Case 5:18-cr-00258-EJD Document 1662 Filed 11/30/22 Page 1 of 56

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10		S DISTRICT COURT
11	NORTHERN DISTR	ICT OF CALIFORNIA
12	SAN JOS	E DIVISION
13		
14	UNITED STATES OF AMERICA,	Case No. CR-18-00258-EJD
15 16	Plaintiff, v.	DEFENDANT RAMESH "SUNNY" BALWANI'S SENTENCING MEMORANDUM
17	RAMESH "SUNNY" BALWANI,	Date: December 7, 2022
18	Defendant.	Time: 10:00 a.m. CTRM.: 4, 5th Floor
19		REDACTED FOR PUBLIC FILING
20		Hon. Edward J. Davila
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DEFENDANT BALWANI'S SENTENCING MEMORANDUM CASE No. CR-18-00258-EJD

TABLE OF CONTENTS 1 2 Page 3 I. II. 4 Mr. Balwani's family instilled in him an unshakeable commitment to hard Α. 5 work and generosity. 4 В. 6 C. Mr. Balwani is singularly devoted to his family. 7 D. Mr. Balwani had a positive impact on employees at Theranos...... 8 E. 8 III. 9 Mr. Balwani's due diligence before joining Theranos made him believe in Α. 10 B. 11 C. 12 D. E. 13 Theranos was a legitimate company that developed valuable technology to F. 14 achieve its meaningful mission. 15 IV. Α. 16 1. The government must show the amount of loss by clear and 17 convincing evidence. 22 Proving loss requires showing that misrepresentations caused the 2. 18 loss. 23 19 Intervening causes also doom the government's fraud loss 3. 20 4. 21 5. Using the defendant's gain as a proxy for loss leads to no proven 6. 22 The facts do not support an enhancement for a conscious or reckless risk of B. 23 24 C. 25 D. V. 26 The Guidelines range reflected in the PSR dramatically overstates the Α. 27

Case 5:18-cr-00258-EJD Document 1662 Filed 11/30/22 Page 3 of 56

1			TABLE OF CONTENTS (continued)	
2			(Continuou)	Page
3		B.	No period of incarceration is needed for specific deterrence or to protect the public.	42
4		C.	A custodial sentence is not necessary to achieve general deterrence	
5		D.	Mr. Balwani's role in the conduct found by the jury was demonstrably less central to the counts of conviction than Ms. Holmes' conduct	44
6		E.	A custodial sentence is unnecessary to serve the ends of justice and would not account for Mr. Balwani's character	
7	VI.	CON	not account for Mr. Balwani's character	
8	V1.	CON	CLUSION	40
9				
10				
11				
12				
13				
14				
15				
16				
17				
18				
19				
20				
21				
22				
23				
24				
25				
26				
27				
28			DEFENDANT BALW	VANI'S

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2	Page(s)
3	Cases
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13	United States v. Crandall, 525 F.3d 907 (9th Cir. 2008)
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	DEFEND AND A WANTE

Case 5:18-cr-00258-EJD Document 1662 Filed 11/30/22 Page 5 of 56

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21	18 U.S.C. § 3663A(a)(2)
22	18 U.S.C. § 3663A(c)(1)(A)(ii)
23	18 U.S.C. § 3663A(c)(3)(B)
24	U.S.S.G. § 1B1.3 note 3(B)
25	U.S.S.G. § 2B1.1(a)(1)21
26	U.S.S.G. § 2B1.1(b)(1)
27	U.S.S.G. § 2B1.1(b)(16)(A)
28	0.5.5.0. γ 2Β1.1(θ)(10)(Δ)

Case 5:18-cr-00258-EJD Document 1662 Filed 11/30/22 Page 6 of 56

1	U.S.S.G. § 2B1.1 note 3(B)	32
2	U.S.S.G. § 2B1.1 note 3(C)	24
3	U.S.S.G. § 2B1.1 note 3(E)(i)	31
4	U.S.S.G. § 2F1.1(b)(6)(A)	33
5	U.S.S.G. § 3B1.1(a)	38
6	U.S.S.G. § 3B1.1 note 1	39
7	U.S.S.G. § 3B1.1 note 2	38
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23	Model Penal Code § 2.02	33
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25	Evidence, 39 Criminology 865 (2001)	44
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28		

Case 5:18-cr-00258-EJD Document 1662 Filed 11/30/22 Page 7 of 56

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17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	

I. INTRODUCTION

Fraud defendants come before this Court and other courts every day whose goal is only to enrich themselves. Their victims' losses are their gains. But this case is unique. Before this Court is a defendant who did the opposite: he did not put his own financial interests first; he did not misuse investor funds; he was a major investor himself; he did not seek fame or media attention; he worked tirelessly to build a business; and the company he left in May 2016 had a fortune worth of assets, including about \$350 million in the bank and intellectual property recognized by independent third parties as among the strongest and most valuable in corporate America and globally.

Conduct that can violate the conspiracy and wire-fraud statutes is as broad as the human imagination. There are truly evil people in this world who take pleasure in defrauding vulnerable people. There are also those who try to make the world a better place, even if they still engage in conduct that a jury finds violated those statutes. The Sentencing Guidelines' loss table, which can be used to drive the sentencing range in appropriate cases, is a very blunt tool because it utterly fails to distinguish between people on these two ends of the spectrum or anywhere in between.

Here, the Guidelines loss calculations recommended by Probation and the government—and those determined by the Court in Ms. Holmes' case—yield an extremely lengthy custodial sentence that is unjustified based on the circumstances of Mr. Balwani's case and the wealth of strong mitigating factors relating to him. This Court has the ability, indeed the responsibility, to look at this tragic case holistically to impose a just and fair sentence—one "sufficient, but not greater than necessary" to achieve the aims that Congress has identified. 18 U.S.C. § 3553(a).

At least fourteen mitigating factors take this case out of the heartland of cases to which the Guidelines' loss table applies. Because of these significant mitigators, the Guidelines' loss enhancement substantially overstates the nature and circumstances of Mr. Balwani's culpability and role in the offense:

- Mr. Balwani invested close to \$5 million of his own money into Theranos and lost it all;
- Mr. Balwani did not profit, nor did he ever try to profit, from the offense conduct;

2

- Mr. Balwani sought a salary of only \$1, and the Board gave him only a modest salary;
- Mr. Balwani did not seek fame or media attention;
- Mr. Balwani did not use any of Theranos' money to pay for a lavish lifestyle, but instead worked tirelessly for Theranos for almost 6 years;
- Mr. Balwani used the investors' money as it was intended to be used—to fund operations and research and development at Theranos;
- Mr. Balwani worked day and night to build a company that he thought would change the landscape of diagnostic testing for the better;
- Mr. Balwani was motivated by an intense desire to revolutionize medical care for patients;
- Mr. Balwani has no prior criminal record and a successful prior employment history;
- Mr. Balwani has deeply and positively affected his family and his community throughout his life;
- Mr. Balwani arranged for his own family members, some of whom had significant health issues, to use Theranos blood testing for diagnostic purposes;
- Mr. Balwani did not falsify pharmaceutical reports;
- Mr. Balwani left Theranos with \$350 million in its bank account, as well as patents
 worth hundreds of millions of dollars, when he left Theranos in May 2016; and
- Mr. Balwani played no role in deciding what to do with Theranos' funds and assets after he left the company.

The prison sentences the government and Probation propose would essentially be life-ending for Mr. Balwani, a 58-year-old man with no criminal history who led an honorable and productive life as an immensely successful software developer and businessman before he joined Theranos. Even if this Court were to calculate a Guidelines range at or above the level of those recommendations, it should sentence Mr. Balwani to a non-Guidelines sentence based on the remaining Section 3553(a) factors to prevent an exaggerated, and inaccurate, loss figure from eclipsing all other sentencing considerations. The statutory factors and all the mitigating circumstances here call for a non-Guidelines sentence that is just and reasonable, taking into

account Mr. Balwani's productive life and good works, as well as his conduct at Theranos. Mr. Balwani should not be incarcerated for the length of time sought by the government or Probation, or imposed on Ms. Holmes. That may not be the easy decision in this highly publicized and sensationalized case, but it is the right decision. Indeed, the Probation Office points out in the Presentence Report that "[b]y all accounts, Mr. Balwani believed in this company and hoped to improve health care." PSR ¶ 151.

Before this Court is a defendant with a long track record of trying to make the most positive impact on society that he possibly could. This reality is borne out by the lifetime of selfless acts recounted in the letters of support for Mr. Balwani attached here. For purposes of sentencing, we must accept that the jury rendered a guilty verdict, but this does not change who Mr. Balwani is and what he has done in his 58 years to contribute to society with all his heart and soul. As required by statute, this Court should look at the full picture of the person and all the circumstances. Mr. Balwani is not the same as Elizabeth Holmes: he actually invested millions of dollars of his own money; he never sought fame or recognition; and he has a long history of quietly giving to those less fortunate (dating to well before his time at Theranos) without seeking recognition or benefit. All these attributes define who Mr. Balwani truly is.

II. MR. BALWANI'S HISTORY AND CHARACTERISTICS

As the Court knows, the personal history and characteristics of the defendant is a critical factor that the Court must consider when determining a fair and reasonable sentence. *See* 18 U.S.C. § 3553(a)(1). As letter after letter submitted to this Court on his behalf underscore, Mr. Balwani is and always has been intensely devoted to the success and well-being of his family, his community, and even to strangers in need of generosity. He has a spotless record and has led a meaningful life. As the Probation Office recognizes, Mr. Balwani has "led a stable, productive life; he has never been arrested; he has a long employment history; he has a history of charitable and good works; ... and he lives modestly." PSR ¶ 152. Mr. Balwani's involvement with Theranos has exacted a heavy toll, but his life is defined by so much more. Theranos is just one chapter of his story.

Importantly, the accomplishments in Mr. Balwani's life did not come easily or

automatically. Mr. Balwani, an immigrant to this country, doggedly pursued and achieved outstanding educational and professional accomplishments while remaining committed to his loved ones and caring for his community and those in need. The defense urges the Court to consider the complete picture of Mr. Balwani, including his inspiring personal background and immigration story, and the letters submitted on his behalf showing that he is a valued member of his family and community. He is deserving of this Court's leniency.

A. Mr. Balwani's family instilled in him an unshakeable commitment to hard work and generosity.

Ramesh "Sunny" Balwani was born on June 13, 1965, in Shahdadpur, Pakistan. His parents, Jhamandas Balwani and Kaushalya Balwani, had six children together. Mr. Balwani was their fourth child, and he remains very close to all his siblings—some of whom live in the United States and some in India. His parents were kind and loving and raised Mr. Balwani to always adhere to the practice of sharing material possessions with those less fortunate. These values shape Mr. Balwani's life to this day, as he has remained dedicated to caring for his family and community even during the criminal trial process.

In Shahdadpur, Mr. Balwani grew up surrounded by his paternal family who lived nearby. Mr. Balwani's mother, Kaushalya, was from India and practiced both the Sikh and Hindu religions. His mother's faith and spirituality influenced Mr. Balwani's own faith—centered around the principle of caring for those in need. Mr. Balwani's father, Jhamandas, was a farm owner who later owned a cotton and oil factory. His father always taught Mr. Balwani that everyone, no matter their class or background, deserve respect and the chance to succeed. Mr. Balwani's father also instilled in him the importance of hard work and the need to share success with others.

Mr. Balwani's father wanted him to receive an excellent education. At age eleven, Mr. Balwani left home to attend a highly regarded boarding school, Aitchison College, in Lahore, Pakistan. While Mr. Balwani was fortunate to have the opportunity to receive a good education, being away from his close-knit family was difficult for him. Being a Hindu in Pakistan, a predominately Muslim country, also posed challenges for Mr. Balwani. But through these

negative experiences, Mr. Balwani learned resilience and found ways to persevere and succeed at school and eventually in his professional endeavors.

B. Mr. Balwani immigrated to the United States to forge a better life.

For six generations, Mr. Balwani's family consisted of farmers who grew cotton, wheat, and mangoes. His family's desire for him to pursue higher education inspired Mr. Balwani to do so in the United States—something nobody in his family had ever done. Following his graduation from high school in 1984, Mr. Balwani's family moved back to India. Mr. Balwani worked to obtain a student visa and moved to California to pursue his dream of receiving a college degree in the United States. Mr. Balwani was the first member of his family to attend college.

After attending one semester at the University of Southern California, he transferred to the University of Texas at Austin in the Spring of 1987. The values and resiliency Mr. Balwani learned from his upbringing were essential to his start in the United States. While attending college classes, Mr. Balwani worked as an assistant to his professors to help with tuition. Mr. Balwani studied databases and artificial intelligence and graduated with a Bachelor's Degree in Information Systems in 1990.

After graduation, Mr. Balwani moved to Silicon Valley. Eager to put the skills he had obtained in his studies to practical use, he began his professional career as a computer programmer and database expert at a technology startup company called Marathon Systems. After working there for several years, in 1994 Mr. Balwani accepted a position at Microsoft in San Mateo, California, where he worked for five years.

In February 1999, the same drive and entrepreneurial spirit that led to Mr. Balwani's coming to this country prompted him to start his own company. That venture, Commerce Bid, was an e-commerce startup which helped businesses buy and sell items online. As co-founder and President of Commerce Bid, Mr. Balwani was involved in many aspects of his company, including writing code, hiring engineers, and managing employees.

After more than a decade of studying and working in the United States, on one of the proudest days of his life, Mr. Balwani became a United States citizen in 1999. Ex 1 (Certificate of

Naturalization). Becoming a U.S. citizen marked for Mr. Balwani this country's acceptance of his hard work and commitment to building a life here.

That same year, in November 1999, Mr. Balwani's company was acquired by the software company Commerce One. Mr. Balwani then served as Vice President of Commerce One for a year. In 2000, he left Commerce One to focus on obtaining more education.

After this professional success, Mr. Balwani went back to school to pursue a graduate degree at the University of California, Berkeley. In May 2003, he received his MBA, and in the Spring of 2004 earned acceptance to the computer-science graduate program at Stanford University. While Mr. Balwani was studying computer science at Stanford, he was also advising various technology startups in Silicon Valley. Mr. Balwani left the computer science program at Stanford at the end of 2008 before joining Theranos.

In short, Mr. Balwani has spent decades pursuing higher education and nurturing professional opportunities that appealed to his passion for innovation and developing technology to improve the lives of others.

C. Mr. Balwani is singularly devoted to his family.

Mr. Balwani's dedication to his family has permeated his entire life. Mr. Balwani considers himself incredibly fortunate to have grown up in a supportive family, surrounded by aunts, uncles, cousins, and his siblings. He has never forgotten the importance of family, or the teachings of his parents to always help others.

Mr. Balwani has three older sisters: Dipali Nain, age 67, a retired homemaker; Rupa Pawani, age 63, a garment designer and small business owner; and Padma Bhatia, age 61, a homemaker. All three sisters live in India. Mr. Balwani has two younger brothers: Parkash Balwani, age 51, an information technology consultant who lives in Cleveland, Ohio; and Rajesh Balwani, age 48, a computer programmer who resides in Milpitas, California. The Court may have noticed both brothers attending Mr. Balwani's trial.

Following the death of Mr. Balwani's father in 2000, Mr. Balwani took on a paternal role

¹ Except where otherwise noted, cited exhibits are attached to the concurrently filed Declaration of Jeffrey B. Coopersmith.

within his family. According to his brother Parkash, Mr. Balwani supported the family morally and financially following their father's death:

Our father passed away at a relatively young age in 2000 and since then, Ramesh has done every bit for our family that a father would do for his children. Even though he is just a few short years older than my brother and myself, Ramesh is not just our elder brother, he is like a father figure to us.

Ex. 2 at 2.

Mr. Balwani's brother, Rajesh, expresses similar sentiments of gratitude for the support Mr. Balwani gives his family:

When our father passed away unexpectedly at a young age in 2000, Ramesh shouldered all the responsibility for my mother and our entire family. All my mother's expenses from medical bills to living expenses etc. were solely handled by him for over two decades. He also made sure we didn't have [to] feel alone after our dad's passing away and helped us to cope emotionally. He inherited my father's foresight, strong work ethic, compassion, values, and motivated us to do the same. He has been and always will be a father figure for us.

Ex. 2 at 6.

While Mr. Balwani achieved success in the United States, he has always shared everything he has earned with his family. When Mr. Balwani's youngest brother, Rajesh, decided to immigrate to the United States, Mr. Balwani gave his brother everything he could to support him, including by paying for his brother's education in Madison, Wisconsin. Rajesh relates that, to pay for these expenses, Mr. Balwani "used a significant chunk of his savings including most of his bonus and stock options that he had accumulated over several years for me instead of saving it for his own needs. Even though he was working hard to figure out and establish his own career, he made a big sacrifice for me that changed my entire life." Ex. 2 at 5.

In fact, Mr. Balwani paid for both of his brothers' college tuitions, as well as their housing and living expenses while they were in school. Mr. Balwani has also paid the college expenses for many of his nieces and nephews. Ex. 2 at 2, 5, 50. Mr. Balwani's niece, Karuna, says that Mr. Balwani always encouraged her to pursue higher education and even helped fund her Master's degree in Sociology. Ex. 2 at 48.

Mr. Balwani's niece, Rashmi, is now a successful executive doing international humanitarian work. She speaks about Mr. Balwani's devotion to helping her achieve her goals:

My career was only made possible by the mentorship and invaluable financial assistance offered to my family and myself by Ramesh Balwani. He paid a significant part of my college fees, gave me my first laptop when I was a kid so that I could complete my project assignments, and also took out the time to help mentor me. As the first-born girl child in my generation, coming from a traditional community pursuing a masters degree and then pursuing a high intensity career was not something that was commonplace. My uncle constantly helped introduce options, encouraged me and my family to open our minds to new things and also gave monetary support.

Ex. 2 at 50.

When Mr. Balwani's was hospitalized at a young age, Mr. Balwani stayed by her side in her hospital room until she recovered. Ex. 2 at 11. Sapna—Mr. Balwani's sister and says that Mr. Balwani stood by their family during this difficult time, providing them with "immense support and guidance." *Id.* Sapna describes the incredible impact Mr. Balwani has had on their family: "He has always inspired us through his own actions to follow the right path despite difficulties and challenges, and to work hard and never give up. He has been a great model for our family, always showing us the way." *Id.*

Mr. Balwani's generosity and devotion to his family speaks volumes about who he is, and what he values most.

D. Mr. Balwani had a positive impact on employees at Theranos.

While Mr. Balwani has at times been painted unfairly in the press as an "enforcer" or "bully," the reality is that he had a positive impact on many people's lives while at Theranos. Even after Mr. Balwani's conviction, former employees have shared that Mr. Balwani is a kind person and was always trying to do the right thing. Mr. Balwani received the following messages from former employees after the jury's verdict in his trial:

- Former Theranos Product Manager: "I'm sorry about yesterday and hope that you are doing okay. I know that we all genuinely tried to do what was right I learned a lot working with you and will always be grateful for the opportunities you gave me." Ex. 3 at 1.
- Mr. Balwani's former assistant: "I am very thankful for all of the opportunities you've

E. Mr. Balwani has given generously to charities for decades.

Just as his faith has taught him, Mr. Balwani considers it a blessing to help others in their time of need. Mr. Balwani has embodied that not only in his generosity towards his own family, but also in the way he has devoted his time and resources to improving the lives of others in his community, both in the United States and abroad. For over 20 years Mr. Balwani has donated to orphanages in India and Pakistan. Letter after letter submitted to this Court reflects Mr. Balwani's unwavering commitment to supporting those in need.

Rupa Parwani, Mr. Balwani's sister, describes his philanthropic work in India, including donating water pumps and laptops to their family's ancestral villages and serving as a long-standing donor to a local girls' orphanage in Mumbai. Ex. 2 at 53–54. Sapna Balwani, his sister-in-law, says that Mr. Balwani never hesitates to help a person in need: "Every cause that he contributes to is not a random donation but a long-standing commitment to make a difference." Ex. 2 at 12.

Raju Kumar, who worked for Mr. Balwani's family in India for decades, describes the support Mr. Balwani gave him when Mr. Kumar suffered a personal tragedy:

From the very beginning, Ramesh Balwani has always helped me and been my benefactor. My father passed away when I was very young and Ramesh was a huge help and support during those difficult times. He took care of all my needs and encouraged me to learn to read and write. He coached me about the importance of education in the modern world and always insisted that I must educate my children. He made sure my daughter's school fees are paid and even sent her a laptop.... We come from a very poor background where educating a girl child was not very common. But today because of Ramesh's help, educating my daughter will have a positive effect on the entire generation to come. He continues to support my children's education by paying for them, their books and other needs. He has a big heart and has always helped me through the years. His help has not only helped me but has uplifted my entire family and our future generations to come.

Ex. 2 at 36 (emphasis added).

Manoj Paswan, who also worked for Mr. Balwani's family in India, confirms Mr. Balwani's dedication to helping both the community he grew up in and others less fortunate:

I, Manoj Paswan, am writing to share how Ramesh Balwani has impacted my life and the life of my community and village. I originally come from a small village in Bihar, India. Ramesh is a very good man. I hail from a poor family and Ramesh gave me a job. My village did not have any running drinking water. When I mentioned this to Ramesh he helped with financial support to install water pumps

....

Ex. 2 at 51 (emphasis added).

in our village. For more than a decade now, so many in my village use those pumps to get drinking water. These pumps now feed numerous children and families and livestock in the village. He always felt connected to our village life and made his best effort to give us a better means of living.... He even helps other poor people in my village when they are in need, so everyone keeps him in their prayers.

Mr. Balwani has also been a major donor to an organization, "TNDFC," that serves differently abled people in India. TNDFC recounts the difference that Mr. Balwani's life has made to hundreds of the organization's beneficiaries:

The Tamilnadu Differently Abled Federation Charitable trust is a registered non-profit social service organization working for welfare of differently abled persons since 2000. Mr. Ramesh Balwani is one of our major donors. In 2018 he contacted us seeing our credentials in our website. First he wanted to donate dozens of wheel chairs. We normally have a list of needy disabled persons. From the funds received from Mr. Ramesh Balwani we were able to provide mobility to dozens of disabled persons at one stroke instead of one at a time. With the support of wheel chairs many persons were able to get a job to earn for their living

During Covid-19 lockdown the situation for ordinary people was very tough. Many disabled people associated with our foundation lost their jobs or their small business were shut down because of lockdown. These people had no money for even basic food. We contacted Mr. Ramesh Balwani for providing groceries to hundreds of disabled persons. He was ready to help us immediately. With his support hundreds of disabled persons were able to be free from hunger for many many months during Covid-19 Pandemic Period.... To Summarise, Mr. Ramesh Balwani is a very kind hearted generous philanthropist always ready to lend helping hand to the poorest disabled men and women through our TNDFC Trust.

Ex. 2 at 58–60 (emphasis added).

Fifty people whose lives Mr. Balwani's generosity touched submitted letters of support on his behalf. Ex. 2 at 61–150. Mr. Balwani's philanthropy has changed the lives of these individuals through providing mobility aids, such as wheelchairs, to people struggling to get by in their daily lives due to limited accessibility and discrimination. Mr. Balwani's support also helped TNDFC provide grant funding to help individuals open small businesses during the Covid-19 crisis. Mr. Balwani has also donated to the Indian Heritage Family Foundation to fund new water sources for a temple, animal shelter, and orchard that is planned as part of new construction to promote Indian culture in Milpitas. Ex. 2 at 153–54.

Mr. Balwani's acts of philanthropy have also greatly affected the Sikh community in his home state of California. In 2016, Mr. Balwani donated over \$100,000 to build a kitchen at a Sikh

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temple in Fremont, California to feed the congregation and those in need. And in 2018, Mr. Balwani donated \$35,000 to build a second kitchen at a Sikh temple in Milpitas. A letter submitted by the Sikh Foundation of Milpitas demonstrates that, for the past decade, Mr. Balwani has contributed not just his money but his time to programs and projects to help the Sikh community, including while defending himself as part of this trial process:

This is to certify that Ramesh Balwani has been a great supporter and dedicated

community member of the Gurudwara Sahib at Milpitas. He has solely contributed 7 towards building the much-needed commercial kitchen at the Gurudwara Sahib. We run a community kitchen feeding hundreds of families every day. 8 The kitchen has 25 equipment's and is used to feed 100+ people every day. Ramesh Balwani has also contributed to build a loft space at the Gurudwara location that is 9 used by the priests to sleep and take rest. He has supported us by organizing langar (community kitchen) service at several important occasions for more than a decade. 10 He is a regular donor to other causes at Gurudwara Sahib and spends hours serving our community here every weekend. Ramesh's timely and generous 11 contributions have helped many struggling families to survive during tough times. His willingness to serve and help the community is evident in his unshakeable 12 commitment to our families and our organization in general. Ramesh's longstanding unwavering support has helped the Gurudwara in difficult times like the 13

and maintenance of the Gurudwara Sahib.

Ex. 2 at 51 (emphasis added).

Mr. Balwani has also donated generously to the Bilqees Edhi Foundation, as well as to the Edhi Blood Bank in Pakistan to be used for patients requiring blood transfusions due to cancer and other illnesses. He has also donated to the Edhi orphanages so they can provide fresh milk to newborn children orphaned by the Covid crisis. PSR ¶ 101.

recent pandemic. Despite heavy legal burdens he has never hesitated to support our causes. His contributions and philanthropy have greatly helped in the establishment

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Mr. Balwani's life has been irrevocably changed by his involvement with Theranos.

Mr. Balwani has been living under immense scrutiny and public attention for years and realistically could not pursue new employment or business opportunities. But at his core, he is still the same man who grew up learning to support others, the same man who became the first in his family to go to college, and the same man whose help has been so vital to the lives of others. Mr. Balwani has been an ardent supporter of charitable and humanitarian causes for decades, beginning long before the government's investigation. Mr. Balwani's closest family members

have stood staunchly beside him during his trial and now, after his conviction, are eager to attest

to his character and generous spirit. Mr. Balwani's personal history and characteristics support a lenient sentence.

III. THE NATURE AND CIRCUMSTANCES OF THE OFFENSE

Under 18 U.S.C. § 3553(a)(1), the Court must consider the "nature and circumstances of the offense." This case is unlike the typical fraud cases in which defendants put their own financial interests first, seek to line their own pockets, or solicit investments for a sham company or worthless or non-existent investment opportunity. Mr. Balwani did none of these things.

No one disputes that Theranos was a real company, doing important work. Mr. Balwani's conduct during his involvement with Theranos over six years shows that he believed wholeheartedly in the company, investing millions of dollars into the company and never attempting to cash out his shares. The Probation Officer has recognized the unique circumstances of this case, noting that Mr. Balwani "believed in this company" and in fact was "so supportive of the company, prior to 2012, he guaranteed a line of credit for \$10,000,000; and later owned \$500,000,000 worth of Theranos stock (which he never cashed out)." PSR ¶ 151.

To be clear, recognizing these facts is not meant to ignore the jury's verdict. Rather, it is meant to emphasize the sharp difference between Mr. Balwani's conduct and that of a typical fraud defendant whose worse intent, conduct, and moral culpability might yield the same mathematical result within the clinical confines of the Guidelines' loss table. These facts are at the core of the Court's consideration of the nature and circumstances of the offense under Section 3553(a).

A. Mr. Balwani's due diligence before joining Theranos made him believe in the company.

Mr. Balwani was not an original founder of Theranos. Mr. Balwani first learned about Theranos from his romantic partner, Elizabeth Holmes. In 2007, Mr. Balwani understood that Ms. Holmes wanted to introduce Theranos' miniaturized blood testing technology to pharmaceutical companies for clinical trials. Mr. Balwani learned that Theranos' technology had the potential to be linked by software to the cloud so that the device could be used in remote locations but overseen by trained scientists in the lab. These software and diagnostic advancements struck

Mr. Balwani as vital for the future of health care.

During the summer of 2009, Mr. Balwani began talking with Ms. Holmes about getting involved with Theranos. In August 2009, before joining or investing in Theranos, Mr. Balwani conducted extensive due diligence. He reviewed materials provided to him by Ms. Holmes, including company "org" charts (Exs. 4 and 5), documents reflecting Theranos' work with pharmaceutical companies (Exs. 6 and 7), resumes of Theranos employees (Ex. 8), and documents relating to Theranos' assay library (Exs. 9 and 6). Mr. Balwani was impressed by the quality of Theranos' employees, which included scientists—many with Ph.D.s and M.D.s—engineers, and accountants. Mr. Balwani also learned from his due diligence and conversations with Ms. Holmes and others at the company that Theranos' clients included "[t]welve top pharmaceutical companies, the U.S. government and several foreign governments." Ex. 7 at 1. Mr. Balwani learned from the company that pharmaceutical companies had already evaluated and validated Theranos' technology. Ex. 9.

As part of his due diligence, Mr. Balwani also met with Dr. Channing Robertson, who was a Theranos board member and a Dean and Professor of Chemical Engineering at Stanford University who later advised other investors doing due diligence, including Brian Grossman of PFM. Ex. 10. This meeting allowed Mr. Balwani to personally observe Dr. Robertson's enthusiasm for Theranos.² Mr. Balwani also met with many important Theranos employees at that time, including Tim Kemp (Head of Bioinformatics/Software), Gary Frenzel (Senior Technical Lead), Tony Nugent (VP Product Development, System Integration), and Seth Michelson (Chief Scientific Officer). Exs. 11–14. Mr. Balwani continued to hear positive feedback about the science from these employees.

At this point in Mr. Balwani's life, he had already succeeded in business. He did not need money. But what he learned about Theranos inspired him to join the company and work to improve health care for everyone. Mr. Balwani's sister-in-law, Sapna, sums up what truly drew him to the company:

² Dr. Robertson reiterated his enthusiasm for Theranos even after the trial and convictions of Ms. Holmes and Mr. Balwani. Dkt. 1650-2 at 4 ("Not smoke and mirrors. Not a pipe dream. Not fake it 'till you make it.").

I saw Ramesh's deep commitment to Theranos and saw firsthand how hard he

worked tirelessly 7 days a week for so many years. I knew he had lost his father at a relatively young age because he didn't get access to accurate diagnostics in time

for his care. Ramesh' mission in life for so many years became to bring a change so that others don't lose their loved ones because of lack of accurate and timely

information about their health. For years, he put his heart and soul into building Theranos. For years during the time he worked at Theranos, when he visited us, we

could see that despite his long hours at work, it was this greater calling that drove

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Ex. 2 at 11.

B. Mr. Balwani worked tirelessly for Theranos and avoided the spotlight.

After conducting his due diligence, Mr. Balwani decided to work for Theranos and invest in the company. In September 2009, Mr. Balwani joined Theranos. The Board of Directors reviewed several candidates and offered Mr. Balwani the role of Vice Chair of the company's board. TX 20510 at 4. In his employment application to Theranos, Mr. Balwani requested a salary of only \$1 a year and said that he was available to work 16-hour days, seven days per week.

Ex. 15 at 1. Ultimately, the Board determined Mr. Balwani's annual salary should be \$99,000—a modest sum for a Silicon Valley COO but especially for someone like Mr. Balwani who had a track record of business success and worked incredibly long hours every day of the week. In August 2010, Theranos' distinguished Board of Directors recognized Mr. Balwani's hard work and appointed him to the position of President and COO of Theranos. TX 20512 at 7.

Mr. Balwani devoted himself to the company and never put himself first. He did not even seek to become famous as Theranos rose. He did the opposite. Indeed, media articles as late as 2018 note that Mr. Balwani had an "almost non-existent internet presence" and that he "stayed away from the spotlight." Mr. Balwani was singularly focused on realizing Theranos' vision.

Mr. Balwani believed Ms. Holmes was brilliant, and he spent over six years working tirelessly, day and night, for the company she founded—often sleeping on a cot in his office. A long-time friend who visited Mr. Balwani while he was working at Theranos observed that Mr. Balwani was working "7 days a week and 16 hours a day to make Theranos a success and did not

³ Lydia Ramsey, *The mysterious story of former Theranos president Sunny Balwani, who former employees saw as an 'enforcer' and now faces criminal charges of wire fraud*, YAHOO!NEWS (June 15, 2018).

even have the time to buy furniture for [his] drawing room." Ex. 2 at 57. A former Theranos employee describes Mr. Balwani's work ethic:

We all worked hard and pushed our own limit, yet in comparison Sunny was tireless. He spent day and night in the offices. He tended to be the first in the door and the last to leave. While the rest of us went home to our friends and families —Sunny's family and home was Theranos.

Ex. 2 at 40.

C. Mr. Balwani did not profit from Theranos.Investor funds were put into research and development and the operations of the company.

Indeed, the Theranos Board conducted an audit, which "found no evidence of fraud nor diversion of money." Dkt 1642-3 at 137. Even the Securities and Exchange Commission sought no disgorgement from Mr. Balwani, a recognition that he had no ill-gotten gains.

Numerous examples show that Mr. Balwani did not put his own financial interests before those of investors and patients. For instance, when Mr. Balwani learned that Theranos needed money to make payroll in 2009 in the challenging financial environment and recession at the time, he personally guaranteed a \$10 million line of credit for Theranos. TX 20505; Ex. 17. In April 2010, Mr. Balwani increased his personal guarantee to \$12 million. TX 20511. This was not an empty promise—Mr. Balwani had to set aside and give up his access to \$12 million so that the lender could take it if Theranos defaulted. Mr. Balwani was so eager to help the company that he never requested interest payments on these funds. And against the backdrop of a major recession, an investor saving a company as Mr. Balwani saved Theranos could have demanded far more extensive warrant rights and Board seats in exchange. 5

Mr. Balwani was an investor in Theranos himself. Like the other investors in Theranos, he ultimately lost the millions he invested in the company, and he never once tried to cash out even a single share. Mr. Balwani invested \$4,680,412 into Theranos: specifically, he invested \$288,000

⁴ So Han Spivey testified at trial that Mr. Balwani's personal guarantee functioned economically just like a loan from him to Theranos. *See* 4/5/22 Tr. 2077–79.

⁵ See Stock Warrants: Sweetening the Deal for Angel Investors, Seraf Compass (last accessed Nov. 24, 2022) (explaining the common use of stock warrants to encourage angel investors to invest in a company), https://seraf-investor.com/compass/article/stock-warrants-sweetening-deal-angel-investors.

in 2010 to purchase 800,000 shares of Theranos stock; he invested another \$3,825,912.82 in August 2011 to purchase 4,593,363 shares of Theranos stock; and he invested \$566,500 in December 2011 to purchase 550,000 shares. Ex. 18. He paid taxes on these investments, TX 20130 at 20, and chose to exercise his stock options far earlier than his stock arrangement with Theranos required. Mr. Balwani also gave Ms. Holmes millions of dollars so that she could purchase additional shares from the company. By the end, Mr. Balwani owned more than 28,000,000 shares of Theranos stock, worth more than \$500,000,000 at the height of the company's value. Mr. Balwani thus chose to provide Theranos cash when it needed it, and he never sought to cash out at any price, not when Theranos was at its peak and not even for whatever he could get when he left the company in May 2016.

D. Mr. Balwani risked his health during global pandemics for Theranos.

Mr. Balwani also risked his personal health for Theranos during two different global pandemics. One of the many things that drew Mr. Balwani to Theranos was the potential for Theranos technology to provide rapid test results in remote locations during times of global crisis, such as pandemics and epidemics. Mr. Balwani was willing to do what it took to see the company reach that potential.

In pursuit of this mission, Mr. Balwani traveled to the epicenter of the H1N1/swine flu pandemic to run thousands of positive blood samples on Theranos technology as the company was working to develop the H1N1 assay. Ex. 19. He traveled to Thailand from September to December 2009; to Mexico City later in December 2009; and back to Thailand for several weeks the following February. Rajesh, Mr. Balwani's brother, recalls Mr. Balwani's work during the H1N1 pandemic:

I remember when he first started at Theranos, it was the peak of the H1N1 global pandemic. Instead of asking others at the company, Ramesh took upon himself to travel to some of the riskiest hot zones of the H1N1 virus in India, Thailand and Mexico to help Theranos succeed. This would be equivalent to someone traveling to Wuhan, China or even New York city during the peak of the recent covid crisis to conduct research. Our entire family was worried for his safety. We spoke with him daily during this time to make sure he was safe. He told us he couldn't ask others at the company to risk their lives while he sat safely in his office in Palo Alto. His focus was on work and research at Theranos. He risked his life to spend weeks in hospitals with people infected with this disease to help further the science that would have helped Theranos and everyone.

Ex. 2 at 7.

During the Zika epidemic in 2016, just weeks before he left Theranos, Mr. Balwani demonstrated the same commitment to the company and once again traveled abroad to aid Theranos' research. This time, Mr. Balwani traveled to Colombia (another hot zone) to test samples to assist in Theranos' research and development efforts relating to the Zika assay. PSR ¶ 151.

E. Mr. Balwani trusted Theranos to run tests on his closest loved ones.

Another example of Mr. Balwani's unwavering belief in Theranos is the trust he showed in the company to run bloodwork for his closest loved ones.

in the company to run bloodwork for his closest loved ones.

25 Ex. 2 at 54.

F. Theranos was a legitimate company that developed valuable technology to achieve its meaningful mission.

Theranos was a real and legitimate company. The government conceded this: "It was a real company. They had employees. They had doctors. They had other professionals." 3/22/22 Tr. 1042 (government's opening statements). One of Theranos' former employees describes what working at the company meant to her:

Working at Theranos was a dream come true for me. I am a person who has always looked to make a positive impact in the world. Theranos was a place where I could not only grow my professional skills but do it for a mission that spoke deeply to me and the people who worked there. I was surrounded by people who were smart and passionate about our mission: making healthcare accessible. Going to work every day was exhilarating. Knowing that whatever work we put in the outcome would be transforming patient access to health. Making a real difference for real people was exciting and pushed us beyond our limits —how could it not? As someone who worked with Sunny, it was clear to me that no one else in the company wanted more or put in more time to make the mission (our collective dream) a reality than Sunny.

Ex. 2 at 39.

In July 2015, Mr. Balwani saw the work of the talented Theranos scientists culminate in Theranos receiving FDA clearance and a CLIA waiver of its HSV assay running on Theranos' 4-series fingerstick technology. As the Court heard at trial, the submission to the FDA leading up to this significant approval involved an enormous amount of work and testing of Theranos' device and chemistries, including 2,931 pages of documents submitted to the FDA and an estimated 17,208 hours worked by Theranos employees. TX 20183 at 10. The FDA does not lightly grant clearance to medical devices. It does not grant clearance to technology it thinks does not work.

Former members of Theranos' Scientific and Advisory Board—all distinguished and experienced in their own right—have written to the Court about the great value and innovation behind Theranos' technology. While these members of Theranos' Scientific and Advisory Board were tenured at Theranos primarily after Mr. Balwani's departure, their comments about Theranos' technology substantiate that the technology was real and not a sham. These letters speak about the very same technology that Mr. Balwani helped develop and believed would

change the world.6

For instance, Dr. Fabrizio Bonanni, former Executive Vice President of Amgen, has tried to correct the common misconception about the promise of Theranos' technology:

A story has been woven and re-told endlessly about faulty technology and even an absence of technology at Theranos. Nothing could be farther from the truth. The technology at Theranos was real, innovative, and had the potential to revolutionize the in-vitro diagnostic sector for the better. The company just ran out of time in its final steps of development. The fact remains that the work of Elizabeth Holmes and her collaborators generated over one thousand patents, which a very well-respected financial company valued at several hundred million dollars. Based on detailed and extensive analysis, this company decided to loan up to one hundred million dollars to Theranos in 2017 with the patent portfolio as a collateral.

Dkt. 1642-3 at 75.

Dr. Susan Evans, former President and Board member of the American Association for Clinical Chemistry, says that she believes Theranos' technology would have been completed and commercialized with additional time and funding. Dr. Evans speaks about Theranos' innovations:

The technology and clinical concepts that Theranos championed are becoming a reality today. There are diagnostic platforms in development today targeted at the same market segment. I know of at least four such companies who are developing multi-disciplined (hematology, chemistry, and immunoassay), point of care systems for alternate site diagnostic testing. The two closest to commercialization have each raised—\$150 million, demonstrating investors belief in the concept, the market, and the clinical need.

Dkt. 1642-3 at 129.

Ultimately, Theranos' work led to over 1,200 patents being issued around the globe.

Dkt. 1642-3 at 83. Mr. Balwani himself is listed as an inventor on many of these patents. Dr.

William Foege, former Director of the Centers for Disease Control, believes the number of patents issued to Theranos is "an indication of the scientific work that was being accomplished."

Dkt. 1642-3 at 137. Mr. David Sokol, former deputy to Warren Buffett at Berkshire Hathaway and current Chairman of Atlas Corp., highlights the value of Theranos' technology and patent portfolio:

The prosecution took every opportunity to paint the picture that Theranos was a fraud, a house of cards. ... If their picture was correct, why did an unrelated financial institution pay in excess of \$100 million to purchase the numerous patents The firm which purchased Ms. Holmes' patents had expressed a view that they may be

DEFENDANT BALWANI'S SENTENCING MEMORANDUM CASE NO. CR-18-00258-EJD

⁶ Indeed, these letters are particularly notable given the authors' experiences with Theranos were all after the regulatory inspections and negative media attention surrounding Theranos.

1	worth over \$1 billion dollars. That is not a house of cards.
2	Dkt. 1642-3 at 243.
3	Dr. Don Tschirhart, former Theranos lab director, still believes Theranos' technology is
4	brilliant:
5 6	Near the end, we had an independent third party consultant evaluate the business case for the machine as it actually was and they concluded it would generate a billion dollars in revenue in the first ten years.
7 8 9 10	Theranos also developed, tested and manufactured a system for micro blood draws, including transportation and loading of the specimens; this research is infinitely valuable to our future. I have heard people who have been misinformed compare Edison to a countertop chemistry analyzer; indeed there are many such systems on the market. Edison was a hundred times more than that, it was an entire laboratory in a package that could literally be put in a suitcase. The technology was brilliant. Additionally, the information system aspects were ground-breaking The potential uses were mind-blowing.
12	Dkt. 1642-3 at 262.
13	* * *
14	Mr. Balwani gave his life to Theranos' mission and deserves this Court's leniency. One
15	former Theranos employee has asked the Court to consider the following when sentencing
	Mr. Balwani:
16 17 18	It's easy to look back and think of our time at Theranos as flawed and perhaps naïve (hindsight is 20/20). But making health accessible was our mission, and making that dream come true was our purpose. That couldn't have been truer for anyone than for Sunny. Because when what's on the line is making the world better for more people
19	-who wouldn't give everything for that mission?
20	Ex. 2 at 40.
	IV. SENTENCING GUIDELINES RANGE
21	The parties dispute the correct Guidelines range. While Mr. Balwani agrees that the base
22	offense level for the offenses found by the jury is 7, see U.S.S.G. § 2B1.1(a)(1), and that he falls
23	within Criminal History Category I, he contests several sentencing enhancements identified in the
24	PSR.
25	In accordance with Criminal Local Rule 32-5(b)(1), Mr. Balwani addresses unresolved
26	objections to the final PSR in Appendix A to this memorandum, filed under seal.
27	A. The government cannot meet its burden to prove fraud loss.
28	To begin, the evidence does not support increasing the offense level for loss under

U.S.S.G. § 2B1.1(b)(1). See PSR ¶ 73 (applying 30-point enhancement for losses greater

than \$550,000,000.)

1. The government must show the amount of loss by clear and convincing evidence.

First, the government must prove loss by clear and convincing evidence. See United States

v. Jordan, 256 F.3d 922, 929 (9th Cir. 2001) (holding that clear and convincing evidence is required to prove disputed enhancements when "the challenged sentencing factors had an extremely disproportionate effect on [the defendant's] sentence relative to the offense of conviction"); see also United States v. Lonich, 23 F.4th 881, 910–16 (9th Cir. 2022) (articulating the Ninth Circuit's six-factor test to determine when the government must prove facts underlying disputed enhancements by clear and convincing evidence instead of a preponderance of the evidence). The key issue is the effect that the disputed enhancement—here, loss—has on the sentence. Here, the question is not close: increasing the offense level by 30 points, as the PSR recommends—or even 10 or 15 points—dramatically increases the Guidelines range many times over, requiring the heightened standard. See id.

The Ninth Circuit's decision in *United States v. Laurienti*, 611 F.3d 530, 556 (9th Cir. 2010), is not to the contrary. There, the court explained that because the losses at issue occurred due to the conspiracy of which the defendant was convicted, the preponderance standard was appropriate. *See id.* But in *Laurienti*, the government presented evidence that the misstatements, which involved public companies, were the but-for cause of the investments. *Id.* at 536. Not so here. *Lonich* discusses this issue at length, reasoning that a conspiracy conviction alone does not justify applying a preponderance standard when "[t]he jury's guilty verdicts do not compel the conclusion—or even plausibly demonstrate—that the defendants through their criminal conduct were responsible for" the losses. *Lonich*, 23 F.4th at 915. Indeed, in a hearing last year in *United States v. Fahd*, No. 17-cr-00290-RSL (W.D. Wash. Sept. 16, 2021), the Department of Justice conceded that the heightened standard of proof applied to a defendant who pleaded guilty to conspiracy to commit wire fraud. *See* Ex. 43 (*Fahd* Sentencing Tr.) at 10. The court there observed, and the government agreed, that the clear and convincing standard applied

due to the "dramatic impact [loss] has on the Guidelines." See id.

So too here. Investors—very few of whom testified at trial—received a wide range of information about Theranos, which did not distribute uniform materials the way public companies do. The jury did not find that any investors actually relied on misrepresentations in deciding to invest, and heard nothing at all about the bulk of the investments making up the PSR's and the government's asserted losses. "It thus cannot be said that defendants had ample opportunity at trial to challenge the government's evidence of the extent of losses caused by the conspiracy." *Id.* (internal quotation marks omitted). The Court can have no confidence that the jury found the facts underlying the alleged losses beyond a reasonable doubt, which would obviate the need for a heightened standard of proof here. The extraordinary effect of the asserted losses on the Guidelines range therefore requires proof of loss by clear and convincing evidence.

2. Proving loss requires showing that misrepresentations caused the loss.

Second, courts calculating loss must consider economic reality and the legal concepts of but-for and proximate causation. As the Ninth Circuit has explained in requiring courts to consider the value of services rendered by a defendant in a contracting-fraud case, "fraud is not always the same as theft." *United States v. Martin*, 796 F.3d 1101, 1108 (9th Cir. 2015). The Guidelines incorporate a causation standard that, "at a minimum, requires factual causation (often called 'but for causation') and provides a rule for legal causation" *Lonich*, 23 F.4th at 916–17 (internal quotation marks omitted). Intervening causes of loss can also break the chain of proximate causation. *See id.* at 917–18; *United States v. Hicks*, 217 F.3d 1038, 1048–49 (9th Cir. 2000). And "[i]f, after applying the normal rules of statutory interpretation, the Sentencing Guideline is still ambiguous, the rule of lenity requires [courts] to interpret the Guideline in favor of' the defendant. *United States v. Leal-Felix*, 665 F.3d 1037, 1040 (9th Cir. 2011). Finally, loss under the Guidelines includes only actual loss. *United States v. Banks*, _ F.4th _, 2022 WL 17333797, at *5–7 (3d Cir. Nov. 30, 2022).

Here, the government cannot prove causation in the first instance, and intervening causes after the conduct found fraudulent by the jury also disrupt the causal chain between that conduct and any losses incurred by Theranos investors. These failures of proof prevent the government

from meeting its burden to "reasonabl[y] estimate" loss. U.S.S.G. § 2B1.1 note 3(C).

Starting on the front end, Theranos had dozens of investors who chose to purchase shares for a myriad of reasons. Because reliance is not an element of the conspiracy or wire-fraud counts found by the jury, the verdict alone cannot prove that investors chose to invest because of misrepresentations by Mr. Balwani or Ms. Holmes. Neither the government nor the PSR examines the basis for each purported investor-victim's investment decision. That complete failure of proof dooms the outlandish aggregated loss figures the government posits. Theranos investors purchased shares over years based on different levels of knowledge about the company and different interactions with the defendants. *See United States v. Zolp*, 479 F.3d 715, 719 (9th Cir. 2007) (requiring courts, in cases of investment in otherwise legitimate companies where investment prices were inflated by fraud, to "disentangle the underlying value of the stock, inflation of that value due to the fraud, and either inflation or deflation of that value due to unrelated causes"). Many alleged investor victims were Theranos employees or board members. The overwhelming majority of investors did not testify, and the Court lacks evidence about what informed their investments.⁷

For example, the PSR's loss figure necessarily includes \$125 million that Rupert Murdoch invested in February 2015, with no analysis of what Mr. Murdoch relied on and understood about Theranos' business when he invested. *See* Dkt. 1647 at ¶ 73. Notably, the government has never interviewed Mr. Murdoch himself about what he relied on, what he understood when he invested in Theranos, and why he made the decision. The only potential source of information about Mr. Murdoch's investment, an April 24, 2017 SEC interview of Murdoch's Chief of Staff Natalie Ravitz, instead shows she was not deceived about Theranos' finances, projections, or the capabilities of the technology. Ms. Ravitz testified that she understood with "confidence" that Theranos' historical revenues were not significant. Dkt. 1644-9 (Ravitz SEC Tr.) at 13. She understood that the "full range" of tests Theranos' technology could perform was "dozens" of tests. *Id.* at 34. She also testified that Ms. Holmes described how Theranos' technology "could"

⁷ Due process requires that, to be used against a defendant at sentencing, hearsay statements must be corroborated by extrinsic evidence. *See United States v. Ponce*, 51 F.3d 820, 828 (9th Cir. 1995) (per curiam).

be used in military field hospitals and Medevac helicopters, not that it was already in such use. *Id.* at 44–45. But most importantly, she testified under oath that she and her team asked fewer questions than normal about Theranos' financial projections because Mr. Murdoch had already verbally agreed with Ms. Holmes to invest before any meetings or any due diligence by Mr. Murdoch's team. *Id.* at 67–68. This last point alone shows that the evidence cannot support any finding that the offense conduct Mr. Balwani was convicted of caused Mr. Murdoch's loss of almost \$125 million for purposes of the Sentencing Guidelines analysis.

Even for some investments underlying particular wire-fraud counts on which the jury convicted, the evidence either does not support or explicitly conflicts with any showing of causation. Consider the DeVos family investment: None of the decisionmakers from RDV Corporation (Count 7) testified at trial; Lisa Peterson's testimony cannot establish why RDV decided to invest. In fact, the only RDV decisionmaker who has ever testified about Theranos admitted in a related proceeding that he has no memory of what he learned from Theranos or why RDV invested. Ex. 22 (DeVos SEC Dep. Tr.) at 56–58.

3. Intervening causes also doom the government's fraud loss argument.

Intervening causation—events between the discovery of the conduct the jury found fraudulent and the ultimate investor losses—also keenly demonstrates the government's total failure to show fraud loss. Courts "should 'take a realistic, economic approach to determine what losses the defendant truly caused or intended to cause, rather than the use of some approach that does not reflect the monetary loss." *Martin*, 796 F.3d at 1110 (quoting *United States v. Crandall*, 525 F.3d 907, 912 (9th Cir. 2008)).

By that standard, decisions made by the Board, investors, and Ms. Holmes on how to spend or otherwise dispose of Theranos' enormous value after Mr. Balwani's departure from the company—which if managed differently could have substantially and perhaps completely repaid investors—is not attributable to Mr. Balwani. Mr. Balwani stopped working at Theranos in May 2016 and formally left the company in July 2016, after the *Wall Street Journal* had already published several investigative pieces on the company exposing the charged scheme, and after the SEC and DOJ had already begun their investigations. In spite of all the negative publicity and

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(Perkins Coie IP Asset Overview) at 9–15.

reeling from publicly known government investigations and media hype about massive scandals unless Theranos' IP portfolio was worth many multiples of the loan itself. *See supra* note 8; *see also* Ex. 25 (Levy SEC Dep. Tr.) at 89–92.

Beyond Fortress' own arm's-length analysis and agreement to lend Theranos \$100 million based on the company's patents, a multinational law firm, Perkins Coie, independently analyzed the patent portfolio in 2017 and concluded that "Theranos' patents are quite valuable." Ex. 27 (IP Asset Overview). Perkins Coie estimated that the past and future revenue from sales of products and services that may infringe Theranos patents was \$3.548 billion. Based on these revenue amounts, Perkins Coie estimated that the domestic and foreign licensing and revenue opportunities associated with owning the patent portfolio was as high as \$745 million. Exs. 26–27 (Patent Portfolio Overview and IP Asset Overview).

Other independent sources confirm that Theranos' intellectual property was immensely valuable. For example, in 2017, *IEEE Spectrum*, a magazine edited by the Institute of Electrical and Electronics Engineers—a professional organization devoted to engineering and applied sciences—ranked Theranos third in a list of the "Technology World's Most Valuable Patent Portfolios," beating household names like Johnson & Johnson, Gilead, Celgene, and others. Ex. 28 (IEEE Spectrum ranking) As with the Fortress loan and the Perkins Coie analysis, this ranking issued long after the facts giving rise to this prosecution were publicly known.

As for what became of Theranos' immense value, that is a story in which Mr. Balwani played no part. After Mr. Balwani left Theranos, the company's board, officers, and investors, charted the course for Theranos' operations, corporate governance, and business strategy going forward. Mr. Balwani had no role in these decisions because he was no longer at the company or otherwise involved with it. In 2017, months after Mr. Balwani's departure, investors were approving transactions like the Fortress loan and a reorganization of Theranos' corporate-governance structure to maximize Theranos' value as an ongoing concern and protect their investments. Exs. 29–30 and TX 20601 (investor communications). All these decisions were

made with no input from Mr. Balwani.¹⁰

When Mr. Balwani departed, Theranos' value very likely exceeded the total investments, potentially by many millions of dollars. The government cannot prove otherwise, no matter the standard of proof the Court applies. Mr. Balwani did not participate in and had no power to affect the decisions made after he left Theranos. Thus, Mr. Balwani should not be held responsible for losses incurred by investors (a group that includes Mr. Balwani) due to decisions made by the Theranos Board of Directors, the company's officers, and the investors themselves. They could have made different decisions that returned value to investors.

4. The government's expert analysis is fatally flawed.

The report submitted by the government's expert, Mr. Saba, does not support a reasonable estimate of loss—no matter the standard of proof the Court applies. Instead, the wide range of potential losses turn on assumptions rooted in speculation and untethered to objective criteria. In fact, as the concurrently filed declaration of Scott Weingust (Ex. 46) reflects, Mr. Saba's approaches undervalue Theranos' equity by hundreds of millions of dollars. Applying the same methods that the Court used to calculate loss in Ms. Holmes' sentence (which was based on Mr. Saba's work), a reasonable estimate of potential loss would be tens of millions of dollars less than the Court determined. And the declaration of Tobin Reiff (Ex. 47) flags serious weaknesses with Mr. Saba's model for allocating equity among the various investors even after valuing the total Theranos equity, casting further grave doubt on the use of the Saba report in this criminal sentencing context. The uncertainties inherent in Mr. Saba's approach mean that the government has provided nothing to the Court for it to use to reasonably estimate loss.

To start, even on the Saba Report's own terms, the potential investor losses range from \$237 to \$316 million. Dkt. 1645 ¶ 15. An \$80 million dollar range cannot constitute a reasonable estimate of loss. *See United States v. Hussain*, 2019 WL 1995764, at *5 (N.D. Cal. May 6, 2019)

¹⁰ In fact, one of the investor letters referenced in the PSR underscores that events relevant to loss continued to unfold after Mr. Balwani left the company. *See* PSR ¶ 65 (RDV letter claiming that "[e]ven after the events that were the subject of the trial, Elizabeth Holmes and others at her direction, continued to withhold information from RDV and other investors during the 2016–17 time period when they were trying to salvage some value from their investment"). No matter the truth of RDV's claim, it shows that Theranos and investors continued to engage with one another and make decisions without Mr. Balwani, and any resulting losses are not chargeable to him.

(explaining that "a range is not an amount" and rejecting government's loss submission entirely because of the large range—a billion dollars—at issue). This issue is even more acute once the Court factors in Mr. Weingust's analysis and the criticisms of Mr. Saba's equity distribution model by Mr. Reiff.

Turning to Mr. Saba's "income approach" to valuing Theranos' equity—on which the Court relied at the Holmes sentencing—Mr. Saba uses an inflated rate of return in his discounted-cash-flow analysis that rests on unreliable and antiquated data. See Ex. 46 (Weingust Decl.) ¶¶ 13, 15–24. Using a more appropriate figure leads to a valuation of Theranos' equity of \$1.48 billion as of December 31, 2014, the date the Court used to assess fraud loss in Ms. Holmes' case. See id. ¶¶ 17, 24. This is almost half a billion dollars more than the \$951 million-dollar valuation using Mr. Saba's unreliable rate. See id. ¶ 24. Applying the Court's approach from the Holmes sentencing and using the same investors identified by the Court as victims, see Ex. 44 (11/18/22 Tr.) at 79, 87–88, the resulting potential loss would be \$59.9 million instead of \$121.1 million. 11 Ex. 47 ¶ 24.12 Even without any other adjustments, this change alone would lead to a 2-point reduction in the offense score calculated for Ms. Holmes. See U.S.S.G. § 2B1.1(b)(1).

As for Mr. Saba's alternative "asset approach" to valuation, Mr. Saba's analysis overlooks a critical input discussed by authoritative sources: opportunity cost. To value intangible assets like Theranos' technology and branding—which is necessary to valuing the company's total assets—Mr. Saba purports to "measure the cost to obtain or reproduce functionally similar or identical assets." Dkt. 1645 ¶ 106. But as Mr. Weingust explains, the circumstances here and applicable professional standards in the valuation industry call for adding an "opportunity cost" or "entrepreneurial cost" reflecting time and money needed to develop these assets that could have otherwise gone to different uses. Ex. 46 ¶¶ 29, 33. Mr. Weingust's report shows that this factor is well-recognized and standardly applied in the field. *Id.* ¶¶ 27–28, 30–32. Mr. Saba, however,

¹¹ Investors knew that they were proceeding without any third-party valuation of Theranos and based on limited information. Any difference between the values calculated by Mr. Weingust—adapted from Mr. Saba's methods—and the price per share each investor paid is not necessarily attributable to fraud.

¹² Using a rate drawn from the same Aranca report that Mr. Saba relies on elsewhere, potential loss would be plummet to \$30.7 million. Ex. $46 \ \P \ 25$.

entirely ignores this step. *See id.* ¶ 29; *see also* Dkt. 1645 ¶ 109. Worse, he does so without explanation. As a result, his valuation under the asset approach is "incorrect and significantly understated." Ex. 46 ¶ 29. Correcting this error leads to still more valuations of Theranos' equity as of December 31, 2014, that are hundreds of millions of dollars greater than any of Mr. Saba's values. *See, e.g., id.* ¶ 38 & tbl. 2.

Under either the income approach or the asset approach, excluding particular investors discussed above based on their unproven reliance (see *supra* at 24–25) would further slash the loss figures. *See, e.g., id.* ¶ 40–41 & tbl. 3 (illustrating calculations for alleged loss ranging from \$12 million to \$62.3 million after eliminating the equity purchased by Rupert Murdoch, RDV, or both).

The problems with Mr. Saba's analysis do not stop there. Critically assessing Mr. Saba's dubious model for allocating equity compounds the uncertainty. As with the inputs discussed by Mr. Weingust in connection with Mr. Saba's two approaches, Mr. Saba's method of allocating equity among the various investors is "highly dependent on and sensitive to" two inputs that are "very difficult to determine for a private company such as Theranos and require an inordinately high level of speculation about the future." Ex. 47 (Reiff Decl.) ¶¶ 4–5. One of those inputs—the estimated period of time between the valuation date and the occurrence of a hypothetical future liquidation date—is "completely unknown, must be guessed, and cannot be tested for accuracy" *Id.* ¶ 6.¹³ The other—the expected future volatility of the equity—is likewise "not observable for a private company." *Id.* ¶ 7.

The two inputs "can have an extremely significant impact on value." *Id.* \P 5. Here, when Mr. Saba's method for "determining the value of any class of securities of Theranos is inherently uncertain and based on speculation," *id.* \P 8, the result of such an analysis has no business being used as a basis to calculate a sentencing range that could mean a difference of many months or many years of someone's life. That uncertainty would make relying on Mr. Saba's report

¹³ For example, Mr. Saba selects a 4-year period from the valuation date until a future liquidity event, but the evidence at trial consistently showed that investors were told—and expected—to be long-term investors and partners in Theranos. *See, e.g.*, 4/27/22 Tr. 3987–88, 4000–01, 4008–09, 5/10/22 Tr. 5152–53, 5236–37, 5/11/22 Tr. 5443–44.

improper even independent of the substantial undervaluing of Theranos' equity addressed by Mr. Weingust.

In the end, the complexity and unreliability of Mr. Saba's analysis means that the government has not provided evidence from which the Court can reasonably estimate loss. The government has failed to meet its burden to prove a loss amount using any standard of proof.

5. The government has not proven losses sustained by patients.

Nor can the government meet its burden to prove loss in connection with the patient conspiracy. As with the investor counts, the government must show that patient losses were *caused* by Mr. Balwani. But the government has presented no facts showing that more than a handful of patients used Theranos because of representations to patients directly or through marketing materials. More importantly, the Guidelines require that loss calculations credit the defendant for "the fair market value of ... services rendered, by the defendant or other persons acting jointly with the defendant, to the victim before the offense was detected." U.S.S.G. § 2B1.1 note 3(E)(i); *see also Martin*, 796 F.3d at 1108–11. The government cannot prove loss without providing evidence—thus far lacking—showing loss after accounting for the value of the services patients received: the blood tests. The government's showing leaves unanswered several critical questions:

- How many Theranos patients paid out-of-pocket for their blood tests?
- How many of those patients were tested on unmodified FDA-approved or cleared technology instead of Theranos' proprietary fingerstick technology?
- How many of the paying patients received provably inaccurate test results?
- What is the value of otherwise accurate test results received by those few patients who may have received one inaccurate result among their batter of tests?

The Court has ruled that patient victims are limited to those who paid for Theranos clinical testing out-of-pocket; patients for whom insurers paid are not targets of the patient counts. *See* Dkt. 330 at 33. And the government has not presented facts reliably identifying which patients are victims under this standard. Next, many—indeed the large majority—of patients received valuable services for money paid. As the government itself trumpeted throughout the

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27 28 trial, much of Theranos' clinical blood-testing was performed on unmodified commercial devices, the same devices that would have tested their samples had they used competing labs. The government's own expert, Dr. Stephen Master, did not opine on the accuracy of Theranos' thirdparty technology, "since it is identical to the testing performed in most labs in the U.S." Dkt. 1153-2 at 47, 49.

Even for the blood tests that used Theranos' technology, which the government contends were systemically flawed, the government has not offered evidence to meet its burden to show which test results were accurate—and therefore provided substantial value to patients—and which were inaccurate. The loss amount must reflect whatever value these patients received for services rendered. And if losses cannot be reasonably estimated, they cannot enhance Mr. Balwani's offense score.14

6. Using the defendant's gain as a proxy for loss leads to no proven losses.

Fifth, because the losses here cannot be reasonably estimated, the defendant may use Mr. Balwani's gain as an alternative. See U.S.S.G. § 2B1.1 note 3(B). That approach leads to no loss enhancement under the Guidelines. Here, Mr. Balwani never sold a single share of Theranos stock. In fact, he invested millions of dollars of his own money in the company—and lost every penny of it. Those losses far outstrip Mr. Balwani's below-market salary during his time at Theranos. And in any event, "[s]ince [Mr. Balwani's] salary, bonuses, and equity compensation are, at least in part, the result of legitimate work, his salary, bonuses, and equity compensation cannot be said to have 'resulted from the offense.'" Hussain, 2019 WL 1995764, at *6-7 (explaining that the court could not determine gain because it could not disaggregate the defendant's legitimate compensation from his illegitimate compensation). The government has conceded that Theranos was a real company doing legitimate work, and not a sham. The SEC did not ask for any disgorgement of ill-gotten gains in its complaint against Mr. Balwani, because

¹⁴ Nor does the government's reference to a no-admission civil settlement executed by the State of Arizona and Theranos years after Mr. Balwani's departure support any loss in connection with the patient-fraud counts. That settlement fails to distinguish between patients who paid out of pocket and those for whom insurance paid, and says nothing about the accuracy of individual results. See Ex. 31 (Arizona v. Theranos, Inc. Consent Decree). It is moreover impossible to know what drove the numbers behind a negotiated settlement.

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27 28 there are no ill-gotten gains. These concessions—amply supported by the record—doom any effort to use Mr. Balwani's compensation to calculate gain even if Mr. Balwani's multi-milliondollar losses did not themselves overwhelm any possible gain.¹⁵

В. The facts do not support an enhancement for a conscious or reckless risk of bodily injury.

Next, the government's arguments in connection with Ms. Holmes' sentencing suggest that it will seek a 2-point enhancement for crimes involving "the conscious or reckless risk of death or serious bodily injury." U.S.S.G. § 2B1.1(b)(16)(A). The Probation Office is not recommending this enhancement for Mr. Balwani. The Court correctly concluded that the "evidence does not support that enhancement" during Ms. Holmes' sentencing, 11/18/22 Tr. 72. And the government cannot prove facts supporting this enhancement by a preponderance of the evidence.

At the outset, the Ninth Circuit has addressed the required showing needed to apply this enhancement. In *United States v. Johansson*, 249 F.3d 848, 858 (9th Cir. 2001), ¹⁶ it held that "the term 'conscious' means the defendant knew of the risk, and ... 'reckless' should be 'interpreted consistently with the generally understood requirements for a finding of recklessness or criminal negligence." Id. at 859 n.4 (quoting S. Report No. 100-503 (Sept. 12, 1988)). As for those generally understood requirements, the Model Penal Code explains that people act recklessly when they "consciously disregard[] a substantial and unjustifiable risk." Model Penal Code § 2.02. The Ninth Circuit's model jury instructions on securities fraud offer a similar definition of reckless: "highly unreasonable conduct that is an extreme departure from ordinary care,

¹⁵ Identical analysis makes an order of restitution inappropriate. While "property crimes" usually entail mandatory restitution, see 18 U.S.C. § 3663A(c)(1)(A)(ii), express statutory exceptions preclude such an order here. At the outset, the statutory definition of victim requires that a person have been "directly and proximately harmed as a result of the commission of an offense." *Id.* § 3663A(a)(2). That requirement necessarily incorporates the principles of but-for and proximate cause discussed above. Without evidence on that front, the government cannot show restitution owed to victims. Even if the Court finds that some persons are victims under the statute, the restitution statute "shall not apply" if the Court finds that "determining complex issues of fact related to the cause or amount of the victim's losses would complicate or prolong the sentencing process to a degree that the need to provide restitution ... is outweighed by the burden on the sentencing process." *Id.* § 3663A(c)(3)(B). That is the case here.

¹⁶ When *Johansson* was decided, the bodily-injury enhancement was at U.S.S.G. § 2F1.1(b)(6)(A).

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¹⁷ See Brie Zeltner, Cleveland Clinic Faces \$650,000 Fine for Marymount Hospital Lab Violations; Patients in "Immediate Jeopardy," CMS Says, CLEVELAND.COM (Sept. 11, 2015), https://www.cleveland.com/healthfit/2015/09/cleveland_clinic_faces_600000.html.

presenting a danger ..., which is either known to the defendant or so obvious that the defendant must have been aware of it." 9th Cir. Model Crim. Jury Instr. No. 15.47.

The evidence does not support—and indeed conflicts with—finding consciousness of, or recklessness to, a risk of bodily injury. Beyond Ms. Holmes' arguments on this issue, which Mr. Balwani adopts, the facts undermine any enhancement for creating a risk of bodily injury. First, much of Theranos' blood testing relied on FDA-cleared or approved equipment, which the government's own witnesses repeatedly held up as the gold standard in reliability. Even the CMS inspection and report, which found deficiencies connected to commercial technology, does not alter this analysis. For one thing, the CMS report and the inspection underlying it postdated the vast majority of Theranos' clinical testing. For another, no evidence shows that Mr. Balwani knew of any systemic deficiencies related to commercial testing before the CMS inspection.

And findings like those leveled against Theranos' lab rarely lead to the kind of consequences that Mr. Balwani has faced. As Ms. Bennett told the government, "it's not unusual for CMS to make a determination of [immediate jeopardy.]" Ex. 32 (Sarah Bennett MOI) at 5. In March 2015, for example, Cleveland Clinic's Marymount laboratory received a surprise inspection from CLIA surveyors.¹⁷ The resulting 330-page survey report includes six Condition-level deficiencies (Theranos had five), including an Immediate Jeopardy finding relating to hematology and coagulation testing, just like Theranos. *See generally* Ex. 33 (Marymount laboratory deficiencies). Three of the Condition-level deficiencies are the same as those found at Theranos (Hematology, Technical Supervisor Qualifications and Testing Personnel Qualifications). *See id.* at 70, 243, 327. CLIA surveyors also found that the Marymount lab was not performing appropriate proficiency testing, another Condition-level deficiency not found at Theranos. *See id.* at 1. Other deficiencies resembled those found at Theranos, like using expired reagents, but in relation to testing for blood transfusion patients. Marymount laboratory reportedly took over six months to correct all the deficiencies and was temporarily shut down and

fined.¹⁸ No one was criminally charged.

As for other testing, Dr. Rosendorff stood by the assay validation reports that he signed, and testified that he never knowingly released an inaccurate patient result and that neither Mr. Balwani nor Ms. Holmes ever pressured him to do so. *See* 4/22/22 Tr. 3537–38, 3555–56. Dr. Rosendorff also confirmed—in response to the government's questioning—that if a sample passes quality-control, as Theranos policy required, "it's impossible to know" whether a result about to be sent to a patient is accurate. 4/26/22 Tr. 3763. If it was "impossible" for the laboratory director, a medical doctor, to know whether a patient result was inaccurate, and that laboratory director never believed that he was releasing any inaccurate results, then a layperson like Mr. Balwani could not have consciously or recklessly disregarded patient safety.

Former Theranos employees have attested to Mr. Balwani's commitment to patient care, accessibility, and safety:

During my time at Theranos, he made it clear that everything we were working on a software application, a new patient workflow, a training, etc.- should always have the patient experience in mind. On multiple occasions, Sunny offered to speak to patients and physicians directly to listen to their concerns, requested house visits for patients that couldn't make it to one of our locations, and constantly asked for feedback on our in-house software to ensure it addressed the needs of employees and customers. Although I wasn't always privy to the decisions being made across the company, in my experience, it was clear that Sunny was doing everything in his power to make our mission a reality.

Ex. 2 at 35; Ex. 2 at 40 ("One of Sunny's proudest achievements was holding low prices for patients – a key pillar in making health information accessible to patients.").

At Ms. Holmes' sentencing, the government pressed several arguments supporting the bodily-injury enhancement that cannot withstand critical scrutiny.

First, the government's claim that the defendants did not "stop offering ... problematic tests" after concerns arose is simply untrue. 11/18/22 Tr. 15. The record is replete with examples of Mr. Balwani deferring to Theranos' senior scientists and internal processes. The government itself introduced an exhibit highlighting that Edison tests shifted to commercial technology well before the CMS inspection in 2015. TX 4533. Indeed, fingerstick testing for many of those assays stopped "well before the [2015 CMS] survey was scheduled." 5/4/22 Tr. 4956. Mr. Balwani also

¹⁸ See Zeltner, supra, note 17.

suggested moving Theranos' PT/INR assay to a commercial platform because of a lack of physician confidence in those results. Ex. 34. And Theranos' internal procedure for studying and correcting errors came into evidence in both trials. For hCG, for instance, while Dr. Rosendorff halted hCG testing on the Edison in May 2014, he approved the release of an hCG test result a few days later after Theranos' scientific team had studied the issue. TX 13875, TX 20565.

Second, at Ms. Holmes' sentencing, the government erroneously tied CMS's purported look at "the reliability and the accuracy of the tests that [Theranos] is generating" to Theranos' proprietary technology. But as Ms. Bennett told her colleagues in an internal CMS communication, "CMS does not inspect the technology of the proprietary device." Ex. 35 at 1. So CMS's analysis of accuracy did not relate to the viability of the technology itself, or to any "potential patient impact" of Edison tests¹⁹ and Theranos' decision to void those tests. And in any event, Dr. Das' decisions to void tests after he was hired by Mr. Balwani and Ms. Holmes cannot inform whether Mr. Balwani consciously or recklessly created risk earlier in time when Theranos was conducting some testing on its own devices.

Third, the government's claim that a Walgreens consultant warned Ms. Holmes that inaccurate test results could cause harm and lead to her incarceration is meritless. *See* 11/18/22 Tr. at 13–14. The government's claim is based entirely on a hearsay statement by an individual who did not testify at either trial and is wholly uncorroborated by any other witness or document. To serve as a basis for sentencing Mr. Balwani, due process requires that such a hearsay statement be materially correct and corroborated by extrinsic evidence. *See United States v. Petty*, 982 F.2d 1365, 1369 (9th Cir. 1993); *Ponce*, 51 F.3d at 828. It is neither. The government's own witnesses contest the consultant's uncorroborated account. Dr. Rosan, whom the government signaled it would call in the first half of Mr. Balwani's trial, provided sworn testimony in another proceeding that the outside consulting firm at issue had recommended that Walgreens proceed in its partnership with Theranos, and did not recall the consultant being excluded from meetings as the consultant claimed in his unsworn statements to the government. Ex. 36 (Rosan AZ Dep. Tr.)

¹⁹ The government erroneously claimed that Theranos acknowledged a potential impact "for every test that had been performed on the Theranos technology," 11/18/22 Tr. at 22, but that assessment did not include tests run on modified predicates.

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	at 278–81. And Wade Miquelon, the then-Walgreens CFO who testified in Ms. Holmes' trial,
	denied ever hearing of any warning from the consultant or his firm not to proceed with Theranos.
	Ex. 37 (Miquelon AZ Dep. Tr.) at 197–204. ²⁰ While the lack of corroboration means that the
	Court may not rely on the consultant's statements to sentence Mr. Balwani, the problems go
	further. On those issues for which contemporaneous documents exist, the documents consistently
	contradict the consultant's claims. His claims that Walgreens could never get the Theranos
	devices sent to Walgreens to work properly, for instance, conflict with not only Dr. Rosan's
	testimony but also Walgreens' real-time correspondence with Theranos. That evidence, much of
	it admitted in Mr. Balwani's trial, shows that Dr. Rosan, Patty Haworth, and others at Walgreens
	ran many tests on themselves and others, received results for those tests, and never raised a single
	concern about their accuracy, even after Dr. Rosan compared his own results to those he received
	from other labs. See Ex. 36 (Rosan AZ Dep. Tr.) at 105–08, 233–48; Exs. 38–39; TX 20442.
	These facts flatly contradict the consultant's claims about devices covered in tape that could not
	be used; the emails admitted in Mr. Balwani's trial and the others attached here show that
	Walgreens could run tests on these devices. Even the consultant's claim that no tour of Theranos'
	lab was allowed does not match Rosan and Miquelon's testimony that they toured Theranos' lab.
	In short, the consultant is not remotely credible, and the government's own witnesses and
	Walgreens' contemporaneous communications disprove his account. Relying on that account to
	support a sentencing enhancement would violate Mr. Balwani's Fifth Amendment rights.
	Nor does the jury's verdict on the patient counts require applying the enhancement. None
	of the elements of conspiracy or wire fraud involve knowledge of, or recklessness to, a risk of
	bodily harm to patients or anyone else. All labs make errors, so the handful of alleged errors the
	government presented at trial are not particularly informative. And the theories the government
	pressed at trial do not show that the jury must have found that Mr. Balwani created a risk to
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patient safety. To reach its verdict, the jury could simply have concluded that Theranos' testing

was no better than what was already available on the market and materially different from the

²⁰ Mr. Miquelon's testimony even undermined the consultant's unfounded claim that Ms. Holmes had falsely represented that a U.S. flag gifted to Walgreens had flown over the battlefields of Afghanistan.

fingerstick testing the government claimed the company promised—not that Theranos' technology did not work or posed any danger. Indeed, the government proposed exactly that theory in pretrial briefing, suggesting that Theranos promised patients (and investors) test results that were *more* accurate than those available elsewhere. *See* Dkt. 1181 at 3 (arguing that the defendants' representations "caused ... patients to believe that Theranos' tests were *more* accurate than the conventional tests previously available through competing labs"). The Court approved this theory in a pretrial order. *See* Dkt. 1326 at 8 (referring to evidence that "Holmes and Balwani falsely promised patients that *Theranos* could deliver test results with superior accuracy"). And the government repeatedly made precisely this point during its closing arguments. *See*, *e.g.*, 6/21/22 Tr. 6997, 7000–01, 7060–62. Falling short of that representation would not risk harming patients given the quality of traditional laboratory testing.

To sum up, the PSR was right not to include the bodily-injury enhancement, and the Court was right to reject it at Ms. Holmes' sentencing. The patient-count convictions do not require imposing the enhancement here, and the facts do not support it. The enhancement is thus improper.

C. No enhancement for Mr. Balwani's role in the offense is proper.

The PSR proposes a 4-point increase on the theory that he was "an organizer or leader of a criminal activity that involved five or more participants or was otherwise extensive" PSR ¶ 76 (citing U.S.S.G. § 3B1.1(a)). Just as the Court concluded during Ms. Holmes' sentencing hearing, this enhancement is improper. *See* 11/18/22 Tr. 81.

The government has not shown that Mr. Balwani was an organizer or leader of a criminal activity that involved five or more participants or was otherwise extensive. The Guidelines commentary confirms that this enhancement requires proof that a defendant was "the organizer, leader, manager, or supervisor of one or more other participants." U.S.S.G. § 3B1.1 note 2. The Ninth Circuit has held the same. *See United States v. Holden*, 908 F.3d 395, 402 (9th Cir. 2018) ("Nor is it sufficient for a defendant to have organized property or activities—the defendant must have organized *participants*." (emphasis in original)). And here, the evidence does not show that Mr. Balwani led or organized any participants in criminal conduct. By contrast, Ms. Holmes was

the principal: she founded the company, invented the technology, was the Chief Executive Officer, was the final decisionmaker, and was the main point of contact with most investors, several of whom never spoke to Mr. Balwani. Even if Mr. Balwani were Ms. Holmes' equal rather than her subordinate, the enhancement would be improper. *See United States v. Greenfield*, 44 F.3d 1141, 1145–46 (2d Cir. 1995) (collecting authorities and explaining that no role adjustment is appropriate when the defendants are "equal partners").

Only after that first requirement is met does the Court look to the alternative bases for the second prong: either 5 participants or otherwise extensive criminal activity. Because the first prong is not met, the Court need not consider this analysis. They do not favor the government in any event. The government charged only two coconspirators, and has not shown the existence of others by a preponderance of the evidence. *See* U.S.S.G. § 3B1.1 note 1 (defining "participant" as "a person who is criminally responsible for the commission of the offense"); *Holden*, 908 F.3d at 402–03 & n.9 (holding that district court erred in applying 2-level "organizer" enhancement when two co-defendants were co-equal, and explaining that participants in a scheme to defraud must independently and with the required *mens rea* have assisted in the criminal enterprise under the direction of the organizer or leader).

Nor does Mr. Balwani's senior role at Theranos justify the enhancement for an "otherwise extensive" criminal activity. That would be true only if the company's business were itself criminal or wholly fraudulent, which the government has conceded is not the case. Enhancing the offense level under these circumstances would turn every defendant—no matter the number of other participants in the criminal activity—into a "leader" under the Guidelines if he was a leader of otherwise innocent employees within a large company. The government's argument thus fails for the same reasons the Court articulated in rejecting this enhancement at Ms. Holmes' sentencing. *See* 11/18/22 Tr. 81. The lenity principles discussed above (at 23) also require resolving doubts on this score in Mr. Balwani's favor.

This enhancement is therefore improper.

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D. The correct Guidelines range is 4–10 months.

Properly calculated, the total offense level is 7, with no more than 2 points added for an offense with ten or more victims. *See* PSR ¶ 74. Based on that score and a background falling in Criminal History Category I, the correct Guidelines range is 4–10 months incarceration.

As discussed below, a noncustodial sentence is appropriate here.

V. THE DEFENSE RECOMMENDATION

The Court must craft a "sentence sufficient, but not greater than necessary" to promote the statutory aims of sentencing. 18 U.S.C. § 3553(a). The jury found Mr. Balwani guilty of a fraud in which he realized no financial gain, the company had meaningful value, and Mr. Balwani was not motivated by greed and never intended to hurt people. Mr. Balwani's conduct is atypical of defendants in fraud cases, so the Court's holistic analysis under Section 3553(a) must account for his unique circumstances: both who he is as a person and the sharp difference between the facts here and those in a case in which the defendant pilfered millions of dollars in investor funds for personal gain.

Those circumstances, considering the purposes of sentencing identified by Congress, support a non-custodial sentence of probation.

A. The Guidelines range reflected in the PSR dramatically overstates the seriousness of the offense.

While Probation and the government calculate the Guidelines range differently than Mr. Balwani does, even Probation recognizes that the Guidelines sentence it concludes is applicable would be "greater than necessary to achieve the statutory purposes of sentencing." PSR ¶ 152. While Mr. Balwani agrees with this conclusion, Probation's proposed sentence does not reflect the degree to which the Court should deviate from the Guidelines in order to account for all the Section 3553(a) factors and achieve a reasonable sentence. To comply with Congress's mandate in sentencing Mr. Balwani, the Court should consider the applicable Guidelines range, but give it little or no weight if it credits the PSR's or the government's proposed fraud-loss calculation.

As many courts and other commentators have observed, the Guidelines in general, and the

1	fraud-loss enhancements in particular, lead to draconian recommended ranges for fraud offenses	
2	Instead of accurately positioning a defendant's conduct along the scale of culpability as the	
3	Guidelines are meant to, these sentences allow inflated loss figures to dominate the Guidelines	
4	analysis to the exclusion of other factors both within the Guidelines and under Section 3553(a).	
5	This is particularly problematic here because the fraud loss calculated by the government is, put	
6	charitably, highly speculative.	
7	Starting with other courts, Judge Rakoff of the Southern District of New York has	
8	observed that the Guidelines—and especially the loss calculations they reflect—have often "so	
9	run amok that they are patently absurd on their face" due to the "kind of 'piling-on' of points for	
10	which the guidelines have frequently been criticized." United States v. Adelson, 441 F.	
11	Supp. 2d 506, 510, 515 (S.D.N.Y. 2006), aff'd, 301 F. App'x 93 (2d Cir. 2008). Other judges	
12	have expressed similar sentiments. See, e.g., United States v. Parris, 573 F.	
13	Supp. 2d 744, 745, 747–48 (E.D.N.Y. 2008) (reasoning that applying 18-point loss enhancement	
14	was "patently absurd"). Judge Garaufis of the Eastern District of New York summed up his	
15	frustration with the loss enhancements and their disconnect from the ends of justice:	
16	The upshot of all this is that the Guidelines would have this court place Johnson	
17	in jail for almost a decade without batting an eyelash simply because of the sizeable profit from the frontrunning trades. The Guidelines do not ask the court to consider	
or any other factoring Johnson's worth come as a result	the duration of the criminal activity, Johnson's <i>mens rea</i> , the character of the loss, or any other factors that might allow the court to impose a sentence based on	
	Johnson's worth. No, the threefold increase in Johnson's offense level does not come as a result of any of these significantly more important considerations. As far	
20	as this court can tell, the Sentencing Commission's loss-enhancement numbers do not result from any reasoned determination of how the punishment can best fit the	
21	crime, nor any approximation of the moral seriousness of the crime.	
22	United States v. Johnson, 2018 WL 1997975, at *3 (E.D.N.Y. Apr. 27, 2018) (paragraph break	
23	omitted). These criticisms highlight the unfairness of placing so much weight on financial loss in	
24	fraud cases. Other commentators have expressed similar criticisms. See, e.g., Barry Boss and	
25	Kara Kapp, How the Economic Loss Guideline Lost Its Way, and How to Save It, 18 Ohio St. J.	
26	CRIM. L. 605, 617–20 (2021) (also highlighting that "the loss tables are entirely insensitive to	
27	motive").	

The concerns are particularly apt here when Mr. Balwani realized zero gain—in fact

incurring millions in losses—and Theranos was a real company creating real value for its investors and patients. As the Boss and Kapp article reflects, even a loss of \$3.5 million, with no other enhancements, would lead to a Guidelines range of 57–71 months (about 4-and-a-half to 6 years)—comparable to recommended sentences "for arson, aggravated assault or robbery involving serious bodily injury, and transmission of biological weapons causing serious bodily injury." *Id.* at 619. Nor did the Sentencing Commission develop the current loss table "using an empirical approach based on data about past sentencing practices." *United States v. Corsey*, 723 F.3d 366, 379–80 (2d Cir. 2013) (Underhill, J., concurring) (calling the loss enhancement Guideline "fundamentally flawed, especially as loss amounts climb"). Thus, the table's relationship to actual court-ordered sentences is as dubious as its value as a proxy for culpability. The Guidelines range proposed by the PSR should bear almost no weight in determining the proper sentence here given it would result in an unreasonably high sentence based on the unique circumstances of this case.²¹ As discussed above, using the guidelines range driven by the loss table is especially problematic here in view of the highly uncertain and speculative nature of the loss calculations performed by Mr. Saba.

B. No period of incarceration is needed for specific deterrence or to protect the public.

One important goal of sentencing is to protect the public from further crimes of the defendant. Imprisonment is not necessary to achieve this goal²² because there is no likelihood of Mr. Balwani re-offending. Mr. Balwani had a long and upstanding business career before his involvement with Theranos. Mr. Balwani has tried to do the right thing throughout his life and has shown incredible devotion to his family and community. He has lived a generous life guided by the values instilled in him by his family and faith. He is not a danger to society, and is nearing

²¹ In some cases, the loss table in the Guidelines may be a better proxy for culpability, so it is not surprising that courts have imposed prison sentences on other fraud defendants. But here, even beyond the government's failure to prove fraud loss, the conduct at issue and the loss table are such a poor match that the table should play little or no role in sentencing Mr. Balwani.

²² In fact, a recent meta-analysis of 116 studies concluded that "custodial sentences have no effect on reoffending or slightly increase it when compared with the effects of noncustodial sanctions such as probation." Damon M. Petrich et al., *Custodial Sanctions and Reoffending: A Meta-Analytic Review*, 50 CRIME & JUSTICE 353, 353, 401 (2021) (concluding that "the limited effects of custodial sanctions on reoffending should be viewed as *a criminological fact*" (emphasis in original)). The article is attached as Ex. 40 for the Court's convenience.

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²³ https://www.ussc.gov/sites/default/files/pdf/research-and-publications/researchpublications/2004/200405 Recidivism Criminal History.pdf.

the age of retirement. His perfect compliance with the conditions of his bond while these proceedings were ongoing show that he will respect the law.

The jury's verdict has already taken a significant toll on Mr. Balwani. He has lost everything he worked for and his case—and its outcome—is widely known in Silicon Valley and throughout the country. Mr. Balwani also faces substantial civil exposure, including in an enforcement action brought by the Securities and Exchange Commission and an ongoing class action brought by Arizona plaintiffs. CMS restricted Mr. Balwani from operating a laboratory for several years—and the notoriety of this case will prevent him from ever operating one again or serving as a director or officer of a company. He has no criminal record and has always abided by his bond conditions. The aims of specific deterrence are more than satisfied with a non-custodial sentence.

C. A custodial sentence is not necessary to achieve general deterrence.

The goals of general deterrence are more than satisfied with a non-custodial sentence. First, empirical research and the reasoning of many courts undermine any link between lengthy imprisonment and greater deterrence of white-collar crimes. See, e.g., Adelson, 441 F. Supp. 2d at 514 ("[T]here is a considerable evidence that even relatively short sentences can have a strong deterrent effect on prospective 'white collar' offenders."); U.S. Sentencing Comm'n, Measuring Recidivism: The Criminal History Computation of the Federal Sentencing Guidelines 30 (2004) (research study concluding that fraud had the lowest rearrest rate for recidivism offenders when compared with firearms offenses, robbery, immigration, drug trafficking, larceny, and others)²³; Richard Frase, Punishment Purposes, 58 STAN. L. REV. 67, 80 (2005) (white-collar and regulatory offenders are more likely to be deterred, even by selective enforcement and modest penalties; such offenders have many lawful alternatives and much to lose from being convicted, no matter the penalty); Lucian E. Dervan, White Collar Overcriminalization: Deterrence, Plea Bargaining, and the Loss of Innocence, 101 Ky. L.J. 723, 740–41 (2012–13) (arguing that the length of a carceral sentence is irrelevant to deterrence of white-collar offenders).

Recent research suggests that the risk of indictment and conviction alone has a significant and adequate deterrent effect on corporate executives. *See* Daniel S. Nagin & Greg Pogarsky, *Integrating Celerity, Impulsivity, and Extralegal Sanction Threats into a Model of General Deterrence: Theory and Evidence*, 39 CRIMINOLOGY 865, 865 (2001) (certainty of apprehension and punishment generally, and not certainty of imprisonment, is what reduces crime); Mirko Bagaric et. al., *Halting the Senseless Civil War Against White-Collar Offenders: "The Conduct Undermined the Integrity of the Markets" and Other Fallacies*, 2016 MICH. ST. L. REV. 1019, 1067–68 (2016) ("The keys to reducing crime are...putting in place systems and investigative processes that will make prospective offenders believe that if they do offend there is a high chance that they will be detected and prosecuted.").

The circumstances here make incarceration particularly unnecessary to deter others. Throughout Silicon Valley—in fact, throughout the country—the story of Theranos and its downfall is known to entrepreneurs and executives as a cautionary tale. The Theranos story has led to a bestselling book, two podcasts, a hit tv series, an HBO documentary, and a forthcoming Hollywood film. Both trials and their respective verdicts were covered extensively by thousands of articles in national and regional media. Because of the extensive media coverage surrounding Mr. Balwani's legal proceedings, Mr. Balwani has lost his career, his reputation, and his ability to meaningfully work again—and everyone knows it. Entrepreneurs and other businesspeople in Silicon Valley are also aware of Ms. Holmes' trial and sentencing, especially given the media's intense focus on Ms. Holmes as the face of Theranos. This case will be talked about for years in Silicon Valley, and is already being discussed in conferences and classrooms throughout the country. These facts confirm that a custodial sentence for Mr. Balwani is not necessary, as the aims of general deterrence have already been achieved.

D. Mr. Balwani's role in the conduct found by the jury was demonstrably less central to the counts of conviction than Ms. Holmes' conduct.

No matter the respective juries' decisions in the two trials, the facts show that Ms. Holmes (not Mr. Balwani) was the founder and principal executive of Theranos. Both the PSR and the government's filings emphasize Ms. Holmes' position at the top of the Theranos hierarchy and

her unequaled role in the offense conduct. *See, e.g.*, PSR ¶¶ 9, 10, 20; Dkt. 1649 at 29 (noting Ms. Holmes' "ultimate authority" at Theranos and role "at the top of the CLIA lab operation," in an org chart). The government has told this Court that "Holmes, quite literally, was the face of Theranos. She was its only CEO, she chaired its board, and she held the greatest equity stake in the company. Her persona, not Mr. Balwani's, generated interest from investors, partners, and the media." Dkt. 313 at 25. She was, in the government's words, "the most responsible party." *Id*. ²⁴

Sentencing entails an individualized assessment of each defendant. Courts "consider every convicted person as an individual and every case as a unique study in human failings that sometimes mitigate, sometimes magnify, the crime and the punishment to ensue." *Gall v. United States*, 552 U.S. 38, 52 (2007) (citation omitted). The Sentencing Guidelines reflect this same understanding, even for conspiracies and schemes undertaken by more than one person: "Because a count may ... include the conduct of many participants over a period of time, the scope of the 'jointly undertaken criminal activity' is not necessarily the same as the scope of the entire conspiracy" U.S.S.G. § 1B1.3 note 3(B). "Acts of others that were not within the scope of the defendant's agreement, even if those acts were known or reasonably foreseeable to the defendant, are not relevant conduct" *Id.*; *see also United States v. Spotted Elk*, 548 F.3d 641, 673–74 (8th Cir. 2008) (explaining courts' obligation to individually assess each defendant's role). Thus, assessing the circumstances of the offense is no formulaic exercise in adding and subtracting convictions and acquittals. It instead requires carefully considering the evidence.

Applying these principles, the Court should consider that Mr. Balwani played a lessor role in much of the conduct core to the offenses the jury found, and his role was secondary to that of Ms. Holmes in other instances. Everything from his later arrival to Theranos, to his position subordinate to hers as the CEO, to his minimal involvement in Theranos' pharmaceutical and military relationships and interactions with the press, supports this conclusion.

To begin, Mr. Balwani did not start Theranos. He was never Theranos' most significant shareholder. He did not conceive the blood-testing technology that drove the company's promise.

DEFENDANT BALWANI'S SENTENCING MEMORANDUM CASE NO. CR-18-00258-EJD

The government stressed this point again at Ms. Holmes' sentencing, proclaiming that "her authority was second to none" and that she had the power to dismiss members of the Board and to terminate any employee at the company, including Mr. Balwani. 11/18/22 Tr. 32–33.

Case 5:18-cr-00258-EJD Document 1662 Filed 11/30/22 Page 53 of 56

And he did not have the final say on Theranos' strategy. When he arrived in 2009, the company
had been operating for six years and had already attracted a prominent Board of Directors.
Indeed, several investors underlying specific counts of conviction (Counts 3, 4, and 5), had
already invested in Theranos in 2006. For those investors about whom the Court has heard
evidence, Ms. Holmes—not Mr. Balwani—was the principal point of contact for all but one. In
fact, several investors, such as Mr. Lucas and Mr. Tolbert—and the Hall Group for which
Mr. Tolbert worked—had no contact of any kind with Mr. Balwani. See 4/29/22 Tr. 4471,
5/13/22 Tr. 5635–36; see also Ex. 41 (Hall SEC Dep. Tr.) 66, 119.
Daniel Edlin and other witnesses confirmed that it was Ms. Holmes, not Mr. Ralwani

Daniel Edlin and other witnesses confirmed that it was Ms. Holmes, not Mr. Balwani, who spearheaded Theranos' relationships with pharmaceutical companies, which began before Mr. Balwani joined the company. *See* 4/6/22 Tr. 2339, 4/15/22 Tr. 2781, 5/3/22 Tr. 4553. Indeed, the two pharmaceutical company personnel that the government called as witnesses had never met or heard of Mr. Balwani. *See* 4/5/22 Tr. 2339; 5/3/22 Tr. 4578. So too with Theranos' relationship with the military. 4/15/22 Tr. 2736. Mr. Edlin testified that Ms. Holmes, not Mr. Balwani, had the relationships with the key players at the different branches of the U.S. military, and that she was the one leading the company's efforts in fostering those relationships. 4/15/22 Tr. 2736.

It was not Mr. Balwani's face that appeared on the covers of magazines; it was not Mr. Balwani who gave TED Talks and repeated televised interviews. In fact, media accounts of the Theranos story, even years after the government's investigation began, have described Mr. Balwani as "mysterious" and a "virtual ghost online." Ms. Holmes was the lead player in Theranos' press-relations strategy and activities. Even the government's sentencing memorandum for Ms. Holmes highlights an email with Theranos employees working "to provide journalist Roger Parloff with requested information" for a *Fortune* article about Ms. Holmes. Dkt. 1649

²⁵ Morgan Leigh Davies, *Sunny Balwani Is Still Awaiting Trial for His Involvement in Theranos*, BUSTLE (updated Feb. 23, 2022), https://www.bustle.com/entertainment/where-is-sunny-balwaninow-trial

²⁶ Rebecca Robbins, *Theranos's Mystery Man Revealed: Rare Footage of Sunny Balwani Was Hiding in Plain Sight*, STAT (Mar. 20, 2018), https://www.statnews.com/2018/03/20/sunny-balwani-video/.

at 29. But the exhibit the government references does not copy Mr. Balwani, nor was he responsible for any of the listed action items. *See* Ex. 42 (Holmes TX 1753). While Mr. Balwani sat for a recorded interview with Mr. Parloff, the government has not identified misrepresentations, or even relevant information, from that interview; surely if the government found any of that interview misleading, it would have sought to offer the interview into evidence.

Perhaps most significantly, it was Ms. Holmes, not Mr. Balwani, who altered reports about Theranos' relationship with pharmaceutical companies to add those companies' logos and, in some instances, change their conclusions. *See* Ex. 45 (Holmes Tr.) 7477–78, 8154. The Holmes jury apparently considered these acts to be among the "smoking guns" that led to Ms. Holmes' conviction.²⁷ No evidence suggests that Mr. Balwani knew that *any* pharmaceutical

reports were altered without authorization, and in fact the "enhanced" version of the report related

12 to the Theranos–Pfizer relationship was the only version that Mr. Balwani ever saw. The

conclusions of these reports precisely tracked the representations Theranos made to Mr. Balwani

before he joined the company: that "Theranos' technology has been robustly validated" and that

the company's clients "include AstraZeneca, BMS, Celgene, GSK, J&J Centocor, Mayo Clinic,

16 Merck, Pfizer and others." Dkt. 1327-3 at 162.

Given these facts, the Court should impose a sentence for Mr. Balwani dramatically less severe than the one imposed on Ms. Holmes.²⁸

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court considers in imposing a sentence); see also Fed. R. Crim. P. 32(i) (requiring court to provide or summarize any information excluded from PSR under provisions shielding certain mental-health and other sensitive information before relying on that information at sentencing).

²⁷ Sara Randazzo & Meghan Bobrowsky, *Jury in Elizabeth Holmes Trial Seized on Two 'Smoking Guns' to Convict Theranos Founder, Juror Says*, WALL ST. J. (Jan. 6, 2022), https://www.wsj.com/articles/jury-in-elizabeth-holmes-trial-seized-on-two-smoking-guns-to-convict-theranos-founder-juror-says-11641503502.

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²⁸ Ms. Holmes' accusations that Mr. Balwani abused her can play no role in sentencing him. The PSR includes no such allegations, and due process requires that information used to sentence Mr. Balwani be materially correct, and that hearsay evidence be corroborated. *See Petty*, 982 F.2d at 1369; *Ponce*, 51 F.3d at 828. Here, Mr. Balwani categorically denies Ms. Holmes' claims. And those explosive claims are hearsay—that Ms. Holmes testified about aspects of them in her own trial does not cure the hearsay as applied to Mr. Balwani since he had no opportunity to cross-examine her. *See* Fed. R. Evid. 804(b)(1)(B). Portions of Ms. Holmes' Rule 12.2 submissions and even of her sentencing memorandum discussing the purported abuse have been redacted, and Mr. Balwani has not seen all the unredacted claims. *Cf. Bradley v. District of Columbia*, 107 A.3d 586, 598 (D.C. 2015) (noting that defendant has a right to be informed of information a

E. A custodial sentence is unnecessary to serve the ends of justice and would not account for Mr. Balwani's character.

Section 3553(a) gives this Court leeway to consider the "kinds of sentences available," including, where appropriate, non-custodial sentences. 18 U.S.C. § 3553(a)(3). The Supreme Court has recognized that non-custodial sentences, though less severe, represent "a substantial restriction of freedom." *Gall*, 552 U.S. at 48. Similarly, "[o]ffenders on probation are nonetheless subject to several standard conditions that substantially restrict their liberty." *Id.* (quoting *United States v. Knights*, 534 U.S. 112, 119 (2001) ("Inherent in the very nature of probation is that probationers 'do not enjoy the absolute liberty to which every citizen is entitled."")). Incarceration is not necessary for deterrent and punitive impact. *See United States v. Edwards*, 595 F.3d 1004, 1016 (9th Cir. 2010); *see also United States v. Whitehead*, 532 F.3d 991, 993 (9th Cir. 2008) (acknowledging the district court's power to engage in individualized sentencing and affirming a probationary sentence for a defendant who committed fraud in excess of \$1 million).

The Court should exercise leniency and fashion a non-custodial sentence that would recognize all the mitigating factors that justify a substantial deviation from a Guidelines sentence.

VI. CONCLUSION

For these reasons, Mr. Balwani asks the Court to impose a sentence of probation. Barring that, a non-custodial sentence conditioned on home-confinement is proper.

The PSR recommends a total fine of \$25,000, plus a \$1,200 special assessment. Dkt. 1647 at 48. Any fine should be waived if the Court imposes restitution, and in any event should be left to the pending civil cases against Mr. Balwani.²⁹

²⁹ The SEC is seeking a fine in the action pending before this Court. The pending consumer class action in Arizona also seeks punitive and treble damages that, if imposed, would further justify waiving any additional fine here.

Case 5:18-cr-00258-EJD Document 1662 Filed 11/30/22 Page 56 of 56

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- 49 -

DEFENDANT BALWANI'S SENTENCING MEMORANDUM CASE NO. CR-18-00258-EJD