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UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

13 | INTERNATIONAL SWIMMING LEAGUE,  
14 | LTD.,

15 || Plaintiff,

16

## 17 FÉDÉRATION INTERNATIONALE DE NATATION,

Defendant.

CASE NO. 3:18-cv-7394-JSC

**FIRST AMENDED COMPLAINT FOR  
VIOLATIONS OF THE SHERMAN ACT,  
15 U.S.C. §§ 1, 2, AND THE COMMON  
LAW**

## JURY DEMAND

Judge: Hon. Jacqueline Scott Corley  
Trial Date: January 10, 2022

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1 Plaintiff International Swimming League, Ltd. (“ISL”) alleges as follows:

2 **I. INTRODUCTION**

3 1. ISL brings this action against Fédération Internationale de Natation (“FINA”) to  
 4 prevent and address clear antitrust violations arising from FINA’s complete control, by unlawful  
 5 means, over the promotion and organization of international swimming competitions and its  
 6 efforts to ensure that FINA, and only FINA, can determine what swimming athletes will be paid  
 7 for their efforts.

8 2. FINA calls itself the world’s governing body for all aquatic sports. As the  
 9 authorized gatekeeper to the Olympic Games’ aquatic events, there can be no doubt that, as it  
 10 boasts on its own website, FINA “controls the development” of competitive swimming and diving  
 11 disciplines.

12 3. This case is specifically about swimming. It is about whether FINA’s control over  
 13 swimming opportunities—at least as exercised outside of the Olympic Games and FINA’s own  
 14 competitions—amounts to an unlawful restraint of the ability of the athletes, on whose bodies  
 15 FINA’s income and power depend, to earn what they would command in a market free of FINA’s  
 16 iron grip. This case is also about whether FINA—entrenched in and fearful of losing total control  
 17 over lucrative swimming competitions—unlawfully wields its dominant influence to prevent  
 18 outside organizations from expanding opportunities for hundreds of world-class swimmers and  
 19 their millions of fans across the world. FINA does so in a manner that not only restricts FINA’s  
 20 competitors in the market for the promotion of top-tier international swimming competitions, such  
 21 as ISL, from entering the market, but also restricts opportunities for sponsors, event broadcasters,  
 22 licensees, and other related ancillary businesses that would benefit from an increased number of  
 23 top-tier international swimming competitions. And this case is about whether FINA’s  
 24 unreasonable market restraints and consolidated market power have unlawfully restricted the  
 25 ability of the world’s top-tier swimmers from enjoying expanded opportunities to exploit their  
 26 own hard work, rather than having to continue to suffer the FINA-controlled exploitation of their  
 27 lifetimes’ worth of training and labor.

28 4. Until ISL’s filing of this lawsuit in December 2018 forced FINA to abandon certain

1 of its anticompetitive conduct, FINA has enjoyed total control, or nearly total control, of the  
 2 market for the promotion and organization of top-tier international swimming competitions. It  
 3 also has enjoyed total control, or nearly total control, of the market for the purchase of top-tier  
 4 swimmer services, rendering it, in effect, the sole buyer of the market supply. ISL has sought to  
 5 enter both markets, as an organizer, innovator, and promoter of top-tier international swimming  
 6 competitions and as a buyer of the swimmer services necessary to put on such events. ISL seeks  
 7 to expand these market opportunities in order to provide the world's top-tier swimmers more  
 8 opportunities to compete against each other and for increased pay for their services.

9       5.     As described more fully herein, FINA originally threatened swimmers and their  
 10 national governing bodies with sanctions, including disqualification from Olympic competition, if  
 11 they participated in any ISL swimming events in the United States or elsewhere. With these  
 12 unlawful efforts, in 2018, FINA disrupted planned ISL events in the United States, and then in  
 13 Britain and Italy. It was only after ISL filed this action that FINA backed down and announced  
 14 that it was withdrawing its threat of sanctions against swimmers and their national governing  
 15 bodies for associating with ISL. Then, in 2019, despite FINA's ongoing efforts to prevent ISL  
 16 from obtaining a foothold in the market, ISL rolled out its inaugural series of events: seven meets  
 17 that took place across seven cities around the world, where eight teams, together comprised of  
 18 more than 200 top-tier swimmers, competed for points and prizes. ISL has plans for, and has  
 19 taken significant steps toward establishing, a permanent league that would feature similar  
 20 competitions. The league also offers, among other things, higher potential compensation for the  
 21 world's top-tier swimmers.

22       6.     FINA, however, was determined to prevent ISL from entering the market. FINA  
 23 understands that a free market for top-tier international swimming competitions would preclude it  
 24 from continuing to keep for itself the lion's share of profits earned from the swimmers' skills and  
 25 efforts and from the entertainment value it provides to spectators. And FINA's power over the  
 26 swimming world is so strong that FINA retains the ability to crush ISL, and destroy the careers of  
 27 swimmers who want to compete in ISL meets, absent the relief that ISL seeks. FINA's source of  
 28 power derives predominantly from its control over access to competition in the Olympic Games,

1 which FINA has lorded over member national federations and the world’s swimmers by  
 2 implementing rules that: (1) prohibited athletes and member federations from having “any kind of  
 3 relationship”—including “unauthorised relations” with other swimming events and organizers—  
 4 with any entity FINA does not approve, and (2) threaten rule-breakers with a ban of up to two  
 5 years from participation in FINA or FINA-approved events, including events used to qualify for  
 6 the Olympic Games. *See* FINA Rule GR 4.1; FINA Rule GR 4.5.

7       7. FINA’s insistence that the world’s best swimmers may compete only on FINA’s  
 8 terms and FINA’s efforts to enforce that rule were nakedly anti-competitive. The European  
 9 Commission has already found that a similar “unauthorised relations” rule wielded by FINA’s  
 10 counterpart for ice skating violates the European Union’s competition laws. Such rules, the  
 11 Commission ruled in its Commission Decision of December 8, 2017, “inherently aim at  
 12 preventing athletes from participating in events not authorised [by the rulemakers], resulting in the  
 13 foreclosure of competing event organisers . . . [who] could potentially harm the economic  
 14 interests” of the entrenched governing body. *See* Provisional Non-Confidential Version of  
 15 Decision ¶¶ 168-69 (available at  
 16 [http://ec.europa.eu/competition/antitrust/cases/dec\\_docs/40208/40208\\_1384\\_5.pdf](http://ec.europa.eu/competition/antitrust/cases/dec_docs/40208/40208_1384_5.pdf)).

17       8. The same reasoning applies in this case, where FINA has implemented and  
 18 enforced rules in a manner that served FINA’s intent to foreclose competitors like ISL from  
 19 entering the market and prevent swimmers from effectively selling their services to entities other  
 20 than FINA or those that FINA explicitly approves.

21       9. Indeed, FINA already has flexed its muscles to block ISL from hosting—and  
 22 swimmers from participating in—a competing event. In early 2018, ISL began planning a top-tier  
 23 international competition that would feature a version of its team-based competition, ideally to  
 24 take place in the United States, home to many of the world’s best swimmers. ISL had enjoyed  
 25 early and enthusiastic support of USA Swimming, the sport’s governing body for the United  
 26 States. Thus, USA Swimming worked closely with ISL in spring 2018 to plan a competition for  
 27 December 2018, with both ISL and USA Swimming deciding that they would host the event in  
 28 Las Vegas’s Mandalay Bay Resort and Casino. ISL was around the same time working to obtain

1 support from FINA’s other member federations to participate in the event. But FINA – which  
 2 viewed ISL as competitively “very dangerous” to FINA’s existence – knew of the potential  
 3 cooperation and in May 2018, through FINA Executive Director Cornel Marculescu and FINA  
 4 Vice President Dale Neuburger, continued to pressure USA Swimming through threats and  
 5 intimidation to break ties with ISL. FINA’s threats culminated in Marculescu’s June 5, 2018,  
 6 letter sent to USA Swimming and other member federations, warning that FINA would sanction  
 7 any federation that violated FINA’s rule on “unauthorized relations” by affiliating with ISL. FINA  
 8 stated that such sanctions would have disqualified U.S. swimmers from competing in the Olympic  
 9 Games. FINA’s Neuburger also on June 5 sent a separate additional email only to USA  
 10 Swimming and to all U.S. aquatic sports further and explicitly threatening such sanctions were  
 11 USA Swimming to work with ISL. FINA’s enforcement of its “unauthorized relations” rule was  
 12 a pretext to pressure its member federations to do what FINA wanted. In response to FINA’s  
 13 program of pressure and intimidation through Marculescu and Neuburger, USA Swimming pulled  
 14 out of negotiations for hosting the December 2018 competition in Las Vegas or anywhere else.

15       10.     ISL accordingly had to seek other partners. First it tried to pair with British  
 16 Swimming to host the competition in London. But, like its American counterpart, British  
 17 Swimming folded under pressure from FINA to stop coordinating with ISL. As explained by  
 18 USA Swimming’s chief operating officer in a letter dated June 13, 2018, FINA “sees this  
 19 December event as a challenge.” As a result, he concluded, USA Swimming could not commit to  
 20 taking any part in ISL’s plans, even as a non-host, passive participant, until it received “assurance  
 21 from ISL and FINA (in writing) that FINA is on board with the concept of the ISL and approves  
 22 of the concept” and, in short, “whether the ISL can actually exist alongside FINA.”

23       11.     ISL then teamed up with the Italian Swimming Federation. The Italian federation  
 24 had previously worked with Energy Standard Group, whose president is the driving force behind  
 25 ISL, to host junior meets in 2017 and in April 2018. Given its support for ISL’s proposed format  
 26 and dedication to expanding opportunities for the world’s swimmers, the Italian Swimming  
 27 Federation agreed to host the December competition in Turin, Italy (the “Turin Event”).

28       12.     Even after FINA shut down the Las Vegas event, FINA continued to deter USA

1 Swimming from participating in ISL events anywhere, including in the United States and the  
 2 Turin Event. Despite the extensive planning and expenditure of resources by ISL and the Italian  
 3 Swimming Federation, and despite their having entered into participation and appearance-fee  
 4 agreements with more than 50 swimmers from around the world, FINA coerced its member  
 5 federations – most prominently USA Swimming, which FINA recognized as being the “key”  
 6 member federation and influential in the international swimming community – into agreeing to,  
 7 and participating in, an overt effort to shut down the Turin Event. Specifically, despite knowing  
 8 that the European Commission had already found such conduct unlawful in its ice skating decision  
 9 , FINA threatened the swimmers with a ban from FINA events—including the competitions that  
 10 would serve as the qualifying meets for the 2020 Olympic Games—if swimmers participated in  
 11 the Turin Event. Other federations were predictably unwilling to buck FINA and to partner with  
 12 ISL without USA Swimming leading the charge; indeed, once USA Swimming dropped its  
 13 support for Turin, the event became unsalvageable for ISL. FINA made its threats only to prevent  
 14 competition and to maintain its grip on both its monopoly power in the market for top-tier  
 15 international swimming competitions and its monopsony power in the market for the supply of  
 16 top-tier swimmer services. FINA has never offered, and cannot truthfully offer, any legitimate  
 17 pro-competitive justification for its actions.

18       13. Some of the world’s top swimmers openly criticized FINA for its crackdown on the  
 19 Turin Event, and some of FINA’s national swimming federation partners, including USA  
 20 Swimming, still expressed support for ISL’s efforts. *See, e.g., Adam Peaty criticises decision to*  
*21 scrap International Swimming League*, BBC, Nov. 15, 2018,  
 22 <https://www.bbc.com/sport/swimming/46224766>; Julian Linden, *Our golden girls unite for*  
 23 *swimmers’ rights*, Daily Telegraph, Dec. 4, 2018. But after discussing among and between  
 24 themselves, the federations reluctantly warned their respective swimmers that they risked  
 25 sanctions by FINA and/or by the federations themselves if the swimmers participated in the ISL  
 26 event. The Italian Swimming Federation and ISL were thus forced to cancel the Turin Event, for  
 27 which swimmers from all over the world had already signed up, and ISL lost its investment.

28       14. FINA tried to explain to the world that its conduct was necessary to safeguard

1 FINA's own schedule of competitions. That explanation itself is proof of FINA's anti-competitive  
 2 motive. But the circumstances leading up to its threatened swimmer ban, and FINA's internal  
 3 correspondence including of Executive Director Marculescu's correspondence with FINA's  
 4 executive committee, laid bare a more disturbing picture of its naked anti-competitive aims.

5       15. Specifically, FINA had been in direct negotiations with ISL for much of 2018 over  
 6 how FINA might allow ISL to co-exist. FINA made it clear, however, that such co-existence—  
 7 *i.e.*, FINA's agreement not to threaten the world's swimmers against participating in ISL events—  
 8 would come only at a steep price: FINA demanded \$50 million from ISL and complete control  
 9 over most of the facets of the ISL league, including its name. Not once during the negotiations  
 10 with ISL did FINA express concerns that, as it later claimed, that ISL's events would "add[] a  
 11 layer of complexity" to the calendar of swimming competitions such that the calendar could not  
 12 both allow for the Turin Event and also remain "coherent" and "healthy." *See FINA Statement*,  
 13 Nov. 16, 2018, at <http://www.fina.org/news/fina-statement-2>. Nor did it express to ISL any  
 14 concern over "[t]he harmonious development of the calendar," as FINA did in a December 3,  
 15 2018, letter to its member federations seeking further to justify its unlawful conduct. Rather,  
 16 Marculescu's and FINA's internal October 2018 documents demonstrated that FINA did not want  
 17 competition from ISL, and that its conduct leading up to Marculescu's and Neuburger's June 5  
 18 threats to USA Swimming evidenced FINA's unalloyed anti-competitive strategy. Thus, it is quite  
 19 obvious that FINA's primary concern, as it explained in that December 3 letter, was over any  
 20 "challenges to its status." FINA's purported "complexity" justification is precisely the type of  
 21 excuse that courts properly view with suspicion as nothing more than anti-competitive pretext;  
 22 here FINA's internal documents demonstrate its anti-competitive strategy and exposes as false  
 23 FINA's supposed justification.

24       16. ISL refused to give in to FINA's extortionate demands that ISL pay FINA not to  
 25 engage in unlawful conduct. FINA accordingly again as with Las Vegas leveraged its  
 26 overwhelming and absolute power to impose, through its control over the Olympics, a group  
 27 boycott of the Turin Event. That episode, along with FINA's earlier shutdown of the Las Vegas  
 28 event, not only showcased FINA's complete power over the relevant markets, it also caused

1 significant financial harm, and threatened additional future harm, to ISL and the swimmers with  
 2 whom ISL and/or its affiliates had contracts, as well as to co-hosting organizations (e.g., allied  
 3 federations such as the Italian Swimming Federation), potential event sponsors, broadcast-rights  
 4 holders, and other business and licensing partners. It also harmed the markets for both the  
 5 organization of top-tier international swimming competitions and for the provision of top-tier  
 6 swimmer services. And by its explicit anti-competitive conduct, FINA clarified to the entire  
 7 swimming community that FINA will continue to do whatever it takes to protect its stranglehold  
 8 on non-Olympic events.

9       17. Recognizing the damage its actions caused to the swimmers that FINA depends  
 10 upon, hearing of this then-potential litigation, and apparently attempting to assuage swimmers'  
 11 frustration and anger, FINA suddenly announced it would increase prize money available to  
 12 swimmers competing in the FINA World Swimming Championships (25 meters), a short-course  
 13 competition set for December 11-16, 2018, featuring top-tier swimmers competing in the type of  
 14 races most similar to those planned by ISL. In other words, the mere threat of ISL's market entry  
 15 has already increased pay for swimmers in the market in which FINA has been unlawfully  
 16 suppressing competition. That simple cause and effect demonstrates one element of anti-  
 17 competitive harm—depressed swimmer compensation—that FINA's illegal stranglehold has  
 18 imposed on the market.

19       18. Then, having successfully halted ISL's momentum by scuttling its events in Las  
 20 Vegas, London, and finally Italy, FINA stepped into ISL's void and scheduled its own copycat  
 21 events, including one held in May-June 2019 in Indianapolis, that looked almost exactly like ISL's  
 22 planned, innovative format. Desiring the legitimacy that USA Swimming's support would  
 23 immediately provide, FINA Vice-President Neuburger described to his boss Marculescu how, in  
 24 Neuburger's own words, he repeatedly "pressured" USA Swimming to host the inaugural  
 25 Indianapolis event. FINA would offer increased prize money that copied almost precisely the  
 26 amounts that ISL had announced for its competing, now-quashed event. FINA had effectively  
 27 shut down a competitive threat by unfairly and without justification wielding its exclusive control  
 28 over access to the Olympic Games, only to then misappropriate its would-be competitor's

1 innovations.

2       19. Only after ISL filed its original Complaint did FINA, in January 2019, change  
 3 course and concede that swimmers were free to compete in events staged by “independent  
 4 organisers” like ISL without FINA’s threat of Olympic disqualification. But by that point the  
 5 damage was done: ISL accordingly files this Amended Complaint, seeking both injunctive relief  
 6 against FINA’s enforcement of its anti-competitive “unauthorised relations” (sic) rules and  
 7 damages to compensate it for the real financial harm FINA’s efforts caused.

8 **II. JURISDICTIONAL STATEMENT**

9       20. This Court has subject-matter jurisdiction over this case under section 4 of the  
 10 Sherman Act, 15 U.S.C. § 4, and under 28 U.S.C. §§ 1331, 1337.

11       21. This Court has personal jurisdiction over FINA pursuant to section 12 of the  
 12 Clayton Act, 15 U.S.C. § 22 and *Go-Video, Inc. v. Akai Electric Company, Limited*, 885 F.2d 1406  
 13 (9th Cir. 1989). In particular, FINA’s contacts with the United States are deep and wide. On  
 14 information and belief, FINA has registered multiple trademarks with the U.S. Patent and  
 15 Trademark Office. It regularly organizes major international aquatics competitions in the United  
 16 States. Since January 2017, FINA has hosted the following multi-day competitions: the FINA  
 17 Artistic Swimming World Series 2018 (Los Angeles), the Women’s Intercontinental Tournament  
 18 2018 (Davis, California), the Synchro America Open Long Island (New York), the 6th FINA  
 19 World Junior Swimming Championships (Indianapolis), and FINA’s Champions Swim Series  
 20 (Indianapolis). Meanwhile, on information and belief, FINA has entered into multiple agreements  
 21 with U.S. swimwear manufacturers by which those manufacturers must adhere to FINA’s strict  
 22 regulations governing the design and manufacture of swimwear and related accessories in  
 23 exchange for the right to be deemed FINA-approved articles. U.S. companies that have entered  
 24 into such agreements include TYR Sport, Inc., of Huntington Beach, California, and AgonSwim  
 25 of Nashville, Tennessee.

26       22. FINA promulgates various rules and regulations governing the conduct of its  
 27 membership, which includes national federations such as United States Aquatic Sports, Inc.  
 28 (“USAS”), members of those national federations such as USA Swimming, and all U.S. swimmers

1 who seek to compete in FINA-sanctioned competitions. Thus FINA has, for example, controlled  
 2 the conduct of Thomas Shields, a class representative plaintiff in the related Class Action against  
 3 FINA, who lives in Berkeley, California. Specifically, as discussed herein, FINA knew that ISL  
 4 and USA Swimming were planning to host a competing event in Las Vegas, which caused FINA  
 5 to directly and intentionally threaten USA Swimming and U.S. swimmers with sanctions if they  
 6 participated in the event. FINA's threats caused USA Swimming to abandon the Las Vegas event  
 7 and then to abstain from participating in any ISL event anywhere, including in London and Turin.  
 8 FINA then, after having cleared the US market of ISL's competition, pressured USA Swimming  
 9 to host at least one FINA event which copied ISL's innovative format. Thus FINA's conduct  
 10 aimed at USA Swimming and at Shields among other swimmers, directly caused antitrust injury to  
 11 ISL.

12       23.     Further, on information and belief and as further described below, FINA  
 13 specifically and purposefully availed itself of the benefits and protections provided in this state  
 14 and district when it ordered, in October 2018 and in furtherance of its anti-competitive conduct,  
 15 the submission of a false Digital Millennium Copyright Act ("DMCA") copyright-infringement  
 16 notice to YouTube, LLC, an entity located in this district. On information and belief, the false  
 17 submission asserted that three ISL-produced videos featuring only ISL material, interviews, and  
 18 information somehow infringed on FINA's copyright. So FINA improperly leveraged U.S. law to  
 19 prevent further ISL promotion by demanding that YouTube pull down the material. YouTube, at  
 20 least temporarily, did so.

21       24.     In addition, FINA improperly interfered with ISL's relationship with its Los  
 22 Angeles-based sports marketing company Wasserman. Shortly before FINA sent to its member  
 23 federations the December 3, 2018 letter justifying its shutdown of the Turin Event, ISL and  
 24 Wasserman were in active discussions regarding their marketing plans. Two days after FINA sent  
 25 its letter, Wasserman abruptly wrote to ISL that it "will not be able to continue [its] relationship  
 26 with ISL." Casey Wasserman is a Wasserman principal and chairman of the Los Angeles  
 27 Olympic Committee. On information and belief, FINA either directly, or through the International  
 28 Olympic Committee, directed these actions.

25. Venue is proper in this district under 28 U.S.C. § 1391(c)(3) because FINA is not a resident in the United States and therefore may be sued in any judicial district.

### III. PARTIES

A. FINA

## **1. FINA Derives Its Power From The Structure Of The Modern Olympiad.**

26. FINA is an association organized and existing in accordance with the laws of Switzerland, and more particularly under article 60, *et seq.*, of the Swiss Civil Code.

9        27.    FINA traces its founding from the beginnings of the modern Olympic Movement,  
10 and its role in international aquatics competition today depends on its connection with how the  
11 Olympic Games are structured and governed.

12        28. At the top of that structure stands the International Olympic Committee (“IOC”), a  
13 not-for-profit organization based in Lausanne, Switzerland. In short, the IOC puts on and  
14 promotes the Olympic Games. It does so primarily through coordination with two technically  
15 separate groups of entities.

16        29. The first group is nation-focused, comprising 209 National Olympic Committees  
17 (“NOCs”). The IOC has exclusive authority to recognize NOCs, including the U.S. Olympic  
18 Committee. The NOCs are tasked generally with promoting the Olympics and identifying and  
19 recommending host cities for the games. They retain exclusive authority for representing their  
20 respective nations at the Olympic Games and any other competitions sanctioned by the IOC.

21       30. The second group is sport-focused, made up of dozens of International Sports  
22 Federations. As with NOCs, only the IOC has the authority to recognize these federations. And  
23 the federations, like the NOCs, must comply with the IOC's governing Olympic Charter. The  
24 International Sports Federations administer their respective sports and establish and organize the  
25 types and rules of competitions held at the Olympic Games. Accordingly, these federations  
26 "monitor the everyday administration of their sports and guarantee the regular organization of  
27 competitions as well as respect for the rules of fair play." *See* The International Olympic  
28 Committee, "International Sports Federations," accessible at <https://www.olympic.org/ioc->

1 [governance-international-sports-federations](#). Among many others, IOC-recognized international  
 2 federations include the likes of Fédération Internationale de Football Association (“FIFA”), the  
 3 International Basketball Federation (“FIBA”), the International Skating Union, and FINA.

4       31.     Accordingly, and as far as the IOC is concerned, FINA governs *Olympic*  
 5 swimming, diving, high diving, water polo, artistic swimming, masters and open-water swimming.  
 6 More particularly, athletes in those disciplines can compete in the Olympic Games only if they  
 7 meet or beat qualifying criteria that FINA sets for the athletes. And, in the cases of swimmers,  
 8 FINA will recognize only those qualifying times that are met at FINA-approved qualifying events.

9       32.     Formed in 1908 as a collection of eight national aquatics organizations during that  
 10 year’s Olympiad in London, FINA now comprises 209 member federations. These member  
 11 federations are themselves national umbrella groups involving representatives of the various  
 12 aquatic-sports disciplines. The national federations may (and do) delegate sub-group entities to  
 13 manage the FINA relationship as it pertains to the disciplines. Thus, the United States’ member  
 14 federation is United States Aquatic Sports, Inc. (“USAS”), which designates USA Swimming,  
 15 Inc., which is the “national governing body” of swimming in the United States.

16       33.     FINA is thus technically a collection of national member federations that actually  
 17 compete horizontally with one another and with FINA itself, in that individual federations and  
 18 FINA separately organize and promote top-tier international swimming competitions. But by  
 19 virtue of its governance structure and the practicalities of its day-to-day operations, FINA’s  
 20 decision-making and enforcement authority are in the hands of a small group of FINA officials  
 21 who cannot be easily checked by member federations.

22       34.     FINA and its 209 member federations are governed primarily by a 25-member  
 23 Bureau. The Bureau’s day-to-day power, in turn, is vested in an eight-member executive  
 24 committee. Bureau decisions and rule interpretations can be—but not always—appealed to the  
 25 FINA General Congress. The voting members of that General Congress, which technically under  
 26 the FINA governing rules is “the highest authority of FINA,” comprise two delegates from each  
 27 member federation to represent its national interests in *all* aquatic sports. *See* FINA Rule C 15.1;  
 28 FINA Rule C 15.2. Thus, for example, China has a population of more than 1.3 billion people and

1 sent 45 swimmers to compete in the 2016 Olympic Games. It is allowed two representatives in  
 2 the General Congress. So, too, is Maldives, an island nation of 436,000 that sent two swimmers to  
 3 the 2016 Games.

4       35.     By design and under the FINA Constitution, the General Congress moves slowly.  
 5 It meets only every two years. A federation can call for a special session on matters that arise  
 6 between those biennial meetings. But doing so requires written request of one third of all 209  
 7 members. Effectively, then, FINA is run by the FINA Bureau. And between the Bureau's own  
 8 meetings, its executive committee handles all day-to-day business and accordingly retains the  
 9 majority of the real decision-making and rules-influencing power over FINA.

10       36.     Beyond the fact that its governing structure effectively empowers FINA leadership  
 11 to exercise coercive influence over member federations, such heavy-handedness is cemented in the  
 12 FINA rules themselves. Every FINA member must “acknowledge in its national rules that FINA  
 13 *is the only recognized body in the world*” that may govern international aquatics. *See* FINA Rule  
 14 C 7.5 (emphasis added). FINA’s Constitution forbids any member to set rules that conflict with  
 15 FINA’s rules. FINA Rule 7.3. And, if and when FINA so requires, members must insert FINA  
 16 rules into their own governing documents. FINA Rule 8.2.5.

17       37.     Among the various rules approved by the General Congress and Bureau is FINA’s  
 18 prohibition against “unauthorised relations.” Thus, no FINA Member can “have *any kind of*  
 19 *relationship* with a non-affiliated or suspended body.” FINA Rule GR 4.1 (emphasis added).  
 20 Further, until FINA abruptly reinterpreted the Rule again in apparent response to ISL’s original  
 21 Complaint, FINA wielded this Rule to prevent members from holding competitions with any non-  
 22 affiliated body and swimmers from competing in events that FINA has not approved. While  
 23 FINA members can now participate in competitions staged by independent organizers, FINA will  
 24 not recognize the results of these competitions absent its pre-approval, and there is nothing to  
 25 prevent FINA from reversing course and again to bar members from associating with non-  
 26 affiliated bodies. FINA bylaws also govern international competition and require any member that  
 27 hosts, assists with the hosting, or affiliates in any way with the hosting of such a competition to  
 28 first obtain FINA approval. *See generally* FINA Rule GR 4. This extends far beyond the run up

1 to the Olympics and the Olympics Games themselves.

2       38.    These rules must be obeyed. Member federations and swimmers alike face severe  
 3 punishment for violating FINA rules against unauthorized relationships or hosting international  
 4 competitions that FINA does not bless in advance. Among other sanctions, FINA wields the  
 5 power to suspend the member federation or its swimmers, for up to two years, from participating  
 6 in any FINA competitions. *See* FINA Rule GR 4.5. For swimmers who participate in non-  
 7 sanctioned events, that could mean banishment from the slate of competitions FINA sets as  
 8 qualifying events for the Olympic Games, and thus a ban from the Olympics itself.

9       39.    Given the structure of FINA's governance and its gatekeeper role in the Olympics,  
 10 there is practically little that a given member federation—to say nothing of an individual  
 11 swimmer—can do other than comply with FINA's demands even where, as here, FINA interpreted  
 12 its rules in bad faith to extend far beyond any legitimate FINA authority. This gives FINA the  
 13 ability to harm competition in non-Olympic swimming, and it has exercised that power to cause  
 14 anti-competitive harm to swimmers, event hosts, swimming competition consumers, and other  
 15 industry participants.

16       40.    Each of the national member federations primarily is concerned with identifying  
 17 the athletes who will represent the home country in the Olympic Games and ensuring they have  
 18 sufficient training and other support to prepare for the Olympics. Also, when necessary, the  
 19 member federations are the athletes' representatives regarding issues relating to FINA's qualifying  
 20 events, the format of such competitions, FINA acceptance of their own planned competitions,  
 21 technical regulations, and more. The Olympic Games are, in effect, the sole reason these  
 22 organizations exist, usually pursuant to a statutory dictate recognized by the law of their country as  
 23 solely responsible for identifying Olympic athletes in their sport—in the case of the United States,  
 24 for example, to obtain “the most competent amateur representation possible in each of the  
 25 Olympic Games, the Paralympic Games, and Pan-American Games.” *See* 36 U.S.C. § 220503(4).

26       41.    Each member federation's chief focus on the Olympic Games necessarily leads to  
 27 members constantly engaging in multiple ongoing negotiations with FINA over issues pertaining  
 28 only to the Olympic Games (*e.g.*, timing of the meets that constitute qualifying events, the format

1 of such competitions, FINA acceptance of their own planned competitions). Moreover, those  
 2 negotiations with FINA are occurring across all of the aquatic sports disciplines.

3       42. Member federations (or their specific-sport designees) also frequently host their  
 4 own events, sometimes including top-tier international competitions. For example, USA  
 5 Swimming organized a biennial series called Duel in Pool from 2003 through 2015, a competition  
 6 that pitted U.S. swimmers against their Australian or European counterparts. Likewise, the  
 7 Luxembourg federation organizes the yearly Euro Meet series. And the Italian federation hosts  
 8 the yearly Sette Colli Trophy. FINA allows such events to exist, but the members organize them  
 9 and, on information and belief, reap all (or most) of the financial benefit from putting them on.  
 10 The federation-organizers of these and the many other swimming competitions, international or  
 11 otherwise, must negotiate with FINA over several issues, including scheduling and if or when the  
 12 meets might constitute qualifying events for FINA's own competitions. For example, the 21st  
 13 Euro Meet, which was set for January 25-27, 2019, was a qualifying event for the 2019 FINA  
 14 World Championships.

15       43. The fact that member federations frequently disagree among themselves and with  
 16 FINA on various rules and scheduling relating to the Olympic Games, FINA competitions, and/or  
 17 member-federations events, combined with FINA's power structure, means that any given  
 18 member federation—and more particularly any given designee focused on a specific sport (*e.g.*,  
 19 USA Swimming)—retains limited political capital with which to negotiate with FINA. And given  
 20 their legal mandate back home, member federations understandably must choose to expend that  
 21 capital with FINA on matters pertaining to the Olympic Games. Other battles, including over  
 22 FINA dictates that have nothing to do with preparing for or holding the Games, are therefore  
 23 simply not worth it for the members to fight, or to risk fighting, even though they fall outside of  
 24 the specific Olympic mandate over which FINA has any actual authority from the IOC or from  
 25 anyone else.

26       **2. FINA Leverages Its Market Dominance To Extract And Enjoy—And**  
 27 **Largely Keep For Itself—Substantial Revenues From The Labor Of**  
**The World's Best Swimmers.**

28       44. By law, FINA is a non-governmental, putatively not-for-profit organization. In

1 reality it is big business.

2 45. No longer a small band of idealistic sport enthusiasts who would be stunned by the  
 3 monolith that today's Olympic Games have become, FINA sits atop one of the world's most  
 4 popular grouping of sporting events. Its role as aquatics gate-keeper to the Olympic Games allows  
 5 it effectively to control every major aspect of the development of, and profit from, aquatic sports,  
 6 in every corner of the globe.

7 46. It is a lucrative perch. While numbers deriving specifically from swimming  
 8 competitions are not yet available to ISL, FINA overall enjoys a substantial share of IOC revenue  
 9 from selling broadcasting rights, sponsorships, ticketing, and other income derived from the  
 10 Olympic Games. In all, FINA in 2016 and 2017 earned from the 2016 Rio de Janeiro Olympic  
 11 Games more than \$31.9 million above its Games-related expenses.<sup>1</sup>

12 47. Regardless of any exclusivity that FINA may enjoy over aquatic sports in the  
 13 Olympics, nothing gives FINA exclusive rights to control non-Olympic swimming for the entire  
 14 world. But FINA nonetheless has leveraged its rights to organize Olympic swimming—rights  
 15 which ISL does not here challenge—to dictate the terms on which any international swimming  
 16 competition must be based.

17 48. FINA earns major revenue from its own non-Olympic events. It draws scores of  
 18 millions of dollars per year from member-affiliation fees, event fees from cities that FINA allows  
 19 to host its FINA-branded competitions, television broadcasting rights, licensing revenues, and  
 20 sponsorships. In 2017, for example, and setting aside in-kind contributions, FINA took in more  
 21 than \$57 million from its own events, well over half of that coming from host-city tribute and  
 22 television rights to FINA-branded events, including: the FINA Swimming World Cup, a year-long

23  
 24  
 25  
 26 <sup>1</sup> FINA reports its finances in Swiss francs, which at the time of this Complaint exchange roughly  
 27 1:1 with the U.S. dollar. All FINA financial figures discussed in this Complaint are derived from  
 28 FINA's 2017 financial report, available at [https://www.fina.org/sites/default/files/audit\\_report\\_fina - 2017 - swiss co with 2 signatures-1.pdf](https://www.fina.org/sites/default/files/audit_report_fina - 2017 - swiss co with 2 signatures-1.pdf).

1 series of short-course<sup>2</sup> events held across the globe; the FINA World Swimming Championships  
 2 (25 meters), a single short-course championship held every even-numbered year; and the FINA  
 3 World Championships, biennial competitions involving all the aquatics disciplines held every odd-  
 4 numbered year. In short, aquatics in general, and swimming in particular, are money-making  
 5 machines for FINA.

6       49.     FINA keeps much of the wealth for itself. In 2016, and across all aquatics events,  
 7 FINA awarded less than \$5 million in prize money to the athletes who make it all possible. Prizes  
 8 amounted to about \$10 million in 2017, an increase owing at least in part to the blockbuster FINA  
 9 World Championships.

10       50.     During the same two-year period, FINA spent nearly the same amount on those  
 11 swimmer prizes as it did on its 30-40 administrators and employees: payroll charges averaged  
 12 about \$6.2 million each year. And FINA spent a similar amount on “FINA Family” expenses—  
 13 mostly meaning travel and per diems for certain FINA-appointed dignitaries. All the while, FINA  
 14 kept \$18 million bottled up for maintenance on its new, lavish 43,000-square-foot headquarters.  
 15 That is just part of the more than \$108 million FINA has set aside in dedicated reserves, including  
 16 for event cancellation. Another \$11.6 million remains in reserve without FINA earmarking it for  
 17 any purpose.

18       51.     Further, much of FINA’s prize money is spread thinly to the upper-tier of the top-  
 19 tier competitors. The 2018 FINA Swimming World Cup is illustrative. In all, FINA awarded \$2.5  
 20 million in prizes for athletes’ performances over the course of that seven-meet series. Based on  
 21 the announced awards and FINA’s announced medals table at the end of the series, and excluding  
 22 swimmer bonuses for setting new world records, about 60 percent of the prize money (roughly  
 23 \$1.5 million) went to only 10 swimmers. The top two male and top two female swimmers took in  
 24 a combined \$1 million. In contrast, FINA announced that 385 swimmers participated in the final

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26       27     2 A “short course” event is held in a 25-meter or 25-yard pool, the latter of which is common in  
 28 NCAA and U.S. high school competitions. “Long course” events are held in 50-meter pools, the  
 size used for aquatic events during the Olympic Games.

1 meet.

2       52. In short, and on the backs, legs, arms, and shoulders of the world's aquatic athletes,  
 3 FINA earned \$118 million in 2016 and 2017 revenues, excluding in-kind contributions. It gave  
 4 12.5 percent—less than \$15 million of that—back to the athletes in prize money. This ratio is  
 5 substantially lower than that enjoyed by athletes who compete in sports with competitive markets.

6       53. As described herein, FINA has attempted to prevent anyone but FINA from  
 7 organizing or controlling top-tier non-Olympic international swimming events, including events  
 8 where swimmers are competing only in their individual capacities or on teams that are not part of  
 9 the swimmers' FINA member national federations. Nothing gives FINA the right to: (1) dictate  
 10 the terms of competition or compensation of swimmers who want to compete outside the  
 11 Olympics as individuals or as part of a team not affiliated with FINA national federations, or (2)  
 12 prevent others from organizing and profiting from such additional events for which there is  
 13 lucrative current or potential demand.

14       **B. International Swimming League**

15       54. ISL is a corporation organized and existing under the laws of Switzerland. It  
 16 intends to create a worldwide, club-based swimming league and thereby to expand the competitive  
 17 and financial opportunities of the world's best swimmers.

18       55. ISL's primary goal is to promote swimming around the world by organizing and  
 19 promoting competitions featuring an innovative team-based format at events around the world.

20       56. ISL has extensively planned for the development of a worldwide league of  
 21 swimming teams comprised of top-tier swimmers.

22       57. ISL's principals have spent nearly a decade organizing international events and  
 23 honing the ISL club model. Its chief sponsor and promoter is Konstantin Grigorishin, a Ukrainian  
 24 businessman who is a leading shareholder of the Energy Standard Group ("ESG"). ESG, which  
 25 maintains its own swimming club (the "ESG Club"), remains active in supporting ISL and seeking  
 26 to get the league up and running. ESG played a central role in planning the Turin Event and  
 27 entered into key contracts—including with both the Italian Swimming Federation and with many  
 28 of the top-tier swimmers who were to compete—for that event to go forward.

1       58.     As a result of Mr. Grigorishin's influence and dedication to the development of the  
 2 sport across the globe, ESG began sponsoring and hosting swimming competitions in Ukraine,  
 3 Russia and Italy for junior athletes in 2013. These events generally applied and developed the  
 4 team-based competition format that ISL would later adopt for its own planned events and league.

5       59.     By 2016, ESG was hosting the Energy Standard Cup, which featured events for  
 6 older athletes. Many of these athletes have become prize-winners and record-holders at major  
 7 international swimming competitions beyond those organized by ISL.

8       60.     By 2017, and at substantial expense of energy, time, and money, Mr. Grigorishin  
 9 and others who would lead ISL had gained extensive experience in organizing and hosting  
 10 international swimming competitions. Their efforts enjoyed increased recognition and standing in  
 11 the international swimming community.

12       61.     For example, in August 2017, ESG hosted its first "Energy for Swim" competition.  
 13 That event, held in Rome and organized by the Italian Swimming Federation, featured competition  
 14 between several top-tier swimmers from ESG's Club and athletes from the United States, Italian,  
 15 and Australian national swimming federations. ESG provided athletes with about \$411,000 in  
 16 appearance fees and charity contributions based on the athletes' performances. FINA was aware  
 17 of ESG's 2017 event, but not yet considering it a threat, FINA limited its response to only token,  
 18 unofficial opposition.

19       62.     On the heels of that event's success, and with growing support from swimmers,  
 20 coaches, and others in the competitive-swimming industry, Mr. Grigorishin and ESG began to  
 21 move forward with their plans for ISL to organize and promote three events in 2018, with the  
 22 expectation of granting and awarding \$842,400 in total appearance fees and prizes. They also  
 23 began laying the foundation to organize and promote ISL team-based competitions throughout the  
 24 late summer and fall of 2019 featuring a dozen teams of 12 men and 12 women each—just under  
 25 290 swimmers—and more than \$3.1 million in total prizes. Despite FINA having successfully  
 26 stymied ISL's December 2018 event, in fall 2019, ISL finally rolled out its inaugural competition:  
 27 a series of seven events held across seven international cities, including a belated return to Las  
 28 Vegas in December 2019, where ISL intended to host its first United States-based event a year

1 earlier.

2       63.     As further detailed below, this case arises from FINA's efforts to thwart those plans  
 3 for the December 2018 event, which was planned to be hosted in Las Vegas, then London, and  
 4 finally Turin, and FINA's continued effort to prevent ISL from organizing and promoting its 2019  
 5 competitions. These efforts were targeted at and impacted the United States, which was a  
 6 potential host to these events, and which is home to many of the world's best swimmers and the  
 7 residence of numerous top-tier swimmers who had signed up for the December 2018 before FINA  
 8 forced its cancellation.

9 **IV. FINA'S UNLAWFUL COLLUSION TO UNREASONABLY RESTRICT  
 10 COMPETITION**

11       64.     FINA, in concerted and coerced action with its member federations and other  
 12 entities, has engaged in unlawful and unreasonable anti-competitive conduct to strangle  
 13 competition in the market for top-tier international swimming competitions. FINA's concerted  
 14 action with member federations and other entities also has unreasonably restrained competition for  
 15 access to the supply of top-tier swimmers' services (*i.e.*, appearances and participation in  
 16 swimming competitions).

17       A.     **ISL Principals And Their Innovative League Idea, In Talks To Host An Event  
 18 With USA Swimming, Emerge As Threats To FINA Dominance.**

19       65.     FINA apparently did not initially consider ESG's Energy for Swim competition in  
 20 2017 to be a threat. But that event's success, combined with word that ISL wanted to build on that  
 21 success, caught FINA's attention. The nascent plans for what became ISL were now fully on  
 22 FINA's radar. By September 2017, ISL-predecessor representatives were meeting with FINA  
 23 Executive Director Cornel Marculescu to discuss a path forward that would allow them to  
 24 organize international events featuring top-tier swimmers organized by teams that would compete  
 25 in short-course events. After learning of ISL's intentions for future Energy for Swim events,  
 26 FINA initially expressed general support for ISL moving forward.

27       66.     ISL and FINA spent several weeks negotiating new terms with ISL from late  
 28 September 2017 through December 2017 over ISL's plans for a 2018 event. ISL sought at a

1 minimum to secure FINA’s agreement to stand aside and not to block ISL from hosting that single  
 2 event. Those negotiations, however, broke down.

3       67. ISL nonetheless moved forward. By mid-December 2017, ISL was first reaching  
 4 out directly to USA Swimming about co-sponsoring a meet in the United States, and FINA was  
 5 aware of those discussions by no later than February 2018. FINA understood that USA  
 6 Swimming was “in the top” of member federations due to its lucrative market and high number of  
 7 top-tier swimmers, and it thus monitored the ISL-USA Swimming relationship closely. Indeed,  
 8 USA Swimming Chief Operating Officer Mike Unger acknowledged that “FINA was watching us  
 9 [USA Swimming] to make – to see what kind of – how we would react” to the development of  
 10 ISL.

11       68. FINA was internally explicit that it considered ISL’s emergence a threat. FINA’s  
 12 own documents, and particularly Marculescu’s and Neuburger’s , discuss how competitively  
 13 “very dangerous” ISL was to FINA and how “ISL cannot exist” alongside it. FINA viewed  
 14 competition from ISL as an existential threat; as FINA Vice President Dale Neuburger wrote, “We  
 15 [FINA] must win, we will win.”

16       69. FINA, in part through Mr. Marculescu, the top FINA executive and Mr. Unger’s  
 17 main FINA contact, did everything it could to avert the ISL-USA Swimming partnership. Mr.  
 18 Unger, Mr. Marculescu, and Mr. Neuburger were “transparent” with one another regarding USA  
 19 Swimming’s partnership with ISL, and information flowed freely between them. On February 9,  
 20 2018, Mr. Marculescu met with Mr. Unger and USA Swimming President Tim Henchy at FINA’s  
 21 Lausanne headquarters to discuss, among other things, USA Swimming’s plans to work with ISL.  
 22 Mr. Marculescu was clear about his disapproval: “They [USA Swimming] tell me we are going to  
 23 meet with ISL. Very good. Very good. And we tell them always the same thing: Go with FINA.”  
 24 USA Swimming nonetheless remained excited about a partnership with ISL, and on the same day,  
 25 Mr. Unger wrote to FINA that it “looks like we may take part [with ISL].” Mr. Marculescu  
 26 replied that any ISL event must comply with FINA rules by being organized either by FINA or a  
 27 national federation like USA Swimming. Mr. Marculescu at this meeting explicitly referred to the  
 28 European Commission Speed Skating Decision that FINA’s ice skating counterpart’s deployment

1 of its similar “unauthorised relations” rule violated the European Union’s competition laws (see  
 2 paragraph 6 above); Marculescu explained during the Lausanne meeting that he did not in effect  
 3 believe that the European Commission’ antitrust Decision would apply in the United States.

4       70.     By spring 2018, it was becoming obvious to FINA that USA Swimming and ISL  
 5 still desired to partner together to host an event in the United States. On March 29, 2018, Mr.  
 6 Neuburger reported to Mr. Marculescu “that they [ISL] seek a site in the USA or Australia,” and  
 7 on April 4, USA Swimming officially told ISL of its intent to host ISL’s first competition in the  
 8 United States and was “excited” about co-hosting the United States event with ISL. By May  
 9 2018, USA Swimming and ISL identified Las Vegas as their preferred destination, with Mr. Unger  
 10 informing a VP at Las Vegas’ MGM Resorts, a potential venue for the meet, that “[ISL] really  
 11 want[s] to come to Las Vegas.” On May 11, 2018, Mr. Neuburger – serving simultaneously as a  
 12 FINA officer and board member with USA Swimming, attended a USA Swimming meeting where  
 13 Mr. Unger said the December 2018 event would be hosted in either Las Vegas or London. Just  
 14 four days after Mr. Neuburger’s attendance at this meeting, on May 15, 2018, FINA began  
 15 drafting what would become its June 5 letter that threatened USA Swimming and others with  
 16 sanctions for affiliating with ISL.

17       71.     Around the same time, ISL worked to obtain the support of FINA’s member  
 18 federations to participate in the December 2018 event. To that end, and on May 4, 2018, ISL  
 19 entered into a memorandum of understanding with Ligue Européenne de Natation, the FINA-  
 20 recognized “continental federation” comprising the European national federations. ISL also,  
 21 during a May 23-25, 2018 meeting in Turkey, presented its plans to representatives of the  
 22 federations from the United States, Australia, United Kingdom, Brazil, France, Russia, and  
 23 Ukraine, where “Mike [Unger] proposed the event to be organized in Las Vegas,” as Marculescu  
 24 emailed Neuburger

25           **B.     FINA Threatens USA Swimming With Sanctions For Participating in the Las**  
 26           **Vegas Event.**

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27       72.     FINA apparently still doubted that USA Swimming would defy it by partnering  
 28 with ISL. On May 25, 2018, Mr. Neuburger wrote to Mr. Marculescu that he had spoken to Mr.

1 Unger and that “USA Swimming will not go against FINA.” Mr. Marculescu nonetheless called  
 2 Mr. Unger on May 28, 2018 and complained that “he was not happy and was upset that we [USA  
 3 Swimming] had attended the [ISL Turkey] meeting.” In a report to a USA Swimming colleague,  
 4 Mr. Unger wrote that the Turkey meeting went well, but that he had just had a half-hour call with  
 5 Mr. Marculescu, and that “Oh boy . . . this is a tough topic.” Mr. Unger wrote that “the big  
 6 obstacle still remains the ISL relationship with FINA” and that USA Swimming could not do  
 7 “anything to upset the FINA relationship.” The same day, Mr. Unger wrote to another colleague  
 8 that “we are being asked to host in Las Vegas. But FINA doesn’t like it.” FINA’s pressure had its  
 9 intended effect: the next day, on May 29, 2018, Mr. Unger wrote to Mr. Marculescu that “[y]ou  
 10 have our assurance to support FINA.” Mr. Unger wrote again to FINA later that month that “what  
 11 FINA thinks about this event matters . . . and we are not going to take part if this is against FINA  
 12 rules.” Mr. Neuburger responded, “[s]ounds good, and certainly you handled it well.”

13       73.     FINA’s opposition was the lone obstacle to ISL and USA Swimming proceeding  
 14 with the Las Vegas event. According to Mr. Unger’s email to MGM Resorts, “the only hold up is  
 15 some international political wrangling that is currently causing some stress. It’s not the finances.”  
 16 While there were details to work out between ISL and USA Swimming regarding the event, none  
 17 were “insurmountable.” But as Mr. Unger expressed to his counterparts at the British and  
 18 Australian federations on June 4, 2018, “FINA is apparently not happy with ISL, and is intent on  
 19 derailing the ISL efforts.”

20       74.     Further, nothing in the FINA rules rendered ISL “unauthorized.” Unger did not  
 21 consider USA Swimming’s affiliation with ISL in either Las Vegas or Turin as “hav[ing] any  
 22 bearing on the rules.” Mr. Unger never understood, and Mr. Marculescu never explained, why  
 23 FINA was so opposed to ISL-USA Swimming joint meets. Mr. Unger agreed that FINA might  
 24 push a “hyper-technicality” to stop an ISL meet from proceeding. But the potential consequences  
 25 to swimmers were severe. As Mr. Unger wrote to his British and Australian counterparts, FINA  
 26 was using the “unauthorized relations” rule “as the basis for this challenge” of the Las Vegas  
 27 event, a violation of which Mr. Unger knew allowed FINA to “issue penalties against the national  
 28 federation and its athletes, including suspensions.”

1       75. To punctuate its threats to USA Swimming and ISL, on or about June 5, 2018,  
 2 FINA's Mr. Marculescu circulated a letter to every FINA member designed to cripple ISL's plans.  
 3 ISL, he noted, "is neither recognised by nor affiliated to [sic] FINA." FINA would monitor the  
 4 matter closely, he warned, and sanction anyone who violated FINA's rule on unauthorized  
 5 relations. In closing, Mr. Marculescu expressed his hope that all who received it would come  
 6 away from his message with "a clear and mutual understanding of FINA's competence and  
 7 jurisdiction in respect to international competitions." No mention was made of any assessment of  
 8 scheduling conflicts or other excuses later advanced as cover stories for this anti-competitive  
 9 conduct; that FINA pretext came months later.

10       76. While FINA sent its June 5, 2018 letter to each of its member federations, the letter  
 11 was focused squarely on the United States, which FINA viewed as the primary swimming market.  
 12 Before FINA sent its June 5 letter to its 209 member federations, Mr. Marculescu individually  
 13 forwarded the content of the letter to Mr. Unger, telling him that it would be sent to the rest of the  
 14 world later that day. On information and belief, no other member federation received an advance  
 15 copy of the June 5 letter. And with the exception of ISL beginning to look at London as an  
 16 alternative venue in light of FINA's resistance to Las Vegas, there were no ISL events being  
 17 planned or under serious consideration as of June 5, 2018 other than in Las Vegas.

18       77. Mr. Neuburger sent another June 5 email only to the United States, this one to U.S.  
 19 Aquatic Sports, Inc., the United States' federation for all aquatic sports, including USA  
 20 Swimming, that underscored the severity of the sanctions threat from Mr. Marculescu's June 5  
 21 letter. Mr. Neuburger block quoted FINA's GR 4.5 sanctions rule that Mr. Marculescu referred to  
 22 in his June 5 letter and wrote, "[t]his is serious, not just for swimmers, and not just for USA  
 23 Swimming . . . but for [U.S. Aquatic Sports, Inc.], meaning all five constituent organizations."  
 24 Neuburger continued: "I have continued to counsel FINA to act with restraint and moderation, as  
 25 has Rich Young [USA Swimming's outside legal counsel], but this is not a situation to take  
 26 lightly. The potential ramifications are severe, and we all need to have our eyes wide open."

27       78. The threats worked. Mr. Unger explained to his USA Swimming colleagues that  
 28 FINA's June 5 letter was "NOT a good sign for [ISL's] existence. FINA flexing its muscles."

1 Mr. Unger also told ISL that before ISL tried to organize a meet in London, it should consider the  
 2 fundamental question of whether ISL “can exist alongside FINA” without an agreement with  
 3 FINA. By around June 13, 2018, USA Swimming notified ISL via a letter of that date that it  
 4 could not help ISL organize any competition until it received “assurance . . . that FINA is on board  
 5 with the concept of the ISL and approves of the concept.” By this point ISL had already begun  
 6 looking for alternative partners, including British Swimming. But the USA Swimming  
 7 representative warned that such a workaround would merely “postpon[e] the important decision of  
 8 whether the ISL can actually exist alongside FINA.” USA Swimming also expressed its deep  
 9 concern that a December 2018 event without FINA’s direct blessing would put U.S. swimmers “at  
 10 risk”—especially if “FINA sees this December event as a challenge.” Fearful of how FINA would  
 11 react, USA Swimming explained that “we want the assurance that FINA is willing to work with  
 12 ISL before we commit.”

13       79.     FINA knew that USA Swimming was a “key” member federation that was  
 14 uniquely capable of influencing the international swimming community. By brandishing threats on  
 15 USA Swimming to force its public withdrawal of support for ISL, FINA would be sending a  
 16 message to other member federations not to team up with ISL. Thus, within weeks, and in direct  
 17 response to Mr. Marculescu’s June 5 letter, British Swimming likewise distanced itself from  
 18 hosting ISL’s planned December 2018 competition in London.

19       **C.     FINA Offers To Drop Opposition To ISL In Exchange For \$50 Million And**  
 20       **Works To Undermine ISL Promotional Efforts.**

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21       80.     By mid-summer, ISL returned to FINA, seeking to salvage what it could. On or  
 22 around August 17, 2018, ISL CEO Ali Khan wrote to FINA, explaining the details of the  
 23 competition, disclosing more than \$2 million in combined appearance fees and prize money for  
 24 the swimmers, and promising that ISL would of course hold the meet “according to FINA  
 25 technical and doping control rules.” Mr. Khan also explained that ISL would work through a  
 26 federation partner and seek FINA approval for the competition, which would aid in the  
 27 “development of the sport of swimming to the mutual benefit of all the swimming community.”

28       81.     FINA responded about a week later, in a letter sent by its outside counsel. In that

1 letter, FINA insisted that Mr. Khan's direct request was invalid; the host federation was required  
 2 to seek FINA approval "for any international event that they intend to organize." As nothing had  
 3 yet been submitted by that organization, the matter was effectively closed: "FINA is neither bound  
 4 nor willing to consider and discuss applications submitted by a sponsor" such as ISL.

5       82.     Mr. Grigorishin of ISL and Mr. Marculescu of FINA resumed direct negotiations  
 6 over the ensuing weeks. FINA insisted on unreasonable terms: event ownership and FINA-  
 7 naming rights, plus payment of \$50 million to FINA from ISL over 10 years. ISL refused to give  
 8 everything to FINA in exchange for FINA doing nothing more than agreeing to halt its anti-  
 9 competitive threats. Negotiations thus ended by mid-October. By then FINA was complaining to  
 10 ISL for trying to promote itself to the swimming community, noting in an e-mail by its top officers  
 11 to Mr. Grigorishin on October 16, 2018, that ISL was releasing promotional videos and explaining  
 12 that such material, and in particular a video appearing on the website [www.SwimSwam.com](http://www.SwimSwam.com), a  
 13 swimming-industry news site, shouldn't be published because "FINA cannot recognize ISL."

14       83.     In fact, and on information and belief, FINA was more than merely disappointed in  
 15 ISL's promotional video. FINA, on information and belief, instructed its agent to submit a  
 16 "takedown notice" to YouTube under the DMCA to have three ISL videos removed from  
 17 SwimSwam's YouTube channel. That notice necessarily required FINA's agent to assert that the  
 18 ISL videos infringed on FINA's copyright. That was false. Nonetheless, and pursuant to standard  
 19 YouTube procedures, YouTube initially removed the three ISL videos from the SwimSwam  
 20 channel, only to allow them back up after SwimSwam established that the ISL content was not  
 21 infringing.

22       **D. ISL And Italian Swimming Federation Develop Plan For December 2018  
 23 Event, and In Response FINA Maintains Its Pressure on USA Swimming.**

24       84.     ISL had one final option. Given ESG's prior experience putting on the April 2018  
 25 junior meet with the Italian Swimming Federation, ISL again turned to the Italian organization for  
 26 help coordinating its planned December competition.

27       85.     Thus, on or about October 17, 2018, the Italian Swimming Federation notified  
 28 FINA that it intended to host the Turin Event, officially named Energy for Swim 2018, shortly

1 before Christmas.

2       86.     As explained to FINA in a letter from the federation dated October 17, 2018, the  
 3 competition would include swimmers from countries other than Italy. But, the Italian Federation  
 4 president explained, under FINA's rules the Turin Event would not constitute the type of  
 5 "international competition" that required FINA approval because those swimmers would not be  
 6 formally representing their member federations. The distinction mattered under FINA's rules.  
 7 Under the relevant FINA rules, an "international competition" is "any competition organised or  
 8 sanctioned by FINA, any Continental or Regional Organisation or any Member Federation in  
 9 which other recognised Federations, clubs or individuals participate." *See* FINA Rule BL 12.1.  
 10 Such competitions require six months' minimum notice to FINA and must be approved by FINA.  
 11 Even if this rule passed muster under antitrust law, the plain language of the FINA rules also  
 12 provides that an "international competition" organized by a member federation, such as the Italian  
 13 Swimming Federation, does not need FINA approval if the competition is one "in which foreign  
 14 clubs or individuals *not representing their Member Federation* participate." FINA Rule BL 12.3  
 15 (emphasis added). Swimmers in the ISL event would not be competing as representatives of their  
 16 member federation. Thus, FINA approval was, under the plain terms of FINA's own rules, not  
 17 necessary. And, in any event, regardless of how the rule is interpreted, FINA's restriction against  
 18 any member or swimmer participating in an unauthorized event is anti-competitive, with the intent  
 19 and effect of eliminating competition.

20       87.     ISL, through its counsel, responded by trying to revive the prior MOU that FINA  
 21 and ISL were negotiating before FINA's unreasonable demands. If nothing else, ISL sought a  
 22 standstill truce so that ISL and the Italian Swimming Federation could carry out the Turin Event  
 23 and not lose their respective investments in it, with FINA and ISL to resume discussions, after the  
 24 Turin Event, over future competitions. FINA refused to enter the standstill arrangement.

25       88.     FINA was incensed that the Italian Federation would try to buck its authority. As  
 26 Mr. Neuburger wrote, that "the ba[]d person is [Italian Federation President] Paolo Barelli. We  
 27 must remember that and we must kill him . . . suspend him for years, not months, for trying to  
 28 destroy FINA."

1       89.    Despite having already scuttled the possibility that ISL would co-host its December  
 2 2018 event with USA Swimming in Las Vegas, FINA also continued to apply pressure on USA  
 3 Swimming to force the cancellation of the ISL Turin Event. FINA knew that USA Swimming's  
 4 "point of view" was important to other federations and worked hard to ensure that USA  
 5 Swimming did not publicly do anything against FINA's wishes – including to maintain public  
 6 support of ISL. USA Swimming understood too that other member federations "wanted to know  
 7 what we [*i.e.*, USA Swimming] was thinking" with respect to ISL, and that without USA  
 8 Swimming's backing, the Italian Federation – like British Swimming before it – would be unlikely  
 9 to defy FINA alone. FINA thus continued to threaten USA Swimming throughout 2018 against  
 10 associating with ISL anywhere, including in Turin. And predictably, USA Swimming's eventual  
 11 withdrawal was the Turin Event's death knell.

12       90.    The Turin Event was to be held shortly before Christmas. Despite long being on  
 13 FINA's radar—ISL had notified FINA of its intent for a late-December 2018 event no later than in  
 14 a letter to FINA dated August 17, 2018—FINA insisted at the last minute that its approval was  
 15 nevertheless necessary, knowing that its last-minute demand would make it impossible for ISL to  
 16 give six months' notice and would therefore allow FINA to threaten athletes, and ban them from  
 17 future events if necessary, for "unauthorised relations" if they participated in the meet.

18       **E.    FINA Threatens Swimmers And Compels The Aid Of Member Federations To**  
 19 **Boycott The Turin Event And Thereby To Force Its Cancellation.**

20       91.    That is what happened. Aware that the letter of its rules did not support its desired  
 21 outcome, and citing the "urgency of the matter," FINA's top officers on October 26, 2018,  
 22 circulated via e-mail a letter calling for its 25-member Bureau to vote to reinterpret the FINA  
 23 rules. FINA now wanted to interpret the rules to mean that any competition involving  
 24 international swimmer participation needs FINA approval even if swimmers are competing solely  
 25 as individuals or on teams that are not part of their FINA national federations. That interpretation,  
 26 of course, effectively makes swimmers, including U.S. swimmers, worldwide indentured servants  
 27 of FINA. As FINA's captives, swimmers can never compete in any event to earn money for  
 28 themselves without FINA's advance approval. FINA's interpretation, given FINA's market power

1 derived from its designation as the sole IOC-recognized international swimming federation, on its  
 2 face is thus as blatantly anti-competitive as it is astonishingly brazen. The purpose behind FINA's  
 3 last-minute vote request was unstated in the October 26 e-mail calling for a vote. But it was  
 4 unmistakably clear: the rules needed to be revised by FINA's "interpretation" to prevent ISL's  
 5 event from going forward.

6       92. Thus, on October 30, the same day that the Bureau purportedly ratified FINA's rule  
 7 interpretation revision, FINA's Mr. Marculescu circulated a letter to all FINA members, notifying  
 8 them that the Turin Event "[was] not recognised by FINA." He also explained that, pursuant to  
 9 the newly interpreted rules, FINA should have been notified of the competition more than six  
 10 months in advance. Of course, FINA had long been on notice of the Turin Event and had been  
 11 negotiating with ISL over terms for its production, so this six-month notice excuse was a sham.  
 12 Moreover, even if FINA had been given no notice, which it had, FINA's 11th-hour rule  
 13 interpretation revision was purposefully designed to make timely notice impossible. FINA further  
 14 explained that because no notice was given (which was not true), FINA had not approved the  
 15 competition. Mr. Marculescu warned that all of the world's member federations should maintain  
 16 "a clear and mutual understanding of FINA's competence and jurisdiction in respect to  
 17 international competitions." And he warned the dozens of swimmers who had entered contracts to  
 18 appear in the Turin Event that "FINA will further assess the development of this matter and will  
 19 consider consequences in application of [FINA punitive sanctions], as and where appropriate."

20       93. ISL, in a letter sent by its counsel, urged FINA to rescind the vote and return to  
 21 discussions regarding a standstill truce that would allow the Turin Event to proceed as planned.  
 22 ISL's counsel further explained in that letter that FINA's 11th-hour attempt to rewrite its rules  
 23 was both contrary to the letter and spirit of the FINA rules and, independently, in obvious  
 24 violation of U.S. and EU competition law. At that point there was still time for the Turin Event to  
 25 proceed.

26       94. FINA refused to cease its illegal, anti-competitive conduct. It instead doubled  
 27 down on its US-honed strategy to block the Turin Event and to destroy ISL. Mr. Marculescu  
 28 separately wrote to the Italian Swimming Federation on the same day in an e-mail bearing the

1 subject line: “NON APPROVED EVENT – UNAUTHORISED RELATIONSHIPS.” The Turin  
 2 Event, he assured the federation, required FINA approval. He noted also that, given that the  
 3 competition was set for December 21-22, 2018, and that the FINA rules required six months’  
 4 advance notice, any request for approval “would be clearly late.”

5       95.     Through its clear threats to the world’s top-tier swimmers, FINA now stood firmly  
 6 between member federations supportive of ISL’s approach generally, and the Turin Event in  
 7 particular, and the swimmers seeking to expand their opportunities.

8       96.     FINA did not just leave it to its successful coercion of member federations to  
 9 convey FINA’s threats against swimmers’ participation in the ISL event. FINA also directly  
 10 confronted top swimmers or their coaches. During the fifth stage of FINA’s World Cup series,  
 11 held November 2-4, 2018, in Beijing, Mr. Marculescu, accosted world-renowned swimmer  
 12 Katinka Hosszú’s coach while she was warming up before a race. He warned: if Ms. Hosszú  
 13 insisted on participating in ISL’s event, she would be banned from competing in the upcoming  
 14 FINA World Swimming Championships.

15       97.     Over the half a dozen years since her first FINA World Cup series win in 2012, Ms.  
 16 Hosszú had become the exclamation mark in FINA’s headline swimming competitions. By the  
 17 time Mr. Marculescu threatened her coach in Beijing over ISL, FINA had thrice named Ms.  
 18 Hosszú “Swimmer of the Year.” In addition to her victory in 2012, Ms. Hosszú had won the  
 19 2013, 2014, 2015, and 2016 World Cup series and finished second in 2017 (which she went on to  
 20 do again in 2018). She had won 12 individual gold medals at FINA’s biennial World Swimming  
 21 Championships, including six in 2016. Along the way, Ms. Hosszú had become the sport’s top  
 22 prize-earner, the first to break \$1 million.

23       98.     But at the prospect of seeing Ms. Hosszú swimming in an “unauthorized” event  
 24 hosted by a competitor, FINA threatened to cut her off completely and to destroy her career.

25       99.     Shortly after Mr. Marculescu’s poolside pressure, and in light of FINA’s despotic  
 26 command, member federations around the world fell in line.

27       100.    There was no doubt that the federations would support FINA’s command and give  
 28 force to FINA’s threat of sanctions. The national federations exist primarily, if not exclusively, to

1 prepare and present swimmers for competition in the Olympic Games. Their relationship with  
 2 FINA is necessarily delicate and subservient to FINA's demands: FINA, through its Bureau, has  
 3 sole authority to recognize national federations, and it may terminate any member "for significant  
 4 violation of FINA Rules." *See* FINA Rule C 10.3. Given FINA's repeated missives against ISL's  
 5 efforts, there was no mistaking that allowing swimmers to participate would constitute a  
 6 "significant violation." And, in any event, FINA had just displayed its willingness and ability to  
 7 re-interpret and revise its rules as it saw fit to keep out any competition and to keep the swimmers  
 8 in FINA's thrall.

9       101. So, the federations did what FINA told them to do.

10       102. On November 6, 2018, the Swiss federation sent out an e-mail in which it  
 11 "explicitly propose[d]" to its swimmers "**to not participate in the "Energy for Swim" [ISL]**  
 12 **Event 2018!**" If Swiss swimmers ignored that directive, "the Swiss Swimming Federation, as a  
 13 FINA member organization, would be forced by FINA, [sic] to ban you for at least 1 year from all  
 14 competition measures."

15       103. Likewise, a lawyer for the Russian Olympic Committee advised on November 12,  
 16 2018, the nation's swimming federation members that in light of the FINA directive, athletes  
 17 participating in the Turin Event would be disqualified from competing in FINA and federation  
 18 events for one to two years. Thus, both the Swiss and Russian federation felt compelled to  
 19 threaten sanctions beyond banning swimmers from just FINA events and the Olympics.

20       104. USA Swimming representatives held a conference call with national team members  
 21 to discuss the December 2018 Event and FINA's threat. Swimmers were told by those  
 22 representatives that in light of FINA's power over the sport—and particularly access to the  
 23 Olympic Games—the national federation was in a difficult position. Reluctantly, it informed the  
 24 swimmers that it would have no choice but to comply with any FINA directive to punish  
 25 swimmers who participated in the Turin Event.

26       105. USA Swimming saw that FINA was expanding its anticompetitive threats from  
 27 solely the United States to now the entire globe. As Mr. Unger wrote, FINA's strategy "has now  
 28 [as of November 1, 2018] mushroomed into a challenge for athletes and federations around the

1 world, not just USA.” The result of FINA’s scheme was that USA Swimming was prevented not  
 2 only from associating with ISL in Las Vegas but anywhere in the world. And as with Las Vegas,  
 3 Mr. Unger agreed with Dutch Federation leaders that the ISL-Italian Federation partnership did  
 4 not break any FINA rules: “ISL seemed to have generally followed the rules, and by inviting the  
 5 athletes separate from inviting the federations, all seemed in order (BL 12.3). However, FINA’s  
 6 [October 30] letter places all invited athletes (and by connection, their federations) squarely in  
 7 between ISL and FINA.”

8       106. FINA knew that USA Swimming was one of, if not the, most important member  
 9 federation. Indeed, USA Swimming’s withdrawal from the Turin Event forced the hand of other  
 10 federations to do the same. Similar to USA Swimming, federations around the world sent e-mails,  
 11 letters, and had similar conference calls with their swimmers, underscoring the impossible position  
 12 that FINA had put them in. *See, e.g.* Julian Linden, *Our golden girls unite for swimmers’ rights*,  
 13 Daily Telegraph, Dec. 4, 2018 (quoting Australian federation chief executive: “[W]e’re the meat  
 14 in the sandwich. . . . We support our athletes but at the same time we are also a part of FINA so  
 15 we’re pretty much in the middle.”). Critically, the federations, or at least several of the key  
 16 federations, specifically discussed the issue with each other before determining and agreeing that  
 17 FINA left them no choice but to put muscle behind FINA’s threats. *See id.* (Australian federation  
 18 executive: “We’ve discussed the issue with the US, South Africa, the UK and so on[.]”).

19       107. Given that the national member federations (and/or their designee for the sport of  
 20 swimming) exist to promote the interests of their athletes, however, there is no legitimate  
 21 explanation for why they would agree among themselves and with FINA to help enforce FINA’s  
 22 threat to ban swimmers from the Olympics if they participated in the Turin Event. The only  
 23 logical explanation for their doing so was to help ensure that only FINA and its member  
 24 federations would remain the only entities able to organize and promote top-tier international  
 25 swimming competitions and thereby profit from those events.

26       108. While plans for the Turin Event crumbled under FINA’s pressure, ISL and its allies  
 27 nonetheless tried again to salvage it.

28       109. Although, FINA’s last-minute rule reinterpretation was patently unreasonable,

1 USA Swimming, in an e-mail sent on or around November 6, 2018, urged ISL and the Italian  
 2 Swimming Federation nevertheless to accept FINA's determination that the Turin Event would be  
 3 an "international competition" and instead seek an "exception" to the six-month notice  
 4 requirement. Such exceptions had been granted before, USA Swimming's representative noted.  
 5 And granting it again would allow ISL to develop its league approach—which USA Swimming  
 6 "continue[s] to believe is an excellent concept." Absent FINA mercy, however, the picture was  
 7 dire, because "USA Swimming is also bound by FINA rules, and we (our athletes and USA  
 8 Swimming) are caught in a predicament." FINA's positive reaction "would help solve this  
 9 immediate challenge for athletes and federations."

10       110. But, having so successfully waged its war of intimidation against the federations  
 11 and swimmers—both personally and through member federations with no real choice but to  
 12 comply—FINA refused. Thus, given the real threat to the livelihoods and dreams of the  
 13 swimmers facing FINA's threat of suspension, the Italian Swimming Federation and ISL canceled  
 14 the Turin Event on November 15, 2018, under protest. The Italian Swimming Federation notice,  
 15 sent out via letter over the federation president's signature, bemoaned "the absence of any  
 16 explanation or evidence to genuinely justify FINA's actions," concluding "that FINA's true  
 17 motive is to safeguard its dominant position as the sole and exclusive license holder of aquatics  
 18 sports."

19       111. News of the cancellation at FINA's hands spread across the sports world. Athletes  
 20 criticized FINA on social media. Adam Peaty, an Olympic gold medal winner and five-time  
 21 World Champion, reported on Twitter that he was "incredibly disappointed" that the Turin Event  
 22 was cancelled and suggested that swimmers "need to ask why." *See Adam Peaty criticises*  
 23 *decision to scrap International Swimming League*, BBC, Nov. 15, 2018,  
 24 <https://www.bbc.com/sport/swimming/46224766>. On the other side of the globe, Olympic gold  
 25 medalist Cate Campbell complained that FINA was clearly "putting swimmers at the bottom of its  
 26 priority list." *See Julian Linden, Our golden girls unite for swimmers' rights*, Daily Telegraph,  
 27 Dec. 4, 2018. She added "I can guarantee that just about any athlete in the world would have said  
 28 that this ISL is a good thing . . . but FINA's worried that it's going to cut down on its revenue."

1 *Id.* News outlets, meanwhile, noted the obvious: the Turin Event evaporated only because of  
 2 FINA's threat. *See, e.g.*, Graham Dunbar, *Swim meet canceled after FINA's threat to ban*  
 3 *athletes*, Associated Press, Nov. 15, 2018, [https://www.washingtonpost.com/sports/swim-meet-canceled-after-world-bodys-threat-to-ban-athletes/2018/11/15/8c4241d4-e8e8-11e8-8449-1ff263609a31\\_story.html?utm\\_term=.fb66362c322c](https://www.washingtonpost.com/sports/swim-meet-canceled-after-world-bodys-threat-to-ban-athletes/2018/11/15/8c4241d4-e8e8-11e8-8449-1ff263609a31_story.html?utm_term=.fb66362c322c).

6 112. For its part, having been called out for its failure to justify its anti-competitive  
 7 squeeze against ISL, FINA created after-the-fact pretexts for its nakedly anti-competitive conduct,  
 8 dissembling in a November 16, 2018, statement that its conduct was necessary to maintain a  
 9 "coherent" and "healthy" event calendar consistent with FINA's "long-standing agreements and  
 10 precedents." The Turin Event, FINA said, "adds an extra layer of complexity." *See FINA*  
 11 *Statement*, Nov. 16, 2018, at <http://www.fina.org/news/fina-statement-2>. What that meant,  
 12 exactly, remained unexplained. Neither did FINA provide any further detail or rationale for its  
 13 anti-competitive conduct in a December 3, 2018, letter to FINA members. In that letter, sent over  
 14 Mr. Marculescu's signature, FINA reiterated its vague concern for the "harmonious development  
 15 of the calendar," and suggested that was the reason it exerted its overwhelming power to crush the  
 16 Turin Event. Further, and highlighting the fact that FINA intends to limit competition and keep  
 17 itself, alone, atop the market, he wrote that "FINA will resist any challenges to its status as the  
 18 international non-governmental organisation governing the sport of swimming at the world  
 19 level[.]"

20 113. FINA was waging war against ISL on multiple fronts around this time. By  
 21 December 2018, ISL had contracted with Los Angeles-based sports marketing company  
 22 Wasserman in an effort to grow its brand. Two days after FINA's December 3 letter, Wasserman  
 23 suddenly severed its ties with ISL. Casey Wasserman is a Wasserman principal and chairman of  
 24 the Los Angeles Olympic Committee. On information and belief, FINA either directly, or through  
 25 the International Olympic Committee, directed the Wasserman Company to cease its relationship  
 26 with ISL.

27 **F. FINA Threatens USA Swimming From Any Future Affiliation With ISL.**

28 114. Mr. Neuburger knew that, despite FINA having successfully scuttled the Las Vegas

1 event, USA Swimming still desired to work with ISL to organize other events in the United States.  
 2 Mr. Neuburger continued to repeat FINA's earlier threats when USA Swimming expressed such  
 3 desires, including in a December 22, 2018 email to Mr. Unger where he warned that continued  
 4 association with ISL would put "USA Swimming squarely at the center of this situation, not on the  
 5 sidelines." FINA would view an ISL-USA Swimming event "as evidence that USA Swimming  
 6 has taken sides [against FINA] and is collaborating with ISL. Like or not, fair or not . . . that is the  
 7 harsh reality." Mr. Neuburger continued: "Bottom line: USA Swimming will need to make an  
 8 uncomfortable decision that will make FINA unhappy or ISL/athletes unhappy. But I don't think  
 9 you will be able to sit on the fence or be a bystander to the situation."

10       115. FINA also continued to pressure USA Swimming by refusing to withdraw FINA's  
 11 threat to use General Rule 4 to sanction USA Swimming or U.S. swimmers if either staged an  
 12 event with ISL. According to Mr. Unger, such a threat put U.S. swimmers "at peril" and made  
 13 any future ISL event "impossible."

14       **G. FINA, Having Dispatched The ISL Threat, Misappropriates Its Innovations**  
 15       **With Its Own Imitation Events.**

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16       116. Finally, on December 5, 2018, FINA revealed its true motives. Having  
 17 successfully halted ISL's momentum in the United States and globally, FINA then scheduled its  
 18 own series of events that imitated ISL's planned format with increased prize money of almost  
 19 exactly the same amounts. FINA held one such event from May 31-June 1, 2019 in Indianapolis.  
 20 With ISL out of the way, FINA's move on the lucrative United States market is no surprise; FINA  
 21 believed that "[i]t was important for a FINA event to be held in the United States for [USA  
 22 Swimming] to be supportive and active."

23       117. Mr. Marculescu and Mr. Neuburger both described how they repeatedly  
 24 "pressured" USA Swimming to host FINA's inaugural, higher-money event in Indianapolis. As  
 25 Mr. Neuburger wrote, "I will continue to put pressure on USA Swimming to help FINA with  
 26 American stars ready to compete in the three meet series over the next several months. They  
 27 cannot sit on the sidelines, or worse, help ISL and not FINA." The next day Mr. Neuburger wrote  
 28 to Mr. Marculescu: "My message to Unger is clear: USA Swimming needs to be very active in

1 recruiting American swimmers to the three FINA meets. We already know that he worked hard  
 2 with ISL in the past to put together teams . . . now he must work harder for USA Swimming.”  
 3 FINA’s pressure was indeed felt by USA Swimming, as its CEO Tim Hinchey wrote to a  
 4 Swimming Canada contact, “As I’m sure you’ve seen, read, or been told, Cornel has announced  
 5 his version of the ISL format by FINA. He’s putting pressure on us to host and kick off the  
 6 series.”

7       118. When FINA announced that it would itself be launching an “innovative” new  
 8 competition in 2019 to attract “the best athletes” in the sport, FINA again maneuvered that the ISL  
 9 event was sprung on FINA at the last minute and allegedly could not be approved due to “short  
 10 notice.” *See* Nick Hope, *Adam Peaty criticism leads to FINA promising to ‘modernise,’* BBC,  
 11 Dec. 5, 2018, <https://www.bbc.com/sport/swimming/46449762>. But repeating this misdirection  
 12 did not make it true. And FINA could not hide reality: Having just three weeks before  
 13 rationalized its crackdown against ISL because the additional ISL meets would unduly disrupt the  
 14 FINA calendar, FINA now intended to add *its own* additional contests to the race calendar—and,  
 15 on information and belief—in a format that will closely follow, if not outright copy, the team-  
 16 based, short-course innovations that ISL and its affiliates have developed for years.

17       119. Meanwhile, ISL, through Mr. Grigorishin’s letter to swimmers, vowed to pay the  
 18 dozens of swimmers who had signed up for the Turin Event with appearance-fee contracts half of  
 19 their fees even though FINA forced its cancellation. Despite the setback, he said, ISL will  
 20 continue to plan similar competitions: “Our ambitious plans for 2019 remain undiminished.” The  
 21 world’s top-tier swimmers would be able to participate in such future events without interference  
 22 from FINA, and indeed, they did when – after ISL sued FINA herein and FINA reinterpreted its  
 23 “unauthorized relations” rule again to permit member federations to partner with unapproved  
 24 entities – ISL kicked off its first events in the fall and winter of 2019, including one finally in Las  
 25 Vegas. But that ISL is now beginning to regain its foothold in the market in no way excuses  
 26 FINA’s handicapping it in the first place.

27

28

1 **V. FINA'S UNLAWFUL MONOPOLY AND MONOPSONY**2 **A. FINA's Unlawful Monopoly Power In The Market For Top-Tier International**  
**Swimming Competitions**3 **1. The Organization And Promotion Of Top-Tier International**  
**Swimming Competition Constitutes The Relevant Product Market.**5 120. The relevant product market for ISL's monopoly claim is the market for the  
6 organization and promotion of top-tier international swimming competitions.7 121. FINA itself and other entities that FINA approves organize and promote  
8 international competitions featuring the world's top swimmers. These events are held in venues  
9 around the world. The event organizers sell tickets to these events. These events also generate or  
10 are able to generate broadcast rights, merchandise, sponsorships, and collection of royalties or  
11 other income derived from FINA, or from event-related intellectual property rights.12 122. A commercially successful promotion of a top-tier international swimming  
13 competition requires multiple events of different styles and distances. It necessarily requires the  
14 participation of top-tier swimmers. Such athletes are generally deemed to be swimmers who have  
15 reputations for winning international competitions or specific events at such competitions,  
16 including but not limited to the Olympic Games, the FINA Swimming World Cup, the FINA  
17 World Swimming Championships, and the FINA World Championships. The top-tier swimmers  
18 are often, but not necessarily, athletes who swam for NCAA Division I collegiate teams and/or are  
19 members or prior members of their country's national team. Top-tier swimmers are also those  
20 who have either set national or world records in their respective events, or have closely competed  
21 with or defeated those swimmers who have. Such swimmers are well-known in the swimming  
22 community and can and do attract a large audience of fans. These athletes have almost universally  
23 trained intensively since they were children.24 123. Top-tier swimmers enjoy brief careers. The youngest are most likely to be in their  
25 mid- to late teenage years, and those in their late twenties are generally considered to be in the  
26 twilight of their careers. Thus, even a two-year ban from FINA-approved competitions can cause  
27 top-tier swimmers to lose significant earning potential and brand-development opportunities for a  
28 substantial portion—as much as one-fifth or one-quarter—of their careers. The mere threat of

1 such a ban is sufficient to coerce most or all swimmers not to defy FINA.

2       124. The organization and promotion of top-tier international swimming competitions is  
 3 not reasonably interchangeable with the promotion of any other sporting event. Consumers who  
 4 attend top-tier international sporting events do so because of their dedication to, and appreciation  
 5 of, the sport and its best athletes. Given that dedication and appreciation, as well as the many  
 6 differences between competitive swimming and other sports, such as soccer, American football,  
 7 baseball, and the like, other sporting events—including other *aquatic* events, such as high-diving  
 8 and artistic swimming—are not interchangeable with top-tier international swimming  
 9 competitions. For similar reasons, the organization and promotion of top-tier international  
 10 swimming competitions is not reasonably interchangeable with the promotion of any other form of  
 11 entertainment. Similarly, the highly specialized skills required to participate in the market as a  
 12 supplier of talent—*i.e.*, a swimmer—means that other aquatic events are not substitute uses of  
 13 swimmers skills and generally cannot serve as a viable competitor for their services. This means  
 14 that any firm that is able to exclude other organizers of competitive swimming events effectively  
 15 has both monopoly control over consumers (as well as ancillary participants in event production)  
 16 and monopsony control over swimmers.

17       125. Indeed, if FINA or FINA-approved event organizers were to raise ticket prices,  
 18 increase sponsorship or host-city fees, and impose other higher costs related to the organization  
 19 and promotion top-tier international swimming events by a small, but significant amount over a  
 20 non-transitory period of time, those increases would not decrease the net income or profit that  
 21 FINA or the FINA-approved organizers enjoy from exploitation of this market.

22       126. The relevant geographic product market is the entire world. Top-tier international  
 23 swimming competitions are held in cities across the globe. Competitions may be organized, in  
 24 effect, anywhere a sufficiently sized pool exists or may be installed, which means events can be  
 25 and are held without regard for climate or topography of any particular location. Specifically,  
 26 several FINA events or FINA-approved events featuring top-tier swimmers from multiple  
 27 countries occur in cities around the world every year. Further, top-tier international swimming  
 28 competitions are governed generally by the same technical rules and types of races, regardless of

1 where such competitions are held. The existing top-tier international swimming competitions also  
 2 draw audiences and patrons from around the world.

3       127. Moreover, FINA's conduct has caused obvious and actual anti-competitive effects.  
 4 Not least of these was the forced cancellations of the Las Vegas and Turin events, a result that  
 5 necessarily reduced output of the market by depriving customers of a top-tier international  
 6 swimming competition—a group that includes fans, broadcasters, media, sponsors, and  
 7 licensees—the opportunity to attend, view or profit from such competitions. The blatantly anti-  
 8 competitive effects are so obvious that the general contours of a market defined as set forth above  
 9 are more than sufficient to allow the jury to determine the scope and legality of FINA's monopoly  
 10 power.

11           **2. FINA Has Unlawfully Monopolized Or Attempted To Monopolize The**  
**12            Market For Top-Tier International Swimming Competitions.**

13       128. FINA's control over and power in the market for top-tier international swimming  
 14 competitions is so complete that FINA constitutes a monopoly.

15       129. FINA obtained and maintains that monopoly power over the market through anti-  
 16 competitive conduct as alleged in this Complaint. FINA's exclusive ability to control access to  
 17 the Olympic Games, among other high-profile and potentially lucrative competitions, grants it  
 18 immense power over the world's swimmers. Further, FINA's rules against unauthorized  
 19 relationships serve, intentionally, to restrict competitors' access to the necessary inputs—chiefly,  
 20 the services of top-tier swimmers—to enter into and compete in the market.

21       130. Specifically, and as set forth above, FINA grants itself complete authority under its  
 22 rules to ban a swimmer from participating in events that serve as the Olympic Games qualifying  
 23 events for no reason other than the swimmer competed in a top-tier international swimming event  
 24 that FINA did not itself organize or approve. Whether FINA does or does not actually ban such a  
 25 swimmer, the threat is real and severe enough to devastate competitive swimming. Because of the  
 26 importance of the Olympic Games to participants in the labor market, this threat essentially gives  
 27 FINA monopsony control over the labor market, which in turn provides its monopoly power over  
 28 the non-Olympic portion of the output market.

1       131. As alleged below, FINA's power to so control and restrict access to the Olympic  
 2 Games constitutes monopsony power over the market for top-tier swimmer services. That  
 3 unlawful power grants FINA the means to force all top-tier swimmers to deal exclusively with  
 4 FINA and thereby to foreclose competition in the market for the organization and promotion of  
 5 top-tier international swimming competitions. It is this simple: If FINA tells top-tier swimmers  
 6 that they cannot compete for the Olympic Games if they provide their services to ISL events, those  
 7 swimmers are effectively *forced under economic coercion to back out of their contracts* with ISL  
 8 and/or with ISL-affiliated entities to compete at ISL events. FINA's anti-competitive strategy thus  
 9 results in a complete restriction of the supply of top-tier swimmers, without which ISL and others  
 10 cannot compete in the market for organizing and promoting such competitions. It also serves to  
 11 enforce a monopsony of that related labor market, giving FINA a 100 percent share, or nearly a  
 12 100 percent share, of all world-class swimmers. The result is that FINA has a 100 percent share,  
 13 or near 100 percent share, of top-tier international swimming events.

14       132. FINA's exercise of such power is not merely theoretical. Among other examples,  
 15 FINA's suppression of the planned Las Vegas and Turin events constitutes direct evidence of  
 16 FINA's monopsony power.

17       133. In the alternative, FINA's conduct as described in this Complaint constitutes  
 18 attempted monopolization. Its efforts to prevent ISL from promoting and organizing an  
 19 independent top-tier international swimming competition and to restrict the ability of top-tier  
 20 swimmers from competing in ISL events were at a minimum likely to result in the monopolization  
 21 of the market for promoting and organizing such events. FINA intended to acquire such power  
 22 over the market, as evidenced by, among other facts alleged above, its multiple statements  
 23 regarding ISL's non-recognition and its overt threats to member federations and top-tier swimmers  
 24 who might have otherwise participated in hosting or competing in ISL events. FINA's conduct  
 25 effectively prevented ISL from organizing its events and, if left unchecked, will continue to  
 26 prevent ISL and others from competing in the market, such that FINA's attempted  
 27 monopolization—if not already achieved—will be permanently realized.

28

1                   **B.     FINA's Unlawful Monopsony Power In The Market For The Services Of Top-**  
 2                   **Tier Swimmers**

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3                   **1.     The Services Of Top-Tier Swimmers Constitutes The Relevant Input**  
 4                   **Market.**

5                   134.    The relevant input market for ISL's monopsony claim is the market for the  
 6 organization and promotion of top-tier international swimming competitions.

7                   135.    As alleged above, top-tier swimmers are generally deemed to be athletes who have  
 8 won international competitions or specific events at such competitions, including but not limited  
 9 to the Olympic Games, the FINA Swimming World Cup, the FINA World Swimming  
 10 Championships, and the FINA World Championships. The top-tier swimmers are often, but not  
 11 necessarily, athletes who swam for NCAA Division I collegiate teams and/or are members or prior  
 12 members of their country's national team. Top-tier swimmers are also or alternatively those who  
 13 have either set national or world records in their respective events or have closely competed with  
 14 or defeated those swimmers who have. Such swimmers are well-known in the swimming  
 15 community and can, and do, attract a large audience of fans. These athletes have almost  
 universally trained intensively since they were children.

16                  136.    As noted above, top-tier swimmers enjoy only brief careers that generally end by  
 17 the time they reach 30 years old. They accordingly must do what they can to maximize their  
 18 potential during the limited swimming career they can enjoy. Even aside from being barred from  
 19 the Olympic Games, a two-year ban from FINA-approved events can be expected to result in  
 20 major income loss for a substantial portion of their life as a top-tier swimmer.

21                  137.    Top-tier swimmers are compensated in various ways. Those who are members of  
 22 their national teams frequently enjoy some level of stipend or other direct financial support. Up to  
 23 60 members of the U.S. national team who have exhausted or have agreed to forego their  
 24 eligibility to swim for collegiate teams, for example, are paid a monthly stipend of up to \$3,000  
 25 per month. Beyond that, top-tier swimmers earn prize money depending on their level of success  
 26 at international competitions, sponsorships or endorsements that to a significant extent depend on  
 27 the swimmers' success in the pool.

28                  138.    Athletes who are considered top-tier swimmers cannot reasonably switch to other

1 non-swimming sports and perform at or near the same level. Top-tier swimmers have generally  
2 spent their entire lives training their skill set and preparing their bodies for prowess in the pool.  
3 While the level of athleticism that top-tier swimmers inherited and developed is necessary for any  
4 crossover success in other, non-swimming sports, it is not sufficient for such crossover endeavors.  
5 Top-tier swimmers could not transition to other sports in materially sufficient numbers to prevent  
6 a buyer of their services from obtaining and exploiting monopsony power for top-tier swimmer  
7 services or to prevent that monopsonist from artificially suppressing the compensation paid to  
8 those swimmers by even a large amount for a long period of time.

9        139. The relevant geographic market for the services of top-tier swimmers is the entire  
10 world. There are only a few hundred such swimmers across the entire world, and while large  
11 proportions of these swimmers reside in a few countries (e.g., the United States), top-tier  
12 swimmers can compete and earn reasonable compensation for their services only in a market that  
13 allows them to compete with the best swimmers, wherever they may reside. Necessarily, top-tier  
14 international swimming competitions that rely on the swimmers' services include swimmers from  
15 multiple nations and are held throughout the world.

16        140. Moreover, FINA's conduct has caused obvious and actual anti-competitive effects.  
17 Not least of these is the complete restriction on swimmers' participation in the Las Vegas and  
18 Turin events. The anti-competitive effects of FINA's restriction of the input market are so  
19 obvious that the general contours of the input market defined as set forth above are more than  
20 sufficient to allow the jury to determine the scope and legality of FINA's monopsony power.

**2. FINA Has Unlawfully Monopsonized Or Attempted To Monopsonize The Market For The Services Of Top-Tier Swimmers.**

23 141. FINA's control over and power in the market for the services of top-tier swimmers  
24 is so complete that it constitutes a monopsony. FINA obtained and maintains, or attempts to  
25 obtain and maintain, that power over the market through the anti-competitive conduct alleged in  
26 this Complaint. FINA's exclusive ability to control access to the Olympic Games, among other  
27 high-profile and potentially lucrative competitions, grants it immense power and control over the  
28 world's swimmers. Further, FINA's rules against unauthorized relationships serve, intentionally,

1 to prevent top-tier swimmers from offering their services to organizers and promoters of top-tier  
 2 international swimming competitions that are not FINA-approved.

3       142. Specifically, and as set forth above, FINA enjoys complete authority under its  
 4 rules—as set, interpreted, and enforced by FINA and its member federations—to ban a swimmer  
 5 from participating in events that serve as the Olympic Games qualifying events for no reason other  
 6 than the swimmer competed in a top-tier international swimming event that FINA did not itself  
 7 organize or approve. Whether FINA does or does not actually ban such a swimmer, the threat is  
 8 real and severe enough to prevent swimmers from participating in non-FINA events on the  
 9 swimmers’ hope that FINA will not enforce its rules and will not follow through with its ban  
 10 threat. The threat is also sufficiently credible that countries’ federations warn swimmers not to  
 11 participate in non-FINA events on pain of being banned, as alleged above.

12       143. FINA’s power and control grants it the means to foreclose top-tier swimmers’  
 13 ability to service non-FINA competitions, and specifically ISL, and to suppress the non-FINA  
 14 demand for those swimmers’ services. FINA’s exercise of such power is not merely theoretical.  
 15 Among other examples, FINA’s crackdown against the December 2018 Event unlawfully  
 16 prevented top-tier swimmers *who already had contracts to participate* from proceeding in that  
 17 event. FINA thus with its boycott unlawfully deprived ISL of the opportunity to pay top-tier  
 18 swimmers for their services.

19       144. In direct response to the Turin Event, and on the heels of forcing its cancellation  
 20 by leveraging its monopsony power to restrict the supply of top-tier swimmers available to  
 21 compete in that event, FINA on November 6, 2018, announced that it would increase the total  
 22 prize money available at the FINA World Swimming Championships, set for December 11-16,  
 23 2018. Just days before announcing that increase, FINA had confirmed that prizes for its  
 24 championship competition would remain at just below \$1.2 million. But it had since sabotaged  
 25 the Turin Event, drawing criticism from swimmers and fans around the world. In a sop to  
 26 swimmers, FINA now increased the total prize money from about \$1.2 million to about \$2  
 27 million. Even in raising prize money, FINA demonstrated its market power: the ability to control  
 28 price, independent of any changes in market conditions. This is a textbook definition of market

power.

145. Moreover, FINA's conduct as described in this Complaint constitutes attempted  
monopsonization of the market for the services of top-tier swimmers. Its rules and efforts to  
prevent top-tier swimmers from competing in ISL events—or in any other unauthorized event—  
are at a minimum likely to result in the monopolization of this market. FINA has intended to  
acquire such power over the market, as evidenced by, among other facts alleged above, its  
unambiguous market-restricting rules, its multiple statements regarding ISL's non-recognition,  
and its overt threats to member federations and top-tier swimmers who might have otherwise  
hosted or competed in ISL events. FINA's conduct precluded dozens of top-tier swimmers from  
participating in the Las Vegas and Turin events. If left unchecked, FINA will continue to prevent  
top-tier swimmers from offering their services to competing buyers in the market, such that  
FINA's attempted monopsonization—if not already achieved—will be permanently realized.

13        146. As a result of FINA's unlawful monopsony over the input market, swimmers see  
14 lower compensation levels than they would earn in a competitive market. They also suffer a  
15 reduction in opportunities to compete. Further, it diminishes the sport generally by dynamically  
16 lowering the incentive for future top-tier swimmers to dedicate the significant energy and  
17 resources into becoming the best and entering the market, an outcome that, by the fact of reduced  
18 competition, makes it less likely that records will be broken or threatened by more swimmers,  
19 which in turn lowers interest in the sport.

## **FIRST CAUSE OF ACTION**

## **Violation of Section 1 of the Sherman Act, 15 U.S.C. § 1**

147. ISL incorporates and re-alleges the foregoing allegations as if set forth fully in this  
paragraph.

148. FINA successfully compelled the support of multiple national federations to agree among themselves and with FINA to carry out FINA's conduct described above. Those national federations are economic actors independent from each other and from FINA. Because the member federations and FINA are competitors in the market for the promotion and organization of top-tier international swimming competitions, the resulting agreements to act as described above

1 constitute a horizontal agreement. In the alternative, and as the result of its framework as set forth  
 2 above, FINA is the instrumentality of its member federations and its conduct therefore is  
 3 necessarily the result of a horizontal agreement. Alternatively, even if the federations and FINA  
 4 are not viewed as competitors, FINA's power over, and intimidation of, the federations, also  
 5 establishes that FINA has organized a horizontal boycott.

6       149. Those national federations, through promulgation and interpretation of FINA rules  
 7 and FINA's threats to those federations, have entered into a continuing agreement, combination, or  
 8 conspiracy in restraint of trade.

9       150. The agreement, combination, or conspiracy is driven by the intent to restrain, and it  
 10 certainly has the effect of restraining, competition in the market for both the supply of labor of  
 11 world-class swimmers and the prices which those swimmers can command at international  
 12 competitions.

13       151. As a result of the FINA-compelled agreement, combination, or conspiracy between  
 14 itself and its economically independent member federations, FINA enjoys exclusive control over  
 15 top-tier international swimming competitions. FINA either hosts such events itself or requires  
 16 entities seeking to host such competitions to obtain FINA approval before those events may  
 17 effectively be held.

18       152. The FINA-driven agreement, combination, or conspiracy and in particular the  
 19 conduct that resulted in the cancellation of the Las Vegas and Turin events, had the specific intent  
 20 of suppressing ISL's efforts to enter the market and to broaden the opportunities for the world's  
 21 top swimmers. FINA and its conspirators control the market for international swimming  
 22 competitions completely, and the successful plan to block ISL from entering the market is a naked  
 23 attempt to maintain that control and deprive swimmers of additional opportunities, thereby  
 24 depressing the prices the swimmers may command for their participation and successes in  
 25 international competitions. Further, the concerted refusal to deal with ISL absent ISL's total  
 26 capitulation to FINA's demand for tribute, directly prevented ISL and the world's top swimmers  
 27 from forming relationships or, in some cases, to see the relationships that have been formed, from  
 28 bearing commercial fruit. As such, the FINA-driven agreement, combination, or conspiracy

1 constitutes an unlawful boycott against ISL that effectively deprived ISL of the supply of labor  
 2 from the world's best swimmers. The anti-competitive nature of this conduct is manifest. And  
 3 FINA cannot provide any plausible pro-competitive or other justification. As such, the conduct  
 4 constitutes a *per se* violation of Section 1 of the Sherman Act.

5       153. Further, the FINA-driven agreement, combination, or conspiracy has resulted in an  
 6 agreement, understanding, or concerted action between and among FINA and FINA's co-  
 7 conspirators that results in competitive and economic advantages to FINA over all other non-  
 8 FINA entities that are located in the United States or, like ISL, that intend to organize for  
 9 commercial purposes international competitions in the United States.

10       154. The FINA-driven agreement, combination, or conspiracy has resulted in an  
 11 agreement, understanding, or concerted action between and among FINA and FINA's co-  
 12 conspirators that results in FINA having firm, anti-competitive control over the prices that the  
 13 world's top swimmers may command for their services. Such control reduces compensation and  
 14 the number of opportunities to compete.

15       155. The FINA-driven agreement, combination, or conspiracy is facially anti-  
 16 competitive and inherently suspect. In particular, it is the result of concerted action that denies  
 17 ISL and other entities the ability to organize international swimming competitions featuring the  
 18 world's best swimmers unless they first obtain FINA approval under FINA's onerous,  
 19 extortionate, and anti-competitive terms. The anti-competitive nature of the FINA-driven  
 20 agreement, combination, or conspiracy is obvious. Anyone can see it without resort to an in-depth  
 21 analysis of the industry. So, FINA's conduct should be found to constitute a *per se* violation of  
 22 Section 1 of the Sherman Act.

23       156. Moreover, even if FINA were allowed to try to justify the conduct described in this  
 24 Complaint, FINA would fail. There remain reasonably less-restrictive means to promote any such  
 25 conceivable alleged purpose behind FINA's conduct. Accordingly, even under a rule-of-reason  
 26 analysis, the FINA-driven agreement, combination, or conspiracy violates Section 1 of the  
 27 Sherman Act.

28       157. The FINA-driven agreement, combination, or conspiracy occurred in and

1 reasonably restrained interstate commerce. It has prevented ISL already from holding a planned  
2 event in the United States, as well as in Europe. It has already deprived the top-tier swimmers  
3 who contracted with ISL for the Turin Event, or would have contracted with ISL for the Las Vegas  
4 event, from realizing the full amount of their appearance fees and benefitting from the market  
5 exposure that their participation would engender. And the continuing nature of the FINA-driven  
6 collusive conduct means that these U.S. swimmers—and others—will continue to be deprived of  
7 the ability to maximize their commercial value. Further, the challenged conduct deprives millions  
8 of U.S. fans of swimming competition the ability to enjoy an expanded competition calendar. All  
9 of these injuries to competition will continue until FINA is enjoined from further engaging in that  
10 activity.

11       158. Pursuant to section 16 of the Clayton Act, 15 U.S.C. § 26, ISL seeks issuance of an  
12 injunction against FINA, preventing and restraining the violations alleged herein.

## **SECOND CAUSE OF ACTION**

## **Violation of Section 2 of the Sherman Act, 15 U.S.C. § 2**

15        159. ISL incorporates and re-alleges the foregoing allegations as if set forth fully in this  
16 paragraph.

17        160. FINA, either acting alone or with its co-conspirators as set forth above, has  
18 obtained for FINA: (1) a monopoly in the market for top-tier international swimming competitions  
19 and (2) a monopsony in the market for the supply of the services of top-tier swimmers. FINA has  
20 willfully maintained that power by the anti-competitive conduct set forth above, not least by  
21 shutting out ISL from the market for hosting international swimming competitions and by  
22 destroying ISL as a potential competitor to FINA-sponsored or FINA-sanctioned international  
23 competitions.

24       161. In the alternative, FINA, either acting alone or with its co-conspirators as set forth  
25 above, specifically intended to and tried to obtain for FINA the monopoly and monopsony power  
26 by engaging in the conduct described above. Such conduct is likely to result in the  
27 monopolization and/or monopsonization of the relevant markets alleged in this Complaint. If not  
28 stopped, FINA's goal of monopoly and monopsony power will be achieved, to the detriment of

1 swimmers, competing event organizers, and consumers of top-tier international swimming  
2 competitions (including fans, broadcasters, media outlets, sponsors and licensees).

3       162. FINA's conduct, whether alone or with its co-conspirators as set forth above,  
4 occurred in, and unreasonably restrained, interstate commerce.

5       163. Further, FINA's efforts, whether alone or with its co-conspirators as set forth  
6 above, to obtain and maintain its monopoly power has harmed ISL and competition in the relevant  
7 market as set forth above and will continue to do so until FINA is enjoined from further engaging  
8 in conduct to preserve and protect its monopoly power.

9       164. Pursuant to section 16 of the Clayton Act, 15 U.S.C. § 26, ISL seeks issuance of an  
10 injunction against FINA, preventing and restraining the violations alleged herein.

### **THIRD CAUSE OF ACTION**

## **Tortious Interference With Prospective Economic Relations**

13 165. ISL incorporates and re-alleges the foregoing allegations as if set forth fully in this  
14 paragraph.

15        166. With regard to the Turin Event, ISL was in several economic relationships that  
16 probably would have resulted in ISL's economic benefit. Not least of these relationships were  
17 ISL's dealings with the Italian Swimming Federation, prospective buyers of event broadcasting  
18 rights, and prospective event licensees. ISL stood to gain financially from these relationships in  
19 the form of ticketing, broadcast, and licensing revenue, among others.

167. FINA, itself very much steeped in the relationships required to organize, host,  
168 sponsor, and/or earn revenue from top-tier international swimming competitions, knew of or had  
169 reason to know of ISL's relationships and the financial benefits which would flow from those  
170 relationships.

24        168. Despite knowing of ISL's relationships and ISL's potential to gain from those  
25 relationships, FINA engaged in the conduct set forth above. That conduct, *by FINA's unlawful*  
26 *design*, was intended to disrupt ISL's relationships. At a minimum, FINA understood that its  
27 conduct would result in circumstances making it substantially likely that ISL's relationships would  
28 be disrupted.

169. FINA's conduct, as described above, forced the cancellation of the Turin Event, thereby disrupting ISL's economic relationships related to and/or arising from that event. That disruption caused ISL financial harm in an amount to be proved at trial.

## **PRAAYER FOR RELIEF**

Accordingly, ISL prays:

A. That FINA's conduct as described above be declared a violation of Sections 1 and 2 of the Sherman Act, 15 U.S.C. §§ 1, 2;

B. That the Court issue a permanent injunction prohibiting FINA from unlawfully interfering in any way with the ability of ISL or any other person or entity from organizing or promoting swimming competitions, including but not limited to an injunction prohibiting FINA from unlawfully enforcing any sanctions against either swimmers or FINA member federations who participate in such competitions;

C. That the Court enjoin FINA from any further violations of the antitrust laws;

D. That judgment be entered for ISL and against FINA, including, as allowed by law, the award of reasonable costs and reasonable attorneys' fees incurred;

E. That ISL be awarded treble damages, as allowed by law;

F. That ISL be awarded such other, further, or alternative relief as the facts and law may allow and/or that the Court may deem just and proper.

Dated: January 17, 2020

FARELLA BRAUN + MARTEL LLP

By: */s/ Neil A. Goteiner*

Neil A. Goteiner

Attorneys for Plaintiff International Swimming League, Ltd.

1 **JURY DEMAND**

2 Pursuant to Federal Rule of Civil Procedure 38(b), Plaintiff demands a jury trial for all  
3 claims and issues so triable.

4  
5  
6  
7  
8 Dated: January 17, 2020

FARELLA BRAUN + MARTEL LLP

9  
10 By: /s/ Neil A. Goteiner  
11 Neil A. Goteiner

12 Attorneys for Plaintiff International Swimming League,  
13 Ltd.