

United States District Court  
Northern District of California

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**UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA**

**IN RE GOOGLE RTB CONSUMER PRIVACY  
LITIGATION**

**Case No.: 4:21-cv-2155-YGR**

**ORDER DENYING WITHOUT PREJUDICE THE  
MOTION FOR CLASS CERTIFICATION;**

**GRANTING IN PART AND DENYING IN PART  
GOOGLE’S DAUBERT MOTION TO EXCLUDE  
THE EXPERT OPINIONS OF PROFESSOR NEIL  
RICHARDS;**

**DENYING WITHOUT PREJUDICE PLAINTIFFS’  
DAUBERT MOTION TO EXCLUDE THE EXPERT  
OPINIONS OF BRUCE DEAL**

Re: Dkt. No. 546, 582, 624

Pending before the Court are plaintiffs’ Motion for Class Certification, the parties’ corresponding *Daubert*<sup>1</sup> motions, and an Omnibus Sealing Motion that the Court will address by separate order. At issue is Google’s Real Time Bidding (“RTB”), the process through which it sells advertisements that make up the vast majority of its business. Plaintiffs assert: Although Google repeatedly promises its account holders that it has not, does not, and will not sell their personal information, they have garnered common evidence that Google sells this this type of data billions of times each day to hundreds of participating advertisers. This common evidence, plaintiffs conclude, justifies class certification. Google objects. It urges that individualized issues will predominate on the critical issue of whether individual account holders have consented to its RTB data collection.

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<sup>1</sup> *Daubert v. Merrell Dow Pharms., Inc.*, 509 U.S. 579, 589–90 (1993).

1 Having carefully considered the papers submitted, the oral argument heard on February 21,  
2 2024, and for the reasons set forth below, the Court **GRANTS IN PART AND DENIES IN PART**  
3 Google’s *Daubert* motion to exclude the expert opinions of Neil Richards, **DENIES** as moot  
4 plaintiffs’ *Daubert* motion to exclude the expert opinions of Bruce Deal, and **DENIES WITHOUT**  
5 **PREJUDICE** the motion for class certification.<sup>2</sup> Though plaintiffs meet many of the requirements of  
6 class certification under Rule 23(b)(2), the motion must be denied so that plaintiffs can address two  
7 unresolved issues: (1) whether the class, as defined, is fail safe and, if so, whether striking  
8 “personal information” from the decision would result in an overbroad class; and (2) whether the  
9 RTB data produced thus far is representative of the class as a whole. *See, e.g., In re Apple iPhone*  
10 *Antitrust Litig.*, No. 11-cv-6714, 2022 WL 1284104 (N.D. Cal. Mar. 29, 2022). That said, many of  
11 Google’s arguments are not well-taken. Where the Court has ruled on an argument, the parties shall  
12 not reassert it at the next round of briefing.

### 13 **I. BACKGROUND**

14 The Court incorporates the background provided in its Order largely denying Google’s  
15 motion to dismiss. *In re Google RTB Consumer Privacy Litig.*, 606 F. Supp. 3d 935 (N.D. Cal.  
16 2022). As relevant, plaintiffs allege that Google shares and sells its account holders’ information  
17 through its RTB auction system to advertisers, or RTB participants. *Id.* at 939. Because Google  
18 provides highly detailed information about its account holders, RTB participants can create profiles  
19 of individual account holders. *Id.* Plaintiffs allege that this amounts to the sale of account holders’  
20 personal information. *Id.* at 940. Google does this, plaintiffs argue, in direct violation of its promise  
21 made through its standardized Terms of Service, Privacy Policy, and various other disclosures  
22 hyperlinked in both that it does not sell personal information. *Id.* at 940–41.

23 After the Court ruled on Google’s motion to dismiss, the parties engaged in a hotly disputed  
24 discovery process. A year later, on July 14, 2023, plaintiffs moved to certify a class under Federal  
25 Rules of Civil Procedure 23(b)(2) and (b)(3). Both parties also filed corresponding *Daubert*  
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28 <sup>2</sup> The Court also denies as moot Google’s evidentiary objections to certain evidence presented by plaintiffs in support of their reply brief. (Dkt. No. 628.)

1 motions. Because of the parties' extended briefing schedule, the Court did not hold a hearing on  
2 this motion until February 21, 2024.

## 3 **II. LEGAL FRAMEWORK**

### 4 **A. *DAUBERT* MOTION**

5 Federal Rule of Evidence 702<sup>3</sup> provides:

6 A witness who is qualified as an expert by knowledge, skill, experience, training, or  
7 education may testify in the form of an opinion or otherwise if the proponent  
8 demonstrates to the court that it is more likely than not that:

9 (a) the expert's scientific, technical, or other specialized knowledge will help the  
10 trier of fact to understand the evidence or to determine a fact in issue;

11 (b) the testimony is based on sufficient facts or data;

12 (c) the testimony is the product of reliable principles and methods; and

13 (d) the expert's opinion reflects a reliable application of the principles and methods  
14 to the facts of the case.

15 Fed. R. Evid. 702 (emphasis supplied). At the class certification stage, "the relevant inquiry is a  
16 tailored *Daubert* analysis which scrutinizes the reliability of the expert testimony in light of the  
17 criteria for class certification and the current state of the evidence." *Rai v. Santa Clara Valley*  
18 *Transportation Auth.*, 308 F.R.D. 245, 264 (N.D. Cal. 2015); *Grodzitsky v. Am. Honda Motor Co.*,  
19 957 F.3d 979, 985–86 (9th Cir. 2020). "Ultimately, the test under *Daubert* is not the correctness of  
20 the expert's conclusions but the soundness of [their] methodology." *Elosu v. Middlefork Ranch*  
21 *Inc.*, 26 F.4th 1017, 1024 (9th Cir. 2022) (quotation marks and citation omitted).

### 22 **B. CLASS CERTIFICATION**

23 A class action is "an exception to the usual rule that litigation is conducted by and on behalf  
24 of the individual named parties only." *Comcast Corp. v. Behrend*, 569 U.S. 27, 33 (2013). "Before  
25 certifying a class, the trial court must conduct a rigorous analysis to determine whether the party  
26 seeking certification has met the prerequisites of Rule 23." *Mazza v. Am. Honda Motor Co.*, 666  
27 F.3d 581, 588 (9th Cir. 2012) (quotation marks omitted). The rigorous analysis that a court must  
28 conduct requires "judging the persuasiveness of the evidence presented" for and against

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26 <sup>3</sup> The Supreme Court updated the rule effective December 1, 2023. The changes are  
27 underlined. *See* Order of the Court, Rules of Evidence (April 24, 2023),  
28 [https://www.supremecourt.gov/orders/courtorders/frev23\\_5468.pdf](https://www.supremecourt.gov/orders/courtorders/frev23_5468.pdf). The new language does not  
change the intent of the rule, rather it provides further clarity.

1 certification and “resolv[ing] any factual disputes necessary to determine whether” the  
2 requirements of Rule 23 have been satisfied. *Ellis v. Costco Wholesale Corp.*, 657 F.3d 970, 982–  
3 83 (9th Cir. 2011). A “district court must consider the merits if they overlap with the Rule 23(a)  
4 requirements.” *Id.* (citations omitted). The party moving for certification first must show that the  
5 four requirements of Rule 23(a) are met. Specifically, Rule 23(a) requires a showing that: (1) the  
6 class is so numerous that joinder of all members is impracticable; (2) common questions of law or  
7 fact as to the class exist; (3) the claims or defenses of the representative parties are typical of those  
8 of the class; and (4) the representative parties will fairly and adequately protect the interests of the  
9 class. Fed. R. Civ. P. 23(a).

10 The moving party must then show that the class can be certified based on at least one of the  
11 grounds in Rule 23(b). *See* Fed. R. Civ. P. 23(b). Relevant here, certification under Rule 23(b)(3) is  
12 appropriate only if “the questions of law or fact common to class members predominate over any  
13 questions affecting only individual members” and “a class action is superior to other available  
14 methods for fairly and efficiently adjudicating the controversy.” Fed. R. Civ. P. 23(b)(3). Rule  
15 23(b)(2) permits certification of a class when “the party opposing the class has acted or refused to  
16 act on grounds that apply generally to the class, so that final injunctive relief or corresponding  
17 declaratory relief is appropriate respecting the class as a whole.”

### 18 **III. DAUBERT MOTIONS**

19 In its *Daubert* motion, Google moves to exclude the opinions of plaintiffs’ expert Professor  
20 Neil Richards in their entirety. (Dkt. No. 582.)<sup>4</sup> It does so for five reasons: (1) Professor Richards  
21 impermissibly opines on ultimate questions of law; (2) he lacks the requisite expertise on consumer  
22 privacy expectations; (3) he lacks reliable methodology; (4) his opinions do not fit the facts of the  
23 case; and (5) he improperly opines on Google’s state of mind. (*Id.*) The Court examines each.

24 Professor Richards is the Koch Distinguished Professor of Law at Washington University  
25 School of Law in St. Louis, Missouri. (Dkt. No. 545-9, Expert Class Certification Report on Neil  
26

27 <sup>4</sup> Plaintiffs, in turn, move to exclude the opinions of Google’s damages rebuttal expert,  
28 Bruce Deal. (Dkt. No. 624.) Because, as set forth below, the Court finds that the proposed class  
cannot be certified as a Rule 23(b)(3) damages class, it **DENIES** plaintiffs’ *Daubert* motion  
**WITHOUT PREJUDICE**.

1 Richards, “Richards Rep.” ¶ 11.) He also co-directs the Cordell Institute for Policy in Medicine and  
2 Law, where he focuses on problems involving the collection and use of personal information.  
3 Professor Richards is an affiliate scholar with the Stanford Center for Internet and Society, the Yale  
4 Information Society Project, and the Berkman-Klein Center at Harvard Law School, a Fellow with  
5 the Center for Democracy and Technology, and a member of the American Law Institute. (*Id.*) His  
6 expertise is in the field of information privacy. (*Id.* ¶ 13.) His body of work has focused on the  
7 historical importance of privacy, the continued importance of societal privacy norms, privacy  
8 rights, and privacy protections in our digital world. (*Id.*)

9 Professor Richards sets forth six opinions in his report. First: “[P]rivacy—including  
10 freedom from unwanted surveillance—is a fundamental right and important societal norm with  
11 deep roots in the social, cultural, and legal history of the United States.” (*Id.* ¶ 2.) Second: Google’s  
12 Terms of Service and Privacy Policies “reflect a societal understanding that privacy is a  
13 fundamental right and an important societal norm in the U.S.” (*Id.* ¶ 3.) Third: Google’s RTB  
14 process, and the scope and quantity of information it collects and sells about Google account  
15 holders, are at “extreme odds with fundamental privacy rights and societal privacy norms in the  
16 U.S.” (*Id.* ¶ 4.) Fourth: Societal privacy norms require Google to provide informative disclosures  
17 about what information it collects from its account holders. (*Id.* ¶ 5.) Fifth: There is “common  
18 evidence” that Google’s Terms of Service, Privacy Policies, and disclosures “give rise to a common  
19 (false) expectation that Google does not offer for sale or sell information about or associated with  
20 U.S. account holders to Google RTB participants.” (*Id.* ¶ 6.) Sixth: There is “common evidence”  
21 that Google fails to disclose its Google RTB auction to U.S. account holders or to offer any  
22 mechanism for them to affirmatively consent to the at-issue data collection. (*Id.* ¶ 7.)

23 To start, the Court agrees with Google that opinions five and six are impermissible legal  
24 conclusions that are based on the cumulation of the prior opinions in the Report. Experts may not  
25 opine on “matters of law for the court.” *Berman v. Freedom Fin. Network, LLC*, 400 F. Supp. 3d  
26 964, 971 (N.D. Cal. 2019) (internal citations omitted). (Richards Rep. Sections VIII, IX.) In this  
27 regard, the Report is merely a “thinly disguised attempt to submit what is essentially an amicus  
28 brief as an expert report.” *LD v. United Behavioral Health*, No. 20-cv-2254-YGR, 2023 WL

1 2806323 at \*3 (N.D. Cal. Mar. 31, 2023). Whether RTB data or Google’s disclosures are “common  
2 evidence” and whether Google violates the privacy rights of its account holders by failing to inform  
3 them of the at-issue data collection are two of the central legal questions raised by plaintiffs’ class  
4 certification motion. Plaintiffs cannot meet their burden by submitting an expert report that invades  
5 on the province of the Court. For that reason, the Court **GRANTS** Google’s motion as to the  
6 Professor Richards’s fifth and sixth opinions.

7 Professor Richards’s third opinion—that there is “common evidence” that Google’s RTB  
8 violates societal privacy norms—impermissibly reaches both an ultimate question of fact and law.  
9 (*See* Richards Rep. Section VI.) In addition to opining on a legal issue raised by plaintiffs’ motion  
10 for class certification, Professor Richards’s opinion that RTB in fact violates privacy norms invades  
11 the province of a fact finder. (*See, e.g.*, Richards Rep. ¶ 113 “Google’s practice of sharing . . .  
12 account holders’ bidstream data through Google RTB runs contrary to longstanding and important  
13 privacy norms.”) That said, the rest of the section in which Professor Richards lays out this opinion  
14 is admissible. The Court therefore **GRANTS** Google’s motion to strike to the extent Professor  
15 Richards seeks to opine on factual and legal conclusions (*see id.* ¶¶ 93, 100, 113, 118), but **DENIES**  
16 it as to the rest of his third opinion.

17 Moreover, Professor Richards’s opinion that Google “understands” its disclosures do not  
18 comport with societal norms and it knowingly gives account holders a “false” expectation of  
19 control over their information is an improper attempt to impute Google’s intent or state of mind.  
20 *See Brown v. Google*, No. 20-cv-3664-YGR, 2022 WL 17961497, at \*12 (N.D. Cal. Dec. 12,  
21 2022). (*See, e.g.*, Richards Rep. ¶¶ 126, 136.) Google’s motion in that respect is **GRANTED**.

22 The Court, however, disagrees with Google that Professor Richards’s Report should be  
23 struck in its entirety. Professor Richards is an expert on consumer privacy expectations and the  
24 history of evolving privacy norms in the United States. (Richards Rep. ¶¶ 11–13.) He is certainly  
25 qualified by relevant “knowledge, skill, experience, training, or education” to comment on the  
26 reasonable privacy expectations of Google’s account holders. *See* Fed. R. Evid. 702. That he does  
27 not have a “marketing” degree or chose not to run a consumer expectations survey, per Google, is  
28 of no consequence. As this Court said in *Brown v. Google*, an Order on which Google relies in its

1 *Daubert* motion, “[a]n expert who offers testimony on the question o[f] what a reasonable  
2 consumer is likely to do and/or think is not required to conduct a consumer survey if his or her  
3 testimony is otherwise reliable.” 2022 WL 17961497 at \*11 n.8.

4 To that point, Professor Richards’s methodology is reliable. Google argues that his opinions  
5 are not based on a “scientific method,” *see Cabrera v. Cordis Corp.*, 134 F.3d 1418, 1423 (9th Cir.  
6 1998), but on his own subjective belief, and thus, should be excluded. In evaluating expert  
7 testimony based on historical research, not all of the *Daubert* factors, such as whether the opinions  
8 are a product of a scientific, testable process, will be applicable. *See* Fed. R. Evid. 702 advisory  
9 committee’s note to 2000 amendment (recognizing that “not all of the specific *Daubert* factors can  
10 apply to every type of expert testimony”). As here, where Professor Richards bases his opinions on  
11 the way privacy norms have evolved over time, the Court instead must determine whether the  
12 expert’s testimony has “a reliable basis in the knowledge and experience of the relevant discipline.”  
13 *Elosu v. Middlefork Ranch Inc.*, 26 F.4th 1017, 1024 (9th Cir. 2022); *see also, e.g., Walden v. City*  
14 *of Chicago*, 755 F. Supp. 2d 942, 950 (N.D. Ill. Dec. 21, 2010) (noting that in academic historian  
15 with relevant experience in the field can meet *Daubert* qualifications). In other words, the expert in  
16 this type of case must explain “how that experience leads to the conclusion reached, why that  
17 experience is a sufficient basis for the opinion, and how the experience is reliably applied to the  
18 facts.” Fed. R. Evid. 702 advisory committee’s note to 2000 amendment. The rest of Professor  
19 Richards’s opinions are an application of his expertise in the history of privacy norms he has  
20 developed over the past twenty years. He has published books and peer-reviewed articles on the  
21 topic. *See Daubert*, 509 U.S. at 593 (“Another pertinent consideration is whether the theory or  
22 technique has been subjected to peer review and publication.”). For that reason, the Court finds that  
23 the rest of Professor Richards’s opinions have a reliable basis in his knowledge and experience in a  
24 discipline relevant to them.

25 Moreover, Professor Richards’s opinions are obviously relevant. Google proposes that,  
26 because implied consent here is an individualized inquiry, *see infra*, Professor Richards’s opinion  
27 that there is a universal reasonable expectation of privacy is unfounded. This is specious. It is black  
28 letter law that whether someone has a reasonable expectation of privacy is an objective, and



1 therefore common, inquiry. *Shulman v. Group W Prods., Inc.*, 955 P.2d 469, 490 (Cal. 1998). For  
2 that objective inquiry, Professor Richards’s experience in the history of evolving privacy norms and  
3 how those norms apply in this context is apt.

4 For the reasons stated above, Google’s *Daubert* motion as to Professor Richards’s third,  
5 fifth, and sixth opinions (stated in Sections VI, VIII, and IX of his Report) is **GRANTED IN PART**  
6 **AND DENIED IN PART** but **DENIED** as to the rest.

#### 7 **IV. CLASS CERTIFICATION**

8 Plaintiffs seek to certify a class consisting of all individual Google account holders subject  
9 to a Google United States Terms of Service whose personal information was sold or shared by  
10 Google in its RTB auctions after June 28, 2016. They moved to do so under either Federal Rule of  
11 Civil Procedure 23(b)(2) or (b)(3)<sup>5</sup> for the following California law claims: (1) breach of contract;  
12 (2) breach of confidence; (3) invasion of privacy; (4) intrusion upon seclusion; (5) publication of  
13 private facts; and (6) violations of the California Information Privacy Act (“CIPA”), Cal. Pen. Code  
14 § 631.

#### 15 **A. RULE 23(A)**

##### 16 **1. Class Definition**

17 Because the class definition is limited to Google account holders whose “personal  
18 information” was sold or shared, Google argues in a footnote that it is a fail-safe class. (*See* Dkt.  
19 No. 583-4, Google’s Opposition at 11 n.10.) Plaintiffs did not reply, perhaps considering this  
20 argument was only raised in a footnote. At the hearing, however, the Court gave both parties an  
21 opportunity to address the issue. Google argued plaintiffs’ class definition “embeds the concept of  
22 personal information” and therefore “subsumes the merits issue”—whether Google shared account  
23 holders’ personal information. (Dkt. No. 616-12, Tr. 76:7–16.) It continued that plaintiffs could not  
24 simply resolve the issue by striking “personal information” from the definition. (Tr. 79:1–5.) This  
25 would result in an “overbroad” class that contains uninjured members. (Tr. 79: 2.) Plaintiffs  
26 disagreed.

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27 <sup>5</sup> In a footnote, plaintiffs also request issue certification under Rule 23(c)(4). Because the  
28 Court denies with leave to amend plaintiffs’ motion for class certification, it does not address  
whether issue classes would be appropriate.



1 In *Olean Wholesale Grocery Cooperative, Inc. v. Bumble Bee Foods LLC*, an *en banc* panel  
2 of the Ninth Circuit rejected the argument that “Rule 23 does not permit the certification of a class  
3 that potentially includes more than a de minimis number of uninjured class members.” 31 F.4th  
4 651, 669 (9th Cir. 2022). Nevertheless, the Ninth Circuit stated, a district court “must consider  
5 whether the possible presence of uninjured class members means that the class definition is fatally  
6 overbroad.” *Id.* at 669 n.14. The problem with a class definition that includes uninjured class  
7 members is “the obverse of a different problem with class definition: the problem of the ‘fail-safe’  
8 class: one that is defined so that whether a person qualifies as a member depends on whether the  
9 person has a valid claim.” *Messner v. Northshore University HealthSystem*, 669 F.3d 802, 825 (7th  
10 Cir. 2012). “Defining a class so as to avoid, on one hand, being over-inclusive and, on the other  
11 hand, the fail-safe problem is more of an art than a science.” *Id.* Both, however, “can and often  
12 should be solved by refining the class definition rather than by flatly denying class certification on  
13 that basis.” *Olean*, 31 F.4th at 669 n.14 (quoting *Messner*, 669 F.3d at 825).

14 The Court agrees with Google that, as written, the class definition is fail safe. The question  
15 on which this suit hinges is whether Google impermissibly shared its account holders’ personal  
16 information through RTB. That said, the Court at this stage does not have enough information to  
17 analyze whether and to what extent omitting “personal information” from the class definition would  
18 result in an overbroad class. Even if it would, under *Olean*, the Court should refine rather than  
19 “flatly deny[]” a class that includes some number of uninjured members. *See id.* at 669 n.14.  
20 Plaintiffs suggested at the hearing that the Court could simply strike “personal information” from  
21 their proposed definition because the RTB data released thus far suggests that Google shares all  
22 account holders’ personal information through its RTB bids. As the Court explains below, *see*  
23 *infra*, plaintiffs have not yet satisfactorily demonstrated that this is the case.

24 Given that the Court here denies plaintiffs’ motion for class certification with leave to  
25 amend, and to allow for more thorough exposition of the issue on both sides, the Court will rule on  
26 class definition at the next round of briefing. In that briefing, the parties should address the caselaw  
27 and concerns identified.

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1                   **2.     Numerosity**

2                   The class proposed must be so numerous that joinder of all members individually would be  
3 impracticable. Fed. R. Civ. P. 23(a)(1). As the Supreme Court has explained, the “numerosity  
4 requirement requires examination of the specific facts of each case and imposes no absolute  
5 limitations.” *A.B. v. Hawaii State Dep’t of Education*, 30 F.4th 828, 835 (9th Cir. 2022) (quoting  
6 *General Tel. Co. of the NW., Inc. v. EEOC*, 446 U.S. 318, 330 (1980)). Plaintiffs contend that this  
7 requirement is met because there are potentially 1.4 billion U.S. accounts holders at issue. Google  
8 does not dispute this estimate. Accordingly, the Court concludes that plaintiffs have satisfied the  
9 numerosity requirement.

10                   **3.     Commonality**

11                   Commonality requires “questions of law or fact common to the class.” Fed. R. of Civ. P.  
12 23(a)(2). To satisfy this requirement, the common question must be of “such a nature that it is  
13 capable of classwide resolution—which means that the determination of its truth or falsity will  
14 resolve an issue that is central to the validity of each of the claims in one stroke.” *Wal-Mart Stores,*  
15 *Inc. v. Dukes*, 564 U.S. 338, 350 (2011). “[F]or purposes of Rule 23(a)(2)[,] even a single  
16 [common] question will do.” *Id.* at 359 (quotation marks and citation omitted) (third alteration in  
17 original). Commonality has been “construed permissively, and all questions of fact and law need  
18 not be common to satisfy the rule.” *Ellis v. Costco Wholesale Corp.*, 657 F.3d 970, 981 (9th Cir.  
19 2011) (cleaned up).

20                   Plaintiffs propose three common questions: whether (1) Google promised not to share or  
21 sell account holders’ personal or sensitive information to third parties; (2) Google offered for sale  
22 and/or sold account holders’ personal or sensitive information to RTB participants in Google RTB  
23 auctions; and (3) Google’s conduct contravenes societal norms and is highly offensive to a  
24 reasonable person. These questions are capable of classwide resolution, plaintiffs argue, because  
25 they can be answered in one stroke by Google’s standardized disclosures and its RTB data. Google  
26 disputes this. The Court analyzes whether plaintiffs have demonstrated that both types of  
27 evidence—Google’s disclosures and its RTB data—are capable of providing common answers. In  
28

1 addition, the Court addresses Google’s contention that the Court cannot certify the reasonable  
2 expectation of privacy element or CIPA claim because plaintiffs have no common proof for either.

3 **a. Google’s Disclosures**

4 Plaintiffs argue that Google’s Terms of Service, Privacy Policy, and the various documents  
5 incorporated will provide common proof to the question of whether Google promised its account  
6 holders it would not share or sell their personal information. In one disclosure, for example, Google  
7 tells its account holders: “We don’t sell users’ personal information.” (Dkt. No. 546-37, Google’s  
8 Privacy & Terms.) At the hearing, Google conceded that whether it made a contractual promise not  
9 to sell its account holders’ personal information is capable of classwide resolution. (Tr. 10:13–24.)  
10 It is for that reason that claims that arise from “form contracts” are “particularly appropriate for  
11 class action treatment.” 1 Newberg on Class Actions § 3.24 (6th ed.) The Court agrees that, at least  
12 for commonality purposes, Google’s standardized disclosures are common proof capable of  
13 resolving that question.

14 **b. RTB Data Collection**

15 The parties dispute whether Google’s alleged sale of plaintiffs’ personal information is  
16 capable of classwide resolution. Google argues that because the data shared in each RTB bid varies,  
17 the answer to this common question will vary as well. Plaintiffs respond that Google always shares  
18 or sells sufficient information for an RTB participant to identify the Google account holder. In  
19 support, plaintiffs present reports from two experts, Professors Shafiq and Wilson, opining that  
20 virtually every Google RTB bid request produced thus far in discovery includes sufficient  
21 information to commonly identify the Google account holder.<sup>6</sup>

22 To determine whether the RTB data will furnish a common answer, the Court analyzes two  
23 interrelated issues: whether (i) the RTB data produced thus far is personally identifying, and if so,  
24 (ii) it is representative of the class as a whole. First though, the Court lays out how the RTB auction  
25 process works, what plaintiffs’ experts conclude about that process, and Google’s experts’ rebuttal.

26  
27 <sup>6</sup> Dkt. No. 545-5, Expert Class Certification Report of Professor Zubair Shafiq, “Shafiq  
28 Rep.” Dkt. No. 545-6, Expert Class Certification Report of Professor Christopher Wilson, “Wilson  
Rep.” The Court notes that Google did not bring a *Daubert* motion to challenge these plaintiffs’  
experts’ qualifications or methodology.

1           **The RTB Auction Process.** Google’s RTB is so enormous it “may be difficult for the  
2 ordinary consumer to comprehend.” Every second Google auctions tens of millions of RTB “bids”  
3 to participating advertisers. (Shafiq Rep. ¶ 18.) The RTB process starts when a person visiting a  
4 website containing Google code, such as Google Analytics. Google’s code on the website transmits  
5 user information back to Google, including the user’s IP address and the URL of the website  
6 visited. Google then packages the information into a “bid request” and sends it to RTB auction  
7 participants. Participants send “bid responses” back to Google, which then uses these responses to  
8 determine the auction winner. Google then instructs its users’ browsers or app to display the  
9 winning bid’s advertisement. (Wilson Rep. ¶ 24.) This auction process is known as “real time  
10 bidding” because this all happens “faster than the blink of an eye.” (Shafiq Rep. ¶ 19.)

11           The RTB protocol is identical for every one of its billions of daily bids. (Wilson Rep. ¶ 34;  
12 Shafiq Rep. ¶ 18; Tr. 10 at 11–18 (Google so conceding).) An RTB bid request contains hundreds  
13 of fields about Google’s users. (Shafiq Rep. ¶ 28.) Google groups these fields into categories,  
14 including those that: represent a user’s location, such as a postal code; identify a particular account,  
15 such as an IP address; and denote browsing history, such as the URL of the webpage visited. (*Id.*  
16 ¶¶ 28–29.) That said, the actual user information shared through that protocol can differ from bid to  
17 bid.

18           Relevant here, plaintiffs requested RTB data associated with the seven named plaintiffs  
19 during discovery. (*Id.* ¶ 35.) Google produced RTB bids for eight one-week periods which was  
20 required to be “representative” of the named plaintiffs’ data during the entire class period. (*Id.*; *see*  
21 *also* Dkt. No. 382.)

22           **Professor Shafiq’s expert opinion.** Based on this sample, Professor Shafiq states that  
23 Google commonly populates at least sixty fields in all the bid requests it sends to RTB participants.  
24 (Shafiq Rep. ¶ 41.) Among those are: an encrypted version of the Google User ID; the URL of the  
25 website or app visited by the user; the IP address; the publisher of the website or application  
26 visited; various location fields; device information; and detected language. (*Id.* ¶ 42a–g.)

27           Professor Shafiq concludes that, through RTB, advertisers could tell exactly where each  
28 named plaintiff lives and works, what content they were viewing, and what device and operating

1 system they used to view that content. (*Id.* ¶ 42.) Even with only a single bid request, an RTB  
2 participant could know, for example, that a plaintiff looked up a Bible verse near the Capital Mall  
3 in Jefferson City, Missouri or searched the symptoms and causes of insomnia on Mayo Clinic’s  
4 website near Lynwood, California on their Samsung Galaxy phone. (Shafiq Rep. ¶¶ 46a–46b.)  
5 Professor Shafiq notes, however, that RTB participants would not actually limit themselves to  
6 analyzing RTB data in isolation. Instead, RTB participants can stitch together detailed user profiles  
7 based on the many billions of RTB bids Google shares daily “to identify users with even more  
8 certainty.” (*Id.* ¶ 78.) In fact, Professor Shafiq notes, Google acknowledges that RTB participants  
9 are capable of “build[ing] very rich profiles if they receive a significant volume of bid requests.”  
10 (*Id.* ¶ 79.)

11 From this, Professor Shafiq opines that RTB participants can use RTB data to identify a  
12 Google account holder in two ways. First, RTB participants who have their own relationship with  
13 users can link the RTB data to their internal profiles. For example, many users have both Google  
14 and Amazon accounts; when Google shares RTB data about a user with Amazon, Amazon can then  
15 use its own internal profile to identify whose information was shared. The same would be true for  
16 those who also have Meta, LinkedIn, and Baidu accounts. (*Id.* ¶ 88.) Second, RTB participants  
17 “fingerprint” or analyze multiple pieces of information, often using machine learning, to  
18 probabilistically determine a user’s identity. Google is aware of these practices, Professor Shafiq  
19 concludes. (*Id.* ¶¶ 88, 88c.)

20 ***Professor Wilson’s expert opinion.*** Next, Professor Wilson analyzed data by two RTB  
21 participants, the New York Times and the Trade Desk, who sold ad space through Google’s RTB.  
22 Professor Wilson concludes that RTB participants can use RTB data to identify individual account  
23 holders in three relevant ways.

24 First, Professor Wilson opines that RTB participants use the RTB data transmitted by  
25 Google to “build ‘profiles’ of individuals by inferring their demographics, interests, hobbies, place  
26 of residence, etc.” (Wilson Rep. ¶ 31.) This data, like the Google User ID, URL fields, and IP  
27 address, is “reasonably capable of being linked to an individual or household.” (*Id.* ¶ 36.)  
28 Moreover, Professor Wilson opines, Google shares a “common core set” of information in every

1 RTB bid which can be linked to an individual account, such as: Google’s unique identifier for a  
2 user, or a cookie, truncated IP addresses, a user’s current latitude and longitude with accuracy, the  
3 model and make of their operating system, and the webpage the person is currently viewing. (*Id.*  
4 ¶ 37.)

5 Second, Google allows an RTB participant to synchronize RTB data with an account holder  
6 through cookie matching. (*Id.* ¶¶ 43, 45–48.) Professor Wilson explains that Google might send its  
7 unique identifier, or cookie, to an RTB participant who can then match its own unique identifier for  
8 that account holder through the bid process. This allows an RTB participant to synchronize RTB  
9 data with an account holder. (*Id.* ¶¶ 45–48.) Professor Wilson references academic studies  
10 suggesting the process is widespread. (*Id.* ¶ 49.)

11 Third, RTB participants can match RTB data to individual account holders through “user  
12 lists.” For example, an RTB participant might be interested in sending an advertisement to all the  
13 people who visit a specific website, such as webmd.com. If Google auctions an impression for an  
14 account holder, it will note to RTB participants that the account holder is in the user list. (*Id.* ¶¶ 68,  
15 70, 72.)

16 Finally, Professor Wilson concludes that account holders cannot avoid Google’s RTB  
17 process even if they attempt to use its privacy settings. (*Id.* ¶ 101.) For example, Google does tell  
18 users of its Account Ad Personalization Opt-Out (“GAP”) feature. Google has calculated, however,  
19 that only 4% of account holders have ever used the GAP feature. Further, even with GAP enabled,  
20 account holders still receive targeted ads based on their browsing history. (*Id.* ¶¶ 102, 103, 123.) In  
21 sum, Professor Wilson notes that “[t]he fact that the information shared and sold through Google  
22 RTB can be used to identify an individual or household is not surprising. The very purpose of  
23 Google RTB is to encourage RTB participants to bid on impressions in Google RTB. And, because  
24 RTB participants seek to *target ads to individuals* based on context . . . the nature of the  
25 information being shared and sold needs to facilitate that *individual targeting*.” (Wilson Rep. ¶ 41.)

26 ***Google’s rebuttal experts.*** Google challenges Professors Shafiq and Wilson’s opinion that  
27 99.8% of the bid requests produced so far include sufficient information for an RTB participant to  
28 identify a particular Google account holder or household. Dr. Striegel and Dr. Psounis criticize

1 plaintiffs' conclusions that RTB data was uniformly personally identifying on the ground that each  
2 RTB bid includes highly variable information that cannot be used to identify individuals in a  
3 statistically-significant way.<sup>7</sup> (*See generally* Striegel Rep.; Psounis Rep.)

4 ***Whether the RTB data produced thus far constitutes common proof.*** With that  
5 background, the Court considers whether plaintiffs have put forth evidence that RTB data could  
6 constitute personal information. Under California law, personal information is "information that  
7 identifies, relates to, describes, is reasonably capable of being associated with, or could reasonably  
8 be linked, directly or indirectly, with a particular consumer or household" including "[i]nternet or  
9 other electronic network activity information," such as "browsing history, search history, and  
10 information regarding a consumer's interaction with an internet website, application, or  
11 advertisement." Cal. Civ. Code § 1798.140(v).

12 Based upon named plaintiffs' RTB data, Professor Shafiq was able to identify, for example,  
13 a named plaintiff's location, the website they had searched, and their unique device ID. Of course,  
14 RTB participants are not so limited; as Professors Shafiq and Wilson opine, advertisers can analyze  
15 the millions of bids sent by Google each day about named plaintiffs to create much more detailed  
16 profiles of plaintiffs' locations, demographics, and preferences. As an example, with the limited  
17 discovery produced thus far, Professor Shafiq was able to pinpoint the exact coordinates of each  
18 named plaintiff's home and work locations based on the RTB bids within, at most, a three-  
19 kilometer error rate. (Shafiq Rep. ¶ 42e.) In addition to those locations, RTB participants could tell  
20 that named plaintiffs were looking up religious verses, medical symptoms, gambling applications,  
21 and what a Supreme Court justice thought about a recent abortion decision. (Shafiq Rep. ¶ 46 a–g.)

22 Plaintiffs do not contend that every RTB bid is identical, as Google argues. Instead, they  
23 propose that through its uniform RTB process, Google shares so much information about named  
24 plaintiffs that its RTB data constitutes "personal information." Based on just eight weeks-worth of  
25 data about named plaintiffs, Google produced almost five million records of RTB bid request data  
26

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27 <sup>7</sup> Dkt. No. 584-2, Expert Report of Aaron Striegel, "Striegel Rep." Dkt. No. 584-4, Expert  
28 Report of Konstantinos Psounis, "Psounis Rep."



1 shared with hundreds of RTB participants around the world.<sup>8</sup> (Shafiq Reb. ¶ 37.) This amounts to  
2 “**10 thousand RTB bid requests per-user per-day.**” (*Id.* (emphasis in original).) Plaintiffs have  
3 demonstrated sufficiently for class certification that this data, along with user lists and cookie  
4 matching, allows RTB participants to create detailed profiles of individual account holders. For that  
5 reason, the Court finds that named plaintiffs’ RTB data is uniformly personally identifying.

6 What remains untested is whether the RTB data produced thus far is representative of the  
7 class as a whole. On this point, plaintiffs’ justifications do not suffice. Plaintiffs primarily argue  
8 that they have demonstrated that RTB data will provide common evidence for the rest of the class  
9 because the court required “Google’s production of sampled plaintiff data be representative of the  
10 entire class period *and* for the class as a whole.” (Dkt. No. 545-3, Class Certification Motion at 7  
11 (emphasis supplied).) In doing so, plaintiffs rely on two orders, one of which quotes the other. (Dkt.  
12 Nos. 382 and 483.)<sup>9</sup> A close read of both reveals that plaintiffs overreach. In the first, Magistrate  
13 Judge DeMarchi acknowledged Google’s point that “production of *named plaintiff data* for the  
14 *entire class period* would impose an undue burden,” so “some sampling” was appropriate as long  
15 as Google guaranteed that the specific time sample chosen was “representative.” (Dkt. No. 382  
16 (emphasis supplied).) Later, because the parties could not agree on what was a sufficiently  
17 representative time sample, she ordered the parties to confer on the potential production of  
18 additional periods of “*named plaintiffs’ data.*” (Dkt. No. 484 (emphasis supplied).) In other words,  
19 the court ordered Google to produce a sample of RTB data that was representative of the type of  
20 information that Google shared about named plaintiffs during the class period, not specifically one  
21 that was representative of every other putative member of the class. It did so because by this time  
22 plaintiffs only requested RTB data from named plaintiffs.<sup>10</sup> (*See, e.g.*, Dkt. No. 428-3.)

23 \_\_\_\_\_  
24 <sup>8</sup> Dkt. No. 616-5, Rebuttal Report of Professor Shafiq, “Shafiq Reb.”

25 <sup>9</sup> These orders were written by Magistrate Judge DeMarchi, to whom discovery in this case  
26 was referred.

27 <sup>10</sup> The Court notes that plaintiffs originally requested RTB data about all putative class  
28 members. Google refused this discovery request as overbroad. (Dkt. No. 269.) After Google  
refused to produce RTB data for any account holder other than named plaintiffs, plaintiffs narrowed  
their request. (Dkt. No. 365.)

1 After Google’s experts challenged him on this point, Professor Shafiq responded that  
2 Google has produced millions of RTB bids about named plaintiffs thus far that are uniformly  
3 personally identifying and Google experts do not “identify any bid requests that differ in terms of  
4 content or form.” (Shafiq Reb. ¶¶ 37, 39.)<sup>11</sup> Professor Shafiq also cites to academic literature  
5 indicating that Google collects information about the great majority of its users. (*Id.* ¶ 41.)

6 Ultimately, the burden of demonstrating that evidence is common to the class rests with  
7 plaintiffs. So far, they have not. A jury cannot be instructed based upon plaintiffs’ inaccurate  
8 reading of the court’s orders. And Professor Shafiq’s rebuttal that Google has many millions of  
9 RTB bids about named plaintiffs that are uniform and none about putative class members that vary  
10 materially is well-taken but insufficiently developed. Plaintiffs need to affirmatively demonstrate,  
11 through expert testimony or otherwise, that the RTB data thus far is representative of all putative  
12 class members without resorting to orders that do not stand for that point. On the other hand,  
13 Google cannot refuse to produce RTB data about other putative class members and then argue that,  
14 without this data, plaintiffs cannot meet their commonality burden. Because all six of plaintiffs’  
15 claims hinge on whether RTB data is personally identifying, plaintiffs’ failure to more definitively  
16 demonstrate that the RTB data thus far is representative of the class as a whole is fatal, even for  
17 commonality.<sup>12</sup>

18 The Court reminds plaintiffs that simply accusing Google of producing discovery in bad  
19 faith, without more, will not do.<sup>13</sup> Plaintiffs must meet this burden on the merits of their arguments.  
20 Because the Court expects that plaintiffs can address this deficiency, the Court **DENIES** plaintiffs’  
21  
22

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23 <sup>11</sup> Dkt. No. 616-5, Expert Class Certification Rebuttal Report of Professor Zubair Shafiq,  
24 “Shafiq Reb.”

25 <sup>12</sup> Though the Court acknowledges that the commonality requirement is less rigorous than  
26 the predominance one, and Google raises this argument with respect to both, it finds for the reasons  
27 stated above that even under Rule 23(a)(2)’s less demanding standard, plaintiffs have not met their  
burden.

28 <sup>13</sup> This is especially true because Magistrate Judge DeMarchi has already denied plaintiffs’  
motion for sanctions. *See* Dkt. No. 487.

1 motion **WITHOUT PREJUDICE** on this point. *See In re Apple iPhone Antitrust Litig.*, No. 11-cv-  
2 6714, 2022 WL 1284104, at \*1 (N.D. Cal. Mar. 29, 2022).

3 **c. Reasonable Expectation of Privacy and CIPA**

4 Next, Google argues that the common evidence plaintiffs’ proffer for the reasonable  
5 expectation of privacy, Professor Richards’s Report, should be stricken. This argument is largely a  
6 repeat of Google’s *Daubert* motion against Professor Richards and is denied on the same grounds.  
7 In sum, though the Court does strike certain opinions offered by Professor Richards that are legal  
8 conclusions, the rest of Professor Richards’s Report will provide common proof on the objective  
9 inquiry of whether plaintiffs had a reasonable expectation of privacy.

10 Finally, Google contends that plaintiffs’ CIPA claim cannot be certified because there is no  
11 evidence that all RTB data is intercepted within California. Cal. Pen. Code § 631(a). Google is  
12 headquartered in California and manages RTB from there. It offers no citation for the novel  
13 proposition that plaintiffs must demonstrate the precise processor from where Google allegedly  
14 intercepted the contents of plaintiffs’ communications to meet its class certification burden. More  
15 importantly, the Court already told Google two years ago that if it did have evidence that it  
16 processes RTB bids from other locations, “Google shall produce it to the plaintiffs immediately.” *In*  
17 *re Google RTB Consumer Privacy Litig.*, 606 F. Supp. 3d 935, 949 (N.D. Cal. 2022). Google never  
18 produced this information and in fact objected to plaintiffs asking for it. (*See* Tr. 123:17–20.) It  
19 cannot use the tactic both as a shield and a sword.

20 **4. Typicality**

21 “The purpose of the typicality requirement is to assure that the interest of the named  
22 representative aligns with the interests of the class.” *Wolin v. Jaguar Land Rover N. Am., LLC*, 617  
23 F.3d 1168, 1175 (9th Cir. 2020) (citation omitted). “The typicality requirement looks to whether  
24 ‘the claims of the class representatives [are] typical of those of the class, and [is] “satisfied when  
25 each class member’s claim arises from the same course of events, and each class member makes  
26 similar legal arguments to prove the defendant’s liability.”’” *Rodriguez v. Hayes*, 591 F.3d 1105,  
27 1124 (9th Cir. 2010) (citation omitted) (alterations in original), *abrogated on other grounds by*  
28 *Rodriguez Diaz v. Garland*, 53 F.4th 1189 (9th Cir. 2022). The requirement is “permissive,” and

1 the representative’s claims need only be “reasonably co-extensive with those of absent class  
2 members.” *Id.* (quotation marks and citation omitted).

3 The proposed class representatives here are, like all putative class members, subject to  
4 Google’s Terms of Service, its Privacy Policy, and other standardized disclosures. Google’s RTB  
5 uniformly collects their information and shares or sells it to potential advertisers. Because Google  
6 does not dispute this, the Court finds that the typicality requirement is met.

### 7 **5. Adequacy**

8 For adequacy, Rule 23 requires that “the representative parties will fairly and adequately  
9 protect the interests of the class.” Fed. R. Civ. P. 23(a)(4). This requires inquiry into whether  
10 named plaintiffs and their counsel have any conflicts of interest with other class members, and  
11 whether plaintiffs and their counsel will prosecute the action vigorously on behalf of the class.  
12 *Staton v. Boeing Co.*, 327 F.3d 938, 957 (9th Cir. 2003). Named plaintiffs and their counsel have  
13 already spent years vigorously litigating discovery. Moreover, plaintiffs’ counsel has experience in  
14 complex and class action litigation, including privacy class actions. Google does not dispute this.  
15 For that reason, the Court finds that the adequacy requirement is met.

### 16 **B. RULE 23(B)**

17 Because the Court expects plaintiffs will file a renewed motion for class certification, the  
18 Court addresses here whether plaintiffs’ class can be certified under Rule 23(b). Consistent with  
19 plaintiffs’ order of briefing, the Court first addresses whether plaintiffs have met the predominance  
20 requirement under Rule 23(b)(3). It then analyzes whether the class here can be certified under  
21 Rule 23(b)(2).

### 22 **1. Rule 23(b)(3)**

23 Under Rule 23(b)(3), a court must find that “the questions of law or fact common to class  
24 members predominate over any questions affecting only individual members, and that a class action  
25 is superior to other available methods for fairly and efficiently adjudicating the controversy.” “An  
26 individual question is one where ‘members of a proposed class will need to present evidence that  
27 varies from member to member,’ while a common question is one where ‘the same evidence will  
28 suffice for each member to make a prima facie showing [or] the issue is susceptible to generalized,

1 class-wide proof.” *Tyson Foods, Inc. v. Bouaphakeo*, 577 U.S. 442, 453 (2016) (citation omitted)  
2 (alteration in original). The “predominance inquiry asks whether the common, aggregation-  
3 enabling issues in the case are more prevalent or important than the non-common, aggregation-  
4 defeating, individual issues.” *Id.* (quoting 2 Newberg and Rubenstein on Class Actions § 4:49 (5th  
5 ed.)). Rule 23 “grants courts no license to engage in free-ranging merits inquiries at the certification  
6 stage. Merits questions may be considered to the extent—but only to the extent—that they are  
7 relevant to determining whether the Rule 23 prerequisites for class certification are satisfied.”  
8 *Amgen Inc. v. Connecticut Retirement Plans and Trust Funds*, 568 U.S. 455, 466 (2013).

9 The parties dispute whether consent defeats predominance. Google argues that its implied  
10 consent defense raises individualized issues.<sup>14</sup> Plaintiffs disagree, urging that this defense is  
11 speculative because Google does not disclose to account holders that it in fact sells their personal  
12 information to hundreds of advertisers all over the world.

13 Someone “who consents to an act is not wronged by it.” Cal. Civ. Code § 3515. Consent is  
14 generally an element of contract formation or an affirmative defense to tort liability. Under  
15 California law, however, “[c]onsent may also be a defense to an action for breach of contract when,  
16 for example, the defendant can show that the plaintiff previously accepted and consented to the  
17 performance now asserted as a breach.” 2 Cal. Affirmative Def. § 32:1 (2d ed.). There are “two  
18 different forms of consent.” *In re Google Inc. Gmail Litig.*, No. 13-md-2430, 2014 WL 1102660, at  
19 \*14 (N.D. Cal. Mar. 18, 2014). In privacy litigation, consent can be “express,” but it can also be  
20 “implied in fact based on whether the surrounding circumstances demonstrate” that the party whose  
21 personal information was collected knew it. *See id.* (so holding for alleged privacy violations under  
22 the Federal Wiretap Act and CIPA). “Implied consent,” in particular, “is an intensely factual  
23 question that requires consideration of the circumstances” surrounding the alleged privacy  
24 violation. *See id.* at \*16. For that reason, Judge Koh in *In re Gmail* concluded “that while consent  
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26 <sup>14</sup> Google also argues that the Court should not certify plaintiffs’ Rule 23(b)(3) class  
27 because individualized issues will predominate over its CIPA claims, its reasonable expectation of  
28 privacy contention, and its RTB data. In addition, Google challenges plaintiffs’ damages model.  
Because the Court finds that it cannot certify a Rule 23(b)(3) damages class, it does not address  
these arguments.

1 may only be implied in a narrow set of circumstances, a broad set of materials are relevant to  
2 determining whether such consent should be implied.” *Id.* at \*17.

3 “Defenses that must be litigated on an individual basis can defeat class certification.”  
4 *Brown*, 2022 WL 17961497, at \*17 (citing *Truth Health Chiropractic, Inc. v. McKesson Corp.*, 896  
5 F.3d 923, 931 (9th Cir. 2018)). Because Google here raises consent as an affirmative defense, the  
6 Court must start by “analyzing the consent defenses [defendant] has actually advanced and for  
7 which it has presented evidence.” *Id.* (quoting *Truth Health*, 896 F.3d at 931) (alteration in  
8 original). In that regard, Google presents its own disclosures, RTB participants’ privacy policies,  
9 third-party materials, and consumer surveys. The Court reviews each.

10 **Google disclosures.** Google cites to various Google disclosures and settings where it tells  
11 account holders that Google shares their information with third parties to serve advertisements. In  
12 its “How our business works” page, Google tells account holders that “[a]dvertising is what makes  
13 it possible to offer our products to everyone. While we sell things like Pixel phones, apps on the  
14 Play Store, YouTube subscriptions, and tools for businesses, we make the vast majority our money  
15 from advertising.”<sup>15</sup>

16 Google’s Privacy Policy tells its account holders that it “processes information to provide  
17 advertising, including online identifiers, browsing and search activity, and information about your  
18 location and interactions with advertisements.” That information, Google states, may be used to  
19 show “personalized ads.” Specifically, Google advises that it “may share non-personally  
20 identifiable information” with, among others, “advertisers.” For example, information about an  
21 account holders’ location, like their IP address, can be used to serve “ads based on your location.”  
22 Altogether, Google reveals that there are “over 2 million non-Google websites and apps that partner  
23 with Google to show ads.”

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27 <sup>15</sup> Google, *Terms of Service*, <https://policies.google.com/terms?hl=en-US>. The Terms of  
28 Service has hyperlinked to the “How our business works” page since 2020.

1 The Privacy Policy also directs users to the “Advertising” page.<sup>16</sup> There, Google tells  
2 account holders that “[a]dvertising keeps Google and many of the websites and services you use  
3 free of charge.” Google explains how it uses “cookies” to “show ads that are likely to be more  
4 relevant (such as ads based on websites you have visited),” in partnership with other websites.  
5 Google notes that “[s]ometimes the ad you see on a page is served by Google but selected by  
6 another company.” In addition to using “location information,” including IP addresses, Google  
7 “infer[s] demographic information, to improve the relevance of the ads you see, to measure ad  
8 performance and to report aggregate statistics to advertisers.” It notes, however, that Google  
9 “prohibit[s] advertisers from selecting an audience based on sensitive information, such as health  
10 information or religious beliefs.” Google informs users that they may “opt out of Ads  
11 Personalization” by turning off certain cookies.

12 Next, the Privacy Policy directs users to the “How Google uses information from sites or  
13 apps that use our services” page.<sup>17</sup> There, Google tells account holders that “[m]any websites and  
14 apps use Google services to improve their content and keep it free. When they integrate our  
15 services, these sites and apps share information with Google.” Google notes it may collect  
16 information through cookies. Again, it reiterates that the type of information collected includes the  
17 URL of the page visited or an IP address which it uses to “personalize content and ads you see on  
18 Google and on our partners’ sites and apps.” This disclosure also tells account holders they may  
19 turn off ad personalization.

20 ***Publisher disclosures.*** Google contends that RTB participants themselves have privacy  
21 policies that disclose they may share information with Google for advertisements. As one example,  
22 Google points to Accuweather.com’s privacy policy. (Dkt. No. 593-4.) In it, Accuweather.com has  
23 specific disclosures about Google. It tells its users its websites use Google Analytics and that their

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24 <sup>16</sup> Google, *Advertising*, <https://policies.google.com/technologies/ads?hl=en-US>. At the  
25 bottom of the Privacy Policy, Google directs users to “Other useful resources,” under which it  
26 hyperlinks to “Technologies used for Advertising (hyperlink).”

27 <sup>17</sup> Google, *How Google uses information from sites or apps that use our services*.  
28 <https://policies.google.com/technologies/partner-sites?hl=en-US>. Also at the bottom of the Privacy  
Policy, Google hyperlinks to “How Google uses information from sites or apps that use our  
services.”



1 information may be collected through Google’s cookies to, among other things, “inform, optimize  
2 and serve ads based on a user’s past visits to Accuweather sites.”

3 ***Third-party materials.*** Next, Google argues that its account holders could learn about its  
4 RTB data collection from third-party materials like news articles and nonprofit reports. The  
5 Electronic Frontier Foundation (“EFF”), for example, published a report in 2020 about Google’s  
6 RTB process. (Dkt. No. 591-17.) In it, the EFF reported that, through RTB, Google sells its users’  
7 personal information, including their geolocation, gender, age, and interests.

8 ***Consumer surveys.*** Finally, Google points to its expert, Dr. Hanssens, who conducted four  
9 surveys to understand Google account holders’ expectations of its RTB data collection. (Dkt.  
10 No. 584-6.) As relevant, in the Business Disclosures survey, Dr. Hanssens asked respondents  
11 whether they expected Google to share their information when exposed to the “How Our Business  
12 Works” disclosure. Based on this disclosure, Dr. Hanssens asked respondents to state how likely  
13 they thought it was that Google shared their truncated IP address, the URL of where an ad should  
14 be placed, browser cookies, the category of the website, and characteristics of the web browser  
15 used. Between 45–74% of respondents stated that Google was very likely or somewhat likely to  
16 share that information after being shown Google’s disclosure. (Hanssens Rep. ¶ 60.) In the second  
17 survey, the Privacy Disclosures survey, Dr. Hanssens showed respondents portions of Google’s  
18 Privacy Policy. After reading the Privacy Policy, between 52–74% of respondents thought Google  
19 shared this information. (*Id.* ¶ 61.)

20 The Court finds that individualized issues will predominate over plaintiffs’ damages claims.  
21 In litigating plaintiffs’ past consent to Google sharing certain types of information, like their IP  
22 address or URL viewed, Google has demonstrated that a factfinder will need to assess each account  
23 holder’s individual, and subjective, understanding of Google’s, RTB participants’, and third parties’  
24 disclosures. Because consent is a central issue to all six of plaintiffs’ claims, this individualized  
25 inquiry will drive the litigation for plaintiffs’ damages remedy.

26 Plaintiffs’ arguments otherwise do not persuade. Though Google does not name RTB  
27 explicitly in its disclosures, Google tells users that it collects and sells various categories of  
28 information from its account holders to serve personalized ads. This is the layperson’s explanation

1 of RTB. That Google chose not to detail the very technical process by which it converts its users'  
2 information into advertisements in its generalized disclosures does not vitiate its consent defense.

3 That said, as the Court explains further below, plaintiffs' injunctive claims for future relief  
4 are distinguishable. Google represents that it can provide "personalized ads" by sharing only "non-  
5 personally identifiable information" while plaintiffs contend that Google is, in fact, sharing or  
6 selling personal information. Whether Google has done so and will continue to do so—in direct  
7 violation of its promise to account holders that it "never" has, "does not," and "will not" sell their  
8 personal information—is an objective inquiry that can be answered on a common basis, making  
9 classwide injunctive relief possible.

10 Accordingly, and as it did in *Brown v. Google*, the Court finds that all six damages claims  
11 implicate the affirmative defense of consent for which individualized inquiries will predominate.  
12 No. 20-cv-3664-YGR, 2022 WL 17961497, at \*17–\*18 (N.D. Cal. Dec. 12, 2022). For that reason,  
13 plaintiffs' motion to certify a Rule 23(b)(3) damages class is **DENIED WITH PREJUDICE**. In future  
14 briefing, plaintiffs will not relitigate this issue.

## 15 2. Rule 23(b)(2)

16 Finally, the parties dispute whether the Court should certify a Rule 23(b)(2) injunctive class.

17 Rule 23(b)(2) permits certification of a class when "the party opposing the class has acted or  
18 refused to act on grounds that apply generally to the class, so that final injunctive relief or  
19 corresponding declaratory relief is appropriate respecting the class as a whole." To obtain  
20 certification under Rule 23(b)(2), plaintiffs must describe "the general contours of an injunction  
21 that would provide relief to the whole class, that is more specific than a bare injunction to follow  
22 the law, and that can be given greater substance and specificity at an appropriate stage in the  
23 litigation through fact-finding, negotiations, and expert testimony." *B.K. v. Snyder*, 922 F.3d 957,  
24 972 (9th Cir. 2019) (quoting *Parsons v. Ryan*, 754 F.3d 657, 689 n.35 (9th Cir. 2014)).

25 Because Google's RTB is universal and its disclosures are generalized, the Court finds that  
26 an injunctive class under Rule 23(b)(2) is appropriate. Moreover, plaintiffs describe the general  
27 contours of the relief sought. Plaintiffs seek an order that would stop Google from sharing or selling  
28 their personal information without their knowing consent or a meaningful opportunity to opt-out.

1 Google arguments otherwise do not persuade. Google argues that plaintiffs effectively seek  
2 to halt RTB. Not so. Instead, plaintiffs request an injunction ultimately seeking transparency: if the  
3 evidence reveals that Google is selling personal, and sensitive, information about its account  
4 holders to hundreds of RTB participants worldwide, then Google must either tell its account holders  
5 or change its practice. There is evidence before the Court which already shows that Google shares  
6 enough information that RTB participants can discern what an account holder is reading online,  
7 even when it is on a religious or medical topic; exactly where they are reading it, including the  
8 coordinates of an account holder's home or work; and their background, which allows for a  
9 detailed, demographic profile of the account holder. Google cannot run away from the common  
10 question of whether it promises its account holders that it would not sell their personal information  
11 and, if so, it violates that promise billions of times a day.

12 To the extent plaintiffs seek transparency and opt-out procedures, Google argues that at  
13 least some account holders already know it transmits certain information to advertisers or have  
14 availed themselves of its settings to avoid personalized ads. In so arguing, Google misses the point  
15 of the injunctive relief sought. Though the Court agrees with Google that individualized inquiries  
16 will be required for implied consent, whether Google promised not to share account holders'  
17 personal information is a different question. That question will be resolved on the basis of Google's  
18 standardized disclosures—and therefore plaintiffs' express consent—alone. *See In re Gmail*, 2014  
19 WL 1102660 at \*19 (positing that for privacy claims sounding in breach of contract, only  
20 contractual disclosures, not extrinsic evidence, are relevant).<sup>18</sup>

21 Finally, plaintiffs are not simply seeking to opt out of certain personalized ads; they are  
22 requesting a mechanism to opt out of Google RTB entirely. As Google confirmed at the hearing,  
23 there is currently no way for users to stop Google from selling information about their unique IDs,  
24 location, and browsing history through the billions of RTB bids exchanged every single day with  
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26 <sup>18</sup> At the hearing, Google cited to *In re Gmail* for the opposite proposition. The Court notes  
27 that Judge Koh actually differentiated a breach of consent claim from, for example, a claim brought  
28 under the Wiretap Act on the question of whether “implied consent should be limited exclusively to  
Google's disclosures.” 2014 WL 1102660 at \*19. In that situation then, express consent would  
control. Google cites to no precedent holding otherwise.

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1 hundreds of RTB participants from all around the world. (Tr. 36:7–22.) The injunctive relief sought  
2 would be an important step toward choice, accountability, and transparency.

3 The Court therefore finds plaintiffs’ motion for an injunctive relief class under Rule  
4 23(b)(2) would be appropriate for purposes of plaintiffs’ claims under the UCL and CIPA.

5 **V. CONCLUSION**


6 For the foregoing reasons, and notwithstanding the Court’s rulings in favor of certain  
7 portions of plaintiffs’ motion, the Court:

- 8 • **GRANTS IN PART AND DENIES IN PART** Google’s *Daubert* motion against Professor Richards;
- 9 • **DENIES** as moot plaintiffs’ *Daubert* motion against Google’s expert Bruce Deal;
- 10 • **DENIES WITH PREJUDICE** plaintiffs’ motion for class certification under Rule  
11 23(b)(3); and
- 12 • **DENIES WITHOUT PREJUDICE** plaintiffs’ motion for class certification under Rule  
13 23(b)(2).

13 This terminates Docket Nos. 546, 582, and 624.

14 **IT IS SO ORDERED.**

15 Date: **April 4, 2024**

  
 YVONNE GONZALEZ ROGERS  
 UNITED STATES DISTRICT COURT JUDGE

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