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UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

UNITED STATES OF AMERICA,

Plaintiff,

v.

ZIMNAKO SALAH,

Defendant.

No. 2:24-cr-00043-DC-1

ORDER GRANTING IN PART THE
GOVERNMENT’S MOTION *IN LIMINE*
NO. 1 AND GRANTING THE
GOVERNMENT’S UNOPPOSED MOTION
IN LIMINE NO. 2

(Doc. Nos. 47, 48)

This matter came before the court on February 14, 2025 for a hearing on two motions *in limine* filed by the Government on January 6, 2025. (Doc. Nos. 47, 48.) Specifically, in its motion *in limine* No. 1, the Government seeks to admit “other acts” evidence because that evidence is inextricably intertwined with the charged offense and admissible under Federal Rule of Evidence 404(b) for several relevant and permissible purposes. (Doc. No. 47 at 6–7.) In its motion *in limine* No. 2, the Government seeks to admit excerpts from a voluntary, non-custodial interview of Defendant conducted by the Federal Bureau of Investigation (“FBI”) on November 21, 2023, and preclude “Defendant from offering additional self-serving hearsay statements that do not implicate the rule of completeness.” (Doc. No. 48 at 1–2, 7.) Defendant filed an opposition to the Government’s first motion (Doc. No. 49), and he filed a statement of non-opposition to the Government’s second motion (Doc. No. 53). Both motions were submitted following oral

1 argument. (*See* Doc. No. 54.) For the reasons explained below, the court will grant the
2 Government’s first motion *in limine*, in part, and grant the Government’s unopposed second
3 motion *in limine*.

4 **BACKGROUND**

5 Defendant is charged in the superseding indictment with the following two counts: (1)
6 violating 18 U.S.C. § 1038(a)(1)(A) - False Information and Hoax, by “knowingly affix[ing] a
7 backpack to a toilet in the restroom of a church in Roseville, California with the intent to convey
8 the false and misleading information that the backpack contained a bomb”; and (2) violating 18
9 U.S.C. 247(a)(2) – Obstruction of Persons in the Free Exercise of Religious Beliefs, by
10 “knowingly affix[ing] a backpack to a toilet in the restroom of that church in order to convey a
11 bomb threat and thereby obstruct the church’s congregants in the enjoyment of their free exercise
12 of religious beliefs.” (Doc. No. 37 at 2.)

13 Defendant is charged with the following conduct:

14 On November 12, 2023, the Defendant entered a Christian church in
15 Roseville, California, during the 9:00 am Sunday service. The
16 Defendant, wearing a black backpack, walked to the men’s bathroom
17 where he tied the backpack to a toilet and then left the church. When
18 security staff spotted the backpack, they believed it to be a bomb and
19 called 911. The backpack was eventually removed and opened and
20 found to contain a pillow. Church security camera footage shows that
the Defendant had entered and left the church and visited this same
bathroom an additional time—without the backpack—earlier that
same morning. Street camera footage further shows that the
Defendant had driven to the church the morning before the incident,
parked in the parking lot for roughly 17 minutes, never leaving his
car, and then left.

21 (Doc. No. 47 at 7.)

22 The Government contends that Defendant committed the charged offenses as a part of a
23 broader plan and attempt to bomb and terrorize Christian churches. (*Id.* at 4.) In support of its
24 contention, the Government describes “other acts” evidence that it seeks to admit in order to place
25 the charged November 12, 2023 incident in context and allow for a cohesive story to be presented
26 to the jury. (*Id.* at 4–5.) The Government summarizes the “other acts” evidence as follows:

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1 Between September and November of 2023, the Defendant rented a
2 storage unit near a church in Colorado; used that storage unit to begin
3 constructing an improvised explosive device (“IED”) that would fit
4 in a backpack; and conducted “dry runs” at Christian churches in
5 Scottsdale, Arizona; La Mesa, California; Roseville, California (the
6 subject of the charged violations); and Greenwood Village,
7 Colorado. The Defendant surveilled each church, conducted an
8 initial walk-through to determine security and entrance/exit points,
9 returned with a backpack, and either planted that backpack
10 (Scottsdale and Roseville churches) or attempted to plant that
11 backpack before being confronted by a security officer (La Mesa and
12 Greenwood Village churches). During a search of the Defendant’s
13 Colorado storage unit, FBI agents seized IED component parts,
14 including propane gas tanks with protruding electrical wires
connected to batteries and duct-taped nails functioning as shrapnel.
Search warrant returns from the Defendant’s YouTube account
revealed that the Defendant had searched “infidels dying” and had
watched YouTube videos about the Boston Marathon bombing,
which was carried out with IEDs concealed in backpacks. The family
who purchased the Defendant’s Glendale, Arizona, home told
investigators that the Defendant had made statements expressing
animus against Christianity and the United States. The Defendant
took steps to cover up his conduct—including using stolen and
unregistered license plates to make it more difficult for law
enforcement to track him; cutting up a hat, clothing, and license
plates he used during the incidents; lying to federal, state, and local
law enforcement officers; and asking his mother to hide evidence.

15 (*Id.* at 4.) In its first motion *in limine*, the Government groups the “other acts” evidence into five
16 categories: (1) “dry run” evidence; (2) bomb evidence; (3) planning evidence; (4) consciousness
17 of guilt evidence; and (5) motive evidence. (*Id.* at 7.)

18 The Government argues that these categories of “other acts” evidence are “inextricably
19 intertwined with the charged offenses” because the charged incident was not an isolated incident.
20 (*Id.*) That is, “[w]hen placed into its proper context—that the Defendant had, just weeks earlier,
21 surveilled and planted or attempted to plant backpacks at two other Christian churches to which
22 he had no connection, did the same thing at another Christian church just a week later, and had
23 been constructing an IED that could fit into a backpack—a jury could reasonably infer that the
24 Defendant had the requisite criminal intent and that the charged conduct was part of a larger
25 criminal plot.” (*Id.* at 4–5.) The Government also argues that even if these categories of “other
26 acts” evidence are not found to be inextricably intertwined with the charged offense, the evidence
27 is still admissible pursuant to Rule 404(b) because the evidence “will be offered for several
28 permitted purposes: to provide the Defendant’s motive, intent, preparation and plan, absence of

1 mistake or accident, and consciousness of guilt.” (*Id.* at 5.)

2 LEGAL STANDARD

3 Pursuant to Rule 404(b) of the Federal Rules of Evidence, “[e]vidence of any other crime,
4 wrong, or act is not admissible to prove a person’s character in order to show that on a particular
5 occasion the person acted in accordance with the character,” but such evidence “may be
6 admissible for another purpose, such as proving motive, opportunity, intent, preparation, plan,
7 knowledge, identity, absence of mistake, or lack of accident.” Fed. R. Evid. 404(b)(1), (2). “So
8 long as the evidence is offered for a proper purpose, such as to prove intent, the district court is
9 accorded wide discretion in deciding whether to admit the evidence, and the test for admissibility
10 is one of relevance.” *United States v. Johnson*, 132 F.3d 1279, 1282 (9th Cir. 1997). “In making
11 admissibility decisions, the court will admit Rule 404(b) evidence if (1) the evidence tends to
12 prove a material point; (2) the prior act is not too remote in time; (3) the evidence is sufficient to
13 support a finding that the defendant committed the other act; and (4) (in cases where knowledge
14 and intent are at issue) the act is similar to the offense charged.” *United States v. Verduzco*, 373
15 F.3d 1022, 1027 (9th Cir. 2004).

16 In addition, Rule 404(b)(1)’s prohibition on the use of “other act” evidence does not apply
17 “where the evidence the government seeks to introduce is directly related to, or inextricably
18 intertwined with, the crime charged in the indictment.” *United States v. Lillard*, 354 F.3d 850,
19 854 (9th Cir. 2003) (citing *United States v. Williams*, 989 F.2d 1061, 1070 (9th Cir.1993)
20 (“Evidence should not be considered ‘other crimes’ evidence when the evidence concerning the
21 other act and the evidence concerning the crime charged are inextricably intertwined.”) (internal
22 quotation marks and citations omitted)). In the Ninth Circuit, “[t]here are generally two categories
23 of cases in which . . . ‘other act’ evidence is inextricably intertwined” with the charged offense:
24 (i) when the evidence “constitutes a part of the transaction that serves as the basis for the criminal
25 charge,” and (ii) when the evidence is necessary for the Government “to offer a coherent and
26 comprehensible story regarding the commission of the crime,” including “to explain either the
27 circumstances under which particular evidence was obtained or the events surrounding the
28 commission of the crime.” *United States v. Vizcarra-Martinez*, 66 F.3d 1006, 1012–13 (9th Cir.

1 1995).

2 “In determining whether particular evidence is necessary to the prosecution’s ‘coherent
3 and comprehensible story,’” courts consider “whether the evidence bears directly on the charged
4 crime.” *United States v. Wells*, 879 F.3d 900, 928–29 (9th Cir. 2018) (citation omitted). “There
5 must be a sufficient contextual or substantive connection between the proffered evidence and the
6 alleged crime to justify exempting the evidence from the strictures of Rule 404(b).” *Vizcarra-*
7 *Martinez*, 66 F.3d at 1013.

8 If evidence is admissible either as direct evidence inextricably intertwined with the
9 charged crime, or as evidence relevant to a permitted purpose under Rule 404(b)(2), then “the
10 district court should admit the evidence unless its prejudicial impact substantially outweighs its
11 probative value.” *Johnson*, 132 F.3d at 1282; *see also United States v. Curtin*, 489 F.3d 935, 944
12 (9th Cir. 2007) (explaining that “[o]nce it has been established that the evidence offered serves
13 one of these [Rule 404(b)(2)] purposes, the relevant Advisory Committee Notes make it clear that
14 the ‘only’ conditions justifying the exclusion of the evidence are those described in Rule 403”).
15 Rule 403 provides that “[t]he court may exclude relevant evidence if its probative value is
16 substantially outweighed by a danger of one or more of the following: unfair prejudice, confusing
17 the issues, misleading the jury, undue delay, wasting time, or needlessly presenting cumulative
18 evidence.” Fed. R. Evid. 403. “‘Unfair prejudice’ . . . means ‘an undue tendency to suggest
19 decision on an improper basis, commonly, though not necessarily, an emotional one.’” *United*
20 *States v. Allen*, 341 F.3d 870, 886 (9th Cir. 2003) (citation omitted).

21 ANALYSIS

22 A. Government’s Motion *in Limine* No. 1

23 As noted above, in its first motion *in limine*, the Government argues that the five
24 categories of “other acts” evidence is admissible because the evidence “is inextricably intertwined
25 with the charged crimes, and separately, because it is offered to establish one or more
26 permissible, non-propensity purposes under Rule 404(b).” (Doc. No. 47 at 7.) In his opposition,
27 Defendant argues the “other acts” evidence is highly prejudicial, and the context the Government
28 seeks to provide is based “on speculation to fill gaps by creating a theory that [the charged]

1 incident was part of a complicated and long running plot to carry out real bombings at churches.”
2 (Doc. No. 49 at 1–2.) Defendant also argues that because there are various plausible explanations
3 for the “other acts” conduct, the probative value of that evidence is weak. (*Id.* at 3.) The
4 Government counters in its reply brief that “Defendant’s explanations for his conduct are
5 implausible, but even if they were credible, that is a question for the jury, not a basis for exclusion
6 of otherwise admissible evidence.” (Doc. No. 50 at 2.)

7 The court will address the parties’ respective arguments regarding the admissibility of the
8 “other acts” evidence by category, beginning with analyzing whether the evidence is inextricably
9 intertwined with the charged conduct and whether the evidence is alternatively admissible for a
10 permitted purpose under Rule 404(b), and then address whether the evidence should be excluded
11 under Rule 403.

12 1. Dry Run Evidence

13 The Government seeks to admit evidence that between September and November of 2023,
14 Defendant committed “dry runs” at Christian churches in Scottsdale, Arizona; La Mesa,
15 California; and Greenwood Village, Colorado; in which Defendant conducted surveillance of the
16 churches prior to entering then entered the churches while wearing a black backpack. (Doc. No.
17 47 at 8.) Specifically, the Government alleges as follows:

18 In Scottsdale, Defendant entered the church during morning services, left the backpack on
19 the floor between seats in the worship center, and then left the church. (*Id.*) The Scottsdale Police
20 Department searched the backpack and found various clothing items. (*Id.*) In La Mesa, Defendant
21 visited the church twice, eleven days apart. (*Id.*) The first time, Defendant wandered through the
22 church, looking around for several hours, and this suspicious behavior led the church’s preschool
23 director to alert security officers, who followed Defendant until he abruptly left the church. (*Id.*)
24 The second time, Defendant approached the kids’ ministry area of the church while parents were
25 dropping off children, which concerned staff members who were suspicious because Defendant
26 did not have a child with him. (*Id.*) When those staff members confronted Defendant, he told
27 them he was with the family standing in front of him, which that family denied. (*Id.*) Defendant
28 abruptly walked away from that area and into the men’s bathroom, then the auditorium, then back

1 into the bathroom, and then back towards the kids’ area—all while being followed by church
2 security. (*Id.*) Then Defendant, still wearing the backpack, exited the church and drove away.
3 (*Id.*) In Greenwood Village, Defendant’s behavior of scoping out the church led a congregant to
4 alert an on-duty sheriff’s officer, who observed Defendant retrieving a backpack from his car in
5 the parking lot. (*Id.* at 8–9.) Defendant put on the backpack and walked toward the church
6 entrance, where the officer approached and engaged Defendant in conversation so he would know
7 the officer was watching him. (*Id.* at 9.) Then Defendant, while carrying the backpack, reentered
8 the church, walked toward the bathrooms and choir area, became alarmed by the officer following
9 him, and abruptly left. (*Id.*) Security footage of the Greenwood Village incident shows Defendant
10 entering and scoping out the church first, without the backpack, before returning with the
11 backpack, which is what Defendant did just one week earlier at the Roseville church during the
12 charged incident. (*Id.*)

13 In the pending motion, the Government argues that evidence of these dry runs—of
14 Defendant engaging in the same conduct several weeks before the charged incident and one week
15 after the charged incident—is inextricably intertwined with evidence of Defendant committing
16 the charged conduct at the Roseville church “because each of these incidents are part of the same
17 overarching scheme and therefore part of the same ‘transaction’ that forms the basis of the
18 criminal charge.” (Doc. No. 47 at 9) (citing *United States v. Anderson*, 741 F.3d 938, 949 (9th
19 Cir. 2013) (explaining that “Rule 404(b) does not apply when offenses committed as part of a
20 single criminal episode become other acts simply because the defendant is indicted for less than
21 all of his actions”)). The Government also argues that the dry run evidence is admissible because
22 that evidence is necessary for the Government to offer context and a coherent story regarding the
23 commission of the charged crime. (Doc. No. 47 at 10.) Defendant does not meaningfully rebut
24 these arguments in his opposition. The court finds both arguments to be persuasive and agrees
25 that the dry run evidence is admissible as direct evidence and thus, Rule 404(b)’s prohibition on
26 “other acts” evidence does not apply.

27 Even if Rule 404(b) does apply to the dry run evidence, the Government also persuasively
28 argues that this evidence is admissible to prove intent, preparation, plan, and identity under Rule

1 404(b)(2). (*Id.* at 10–12.) Notably, in his opposition, Defendant acknowledges that the dry run
2 evidence could prove identity, though he argues the evidence on identity is already overwhelming
3 so dry run evidence would be cumulative on that issue. (Doc. No. 49 at 5.) Defendant also
4 emphasizes “this case will be decided primarily on the issue of intent,” on which Defendant views
5 the dry run evidence to be weak. (*Id.*) In particular, Defendant suggests various possible
6 explanations to call into doubt his intent, including that the backpacks might have been
7 inadvertently left at the Scottsdale and Roseville churches, and a person intending to bomb a
8 church using a backpack would not need to conduct dry runs because leaving a backpack
9 containing a bomb in a church does not require a high level of difficulty to perform. (*Id.* at 3–4.)
10 However, Defendant’s emphasis on these alternative explanations is misplaced. While Defendant
11 may present these alternative explanations to the jury to suggest he lacked the requisite criminal
12 intent, the existence of those possible explanations for his conduct is not a basis to exclude the
13 extrinsic evidence of that conduct. *See Huddleston v. United States*, 485 U.S. 681, 685 (1988)
14 (“Extrinsic acts evidence may be critical to the establishment of the truth as to a disputed issue,
15 especially when that issue involves the actor’s state of mind and the only means of ascertaining
16 that mental state is by drawing inferences from conduct.”). In addition, for the reasons detailed by
17 the Government in its motion (Doc. No. 47 at 12), the court finds the dry run evidence satisfies
18 the prerequisites for admission under Rule 404(b) because the dry run incidents were not too
19 remote in time, there is ample evidence to support a finding that Defendant committed the dry
20 runs, and the dry run conduct was similar to the conduct in the charged incident.

21 Because the court finds the dry run evidence to be admissible, the court next considers
22 whether that evidence should nevertheless be excluded under Rule 403. Defendant argues in his
23 opposition that the prejudice is “strong” because admitting the dry run evidence “turns one
24 incident into four or five incidents, multiplying the severity of the case several times,” and “these
25 other uncharged incidents carry the risk that the jury will, though not convinced the case is proven
26 by a reasonable doubt, decide that he is only being charged with 20% or 25% of the actual
27 conduct and that a guilty verdict is a compromise between the weak evidence and the uncharged
28 conduct.” (Doc. No. 49 at 5.) While the court appreciates the risk of prejudice that Defendant

1 describes, Defendant has not persuasively argued that such prejudice would be “unfair prejudice,”
2 nor that the probative value of the dry run evidence is “substantially outweighed” by that danger,
3 as required for exclusion under Rule 403.

4 For these reasons, the Government’s motion *in limine* to admit the dry run evidence will
5 be granted.

6 2. Bomb Evidence

7 The Government seeks to admit the following evidence, which the parties refer to as the
8 “bomb evidence.” (Doc. No. 47 at 12.)

9 In between his dry run in Scottsdale, Arizona, and his dry run in La
10 Mesa, California, the Defendant traveled to Denver, Colorado—a 12-
11 hour drive from his home in Arizona, and a place with which the
12 Defendant had no prior connection—and rented a storage unit a short
13 drive from a Christian church, where the Defendant later attempted
14 to plant a backpack before he was confronted by a police officer and
left abruptly. During a search of the Defendant’s Colorado storage
unit, FBI agents seized component parts of an improvised explosive
device, including propane gas tanks with protruding electrical wires
attached to batteries and with duct-taped nails serving as shrapnel.
Defendant’s DNA was found on the component parts.

15 (*Id.* at 12–13.)

16 The Government argues the bomb evidence is inextricably intertwined with the charged
17 conduct—namely, making a hoax bomb threat—because the bomb evidence will “provide[] the
18 jury with the necessary context to understand why the Defendant kept planting or attempting to
19 plant backpacks in Christian churches.” (*Id.* at 13.) That is, “evidence that the Defendant was
20 constructing a bomb small enough to fit in a backpack is critical to the jury’s understanding of the
21 relevance of the Defendant’s act of planting backpacks in Christian churches.” (*Id.*) The
22 Government also argues the bomb evidence is admissible under Rule 404(b) to prove motive,
23 plan, preparation, and intent because that evidence shows that within just a few months of the
24 charged incident, Defendant rented a storage unit near the Greenwood Village church and kept
25 IED component parts in that unit. (*Id.* at 14; Doc. No. 50 at 4.)

26 In his opposition brief, Defendant acknowledges that the bomb evidence is “significant
27 evidence pointing towards an overall plot to bomb churches.” (Doc. No. 49 at 2.) However,
28 similar to Defendant’s arguments regarding the dry run evidence, Defendant contends that the

1 evidence is “far from conclusive” because there are plausible explanations for why Defendant
2 would have propane canisters, nails, tape, batteries, and wires in his storage unit unrelated to
3 making bombs. (*Id.*) For example, Defendant posits he would have needed the propane tanks to
4 cook food on his stove and generate heat; “[t]he wires wrapped around the propane tanks would
5 have charged electronic devices,” and the duct-taped nails is “a simple way to keep nails together
6 so they don’t become scattered around a worksite.” (*Id.* at 2–3.) Defendant also emphasizes that
7 one required component of a bomb, an initiator, was not found during the search of the storage
8 unit, and “without an initiator, the items located could not be assembled into a bomb.” (*Id.* at 2.)
9 Here too, Defendant’s emphasis on these alternative explanations is misplaced. While Defendant
10 may present these alternative explanations to the jury to suggest these items were merely
11 household items, not IED components, the existence of possible innocent explanations for why he
12 would have these items in his storage unit is not a basis to exclude the evidence of those items.
13 *See Huddleston*, 485 U.S. at 685. In addition, for the reasons detailed by the Government in its
14 motion (Doc. No. 47 at 14), the court finds the bomb evidence satisfies the prerequisites for
15 admission under Rule 404(b) because the storage unit was rented by Defendant and searched by
16 the FBI within a few months of the charged incident so the bomb evidence is not too remote in
17 time, and the DNA evidence on the items found in the unit is sufficient to support a finding that
18 Defendant possessed those items.

19 For these reasons, the court finds the bomb evidence to be admissible. As for whether the
20 bomb evidence should nevertheless be excluded under Rule 403, Defendant again argues that the
21 prejudice of this evidence is “strong” because “[a] bomb hoax, though reprehensible, is far less
22 incendiary a matter than an actual bomb attack.” (Doc. No. 49 at 3.) Defendant further argues that
23 the probative value of the bomb evidence is weak because Defendant left those items in the
24 storage unit rather than bringing those items with him for use in assembling a bomb later. (*Id.*)
25 Defendant contends that “the uncharged accusation that [Defendant] was planning and working
26 towards a terror attack may incline the jury to ‘compromise’ on a guilty verdict on the reasoning
27 that although the evidence is weak, the charges are far less significant than the alleged conduct
28 and those two things balance out.” (*Id.*) The Government counters in its reply brief that the bomb

1 evidence is not unfairly prejudicial and has high probative value given the evidence’s direct
2 relation to the charged crime. (Doc. No. 50 at 5.) The Government also emphasizes that “evidence
3 of acts that, standing alone, may be offensive to the jury are consistently admitted when they are
4 relevant to the charged crime,” as is the case here with the bomb evidence and the charged crime
5 of a hoax bomb threat. (*Id.*) Having considered the parties’ arguments, the court agrees with the
6 Government that the bomb evidence’s prejudicial impact does not substantially outweigh its
7 probative value, as required for exclusion under Rule 403.

8 For these reasons, the Government’s motion *in limine* to admit the bomb evidence will be
9 granted.

10 3. Planning Evidence

11 The Government seeks to admit evidence that Defendant planned trips to Christian
12 churches in Arizona, California, and Colorado by taking the following affirmative steps: (1)
13 purchasing “a 2020 Kawasaki motorcycle on August 28, 2023, and a black backpack on
14 September 1, 2023—shortly before he used those items during the incident in Scottsdale,
15 Arizona”; and (2) renting “a storage unit in Denver, Colorado—a location to which he had no
16 prior connection—and used that storage unit to build and store an IED (collectively, the ‘planning
17 evidence’).” (Doc. No. 47 at 14–15.)

18 The Government argues this planning evidence is admissible because “Defendant
19 acquired the motorcycle, backpack, and storage unit as part of his overall scheme to bomb and
20 terrorize Christian churches,” and this evidence will “allow the jury to place these incidents in
21 their proper context”—that the dry runs were planned, not just spontaneous visits to churches.
22 (*Id.* at 15.) The Government contends the planning evidence shows that Defendant “planned
23 ahead and gathered supplies in advance” of his dry runs. (*Id.*)

24 In his opposition, Defendant “concedes that the prejudice created by admitting the
25 evidence that [Defendant] bought a motorcycle and a backpack is small, because there is nothing
26 wrong or suspicious about having these items and the jury would learn he possessed them
27 regardless.” (Doc. No. 49 at 5.) However, Defendant requests that the license plate of the
28 motorcycle be excluded because the license plate “KAA8OM,” which could be construed as

1 “Kaboom,” may lead the jury to draw a connection between explosions and Defendant, which is
2 highly prejudicial. (*Id.* at 6.) In its reply brief, the Government clarifies that it “will not argue or
3 suggest to the jury that the motorcycle’s license plate itself has anything to do with Defendant’s
4 plot, but unless the Defendant stipulates to identity, the [G]overnment does intend to use that
5 license plate to prove that the Defendant was the masked man who planted a backpack at the
6 Scottsdale church.” (Doc. No. 50 at 6.)

7 At the February 14, 2025 hearing on the pending motions, counsel expressed a willingness
8 to meet and confer to see if a stipulation could be reached with regard to the license plate. On
9 February 25, 2025, the parties filed a notice of Stipulation No. 1, in which they agree “Defendant,
10 Zimmako Salah, is the man dressed in black clothing, wearing a helmet and black backpack, and
11 riding a motorcycle, in the parking lot of the Scottsdale Bible Church, in Scottsdale, Arizona, on
12 September 24, 2023.” (Doc. No. 55-1.) Further, in consideration for that stipulation, the
13 Government: (1) agrees to blur or redact any photograph of Defendant Salah’s motorcycle with
14 the license plate, “KAA80M”; (2) agrees not to call a witness, S.M., to testify that he sold that
15 motorcycle to Defendant; and (3) agrees not to introduce additional exhibits, including Facebook
16 marketplace records, license-plate reader hits, and Department of Motor Vehicle records, “to
17 establish that Defendant Salah purchased the motorcycle from S.M. and used it to drive to a
18 Christian church in Scottsdale, AZ, on September 24, 2023.” (Doc. No. 55 at 2.)

19 In light of the parties’ Stipulation No. 1, it appears that the Government’s motion to admit
20 the planning evidence with regard to the motorcycle has been rendered moot. As for the planning
21 evidence regarding the backpack and the storage unit, the Government’s motion will be granted
22 because the court finds this evidence to be admissible under Rule 404(b) and not subject to
23 exclusion under Rule 403 for the reasons stated by the Government.

24 4. Consciousness of Guilt Evidence

25 The Government seeks to admit “evidence that the Defendant obstructed and attempted to
26 obstruct the investigation into his crimes by: (1) attempting to conceal his location from law
27 enforcement by switching license plates on his vehicles and using a stolen license plate; (2)
28 cutting up a hat and stolen license plates; (3) asking his mother to hide evidence; and (4) making

1 false statements to federal agents (collectively, the ‘consciousness of guilt evidence’).” (Doc. No.
2 47 at 16.). In its motion, the Government details this evidence as follows:

3 The FBI conducted a voluntary interview with the Defendant on
4 November 21, 2023. When asked about his visit to the church in
5 Roseville, California, the Defendant claimed that he went to the
6 church with a man who he had met at a gas station and who had told
7 him that he might be able to get clothes at the church. The Defendant
8 stated that “nothing happened” at the church, that he arrived and left
9 with a backpack, and that [he] did not leave a backpack at the church.
10 The FBI agent explained to the Defendant that he was caught on
11 surveillance video entering the bathroom wearing the backpack and
12 leaving the bathroom without the backpack. When the FBI agent
13 showed the Defendant a still shot from that surveillance footage, the
14 Defendant denied that it was him and accused the agent of
15 photoshopping the image. During the same interview, the Defendant
16 initially denied going to any churches in Colorado. When the FBI
17 agent showed him a still shot from the bodycamera footage of the
18 police officer who confronted him outside the Christian church in
19 Colorado, the Defendant admitted that he had been to that church but
20 denied that anything happened there.

21 After the voluntary interview, FBI agents searched the Defendant’s
22 home and found evidence linking him to incidents at Christian
23 churches, including: (1) a 2020 Kawasaki motorcycle with license
24 plate KAA80M—the same motorcycle the Defendant used to travel
25 to and from the Christian church in Scottsdale, Arizona; (2) a black
26 hat that has been cut into pieces and which matched the black hat the
27 Defendant wore during the incident at the Roseville church; and (3)
28 several stolen license plates (also cut into pieces) found in a bag in
the Defendant’s bedroom—a bag the Defendant later asked his
mother to hide from authorities.

On November 28, 2023, the Defendant was arrested in the San Diego
area for driving with a stolen license plate, possession of a loaded
gun without being a registered owner, and carrying a loaded firearm
in a public place. While in custody following his arrest, the
Defendant placed a phone call to his mother, in which he asked her
to find a certain bag and move it out of sight. Unbeknownst to the
Defendant, the bag he was referring to—which contained cut-up
license plates—had already been seized by federal agents executing
a search warrant at his home.

(*Id.* at 16–17.) The Government contends the consciousness of guilt evidence should be admitted
as direct evidence because the evidence shows Defendant knew his conduct was illegal. (*Id.* at
17.)

With regard to the false statements Defendant made to the FBI during his voluntary
interview, the court agrees that such evidence is directly relevant to the charged incident and
probative of his consciousness that his conduct—specifically, conducting the dry runs and

1 attempting to leave behind a backpack at the churches—was illegal. In his opposition, Defendant
2 asserts that the statements suggest Defendant did not remember the incidents, not that Defendant
3 intentionally lied to law enforcement during the interview regarding his presence at the churches.
4 (Doc. No. 49 at 7.) While Defendant may present his version of the interview and attempt to
5 persuade the jury that he did not intentionally lie during the interview, the fact that he changed his
6 story during the interview after being confronted with photographs of his presence at the churches
7 is sufficient evidence to support a finding that Defendant was conscious of his guilt. Thus, the
8 court will grant the Government’s motion to admit Defendant’s statements made during the FBI
9 interview as evidence of Defendant’s consciousness of guilt.

10 With regard to the cut-up black hat, Defendant acknowledges in his opposition that the
11 black hat was similar to the black hat he wore to the Roseville church, but he emphasizes the cut-
12 up hat is not certain to be the exact hat worn during the incident. (Doc. No. 49 at 7.) The court
13 finds that such evidence is probative of Defendant’s consciousness of guilt because that black hat
14 was similar to the hat the Defendant wore during the charged incident at the Roseville church.
15 Again, Defendant may certainly emphasize this point to the jury, but the conceded fact that the
16 cut-up black hat found in his residence is similar to the hat he wore at the Roseville church is
17 sufficient evidence to support a finding that Defendant was conscious of his guilt—i.e., that he
18 knew his conduct of strapping a backpack to a toilet in the Roseville church bathroom to convey a
19 bomb threat was illegal. Thus, the court will grant the Government’s motion to admit the cut-up
20 black hat as evidence of Defendant’s consciousness of guilt.

21 With regard to the stolen license plates, switching of license plates, cutting up license
22 plates, and asking his mother to hide a bag containing cut-up license plates (collectively, “license
23 plate evidence”)—the court does not find the Government’s arguments in support of admissibility
24 of this evidence to be persuasive because that evidence speaks to consciousness of guilt of a
25 *different* crime (theft) not the charged crime (hoax bomb threat). The court agrees with Defendant
26 that “[t]he license plate evidence has no particular bearing on this case” (Doc. No. 49 at 6);
27 notably, Defendant used his own license plate during the dry run in Scottsdale and during the
28 charged incident in Roseville. In its reply, the Government asserts the license plate evidence is

1 relevant because one of the three cut-up license plates was stolen from a Toyota Prius in
2 November 2023 in Sacramento, California (18 miles from the church in Roseville) and another
3 plate was stolen from a Toyota Prius in November 2023 in Glendale, Colorado (8 miles from the
4 church in Greenwood Village). (Doc. No. 50 at 6, n.1.) The Government asserts “[a] jury could
5 reasonably infer from the foregoing evidence that the Defendant stole license plates from Priuses
6 parked near churches where he conducted dry runs so he could avoid detection when driving
7 home.” (*Id.* at 6.) The Government’s assertion is undercut, however, by the fact that Defendant
8 used his own plates on his Prius during those incidents. Under these circumstances, the probative
9 value of such evidence in establishing consciousness of guilt is minimal. The court also notes the
10 Government has described ample evidence of Defendant’s physical presence at the churches
11 during the dry runs, including security camera footage. Thus, to the extent the license plate
12 evidence is offered to establish Defendant’s presence at the incidents by showing Defendant was
13 in the general area of those churches (18 miles away and 8 miles away), that evidence has
14 relatively low probative value.

15 Even if the license plate evidence was deemed admissible under Rule 404(b), the court
16 nevertheless finds exclusion appropriate under Rule 403 because the prejudicial impact of that
17 evidence substantially outweighs its low probative value. The court is persuaded by Defendant’s
18 argument that the risk of unfair prejudice from this evidence is high because stealing license
19 plates is a crime that inconveniences victims, and jurors may be upset and view Defendant as a
20 bad person, as a thief who is less deserving of the benefit of the doubt. (Doc. No. 49 at 6.)
21 Relatedly, there is a risk of unfair prejudice from the evidence that Defendant cut up those license
22 plates and asked his mother to hide the bag containing the license plates because the jury may
23 similarly be influenced by Defendant’s conduct in attempting to conceal a crime—albeit not the
24 charged crime—and use that evidence as a reason to find Defendant guilty of the charged crime.
25 *See United States v. Pridgett*, No. 1:13-cr-0281-EJL, 2014 WL 12623413, at *3–4 (D. Idaho
26 July 10, 2014) (finding evidence of drug use and the presence of illegal drugs unduly prejudicial
27 and not “inextricably intertwined” with the charged offenses of counterfeiting access devices,
28 possession of a firearm, and transportation of a stolen vehicle); *United States v. Cloud*, No. 1:19-

1 cr-02032-SMJ, 2022 WL 575743, at *3–4 (E.D. Wash. Feb. 23, 2022) (excluding evidence of
2 stolen rifle, stolen vehicle, and drug consumption because that evidence was not “inextricably
3 intertwined” with the charges for murder, was not admissible as 404(b) evidence, and its
4 probative value was outweighed by potential prejudice); *United States v. Thomas*, No. 1:17-cr-
5 00296-DAD-BAM, 2019 WL 3285801, at *2–3 (E.D. Cal. July 22, 2019) (denying motion *in*
6 *limine* seeking to admit evidence of the defendant’s gang affiliation because the government
7 failed to show the evidence was “inextricably intertwined” with the charged drug trafficking
8 offenses, the evidence was not admissible under Rule 404(b), and any slight probative value was
9 outweighed by unfair prejudice).

10 For these reasons, the court will deny the Government’s motion to admit the license plate
11 evidence.

12 5. Motive Evidence

13 Lastly, the Government seeks to admit evidence of Defendant’s motive, including: “(1)
14 anti-American rhetoric the Defendant made to the couple who bought his former home, (2) pro-
15 Muslim statements the Defendant spray painted on the wall of his storage unit, and (3) YouTube
16 searches and videos about killing infidels and the Boston Marathon bombing (collectively
17 referred to as the ‘motive evidence’).” (Doc. No. 47 at 18.) Specifically, the Government intends
18 to elicit testimony from the couple who bought Defendant’s mother’s home just a few months
19 before the charged incident and had several interactions with Defendant in which he acted
20 aggressively and erratically. For example, during one interaction, the homebuyer wore a hat with
21 an American flag on it, and Defendant asked the homebuyer if he liked the flag, to which he
22 replied he did, and Defendant responded, “Fuck this country. I hate America. This country went
23 to Iraq and killed a lot of people.” (*Id.*) The Government also intends to introduce a photograph of
24 a wall inside Defendant’s storage unit that has a spray-painted message in Defendant’s native
25 Kurdish language, reading: “Allah, Muhammad” and “The stupid Jew.” (*Id.*) Lastly, the
26 government plans to introduce evidence of Defendant’s YouTube search history from 2019
27 showing he repeatedly searched for “infidels dying” and “ISIS killing people,” watched dozens of
28 videos of terrorist attacks, watched a YouTube video titled “Does Qur’an say kill infidels

1 wherever you encounter them?”, and watched multiple YouTube videos about the Boston
2 Marathon bombing (an attack which was carried out with IEDs placed in backpacks). (*Id.* at 18–
3 19.)

4 The Government argues the motive evidence—evidence of Defendant’s religious
5 extremism and anti-American animus—is admissible as direct evidence to prove Defendant’s
6 motive and intent to commit the charged crimes: making a hoax bomb threat and obstruction of
7 persons in the free exercise of religious beliefs. (Doc. Nos. 47 at 19; 50 at 7.) In his opposition,
8 Defendant contends the motive evidence has low probative value because: (i) many Americans
9 are upset by the United States’ invasion of Iraq, so Defendant’s statements to the homebuyers do
10 not indicate an anti-American animus; (ii) “Allah, Muhammad” is a common phrase used by
11 Muslims; (iii) “this case has nothing to do with the Jews, synagogues, or anything regarding the
12 Jewish faith”; and (iv) viewing YouTube videos of the Boston marathon bombing and terrorist
13 attacks is understandable because “[b]eing aware of the things that provoke these attacks is a
14 survival tool for Muslims in America.” (Doc. No. 49 at 8.) The court finds Defendant’s
15 contentions to be largely unavailing.

16 First, as to Defendant’s statements to the homebuyers, evidence that Defendant
17 aggressively shouted his hatred for America after seeing the American flag hat worn by the
18 homebuyer is probative of Defendant’s motive and intent in committing the charged conduct,
19 even if his hatred is premised on the United States’ invasion of Iraq. Moreover, as the
20 Government emphasizes in its reply brief, “[t]hat some may find the Defendant’s views toward
21 America offensive is not a basis to exclude the evidence.” (Doc. No. 50 at 7) (citing *United States*
22 *v. Allen*, 341 F.3d 870, 886 (9th Cir. 2003) (concluding that “although prejudicial, the skinhead
23 and other white supremacy evidence was not unfairly so and properly was admitted to prove
24 racial animus”); *United States v. Springer*, 753 F. App’x 821, 828 (11th Cir. 2018) (“The
25 potential prejudicial value of references to Springer’s pro-ISIS sympathies is not lost upon us. But
26 that evidence retains a sufficiently countervailing probative value given its importance in
27 demonstrating Springer’s statements were ‘true threats.’”). In addition, the court does not find the
28 probative value of the evidence of anti-American animus to be substantially outweighed by a

1 danger of unfair prejudice, as Defendant’s statements to the homebuyers is not more
2 inflammatory than the charged conduct. *See United States v. Abu Khatallah*, No. 14-cv-00141-
3 CRC, 2017 WL 11493960, at *2 (D.D.C. Sept. 7, 2017) (“The defendant’s statements that the
4 United States is an enemy, that America is the root of the world’s evil, and that the Mission was a
5 spy base are highly probative in that they provide a motivation for defendant to have committed
6 the attacks. Nor is this probative value substantially outweighed by any unfair prejudice; these
7 alleged statements are no more inflammatory than the criminal conduct that the defendant is
8 already charged with.”). Thus, the court will grant the Government’s motion to admit evidence of
9 the statements Defendant made to the homebuyers.

10 Second, as to the spray-painted phrase “Allah, Muhammad,” Defendant contends this
11 phrase as “absolutely no evidentiary value.” (Doc. No. 49 at 8.) But the evidence at issue is not
12 that Defendant used a phrase that Muslims commonly say to reference a figure like “God” or
13 “Jesus”; rather, this phrase was spray-painted on the wall of the storage unit Defendant rented just
14 months before the charged incident and in which Defendant possessed several items that the jury
15 could infer are IED components. Taken in context, the probative value of this evidence to show
16 Defendant’s motive and intent is not substantially outweighed by any unfair prejudice.

17 Third, in contrast to the common “Allah, Muhammad” phrase, which has probative value
18 in context and does not carry a risk of unfair prejudice, the spray-painted phrase “the stupid Jew”
19 is not relevant to the charged conduct and carries a risk of unfair prejudice in that the jury may
20 improperly base their decision on their dislike of Defendant’s anti-Jewish views. Notably, in its
21 reply brief, the Government does not offer any argument to rebut Defendant’s assertion that this
22 evidence is irrelevant and prejudicial. Accordingly, while the court will grant the Government’s
23 motion to admit photographs that show the spray-painted phrase “Allah, Muhammad,” the
24 Government’s motion to admit photographs showing the phrase “the stupid Jew” will be denied.
25 Thus, any such photographs of that wall in the storage unit must blur out the phrase “the stupid
26 Jew.”

27 Fourth and finally, as for the YouTube searches and videos, the court is persuaded by the
28 Government’s assertion that “the fact that Defendant viewed videos in which a bombing was

1 carried out by concealing the bomb in a backpack is clearly probative to charges that the
2 Defendant placed a hoax backpack bomb in a church bathroom.” (Doc. No. 50 at 8.) In
3 countering Defendant’s argument that Muslims in America would watch such videos to stay
4 informed and protect themselves from retaliatory attacks on Muslims, the Government asserts that
5 “Defendant did not simply click on a few links to keep up with the news; he searched dozens of
6 times for videos depicting ‘infidels dying’ and ‘ISIS killing people,’ he watched graphic videos of
7 the murder of innocent civilians, and he watched videos discussing the morality of murdering
8 non-Muslims, including a video titled ‘Does Qur’an say kill infidels whenever you encounter
9 them?’” (*Id.*) In light of these details, the court finds Defendant’s YouTube search and viewing
10 history of these videos to be probative of Defendant’s intent and motive in committing the
11 charged conduct and admissible on that basis. *See United States v. Abu-Jihaad*, 630 F.3d 102, 134
12 (2d Cir. 2010) (affirming the district court’s decision to admit into evidence excerpts of videos
13 the defendant purchased because the pro-jihadist and violent content of the videos was relevant to
14 understanding the defendant’s motive and intent).

15 As for whether the evidence should nevertheless be excluded under Rule 403, it is worth
16 noting that Defendant does not advance any arguments regarding risk of prejudice from
17 admission of these YouTube searches and videos. Instead, Defendant argues that admission of the
18 YouTube videos would unduly consume time and resources because Defendant would seek to
19 admit hundreds or thousands of videos to show “the full extent of [his] viewing habits, so that the
20 jury can properly understand what his media consumption looked like.” (Doc. No. 49 at 8–9.)
21 This argument is not well-taken. As the Government explained at the February 14, 2025 hearing,
22 the Government will not be arguing or suggesting that Defendant searched for and viewed *only*
23 pro-ISIS terrorist videos or even that Defendant *primarily* or *predominately* searched for such
24 videos. Thus, the court is not persuaded that the video evidence should be excluded on the ground
25 that its probative value is substantially outweighed by a danger of wasting time.

26 For these reasons, the Government’s motion to admit the YouTube video evidence will be
27 granted.

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1 **B. Government’s Motion *in Limine* No. 2**

2 In its second motion *in limine*, the Government seeks to: (i) admit excerpts of the FBI’s
3 November 21, 2023 voluntary, non-custodial interview of Defendant, which was audio-recorded,
4 because Defendant’s statements during that interview are admissible as statements of a party
5 opponent under Federal Rule of Evidence 801(d)(2)(A), and (ii) preclude “Defendant from
6 offering additional self-serving hearsay statements that do not implicate the rule of
7 completeness.” (Doc. No. 48 at 1–2, 7.)

8 As noted above, Defendant filed a statement of non-opposition, stating Defendant “does
9 not oppose the form in which the statements detailed in the Government’s Motion in Limine 2 are
10 presented, or their status as statements by a party opponent.” (Doc. No. 53 at 1.) Defendant also
11 does not express any intention to offer any of his own statements during that interview, based on
12 the rule of completeness or otherwise.

13 Rule 801(d)(2)(A) provides that an opposing party’s statement is “not hearsay.” Fed. R.
14 Evid. 801(d)(2)(A) (“A statement that meets the following conditions is not hearsay: . . . The
15 statement is offered against an opposing party and was made by the party in an individual or
16 representative capacity.”). Thus, the Government may offer Defendant’s own statements made
17 during the FBI interview and those statements would not be inadmissible on hearsay grounds.
18 Defendant, on the other hand, may not offer his own statements because those statements
19 constitute hearsay.

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1 For these reasons, the court will grant the Government’s unopposed second motion *in*
2 *limine* to admit excerpts of the audio recording¹ of the FBI’s interview of Defendant on
3 November 21, 2023.

4 **CONCLUSION**

5 For the reasons explained above,

6 1. The Government’s motion *in limine* No. 1 (Doc. No. 47) is GRANTED, IN PART,
7 as follows:

8 a. The Government’s motion to admit the dry run evidence and the bomb
9 evidence is GRANTED;

10 b. The Government’s motion to admit the planning evidence regarding the
11 backpack and the storage unit is GRANTED;

12 c. The Government’s motion to admit the planning evidence regarding the
13 motorcycle is DENIED as having been rendered moot by the parties’
14 Stipulation No. 1 (Doc. Nos. 55, 55-1);

15 d. The Government’s motion to admit the consciousness of guilt evidence
16 regarding false statements Defendant made during his FBI interview and

17 ¹ The court notes that “[a] government-prepared transcript may be used by the jury to follow a
18 tape recording where the district judge reviews the transcript for accuracy, the agent who
19 participated in the taped conversation testifies to its accuracy, and the district judge gives the jury
20 a limiting instruction.” *United States v. Rodriguez*, 24 F.3d 251 (9th Cir. 1994). Here, the court
anticipates instructing the jury using Ninth Circuit Model Criminal Jury Instruction for
“Transcript of Recording in English,” which states:

21 You [are about to [hear] [watch]] [have [heard] [watched]] a
22 recording that has been received in evidence. [Please listen to it very
23 carefully.] Each of you [has been] [was] given a transcript of the
24 recording to help you identify speakers and as a guide to help you
25 listen to the recording. However, bear in mind that the recording is
the evidence, not the transcript. If you [hear][heard] something
different from what [appears][appeared] in the transcript, what you
[hear][heard] is controlling. [[After] [Now that] the recording has
been played, the transcript will be taken from you.]

26 Ninth Circuit Model Criminal Jury Instruction 2.6 (current as of November 2024); *see also*
27 *United States v. Franco*, 136 F.3d 622, 626 (9th Cir. 1998) (“When tapes are in English, they
28 normally constitute the actual evidence and transcripts are used only as aids to understanding the
tapes; the jury is instructed that if the tape and transcript vary, the tape is controlling.”).

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the cut-up black hat is GRANTED;

e. The Government’s motion to admit the consciousness of guilt evidence regarding the stolen license plates, switching of license plates, cutting up license plates, and asking his mother to hide a bag containing cut-up license plates is DENIED;

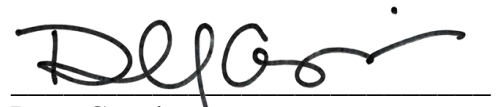
f. The Government’s motion to admit the motive evidence regarding Defendant’s statements to the homebuyers, the spray-painted phrase “Allah, Muhammad” on the wall of Defendant’s storage unit, and Defendant’s YouTube video search and viewing history is GRANTED;

g. The Government’s motion to admit the motive evidence regarding the spray-painted phrase “the stupid Jew” on the wall of Defendant’s storage unit is DENIED; and

2. The Government’s motion *in limine* No. 2 (Doc. No. 48) is GRANTED.

IT IS SO ORDERED.

Dated: March 3, 2025



Dena Coggins
United States District Judge