIVISION**
15

16 SECURITIES AND EXCHANGE COMMISSION,
17 Applicant,
18 v.
19 ELON MUSK,
20 Respondent.

Case No. 3:23-mc-80253-JSC

**SECURITIES AND EXCHANGE
COMMISSION'S RESPONSE TO
RESPONDENT'S MOTION FOR
DE NOVO DETERMINATION**

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1 **I. INTRODUCTION**

2 After considering the evidence and arguments set forth by the parties, Judge Beeler
 3 properly found that: (1) the information sought from Musk is relevant and material to the SEC’s
 4 investigation and does not constitute harassment; and (2) the SEC Enforcement Staff are non-
 5 officer employees not subject to the Appointments Clause, and therefore the May 2023 subpoena
 6 issued to Musk was enforceable. Dkt. No. 42 at 7; *see* Report and Recommendation (“R&R”)
 7 (Dkt No. 40-1) at 6-9.

8 In his latest filing, Musk continues to misrepresent the authorized scope of the SEC’s
 9 investigation, as well as the relevance of the SEC’s yet to be asked questions. Musk also persists
 10 with baseless constitutional objections to administrative subpoenas signed by SEC staff. But he
 11 still identifies no authority establishing that the routine investigative powers of frontline SEC
 12 enforcement staff rise to the level of “exercising significant authority pursuant to the laws of the
 13 United States,” as required to be considered a constitutional officer, rather than a mere employee,
 14 of the federal government.

15 It is not unusual for an investigating agency to take two days of testimony from the
 16 subject of an investigation: one near the beginning of the inquiry, and another near the end. Here,
 17 the SEC conducted two half-day sessions of Musk’s testimony—each covering separate
 18 timeframes and topics—three months into the investigation. Then, barely one year after the
 19 investigation began, the SEC attempted to schedule Musk’s final session of testimony. Since that
 20 outreach in April 2023, Musk has done everything he can to delay the completion of this matter.
 21 Musk now complains that this investigation has been pending for too long, but it was Musk’s
 22 delay tactics that have turned one year into almost two.

23 **II. THE MAGISTRATE JUDGE CORRECTLY CONCLUDED THAT MUSK’S**
 24 **TESTIMONY IS RELEVANT TO A LEGITIMATE INVESTIGATIVE**
 25 **PURPOSE**

26 After considering the arguments and evidence, Judge Beeler properly found, among other
 27 things, that the subpoena to Musk was lawfully issued for a legitimate investigative purpose and
 28 that Musk failed to demonstrate any harassment. *See* R&R at 6-8. Judge Beeler also correctly

1 concluded that “the information that the SEC seeks is relevant” to its investigation, and that “the
2 SEC does not have the information.” *Id.* at 7.

3 **A. Musk continues to misrepresent the scope of the SEC’s investigation**

4 Musk continues to distort the true scope of this investigation – his only hope for
5 establishing that the SEC is not seeking relevant evidence. *See, e.g.*, Dkt. No. 42 at 1 (“a nearly
6 two-years-long investigation prompted by nothing more than allegedly days-late filings”); *id.* at
7 11 ([a] “meandering, unbounded investigation into an allegedly days-late SEC filing”). As the
8 SEC has thoroughly explained, this is false, and the SEC staff has repeatedly informed Musk that
9 it is false. Reply (Dkt No. 28) at 3-5. This investigation *also* examines potential securities fraud
10 in violation of Section 10(b) of the Securities Exchange Act of 1934 (“Exchange Act”) and Rule
11 10b-5 thereunder related to, among other things, Musk’s public statements about his acquisition
12 of Twitter. *Id.* As with any investigation involving potential Section 10(b) violations, the details
13 of what Musk knew and when, and his intent and meaning behind the public statements, are all
14 critical facts to be gathered. And Musk is the most important witness to ask about these matters.

15 **B. Musk continues to misrepresent the relevance of his additional testimony**

16 Musk claims that the SEC “seeks a third round of testimony on *issues that Mr. Musk . . .*
17 *has already covered twice before.*” As even Mr. Spiro’s own declaration makes clear, however,
18 the two half days of testimony covered distinct timeframes and conduct, with little to no overlap.
19 *See* Dkt. No. 42 at 5-6 (citing Spiro Decl. ¶¶ 17-18). Musk also claims that “there is no further
20 relevant information to uncover in a third testimony” and that “the [SEC] Staff was aware of
21 [Musk’s] tweets before Mr. Musk’s prior two testimonies, and, as the SEC concedes, has already
22 asked about them.” *Id.* at 10. But even if certain of Musk’s tweets were “asked about” in a prior
23 testimony, this does not preclude the SEC from asking *new* questions about what was in Musk’s
24 head when he sent those tweets based on *new* information the SEC learned after July 2022.
25 Moreover, it is fair for the SEC to ask about other topics – including other public statements –
26 that it was unable to cover in the allotted time during the prior half-day sessions; the SEC was
27 under no obligation to exhaust all conceivable questions on all possible topics.

1 Finally, Musk’s current filing fails to address the fact that, three days before he was to
2 appear for the testimony he failed to attend, his September 2023 biography was published. This
3 book provides important new information relevant to the SEC’s investigation. In his most recent
4 filing, Musk is conspicuously silent about the biography, despite his prior claim that its release
5 was a reason he did not appear for his scheduled testimony because the book included “newly
6 released evidence.” Musk Opposition (Dkt No. 24) at 14 n.3. The release of the book made
7 Musk’s testimony even more important, because Musk’s wealth advisor was unable to provide
8 answers about a key communication with Musk described in the book, and neither Musk nor his
9 wealth advisor preserved a copy of the communication itself. Reply at 6-7; Dkt No. 29 at ¶ 13.

10 **C. Musk’s conduct continues to suggest gamesmanship**

11 Musk claims that “[t]he SEC misstates the facts to make it appear that Mr. Musk agreed
12 to sit for a third testimony.” Dkt. No. 42 at 13. The undisputed chronology demonstrates that
13 Musk’s counsel agreed to a date for testimony in San Francisco and accepted service of a
14 subpoena with those details, but then Musk waited to notify the SEC staff of his objections – and
15 his intent to not *comply* with that subpoena – until nearly four months later (two days before his
16 testimony). Reply at 8. Then, Musk indicated that he might reschedule his testimony if it were
17 conducted in Texas; but when the SEC offered to do so, he simply refused to appear altogether.¹
18 *See* Dkt. No. 2-6 (9/19/2023 Andrews email to Spiro); Dkt. No. 2-7 (9/21/2023 Andrews letter to
19 Spiro). Now Musk proposes additional briefing (a reply that the rules do not allow) and a second
20 oral argument nearly *two months from now*. It is now almost a year since the SEC first started
21 negotiating the date for Musk’s testimony; his actions since then indicate gamesmanship and
22 delay tactics.

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27 ¹ Musk complains that the SEC’s Fort Worth office was still too far for him to conveniently attend.
28 Dkt. No. 42 at 7. That Musk did not, however, propose a location for the testimony more convenient to
him is further evidence of intent to delay, not good faith negotiation over location.

1 **III. THE MAGISTRATE JUDGE CORRECTLY CONCLUDED THAT THE SEC'S**
 2 **SUBPOENA COMPLIES WITH THE U.S. CONSTITUTION**

3 Judge Beeler correctly rejected Musk's argument (at 14) that the May 2023 testimony
 4 subpoena is invalid because "the SEC Staff member who issued [it]—like the other Staff
 5 purportedly appointed by the Formal Order—was neither appointed in conformance with the
 6 Appointments Clause nor removable by the President through the mechanisms required by
 7 Article II." As Judge Beeler concluded, "the staff attorneys who sign subpoenas are non-
 8 officer employees not subject to the Appointments Clause" because they "are performing
 9 investigative functions pursuant to the SEC's formal orders" rather than "'exercis[ing]
 10 significant authority pursuant to the laws of the United States'" akin to "the 'extensive
 11 powers'" of "'a federal district judge conducting a bench trial.'" R&R at 9 (quoting *Lucia v.*
 12 *SEC*, 585 U.S. 237, 242, 245 (2018)). Because frontline SEC enforcement staff are non-
 13 officer employees, Musk's appointment and removability challenges to the validity of the
 14 subpoena fail. Moreover, his removability challenge would not invalidate the subpoena
 15 regardless because he identifies no injury from the allegedly unconstitutional removal
 16 provisions.

17 **A. SEC staff are not constitutional officers**

18 The Exchange Act authorizes the Commission to investigate potential securities law
 19 violations and provides that "any member of the Commission or any officer designated by it"
 20 may "administer oaths and affirmations, subp[o]ena witnesses, compel their attendance, take
 21 evidence, and require the production of any books, papers, correspondence, memoranda, or other
 22 records which the Commission deems relevant or material to the inquiry." 15 U.S.C. § 78u(b).
 23 The Commission has delegated authority to "order the making of" such investigations to the
 24 Director of the Division of Enforcement. 17 C.F.R. § 200.30-4(a)(13); *see also* 15 U.S.C. § 78d-
 25 1, 78d-2. The Director was appointed by, and serves at the pleasure of, the Commission in its
 26 capacity as head of a department, *see Free Enter. Fund v. PCAOB*, 561 U.S. 477, 510-13 (2010).
 27 In the Formal Order in this case, the Director of Enforcement authorized certain staff members to
 28 carry out the investigation, and one of those staff members issued the subpoena underlying this

1 action. SEC enforcement staff can thus ““administer oaths and affirmations, subpoena witness,
2 compel their attendance, take evidence, and require the production of ... records,”” Mot. 16, only
3 if they are, as here, authorized to do so in a formal order directing a particular investigation, and
4 only for purposes of that investigation under the supervision of the duly appointed Director of
5 Enforcement.

6 Musk contends that the testimony subpoena at issue is invalid because the staff member
7 who issued the subpoena was not appointed by the Commission (or the President, with advice
8 and consent of the Senate), as he claims is required by the Appointments Clause, U.S. Const. Art.
9 II, § 2, Cl. 2. But the Appointments Clause governs the appointment only of ““Officers of the
10 United States,’ a class of government officials distinct from mere employees.” *Lucia*, at 585 U.S.
11 at 241 (quoting U.S. Const. Art. II, § 2, Cl. 2). Principal officers—a category that includes
12 “ambassadors, ministers, heads of departments, and judges,” *Freytag v. Comm’r of Internal*
13 *Revenue*, 501 U.S. 868, 884 (1991)—must be appointed by the President, by and with the advice
14 and consent of the Senate. U.S. Const. Art. II, § 2, Cls. 1, 2. “[I]nferior Officers”—those “whose
15 work is directed and supervised at some level by” principal officers, *Edmond v. United States*,
16 520 U.S. 651, 663 (1997)—may be appointed either by the President, with the advice and
17 consent of the Senate, or, if Congress has so provided, by “the President alone,” the “Courts of
18 Law,” or the “Head[s] of [a] Department.” U.S. Const. Art. II, § 2, Cl. 2. By contrast, the “broad
19 swath of ‘lesser functionaries’ in the Government’s workforce” are “non-officer employees,”
20 about whom “the Appointments Clause cares not a whit.” *Lucia*, 585 U.S. at 245; see *Buckley v.*
21 *Valeo*, 424 U.S. 1, 126 n.162 (1976) (“Employees are lesser functionaries subordinate to officers
22 of the United States.”). The Supreme Court repeatedly has stated that most members of the
23 federal workforce fall within that “broad swath of ‘lesser functionaries.’” See *Free Enter. Fund*,
24 561 U.S. at 506 n.9 (estimating that the percentage of federal employees and agents who are not
25 officers “dramatically” exceeds 90%); *United States v. Germaine*, 99 U.S. 508, 509 (1879)
26 (“nine-tenths of the persons rendering service to the government undoubtedly” are not
27
28

1 constitutional officers).² Judge Beeler correctly concluded that the SEC staff attorney who signed
 2 the testimony subpoena is one such “non-officer employee.” R&R at 9.

3 The Supreme Court’s “framework for distinguishing between officers and employees”
 4 focuses on “the extent of power an individual wields in carrying out his assigned functions.”
 5 *Lucia*, 585 U.S. at 245. A constitutional officer ““exercis[es] significant authority pursuant to the
 6 laws of the United States.”” *Id.* (quoting *Buckley*, 424 U.S. at 126). None of the Supreme Court’s
 7 decisions applying that test support finding that SEC enforcement staff are constitutional
 8 officers. As Judge Beeler concluded, the staff attorney who issued the testimony subpoena “lacks
 9 the ‘extensive powers . . . comparable to [] a federal district judge conducting a bench trial,’”
 10 R&R at 9 (quoting *Lucia*, 585 U.S. at 242), which underpinned the Supreme Court’s conclusions
 11 that SEC administrative law judges (ALJs) and United States Tax Court special trial judges
 12 (STJs) are constitutional officers. *Lucia*, 585 U.S. at 247-51 (ALJs); *Freytag*, 501 U.S. at 881-82
 13 (STJs). Among other things, SEC enforcement staff cannot “conduct trials”; “rule on the
 14 admissibility of evidence”; or “issue decisions containing factual findings, legal conclusions, and
 15 appropriate remedies.” *Lucia*, 585 U.S. at 248-49 (internal quotations omitted).

16 Musk asserts (at 16) that SEC enforcement staff can, like ALJs, “issue subpoenas,
 17 administer oaths,” and “examine witnesses.” (Citing *Lucia*, 585 U.S. at 241-42, 244-49). But
 18 those functions—routinely exercised by thousands of government attorneys—are a fraction of
 19 the many powers that ALJs exercise, and neither *Lucia* nor *Freytag* suggests that they would on
 20 their own constitute “significant authority pursuant to the laws of the United States.” Moreover,
 21 as Judge Beeler concluded, SEC staff “cannot compel compliance with its subpoenas,” but need
 22 a federal court to order and enforce compliance. R&R at 9; *see* 15 U.S.C. § 78u(c); SEC Division
 23 of Enforcement, Enforcement Manual § 3.2.8 (2017) (SEC subpoenas are “not self-enforcing.
 24 Absent a court order, we cannot compel a witness or custodian to comply with any subpoena.”).³
 25

26 ² *See also* Office of Management and Budget, Analytical Perspectives, Budget of the U.S.
 27 Government, Fiscal Year 2022, p. 44, Table 5-2 (2021) (estimating that there are more than 4.3
 million federal employees, including more than 2.8 million executive branch civilian employees).

28 ³ Available at <https://www.sec.gov/divisions/enforce/enforcementmanual.pdf>.

1 Musk contends (at 18) that “[t]he self-enforcing nature of the subpoenas ... cannot be the
2 proper test” because a subpoena issued by the Commission—whose members indisputably are
3 constitutional officers—is not self-enforcing. But the Commission’s authority to issue subpoenas
4 is not what makes Commissioners constitutional officers—their authority is far more extensive
5 than that. And in determining that ALJs “‘exercis[e] significant authority pursuant to the laws of
6 the United States,’” *Lucia*, 585 U.S. at 245, the Supreme Court emphasized that ALJs not only
7 can issue subpoenas, but also “‘have the power to enforce compliance with discovery orders”” by
8 “punish[ing] all ‘[c]ontemptuous conduct,’ including violations of those orders, by means as
9 severe as excluding the offender from the hearing,” *id.* at 248 (quoting *Freytag*, 501 U.S. at
10 882)); *see id.* at 250 (recognizing that “if the offender is an attorney, the ALJ can ‘summarily
11 suspend’ him from representing his client” and that “a judge who will, in the end, issue an
12 opinion complete with factual findings, legal conclusions, and sanctions” also “has substantial
13 informal power to ensure the parties stay in line”). SEC enforcement staff have no such
14 authority.

15 SEC enforcement staff instead perform functions that “are essentially of an
16 investigative and informative nature” and “there can be no question” that non-officer
17 employees “may exercise” those functions. *Buckley*, 424 U.S. at 137 (1976) (holding that
18 Federal Election Commission members could exercise such functions without being
19 appointed in accordance with the Appointments Clause) (collecting authority). Musk is
20 correct (at 19) that the investigative and informative powers at issue in *Buckley* were in “the
21 same general category as those powers which Congress might delegate to one of its own
22 committees.” *Id.* But contrary to Musk’s contention (at 19), *Buckley* does not suggest that the
23 tools SEC enforcement staff “may deploy in support of *enforcement* investigations—not
24 merely to inform lawmaking deliberations—requires appointment consistent with
25 Appointments Clause.” *Buckley* says that the Federal Election Commission’s “enforcement
26 power, exemplified by its discretionary power to seek judicial relief” by filing a lawsuit to
27 remedy a breach of the law is a “substantial power[]” that must be exercised by a
28 constitutional officer. *Id.* at 138. And under the Exchange Act and Commission rules, only the

1 Commission, not its staff, exercises that power. *See* 15 U.S.C. §§ 78u(d)(1), (d)(3)
2 (authorizing the Commission, not staff, to bring civil actions); 17 C.F.R. § 200.30-4
3 (codifying Commission delegation of various authorities, but not the authority to institute
4 civil actions); Enforcement Manual §§ 2.5.1-2 (Commission staff recommends enforcement
5 actions, and the Commission determines whether to bring actions).

6 Musk cites no authority holding that employees like SEC staff who perform
7 investigative functions in aid of the Commission’s enforcement power “‘exercis[e] significant
8 authority pursuant to the laws of the United States.’” *Lucia*, 585 U.S. at 245. Musk incorrectly
9 claims that the Supreme Court “‘found investigative authority like that exercised by SEC
10 Enforcement Staff to be indicative of officer status” in *Seila Law LLC v. CFPB*, 140 S. Ct.
11 2193 (2020), and *Fin. Oversight & Mgmt. Bd. for Puerto Rico v. Aurelius Investment LLC*,
12 140 S. Ct. 1649 (2020). Neither decision addresses the boundary between constitutional
13 officers and non-officer employees. In *Seila Law*, the Court stated that the enforcement
14 powers *of the CFPB itself* are “‘potent” because they include not only “‘the authority to
15 conduct investigations” and “‘issue subpoenas and civil investigative demands,” but also the
16 authority to “‘initiate administrative adjudications, and prosecute civil actions in federal
17 court.” *Id.* at 2193. There accordingly was no dispute that the CFPB Director is a principal
18 officer. *Id.* at 2200. In deciding whether that principal officer’s “‘insulation from removal” was
19 constitutional, *id.* at 2201, the Court had no occasion to address what investigative duties
20 *frontline CFPB staff* could lawfully perform under the direction and supervision of
21 constitutional officers without being constitutional officers themselves.

22 Similarly, in *Aurelius Investment*, the question was not whether the members of the
23 Financial Oversight and Management Board of Puerto Rico were non-officer employees, but
24 whether they were “‘Officers *of the United States*” or instead exercised “‘primarily local
25 powers and duties.” 140 S. Ct. at 1661 (emphasis added). In determining that the Board’s
26 “‘considerable power” —which included not only investigatory authority, but also oversight of
27 “‘the development of Puerto Rico’s fiscal and budgetary plans” and “‘the power to initiate
28 bankruptcy proceedings” —was primarily local, *id.* at 1662-63, the Court again had no

1 occasion to address what investigative duties the Board’s subordinate staff could lawfully
 2 perform without being constitutional officers.

3 Musk asserts (at 16) that “investigative and prosecutorial powers represent a
 4 paradigmatic exercise of ‘the sovereign power of the United States.’” (Quoting *United States*
 5 *v. Providence Journal Co.*, 485 U.S. 693, 700 (1988)). But *Providence Journal* applies that
 6 label only to prosecutions. *Id.* The SEC does not bring criminal charges, and its civil
 7 enforcement authority is wielded by the Commission itself, which authorizes the bringing of
 8 such suits. Even so, none of the prosecutor cases Musk cites (at 16-17) establishes that the
 9 performance of every function in aid of that sovereign power—such as issuing subpoenas and
 10 examining witnesses—constitutes the “‘exercis[e] of significant authority pursuant to the laws
 11 of the United States.’” *Lucia*, 585 U.S. at 245. None even grapples with that issue because in
 12 each, whether the relevant prosecutor “meet[s] the ‘significant authority’ requirement” was
 13 “undisputed.” *United States v. Donziger*, 38 F. 4th 290, 296 (2d Cir. 2022). Those cases thus
 14 were limited to whether “special prosecutors ... hold a ‘continuing position,’” *id.* at 296; and
 15 whether the prosecutors were subject to sufficient supervision to qualify as inferior rather than
 16 principal officers, *Morrison v. Olson*, 487 U.S. 654, 670-71 & n.12 (1988); *Donziger*, 38 F.
 17 4th at 299-302; *In re Grand Jury Investigation*, 315 F. Supp. 3d 602, 626-27 (D.D.C. 2018).⁴

18 Musk claims (at 17) that in a handful of 19th century cases, the Supreme Court found
 19 that federal workers with duties comparable to (or less important than) those of SEC
 20 enforcement staff were officers. But again, none of those early decisions addresses whether
 21 the individual “‘exercis[ed] ... significant authority pursuant to the laws of the United
 22 States,’” *Lucia*, 585 U.S. at 245, such that the Constitution **required** that the position be held
 23 by an officer appointed pursuant to the Appointments Clause. Instead, those cases considered
 24 whether Congress intended to treat a position it created by statute as an office, *United States*
 25

26 ⁴ *Myers v. United States*, cited at Mot. 19, says only that “Parsons’ case ... conclusively establishes for
 27 this Court that the legislative decision of 1789 applied to a United States attorney, an inferior officer.”
 28 272 U.S. 52, 159 (1926). It was undisputed in *Parsons v. United States*, 167 U.S. 324 (1897), that a
 U.S. Attorney is a constitutional officer. The question was whether the President could remove the
 U.S. Attorney. *Id.* at 327.

1 | *v. Hartwell*, 73 U.S. (6 Wall.) 385, 391-92 (1868); whether (and when) a person lawfully held
2 | a claimed office because he was properly appointed to it, *United States v. Perkins*, 116 U.S.
3 | 483, 484 (1886); *United States v. Moore*, 95 U.S. 760, 762 (1877); *Ex parte Hennen*, 38 U.S.
4 | (13 Pet.) 230, 256-58 (1839); and whether a person was entitled to fees for the performance of
5 | certain duties of his office, *United States v. Allred*, 155 U.S. 591, 593-96 (1895).

6 | **B. Musk’s removability challenge would not invalidate the subpoena**
7 | **regardless**

8 | Although Musk asserts (at 20) that the subpoena is “independently” defective because
9 | SEC enforcement staff are “improperly protected from presidential removal,” he does not
10 | dispute that Judge Beeler did not need to address removal if she was correct that SEC
11 | enforcement staff are not constitutional officers. *See* Mot. 23 n.9. Because SEC staff are not
12 | constitutional officers for purposes of the Appointments Clause, Musk’s removability
13 | challenge likewise fails.

14 | In any event, the Supreme Court’s decision in *Collins v. Yellen*, 141 S. Ct. 1761 (2021),
15 | which addressed the removability of the head of the Federal Housing Finance Agency,
16 | demonstrates that Musk would not be entitled to relief even if his removal argument had merit.
17 | *Collins* held that unconstitutional removal restrictions do not “strip [an officer] of the power to
18 | undertake the other responsibilities of his office.” *Id.* at 1788 n.23. Whatever “the President’s
19 | authority to remove the confirmed” officer, the Court reasoned, absent a “constitutional defect in
20 | the statutorily prescribed method of appointment to that office,” “there is no reason to regard any
21 | of the actions taken by the [agency] ... as void.” *Id.* at 1787; *see also CFPB v. CashCall, Inc.*, 35
22 | F.4th 734, 742-43 (9th Cir. 2022) (holding that an enforcement action was validly brought
23 | “despite the unconstitutional limitation” on the Director’s removal because the “party
24 | challenging an agency’s past actions” failed to “show how the unconstitutional removal
25 | provision *actually harmed* the party”). Musk does not claim that the President had any
26 | “awareness at all” of the subpoena, let alone a desire to remove an SEC employee, and he
27 | therefore cannot obtain relief. *Cnty. Fin. Servs. Ass’n of Am., Ltd. v. CFPB*, 51 F.4th 616, 632
28 | (5th Cir. 2022), *cert. granted on other grounds*, 143 S. Ct. 978 (2023) (citing *Collins*, 141 S. Ct.

1 at 1789). *See CFPB v. Law Offices of Crystal Moroney, P.C.*, 63 F.4th 174, 181 (2d Cir. 2023)
 2 (rejecting removability challenge involving civil investigative demand under *Collins*).

3 Musk incorrectly asserts (at 23) that “*Collins*’ remedial test does not control” because he
 4 “seeks only prospective relief.” Musk seeks the same relief as the petitioners in *Collins*—voiding
 5 the result of an official’s act (the subpoena) on the ground that the official was unconstitutionally
 6 insulated from removal. Refusing to enforce that subpoena would thus be retrospective, not
 7 prospective, relief—and thus prohibited even under Musk’s reading of *Collins*.

8 Musk’s reliance (at 23) on *Seila Law* is even more misplaced. *Collins* criticized Musk’s
 9 interpretation of *Seila Law* as “read[ing] far too much” into the decision. 141 S. Ct. at 1788.
 10 Indeed, far from holding that acting under an unconstitutional removal restriction, without more,
 11 invalidates an official’s acts, *Collins* cited *Seila Law* for the proposition that unconstitutional
 12 removal restrictions do *not* strip officers of “the authority to carry out the functions of the
 13 office.” *Id.* at 1788 & n.23. Absent a nexus between the official’s tenure protection and the
 14 challenged action, the *Collins* Court reiterated, there was “no reason to hold that the [challenged
 15 act] must be completely undone.” *Id.* at 1788.⁵

16 **IV. THE COURT SHOULD AFFIRM JUDGE BEELER’S RULING AND GRANT**
 17 **THE SEC’S APPLICATION**

18 This matter is now fully briefed, and the record is complete. Neither Fed. R. Civ. P. 72(b)
 19 nor Civ L. R. 72-3 authorizes a reply brief in this matter. *Cannon Partners, Ltd. v. Cape Cod*
 20 *Biolab Corp.*, 225 F.R.D. 247, 250 (N.D. Cal. 2003); *Bistryski v. Allbert*, 848 F. App’x 804, 805
 21 (9th Cir. 2021). Musk filed no motions under Civ L. R. 72-3(b) to augment the record or for an
 22 evidentiary hearing – no record exists other than the proceedings before Judge Beeler.

23 A second oral argument in this matter is unnecessary and redundant. This Court can
 24 properly rely on the record before Judge Beeler, including the December 14, 2023 hearing,
 25 during which Musk’s counsel argued at length. *See Signature Networks, Inc. v. Estefan*, No. C
 26

27 ⁵ For the same reasons, Judge Beeler correctly denied Musk’s application to stay the case pending the
 28 Supreme Court’s decision in *SEC v. Jarkesy* (S. Ct. No. 22-859, argued Nov. 29), because that
 decision “is unlikely to affect the outcome here.” R&R at 10.

1 03-4796 SBA, 2005 U.S. Dist. LEXIS 49124, at *6 (N.D. Cal. May 25, 2005) (“the Court’s
2 review and determination of objections filed pursuant to Civil Local Rule 72-3(a) shall be upon
3 the record of the proceedings before the Magistrate, except when the Court grants a motion for
4 expansion or addition to the record or for an evidentiary hearing.”). *See also Ratto Bros. v. Lam*,
5 No. 20-cv-04178-PJH, 2021 U.S. Dist. LEXIS 235262, at *1 (N.D. Cal. Dec. 8, 2021) (“The
6 motion is now ripe for consideration and the court finds the matter suitable for disposition
7 without oral argument.”). Musk’s proposed hearing date is nearly two months from now; he has
8 provided no justification for this further delay.

9 For the reasons set forth here, in the SEC’s prior pleadings, and at the December 2023
10 hearing, the SEC respectfully requests that the Court affirm Judge Beeler’s ruling and issue an
11 order compelling Elon Musk to comply with the subpoena requiring his testimony.

12
13 Dated: March 13, 2024

Respectfully submitted,

14 /s/ Robin Andrews

ROBIN ANDREWS

Attorney for Applicant

SECURITIES AND EXCHANGE COMMISSION