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UNITED STATES DISTRICT COURT  
CENTRAL DISTRICT OF CALIFORNIA

Representative Matt Gaetz, et al.

Plaintiff,

v.

City of Riverside, et al.

Defendant.

Case No. 5:23-cv-01368-HDV (SHKx)

**ORDER DENYING MUNICIPAL  
DEFENDANTS' MOTIONS TO DISMISS  
[DKT. NOS. 44 AND 51] AND GRANTING  
NONPROFIT DEFENDANTS' MOTIONS  
TO DISMISS [DKT. NOS. 33, 34, 37, AND  
69]**

1       **I. INTRODUCTION**

2           This case arises out of a 2021 political rally that Plaintiffs<sup>1</sup> allege was impermissibly  
3 cancelled by Defendants City of Anaheim and City of Riverside (the “Municipal Defendants”)  
4 because of their disagreement with Plaintiffs’ political views. Plaintiffs assert that the Municipal  
5 Defendants succumbed to public pressure and violated Plaintiffs’ First Amendment rights by  
6 instructing their agents or employees to cancel the planned event on the basis of pretextual reasons.  
7 Plaintiffs also contend that a large group of civil rights groups (the “Nonprofit Defendants”)<sup>2</sup>  
8 conspired with the Municipal Defendants to achieve this common goal.

9           Before the Court are a collection of motions to dismiss that include the Municipal  
10 Defendants’ Motions to Dismiss Section 1983 claims under Federal Rule of Civil Procedure 12(b)(6)  
11 (“Section 1983 Motions”) [Dkt. Nos. 44 and 51], and the Nonprofit Defendants’ Motions to Dismiss  
12 Section 1985 claims under Fed. R. Civ. P. 12(b)(6) (“Section 1985 Motions”) [Dkt. No. 33, 34, 37,  
13 and 69] (collectively “Motions”). For the reasons discussed below, the Court concludes that  
14 Plaintiffs have sufficiently alleged the necessary elements of a Section 1983 claim against the  
15 Municipal Defendants. Plaintiffs adequately allege that the Municipal Defendants delegated to their  
16 respective agents the authority to cancel the rally (and/or ratified the relevant conduct after the fact)  
17 and that the event cancellations were expressly predicated on viewpoint discrimination. The Section  
18 1983 Motions by the Municipal Defendants are therefore denied.

19           In contrast, Plaintiffs’ Section 1985 claims against the Nonprofit Defendants suffer from  
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21 <sup>1</sup> Plaintiffs consist of Representative Matt Gaetz, who represents Florida’s 1<sup>st</sup> congressional district,  
22 Representative Marjorie Taylor-Greene, who represents Georgia’s 14<sup>th</sup> congressional district, their  
23 joint fundraising committee Put America First Joint Fundraising Committee (“Put America First”),  
24 and their respective campaign committees Friends of Matt Gaetz and Greene for Congress.  
Additionally, Plaintiffs seek to bring this action on behalf of audience members who planned to  
attend the July 17, 2021 political rally but were purportedly unable to do so.

25 <sup>2</sup> Nonprofit Defendants consist of League of Women Voters, the National Association for the  
26 Advancement of Colored People (“NAACP”), the League of United Latin American Citizens  
27 (“LULAC”), and Unidos for La Causa (“Unidos”), all of whom filed Motions to Dismiss. Other  
28 nonprofit defendants include Defendants Women’s March Action, Riverside County Democratic  
Party, Antiracist Riverside, and Occupy Democrats, none of whom filed motions.

1 numerous fatal deficiencies. Chief among them is the complete lack of any alleged facts to support a  
2 “meeting of the minds” as required for a conspiracy claim. *Frazier v. Int’l Longshoremen’s Union*  
3 *Loc. No. 10*, 116 F.3d 1485, 1997 WL 349139, \*3 (9th Cir. 1997). “A mere allegation of conspiracy  
4 without factual specificity is insufficient” for Section 1985(3) liability. *Karim-Panahi v. Los*  
5 *Angeles Police Dep’t*, 839 F.2d 621, 626 (9th Cir. 1988). Indeed, “independent parallel behavior”  
6 standing alone is not enough. *Reichardt v. Payne*, 396 F. Supp. 1010, 1019 (N.D. Cal. 1975), *aff’d*  
7 *in part, remanded in part sub nom. Life Ins. Co. of N. Am. v. Reichardt*, 591 F.2d 499 (9th Cir.  
8 1979).

9 Here, the Complaint—even charitably construed with all reasonable inferences drawn in  
10 Plaintiffs’ favor—is utterly devoid of any specifics plausibly alleging such an agreement. The  
11 gravamen of Plaintiffs’ claims against the Nonprofit Defendants is, both legally and literally, a  
12 conspiracy theory that relies purely on conjecture. And without an unlawful conspiracy, all that is  
13 left to aver against the Nonprofit Defendants are the unremarkable allegations that they exercised  
14 their *own* First Amendment rights to lobby for the cancellation of the event. That is protected. As  
15 the Supreme Court recently pointed out, “[t]he text and original meaning of those Amendments, as  
16 well [the Supreme] Court’s longstanding precedents, establish that the Free Speech Clause prohibits  
17 only *governmental* abridgement of speech. The Free Speech Clause does not prohibit *private*  
18 abridgement of speech.” *Manhattan Cmty. Access Corp. v. Halleck*, 587 U.S. 802, 808 (2019)  
19 (emphasis in original).

20 The effect of Plaintiffs’ unprecedented and stunningly deficient pleading—haling nine civil  
21 rights groups into federal court for speaking out against an event—should shock in equal measure  
22 civic members from across the political spectrum. Indeed, Plaintiffs’ claims vis-à-vis the Nonprofit  
23 Defendants are eerily reminiscent of Justice White’s warning in *United Bhd. of Carpenters, et al. v.*  
24 *Scott* that, “[i]f [Plaintiffs’] submission were accepted, the proscription of § 1985(3) would arguably  
25 reach the claim that a political party has interfered with the freedom of speech of another political  
26 party by encouraging the heckling of its rival’s speakers and the disruption of the rival’s meetings.”  
27 463 U.S. 825, 836 (1983). The text of Section 1985(3) does not warrant converting the statute into a  
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1 “general federal tort law,” *Bray v. Alexandria Women's Health Clinic*, 506 U.S. 263, 268 (1993), and  
2 Plaintiffs’ misguided effort to settle political scores against these civic organizations threatens to do  
3 just that. The Section 1985 Motions by the Nonprofit Defendants are therefore granted.

## 4 **II. BACKGROUND<sup>3</sup>**

5 On July 8, 2021, Plaintiff Put America First contracted with Pacific Hills Banquet and  
6 Catering to host a political rally for Representatives Matt Gaetz and Marjorie Taylor-Greene for the  
7 next week on July 17, 2021 in Laguna Hills, California. FAC ¶ 25. But after the owner received a  
8 flurry of phone calls and emails regarding the event, Pacific Hills cancelled the contract the next day.  
9 *Id.* ¶ 26. On July 14, 2021, three days before the scheduled event, Put America First contracted with  
10 Defendant Raincross Hospitality Management Corp. (“Raincross”) to rent the Riverside Convention  
11 Center—which is owned by Defendant Riverside and operated by Raincross—for the political rally  
12 still scheduled for July 17, 2021. *Id.* ¶ 27.

13 Over the next week, many members of the public, including some of the Nonprofit  
14 Defendants, made statements and threatened action in support of Defendant Riverside canceling the  
15 event—including Defendant LULAC’s proposed boycott of the Riverside Convention Center and  
16 Defendant NAACP’s plan to register for tickets without any intention of showing up to the rally. *Id.*  
17 ¶¶ 29, 35–38. On July 16, 2021, Defendant Raincross notified Plaintiffs that it would not “proceed  
18 with the event” because the Certificate of Insurance was in the name of “Green for Congress, Inc.”  
19 instead of “Put America First”—Plaintiffs assert this reason was pretextual and allege the true reason  
20 for the cancellation was that Riverside was hostile to Plaintiffs’ political viewpoints. *Id.* ¶¶ 29–31.

21 Later that day, Plaintiff Put America First contracted with The Grand Theater, a private  
22 venue in Anaheim, to host the political rally, signing the contract the night before the rally was to be  
23 held. FAC ¶¶ 39–40. Once again, after outcry and lobbying from members of the public, Plaintiffs’  
24 political rally was canceled. *Id.* ¶ 43. Oscar Ochoa, a code enforcement officer employed by  
25 Defendant Anaheim, called The Grand Theater the morning the political rally was scheduled to  
26 occur and said the Theater’s conditional use permit would be “in jeopardy” if they proceeded with

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27 <sup>3</sup> The following facts are taken from Plaintiffs’ First Amended Complaint (“FAC”) [Dkt. No. 29]  
28 and are assumed to be true for purposes of this Motion as required by Fed. R. Civ. P. 12(b)(6).

1 Plaintiffs' political rally. *Id.* ¶ 42. The Grand Theater subsequently cancelled the rally. *Id.* ¶ 43.  
2 Plaintiffs were unable to find another location for their political rally, so they instead held a protest  
3 outside Riverside City Hall objecting to the cancellation of the rally. *Id.* ¶ 48.

4 Plaintiffs filed this suit on July 13, 2023 on behalf of themselves and the purportedly  
5 frustrated attendees of the cancelled event.<sup>4</sup> Complaint [Dkt. No. 1]. On October 2, 2023, Plaintiffs  
6 filed their First Amended Complaint ("FAC") [Dkt. No. 29]. Defendants City of Anaheim's and  
7 City of Riverside filed Motions to Dismiss the Section 1983 claims under Fed. R. Civ. P. 12(b)(6)  
8 [Dkt. Nos. 44, 51]. The Nonprofit Defendants filed Motions to Dismiss the Section 1985 claims  
9 under Fed. R. Civ. P. 12(b)(6) [Dkt. No. 33, 34, 37, 69]. Plaintiffs filed consolidated oppositions to  
10 the Section 1983 motions to dismiss ("Section 1983 Opp.") [Dkt. No. 75] and the Section 1985  
11 motions to dismiss ("Section 1985 Opp.") [Dkt. No. 74]. Municipal Defendants each filed a Reply  
12 [Dkt. Nos. 79, 82] to the Section 1983 claims, and the Nonprofit Defendants each filed a Reply [Dkt.  
13 Nos. 78, 80, 81, 83] to the Section 1985 claims. The Court heard oral argument on February 1, 2024  
14 and took the Motions under submission [Dkt. No. 90].

### 15 III. LEGAL STANDARD

16 Under Rule 12(b)(6), a party may move to dismiss a complaint for failure to state a claim  
17 upon which relief may be granted. "To survive a motion to dismiss, a complaint must contain  
18 sufficient factual matter, accepted as true, to 'state a claim to relief that is plausible on its face.'" *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009) (quoting *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570  
19 (2007)). "A claim has facial plausibility when the plaintiff pleads factual content that allows the  
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22 <sup>4</sup> Third party standing is not typically permitted unless a plaintiff establishes that: (1) the plaintiff has  
23 a concrete interest in the outcome of the dispute; (2) the plaintiff has a close relationship with the  
24 party whose rights it is asserting; and (3) there exists some hindrance to the third party's ability to  
25 protect their own interest. *Voigt v. Savell*, 70 F.3d 1552, 1564 (9th Cir. 1995) (quoting  
26 *Wedges/Ledges of Cal., Inc. v. City of Phx., Ariz.*, 24 F.3d 56, 62 (9th Cir. 1994)). However, in cases  
27 that implicate First Amendment rights, the Supreme Court has "relaxed our rules of [third party]  
28 standing without regard to the relationship between the litigant and those whose rights [they] seek[]  
to assert precisely because application of those rules would have an intolerable, inhibitory effect on  
freedom of speech." *Eisenstadt v. Baird*, 405 U.S. 438, 445 n.5 (1972). That concern is arguably  
present here. Out of an abundance of caution on that point, the Court finds that Plaintiffs have met  
the third party standing requirements for purposes of this Motion only.

1 court to draw the reasonable inference that the defendant is liable for the misconduct alleged.”  
 2 *Iqbal*, 556 U.S. at 678. Only where a plaintiff fails to “nudge[] [their] claims . . . across the line from  
 3 conceivable to plausible” is the complaint properly dismissed. *Id.* at 680.

4 While the plausibility requirement is not a probability assessment, it demands more than “a  
 5 sheer possibility that a defendant has acted unlawfully.” *Id.* at 678. The determination of whether a  
 6 complaint satisfies the plausibility standard is a “context-specific task that requires the reviewing  
 7 court to draw on its judicial experience and common sense.” *Id.* at 679.

## 8 IV. DISCUSSION

### 9 A. Section 1983 Claims Against The Municipal Defendants<sup>5</sup>

#### 10 1. Defendant Riverside

11 Riverside’s Motion seeks dismissal on two separate grounds. First, Riverside argues that a  
 12 Section 1983 claim cannot be maintained because the statements made by its officials are protected  
 13 by the First Amendment. Riverside Motion at 19 [Dkt. No. 51]. And second, Riverside contends  
 14 that liability cannot attach here because there are no facts alleged to establish that it delegated final  
 15 policymaking authority to Raincross, or that it ratified the decision after the fact. *Id.* at 16–18.

16 Riverside’s first argument fails because it elides the distinction between protected speech and  
 17 unlawful acts. It is undoubtedly true that the First Amendment protects the rights of legislators as it  
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19 <sup>5</sup> As a preliminary matter, the Court will grant Defendant Riverside and Defendant Anaheim’s  
 20 Request for Judicial Notice of: (1) the City of Riverside Charter, section 406; (2) the City of  
 21 Riverside Charter, Section 413; (3) City of Riverside Resolution No. 23976; (4) the Charter of the  
 22 City of Anaheim; (5) Section 3.04.290 of the City of Anaheim Municipal Code; (6) Section  
 23 18.66.040 of the City of Anaheim Municipal Code; (7) Sections 18.60.080-18.60.200 of the City of  
 24 Anaheim Municipal Code. *See* City of Riverside Request for Judicial Notice [Dkt. No. 51-1]; City  
 25 of Anaheim Request for Judicial Notice [Dkt. No. 44-1]; City of Anaheim’s Supplemental Request  
 26 for Judicial Notice [Dkt. No. 79-1]. While it “cannot take judicial notice of disputed facts contained  
 27 in . . . public records,” the Court may take judicial notice of matters of public record. *Khoja v.*  
 28 *Orexigen Therapeutics, Inc.*, 899 F.3d 988, 999 (9th Cir. 2018), *cert. denied sub nom. Hagan v.*  
*Khoja*, 139 S. Ct. 2615 (2019) (*citing Lee v. City of Los Angeles*, 250 F.3d 668, 688 (9th Cir. 2001),  
*overruled on other grounds, Galbraith v. Cnty. of Santa Clara*, 307 F. 3d 1119, 1125 (9th Cir.  
 2002)). Although the parties disagree about the proper interpretations of the sections of the Charters,  
 Municipal Codes, and Resolutions, the “sources[’s] [] accuracy cannot reasonably be questioned.”  
 Fed. R. Evid. 201(b)(2). The Municipal Defendants’ Requests for Judicial Notice are granted. [Dkt.  
 Nos. 51-1, 44-1, 79-1].

1 does any other ordinary citizen. *See, e.g., Levy v. City of Santa Monica*, 114 Cal. App. 4<sup>th</sup> 1252,  
2 1255 (2004) (“The First Amendment applies to everyone, even politicians.”). But Section 1983 is  
3 not concerned about pure speech—liability involves **conduct** by a state actor that violates a  
4 constitutional right. *Long v. County of Los Angeles*, 442 F.3d 1178, 1185 (9th Cir. 2006) (citing  
5 *West v. Atkins*, 487 U.S. 42, 48 (1988)) (“To state a claim under § 1983, a plaintiff must allege two  
6 essential elements: (1) that a right secured by the Constitution or laws of the United States was  
7 violated, and (2) that the alleged violation was committed by a person acting under the color of State  
8 law.”). Here, the public statements made by the Riverside’s Mayor, Mayor Pro Tem, and City  
9 Council concerning the cancellation of the event are not the operative conduct that could give rise to  
10 potential liability. No one disputes that they had a right to make those statements.<sup>6</sup> The relevant  
11 legal question for purposes of Section 1983 is whether they engaged in any **acts** that violated  
12 Plaintiffs’ First Amendment right to hold the political rally.

13 Riverside’s second argument is more difficult. Municipalities may be held liable under  
14 Section 1983 in one of three ways: (1) “when implementation of [municipal] official policies or  
15 established customs inflicts the constitutional injury;” (2) “when [...] omissions amount to the local  
16 government’s own official policy;” or (3) “when the individual who committed the constitutional  
17 tort was an official with final policy-making authority or such an official ratified a subordinate’s  
18 unconstitutional decision or action and the basis for it.” *Clouthier v. Cnty. Of Contra Costa*, 591  
19 F.3d 1232, 1249–50 (9th Cir. 2010), *overruled on other grounds by Castro v. Cnty. Of Los Angeles*,  
20 833 F.3d 1060, 1070 (9th Cir. 2016) (quoting *Monell*, 436 U.S. at 708). “Authority to make  
21 municipal policy may be granted directly by a legislative enactment or may be **delegated** by an  
22 official who possesses such authority.” *Pembaur v. Cincinnati*, 475 U.S. 469, 483 (1986) (plurality  
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24 <sup>6</sup> Whether the public statements by Riverside’s civic leaders can be used as *evidence* of wrongful  
25 acts is separate question, and not one that the Court need fully address here. Generally, such  
26 statements have historically been used in Section 1983 cases as evidence of municipal liability, even  
27 when made on matters of public interest. *See, e.g. Hernandez v. City of San Jose*, 241 F. Supp. 3d  
28 959, 979–80 (N.D. Cal. 2017), *aff’d in part, dismissed in part*, 897 F.3d 1125 (9th Cir. 2018) (using  
police chief’s statements about the actions of his officers response to a charged political protest as  
evidence of municipal liability in a Section 1983 claim); *Fortson v. City of Los Angeles*, 628 F.  
Supp. 3d 976, 992–93 (C.D. Cal. 2022) (same).

1 opinion) (emphasis added). Plaintiffs’ First Amended Complaint relies on the third theory of  
2 liability identified above—namely, that Riverside delegated the authority to cancel the event to its  
3 agent Raincross, and/or that Riverside ratified the cancellation after the decision was made.

4 Delegation of final policymaking authority may be found where “the official’s discretionary  
5 decision is [not] ‘constrained by policies not of that official’s making’ and ... [not] ‘subject to  
6 review by the municipality’s authorized policymakers.’” *Christie v. Iopa*, 176 F.3d 1231, 1236–37  
7 (9th Cir. 1999) (citing *City of St. Louis v. Praprotnik*, 485 U.S. 112, 127 (1988) (plurality)). “The  
8 question therefore becomes whether the policymaker merely has delegated discretion to act, or  
9 whether it has done more by delegating final policymaking authority.” *Id.* at 1236. The issue as  
10 presented here is uncommon since Raincross is a contractor.<sup>7</sup> *Monell* delegation cases typically  
11 concern whether municipal employees have been delegated policymaking authority by state law or  
12 their superiors. *See, e.g., id.; Hyland v. Wonder*, 117 F.3d 405 (9th Cir. 1997); *Lytle v. Carl*, 382  
13 F.3d 978 (9th Cir. 2004). But there is no requirement that the delegation be to a public employee,  
14 and Defendants do not contend otherwise.

15 Applying this standard, the Court finds that Plaintiffs have sufficiently alleged, at least for  
16 pleading purposes, that Defendant Riverside delegated to Raincross final policymaking authority vis-  
17 à-vis booking and cancellation of events at the Convention Center. *See, e.g., FAC* ¶¶ 27, 52. There  
18 is no suggestion anywhere in the pleadings or the briefing that Raincross was subject to a public  
19 review process for the booking decisions that it made, or that its decisions were somehow  
20 constrained by any City Council resolutions or other policies. To the contrary, Plaintiffs point to  
21 statements by Mayor Pro Tem Gaby Plascencia that she had been “pushing” to get the event  
22 cancelled, and argue that these communications evince a belief on the part of Riverside that the  
23 ultimate decision was Raincross’s to make. *Id.* ¶ 33. At a minimum, the question of whether  
24 Raincross was delegated final policymaking authority involves mixed questions of fact and law that  
25 cannot be decided here on a Rule 12(b)(6) motion.

26 \_\_\_\_\_  
27 <sup>7</sup> As one sister court from this district pointed out, “the [C]ourt is aware of no authority imposing  
28 vicarious *Monell* liability on a municipality for the actions of its private subcontractor.” *Martinez v.*  
*Geo Grp., Inc.*, No. ED CV 18-1125-SP, 2020 WL 2496063, at \*20 (C.D. Cal. Jan. 7, 2020).



1 Plaintiffs also contend that Section 1983 liability against Riverside can be predicated on a  
2 ratification theory. FAC ¶ 53; Section 1983 Opp. at 9. To establish *Monell* liability via ratification,  
3 a plaintiff must allege that a final policymaker “knew of and specifically made a deliberate choice to  
4 approve” a constitutional violation. See Model Civ. Jury Instr. 9th Cir. 9.7 (2020); *Herd v. Cnty. of*  
5 *San Bernadino*, 311 F. Supp. 3d 1157, 1168 (C.D. Cal. 2018) (“The policymaker must have  
6 knowledge of the constitutional violation and actually approve of it.”) (citing *Lytle*, 382 F.3d at 987).  
7 A singular decision by a policymaker may be sufficient to trigger Section 1983 liability “even  
8 though the decision is not intended to govern future situations, but the plaintiff must show that the  
9 triggering decision was the product of a ‘conscious, affirmative choice’ to ratify the conduct in  
10 question.” *Lassiter v. City of Bremerton*, 556 F.3d 1049, 1055 (9th Cir. 2009) (quoting *Gillette v.*  
11 *Delmore*, 979 F.2d 1342, 1347 (9th Cir.1992)) (citations omitted). “[P]laintiff[s] must include  
12 factual allegations about actions that policymakers took in connection with their ‘approval’ of the  
13 misconduct that would support an inference that they actually ratified the [] alleged misconduct.”  
14 *Nguyen v. Cnty. of Orange*, No. 822CV01693DOCADS, 2023 WL 4682301, at \*3 (C.D. Cal. June 8,  
15 2023) (quoting *Mitchell v. Cnty. of Contra Costa*, 600 F.Supp.3d 1018, 1033 (N.D. Cal. 2022)).

16 Here, Plaintiffs point to various statements by members of the Riverside City Council and the  
17 Mayor of Riverside—made after the cancellation of the political rally—that arguably support the  
18 inference that the cancellation was ratified. See FAC at ¶ 32–34. These statements are sufficient to  
19 plausibly allege municipal liability via ratification, at least for pleading purposes. See *Hernandez v.*  
20 *City of San Jose*, 241 F. Supp. 3d 959, 979–80 (N.D. Cal. 2017), *aff’d in part, dismissed in part*, 897  
21 F.3d 1125 (9th Cir. 2018) (holding that a police chief’s statements praising the unconstitutional  
22 actions of his officers were sufficient to finding municipal liability under *Monell* ratification); *Drum*  
23 *v. City of Manhattan Beach*, No. CV 21-8492 PSG (KKX), 2022 WL 19039619, at \*5–6 (C.D. Cal.  
24 Nov. 8, 2022) (finding City Council vote and statements in support of the termination of defendant  
25 due to a disagreement with his prior statements was sufficient to plead *Monell* claim); *St. Maron*  
26 *Properties, L.L.C. v. City of Houston*, 78 F.4th 754, 761 (5th Cir. 2023) (finding *Monell* liability via  
27 ratification where, among other actions, the mayor and city council members made multiple  
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1 statements in support of an unlawful taking).<sup>8</sup>

## 2 **2. Defendant Anaheim**

3 Plaintiffs allege that Defendant Anaheim threatened the owners of the Grand Theater—where  
4 Plaintiffs had contracted to hold their political rally after it was cancelled in Riverside—through  
5 Code Enforcement Officer Oscar Ochoa, who threatened to put the Grand Theater’s conditional use  
6 permit “in jeopardy” if the event went through. FAC at ¶ 62. The Grand Theater’s decision to  
7 cancel Plaintiffs’ political rally is not, on its own, subject to Section 1983 liability because the  
8 Theater is a wholly private entity. Ochoa’s alleged threats to revoke the Theater’s conditional use  
9 permit, however, may be subject to Section 1983 liability if Ochoa coerced the Grand Theater to  
10 cancel the event rather than through mere persuasion. *See Kennedy v. Warren*, 66 F.4th 1199, 1207  
11 (9th Cir. 2023). In *Kennedy*, the Ninth Circuit adopted the Second Circuit’s four-factor test to  
12 distinguish between permissible government persuasion and impermissible government coercion of  
13 third parties in First Amendment litigation. *Id.* (citing *Nat’l Rifle Ass’n of Am. v. Vullo*, 49 F.4th  
14 700, 715 (2d Cir. 2022)).

15 To evaluate whether a government official has engaged in impermissible coercion of a third  
16 party, courts examine: (1) the government official’s word choice and tone; (2) whether the official  
17 has regulatory authority over the conduct at issue; (3) whether the recipient perceived the message as  
18 a threat; and (4) whether the communication refers to any adverse consequences if the recipient  
19 refuses to comply. *Id.* Here, the word choice alleged used (putting the Grand Theatre’s permit “in  
20 jeopardy”), by an official in the very department tasked with code enforcement, can be plausibly  
21 interpreted as a credible threat of adverse consequences. Thus, drawing all inferences in Plaintiff’s  
22 favor as the Court must for purposes of this Motion, these factors support a finding that

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24 <sup>8</sup> Riverside cavils that individual statements from Riverside’s officials cannot establish ratification  
25 since liability can only flow from a formal decision by the entire Council itself. Riverside Reply at  
26 10 [Dkt. No. 82]. The Court remains unpersuaded. Ratification need not be established solely  
27 through an express act of a municipal legislative or policymaking body. *See Hyland*, 117 F.3d at  
28 416 (“[R]atification does not require formal approval for the purpose of establishing a violation of  
federal law under § 1983.”). As the Ninth Circuit has explained, “To find otherwise would allow  
municipalities to ratify with impunity the unconstitutional actions of their officers, as long as they  
concealed that ratification by failing to report their actions through official channels.” *Id.*

1 impermissible coercion has been sufficiently pled.

2 Anaheim’s principal defense to this claim is to argue that Section 1983 does not allow  
3 *respondeat superior* liability, and that Ochoa (as a fairly low-level Anaheim official) did not have  
4 authority to revoke on his own the Grand Theater’s conditional use permit. Anaheim Motion at 18–  
5 19. But this misses the point. Plaintiff’s theory is not that Mr. Ochoa somehow took matters into his  
6 own hands and independently made the alleged threat, but that he was *directed* by Anaheim officials  
7 to take this action. See FAC ¶¶ 39–47, 66–67; Section 1983 Opp. at 12–15. If those instructions  
8 were given to Mr. Ochoa by Anaheim’s authorized policymakers, then Section 1983 liability could  
9 certainly attach. Indeed, the Supreme Court has made this very clear:

10 If the decision to adopt that particular course of action is properly made by that  
11 government's authorized decisionmakers, it surely represents an act of official  
12 government ‘policy’ as that term is commonly understood. More importantly, where  
13 action is *directed* by those who establish governmental policy, the municipality is  
14 equally responsible whether that action is to be taken only once or to be taken  
15 repeatedly.  
16 *Pembaur*, 475 U.S. at 481 (emphasis added); see also *Bd. of Cnty. Comm’rs of Bryan Cnty., Okl. v.*  
17 *Brown*, 520 U.S. 397, 404–05 (1997) (“[T]he conclusion that the action taken *or directed by the*  
18 *municipality or its authorized decisionmaker* itself violates federal law will also determine that the  
19 municipal action was the moving force behind the injury of which the plaintiff complains.”)  
20 (emphasis added). The Ninth Circuit has also found that lower-level city officials have final  
21 policymaking authority when they were left the responsibility of “internal management” and the  
22 policymakers “attempted not to interfere.” *Hyland*, 117 F.3d at 415.

23 All of that is sufficiently alleged here. As a foundational matter, the FAC alleges that Ochoa  
24 “had policy-making authority with respect to code enforcement.” FAC ¶ 63. The FAC also  
25 identifies public statements by Anaheim’s official communications channel that the municipality  
26 was “looking into” the issue, *id.* ¶¶ 40–41, alleges that officials “pushed for the event to be  
27 cancelled,” *id.* ¶ 47, and further identifies several statements by Riverside policymakers praising Mr.  
28

1 Ochoa’s actions immediately afterwards, *see, e.g., id.* ¶ 46 (statement by City Councilmember  
2 Moreno thanking Ochoa for his “diligence” in “helping ... avert a nightmare,”). *See also id.* ¶ 47.  
3 This is more than sufficient to maintain for pleading purposes that Ochoa had final policymaking  
4 authority, that his actions were directed by Anaheim as part of its efforts to “look into” the issue,  
5 and/or that his actions were subsequently ratified. The Section 1983 claim against Anaheim  
6 survives.

### 7 **B. Section 1985 Claims Against the Nonprofit Defendants**

8 Title 42 U.S.C. § 1985(3)—also known as the Ku Klux Klan Act of 1871—was enacted to  
9 protect southern Black people “from the violence of the vindictive Ku Klux Klan.” *Canlis v. San*  
10 *Joaquin Sheriff’s Posse Comitatus*, 641 F.2d 711, 720 (9th Cir. 1981). Since then, courts have noted  
11 that “it is reasonably clear that the drafters intended to extend the protections under [§] 1985(3) to  
12 other groups as well.” *Id.*; *see also Reichardt*, 591 F.2d at 505 (“Courts construing [§] 1985(3) have  
13 not limited its protection to racial or otherwise suspect classifications.”).

14 Section 1985(3) is split into two clauses. The first, known as the “equal protection clause,”  
15 makes in unlawful for:

16 two or more persons in any State or Territory [to] conspire or go in disguise on the  
17 highway or on the premises of another, for the purpose of depriving, either directly or  
18 indirectly, any person or class of persons of the equal protection of the laws, or of equal  
19 privileges and immunities under the laws; or for the purpose of preventing or hindering  
20 the constituted authorities of any State or Territory from giving or securing to all  
21 persons within such State or Territory the equal protection of the laws.

22 The second clause, known as the “support-or-advocacy clause,” creates liability for:

23 two or more persons [to] conspire to prevent by force, intimidation, or threat, any  
24 citizen who is lawfully entitled to vote, from giving his support or advocacy in a legal  
25 manner, toward or in favor of the election of any lawfully qualified person as an elector  
26 for President or Vice President, or as a Member of Congress of the United States; or to  
27 injure any citizen in person or property on account of such support or advocacy; in any  
28

1 case of conspiracy set forth in this section, if one or more persons engaged therein do,  
 2 or cause to be done, any act in furtherance of the object of such conspiracy, whereby  
 3 another is injured in his person or property, or deprived of having and exercising any  
 4 right or privilege of a citizen of the United States, the party so injured or deprived may  
 5 have an action for the recovery of damages occasioned by such injury or deprivation,  
 6 against any one or more of the conspirators.

7 42 U.S.C. § 1985(3).

8 Plaintiffs aver separate claims against the Nonprofit Defendants under both the “equal  
 9 protection” and “support-or-advocacy” clauses of Section 1985(3). FAC ¶¶ 75–96. Plaintiffs allege  
 10 that these Nonprofit Defendants “had a plan” to prevent Plaintiffs from conducting their rally on July  
 11 17, 2021, and entered into an “agreement and/or meeting of the minds” with the Municipal  
 12 Defendants to achieve a common goal. *Id.* ¶¶ 76–83, 91–93. The allegations against the Nonprofit  
 13 Defendants are largely identical and primarily allege that these “organizations ... conspired with or  
 14 sought to influence the GOVERNMENT DEFENDANTS to deprive Plaintiffs of their First  
 15 Amendment Rights and, through force, intimidation, or threats, sought to deprive individual  
 16 Plaintiffs from giving their support or advocacy in a legal manner toward or in favor of the election  
 17 of Plaintiffs.” *See id.* ¶ 24.<sup>9</sup>

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18  
 19 <sup>9</sup> The specific allegations against the Nonprofit Defendants (to the extent there are any) are as  
 20 follows. **LULAC**: Defendant LULAC “threatened economic reprisal and statewide/national  
 21 boycotts of the Riverside Convention Center if officials of Defendant RIVERSIDE did not force  
 22 cancellation” of Plaintiffs’ political rally. FAC ¶ 15. **NAACP**: Defendant NAACP is alleged to  
 23 have “encouraged its supporters to fraudulently register for tickets to the PUT AMERICA FIRST  
 24 rally with no intention of attending, in order to prevent others from attending and to depress  
 25 attendance, and conspired with one or more other Defendants to deprive Plaintiffs of their  
 26 constitutional rights and deprive Plaintiff prospective audience members from lending support-or-  
 27 advocacy toward the election of Plaintiffs GAETZ and GREENE, candidates for federal office.” *Id.* ¶  
 28 ¶ 16. **Antiracist Riverside**: “Janice Rooths, of Defendant ANTIRACIST RIVERSIDE, urged  
 ‘friends and allies’ to act on the NAACP’s suggestion [to register for tickets with no intention of  
 intending] and forwarded the NAACP suggestion to Gaby Plascencia, member of the City Council  
 of Defendant RIVERSIDE, who thanked her for her advocacy in getting the event cancelled.” *Id.* ¶  
 37. **League of Women Voters**: “Defendant LEAGUE OF WOMEN VOTERS RIVERSIDE asked  
 that the Mayor and City Council of Defendant RIVERSIDE ‘demand that the Riverside Convention  
 Center cancel its agreement to facilitate’ the America First rally, threatened ‘repercussions,’ and

1 The Court addresses each claim in turn.

2 **1. The Equal Protection Clause Claim**

3 The equal protection clause of the Ku Klux Klan Act requires: (1) a conspiracy; (2)  
4 for the purpose of depriving, either directly or indirectly, any person or class of persons of  
5 the equal protection of the laws, or of equal privileges and immunities under the laws; (3) an  
6 act in furtherance of this conspiracy; (4) whereby a person is either injured in their person or  
7 property or deprived of any right or privilege of a citizen of the United States. *Sever v.*  
8 *Alaska Pulp Corp.*, 978 F.2d 1529, 1536 (9th Cir. 1992) (quoting *United Bhd. of Carpenters*,  
9 463 U.S. at 828–29). Plaintiffs’ Section 1985(3) claim under the equal protection clause fails  
10 as a matter of law because the FAC has not plausibly alleged a conspiracy or the required  
11 animus.

12 To meet the first element, “the plaintiff must state specific facts to support the  
13 existence of the claimed conspiracy.” *Burns v. County of King*, 883 F.2d 819, 821 (9th Cir.  
14 1989) (citing *Coverdell v. Dept. of Social and Health Servs.*, 834 F.2d 758, 769 (9th Cir.  
15 1987)). “A plaintiff alleging a conspiracy under § 1985(3) must establish: the existence of a  
16 conspiracy to deprive the plaintiff of the equal protection of the laws; an act in furtherance of  
17 the conspiracy; and a resulting injury.” *Scott v. Ross*, 140 F.3d 1275, 1284 (9th Cir. 1998).  
18 “[A] conspiracy may be inferred from conduct and need not be proven by evidence of an  
19 express agreement.” *Ward v. Equal Emp. Opportunity Comm’n*, 719 F.2d 311, 314 (9th Cir.  
20 1983). However, “[a] mere allegation of conspiracy without factual specificity is  
21 insufficient” for § 1985(3) liability. *Karim-Panahi*, 839 F.2d at 626.

22 Here, even accepting as true all of Plaintiffs’ assertions in the FAC, there simply are no  
23

24 asked that City Officials ‘make the Convention Center staff fully aware of the price to be paid for  
25 hosting’ the event.” *Id.* ¶ 38. **Riverside County Democratic Party**: Defendant Riverside County  
26 Democratic Party’s “Chair, Tisa Rodriguez, urged supporters to call the Riverside Convention  
27 Center and pressure it to cancel the PUT AMERICA FIRST political rally.” *Id.* ¶ 21. **Occupy**  
28 **Democrats**: After Defendants RIVERSIDE and RAINCROSS cancelled Plaintiffs’ event in  
Riverside, they issued a tweet urging their supporters to “[Retweet] IF EVERY CITY IN THE REST  
OF [Plaintiffs’] TOUR SHOULD DO THE SAME!” *Id.* ¶ 23. **Unidos, GRHCC, Women’s**  
**March Action**: No specific allegations.

1 specific factual allegations of a plausible conspiracy between Defendants. None. Plaintiffs’  
2 Opposition summarizes the relevant conspiracy allegations as follows:

3 [T]he period of the conspiracy spanned the time leading up to the cancellation of the  
4 Plaintiffs’ political rallies scheduled for July 17, 2021, and the object of the conspiracy  
5 was to prevent Plaintiffs from conducting their political rallies due to the viewpoints of  
6 the scheduled speakers, Representatives Gaetz and Greene. *See* FAC ¶¶ 76-78, 81-85.  
7 Each of the Defendants is plainly identified, *see* FAC ¶ 7, and it is clearly stated that  
8 they conspired by means of cancellation of event contracts, threats, intimidation, and  
9 collusion to influence same. *See* FAC ¶¶ 50-88. The conspiracy led to the deprivation  
10 of Plaintiffs’ constitutional rights through the actual cancellation of the rallies, thereby  
11 directly impeding their ability to speak and associate freely as guaranteed by the First  
12 Amendment. *See* FAC ¶¶ 76-88. The identification of this information is sufficient to  
13 plead Plaintiffs’ prima facie case for conspiracy under § 1985(3).

14 Section 1985 Opp. at 13.

15 That is not enough. The allegations of the purported conspiracy, distilled to their essence,  
16 amount to the claim that: (1) Nonprofit Defendants lobbied the Municipal Defendants to cancel the  
17 events, and (2) Nonprofit Defendants mobilized their members to speak out and potentially boycott  
18 the municipalities themselves. *Id.* But what is notably missing in the FAC are plausible  
19 allegations—with specific facts—that there was a “meeting of the minds” or an “agreement”  
20 between the Nonprofit Defendants and the governmental entities. Although no case is directly on  
21 point, where that necessary agreement has not been plausibly alleged this Circuit has not hesitated to  
22 dismiss. *See Frazier*, 116 F.3d 1485, 1997 WL 349139 at \*3 (allegations “show[] no more than that  
23 some of the various defendants occasionally met with each other and may have discussed [Plaintiffs’  
24 political rally]. This is not sufficient to support an inference [] of ... a ‘meeting of the minds.’”);  
25 *Lacey v. Maricopa*, 693 F.3d 896, 937 (9th Cir. 2012) (“The conclusory conspiracy allegations ... do  
26 not define the scope of any conspiracy involving [Defendants], what role [they] had, or when or how  
27 the conspiracy operated.”); *see also Steshenko v. Albee*, 70 F. Supp. 3d 1002, 1015 (N.D. Cal. 2014)

1 (“Plaintiff has not alleged sufficient specific facts regarding the alleged conspiracy, including: (1) a  
2 specific agreement between [Defendants]; (2) the scope of the conspiracy; (3) the role of [the  
3 Defendants] in the conspiracy; [and] ... (4) ... how the conspiracy operated.”).<sup>10</sup>

4 Plaintiffs argue that Defendants’ conspiracy is evidenced by their shared common objective  
5 to “impede Plaintiffs and attendees from exercising their First Amendment rights” at the July 17,  
6 2021 rally and that the common objective is established by the “strikingly similar character and  
7 substance of the threats they made.” Section 1985 Opp. at 8–10. Again, that is legally insufficient.  
8 Although a conspiracy can undoubtedly be shown via circumstantial evidence, “to establish violation  
9 of Section 1985(3), *plaintiff will have to do more than show independent parallel behavior on the*  
10 *part of the defendants.*” *Reichardt*, 396 F. Supp. at 1019 (emphasis added). And that is all that has  
11 been plausibly alleged here: independent parallel behavior.<sup>11</sup>

12 Indeed, only one non-conclusory fact is alleged about how the Nonprofit Defendants  
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14 <sup>10</sup> These factual allegations are far from the types of circumstantial evidence typically sufficient to  
15 plead acts in furtherance of a conspiracy under § 1985(3). *See, e.g., Scott*, 140 F.3d at 1284–85  
16 (finding a plausible conspiracy to violate plaintiff’s rights via “anti-cult deprogramming” under §  
17 1985(3) where defendants knowingly hired an involuntary programming expert, met to discuss the  
18 legal ramifications of abducting and deprogramming the plaintiff, and had previously  
19 “deprogrammed” plaintiff’s younger siblings); *Mendocino Env’t Ctr. v. Mendocino Cnty.*, 192 F.3d  
20 1283, 1302 (9th Cir. 1999) (finding § 1985(3) conspiracy between officers of the Oakland police  
21 department and agents of the FBI where the police failed to exercise judgement independent of the  
22 FBI, had a division that cooperated with the FBI, and all parties repeated identical misinformation  
23 about the plaintiff); *United Steelworkers of Am. v. Phelps Dodge Corp.*, 865 F.2d 1539, 1545 (9th  
24 Cir. 1989) (finding § 1985(3) conspiracy where the defendant met with law enforcement about  
25 striking members of plaintiff’s union and whose desire to have the striking workers arrested came to  
26 fruition several weeks later after an additional meeting between the defendant and law enforcement);  
27 *Allen v. City of Graham*, No. 1:20-CV-997, 2021 WL 2223772, at \*8 (M.D.N.C. June 2, 2021)  
28 (finding a plausible conspiracy to disrupt plaintiff’s “March to the Polls” where non-governmental  
defendants gave orders and assigned duties to City and County employees and governmental  
defendants worked in direct coordination with each other).

<sup>11</sup> What’s more, the alleged threats by the Nonprofit Defendants were purportedly made to the  
municipal entities—in other words, *to their alleged co-conspirators*. It strains credulity to argue, as  
Plaintiffs do here, that these threats of economic reprisal if the rally went forward—made to their co-  
conspirators—are somehow evidence of an agreement with those same entities that were the targets  
of the economic intimidation. In any event, Plaintiffs do not cite to any case upholding a conspiracy  
theory on similar facts.



1 purportedly worked together in furtherance of the conspiracy. Plaintiffs assert that “Janice Rooths,  
2 of Defendant ANTIRACIST RIVERSIDE, urged ‘friends and allies’ to act on the NAACP’s  
3 suggestion [to fraudulently register for tickets] and forwarded the NAACP suggestion to Gaby  
4 Plascencia, member of the City Council of Defendant RIVERSIDE, who thanked her for her  
5 advocacy in getting the event cancelled.” FAC ¶ 37. Emails between defendants can help establish  
6 conspiracy under § 1985(3). *Nat’l Coal. on Black Civic Participation v. Wohl*, 661 F. Supp. 3d 78,  
7 125 (S.D.N.Y. 2023) (“*Wohl II*”) (holding that emails between defendants regarding a published  
8 robocall to roughly 85,000 phone numbers across the United States established a plausible  
9 conspiracy between defendants). But here, this single email is insufficient to plead a meeting of the  
10 minds between the parties. All that can be plausibly inferred from this communication is that some  
11 of the Nonprofit Defendants were forwarding advocacy emails. It shows absolutely nothing to  
12 support an actual agreement with the final policymaking officials (or their agents) who cancelled the  
13 rally.<sup>12</sup> In summary, Plaintiffs’ Section 1985(3) claims fails because the conspiracy element cannot  
14 be plausibly alleged.

15 In addition, to maintain a claim under the equal protection clause of Section 1985(3), it is not  
16 enough to assert invidious racial discrimination; Plaintiffs must also allege that they are a member of  
17 a protected class that has been subject to discrimination on that basis. *Manistee Town Center v. City*  
18 *of Glendale*, 227 F.3d 1090, 1095 (9th Cir. 2000) (“A cause of action under the first clause of §  
19 1985(3) cannot survive a motion to dismiss absent an allegation of class-based animus.”); *Canlis*,  
20 641 F.2d at 721 (“The law of this circuit is clear: the plaintiff must be a member of the class  
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22 <sup>12</sup> The emptiness of Plaintiffs’ conspiracy allegation is further highlighted by two allegations against  
23 Defendants NAACP and LULAC. Plaintiffs allege that LULAC threatened a boycott of the  
24 Riverside Convention Center if Plaintiffs’ rally went forward, FAC ¶ 36, while also alleging that the  
25 NAACP encouraged people to register for Plaintiffs’ political rally in Riverside in order to deprive  
26 Plaintiffs’ supports from securing tickets. *Id.* ¶ 37. Under Plaintiffs’ theory, these two organizations  
27 were members of the same conspiracy, even though NAACP’s “scheme” to register as many  
28 attendees as possible at the Riverside Convention Center is the exact opposite of LULAC’s call to  
boycott the Riverside Convention Center. Furthermore, the NAACP’s supposed plan would be  
thwarted by the overall conspiracy, given that their goal was predicated on the event **actually**  
**happening**.

1 discriminated against to claim the benefits of § 1985(3)[‘s equal protection clause.】<sup>13</sup> There is a  
2 live debate on whether the animus required under Section 1985(3)’s equal protection clause must be  
3 racial in nature, or whether some other class-based discrimination is also covered. *Pasadena*  
4 *Republican Club v. W. Just. Ctr.*, 424 F. Supp. 3d 861, 878 (C.D. Cal. 2019), *aff’d*, 985 F.3d 1161  
5 (9th Cir. 2021) (“It does not appear that the Ninth Circuit has addressed whether § 1985(3) reaches  
6 conspiracies motivated by political [ ] animus.”) (citing *Pelozo v. Capistrano Unified Sch. Dist.*, 37  
7 F.3d 517, 524 (9th Cir. 1994)).

8 The Court need not resolve this debate since “Plaintiffs have not asserted that their 1985(3)  
9 Equal Protection claim is based on a class defined either by political affiliation or political  
10 viewpoint.” Section 1985 Opp. at 26 n.5. “Plaintiffs have alleged ‘racial animus’ here.” *Id.* To that  
11 end, Plaintiffs have set forth various theories for what class-based discrimination they are alleging.  
12 Plaintiffs first contend that this animus is evident in Defendants’ rhetoric accusing *Plaintiffs* of racial  
13 intolerance. See FAC ¶ 85 (Defendants accused Plaintiffs Gaetz and Taylor-Greene of “espous[ing]  
14 views that ‘put[ ] the Latino Community in harm’s way,’ that would be a ‘stain on our multi-racial  
15 diverse city,’ that ‘spread[ ] hate against the Jewish faithful,’ that appeal to a ‘racist, angry, extremist  
16 group of radical, right-wing zealots,’ and that constitute ‘racist rhetoric.’”).<sup>14</sup> In their Opposition,

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17  
18 <sup>13</sup> The distinction between the equal protection clause of Section 1985(3) and the support-or-  
19 advocacy clause is important because while the equal protection clause requires pleading racial  
20 animus, many courts have held that the support-or-advocacy clause does not. See, e.g., *Krabach v.*  
21 *King Cnty.*, No. 2:22-CV-1252-BJR, 2023 WL 7018431, at \*5 (W.D. Wash. Oct. 25, 2023); *Federer*  
22 *v. Gephardt*, 363 F.3d 754, 760 (8th Cir. 2004); *Colo. Mont. Wyo. State Area Conf. of NAACP v.*  
23 *U.S. Election Integrity Plan*, 653 F. Supp. 3d 861, 869 n.2 (D. Colo. 2023); *Cervini v. Cisneros*, 593  
24 F. Supp. 3d 530, 536–38 (W.D. Tex. 2022) (collecting cases). The Supreme Court in *Kush v.*  
25 *Rutledge*, 460 U.S. 719 (1983) did not squarely reach the question of whether the support-or-  
26 advocacy clause of Section 1985(3) requires race-based animus, but it did hold that because Section  
27 1985(2) did not contain equal protection language, there was no requirement under Section 1985(2)  
28 to plead race-based animus. *Id.* at 723. The second portion of Section 1985(3), like the first portion  
of Section 1985(2), lacks the equal protection language, which supports the conclusion that the  
support-or-advocacy clause, like Section 1985(2), may ultimately be held to lack the requirement to  
plead race-based animus. In any event, the Nonprofit Defendants do not argue that racial animus is  
required for the support-or-advocacy clause, and for that reason the Court only addresses it in the  
context of the equal protection clause.

<sup>14</sup> Plaintiffs allege that, “[o]ne or more of Plaintiffs’ anticipated audience members are members of a

1 Plaintiffs implicitly assert that Defendants were motivated by invidious racial animus against white  
2 people. *See* Section 1985 Opp. at 24–26. Then, at oral argument, Plaintiffs’ counsel argued that the  
3 racial animus was Defendants’ hatred towards Plaintiffs’ supporters, who include racial minorities  
4 unable to attend the event. [Dkt. No. 90].

5 Whatever shifting theory of animus is accepted for purposes of this Motion, Plaintiffs’  
6 Section 1985(3) equal protection claim nonetheless fails to plead the necessary allegations in non-  
7 conclusory terms. *See Johnson v. City of Olympia*, No. C17-5403-MJP, 2018 WL 4681554, at \*3  
8 (W.D. Wash. Sept. 28, 2018) (quoting *Lindsey v. SLT Los Angeles, LLC*, 447 F.3d 1138, 1152 (9th  
9 Cir. 2006)) (animus to be shown through circumstantial evidence must be “specific and  
10 substantial”). Post *Twombly*, a court is not forced to robotically to accept pleadings that proffer  
11 wholly generalized affirmations of the required elements. The FAC serves cold a thin gruel of  
12 conclusions. There is no racial animus plausibly alleged here. The alleged discrimination begins  
13 and ends with one word: politics. Plaintiffs may disavow it, but nothing more is behind their Section  
14 1985(3) claim, and to date neither the Ninth Circuit nor the Supreme Court has held that the Ku Klux  
15 Klan Act has been broadened to cover political party as a protected class.

## 16 **2. Conspiracy under Support-or-Advocacy Clause**

17 Plaintiffs’ second § 1985(3) claim—asserted against the Nonprofit Defendants under the  
18 support-or-advocacy clause—fares no better. As discussed above, Plaintiffs are unable to allege  
19 plausibly the existence of a conspiracy, a required element under this clause as well. For that reason  
20 alone, the fourth claim must be dismissed.

21 But the fourth cause of action is deficient for an independent reason. A plaintiff asserting a  
22 claim under this subsection must also establish that the conspiracy’s purpose was to force,  
23 intimidate, or threaten an individual legally entitled to vote who is engaging in lawful activity related  
24 to voting in federal elections. *See, e.g., Nat’l Coalition on Black Civic Participation v. Wohl*, 498 F.

25 \_\_\_\_\_  
26 protected class who strongly objected to Defendants’ efforts to bar them from hearing alternative  
27 viewpoints of interest to them and to their protected-class community,” but they do not define or  
28 plead a protected class. FAC at ¶ 86. Plaintiffs, including the campaign committees, do not plead  
that they are members of a discriminated class. *See generally* FAC.

1 Supp. 3d 457, 486–87 (S.D.N.Y. 2020) (“*Wohl I*”). See also *Andrews v. D’Souza*, --- F.Supp.3d ----,  
2 No. 1:22-CV-04259-SDG, 2023 WL 6456517, at \*7 (N.D. Ga. Sept. 30, 2023) (adopting the *Wohl I*  
3 support-or-advocacy clause § 1985(3) standard). The intended injury resulting from the conspiracy  
4 under the support-or-advocacy clause “does not need to be one of violence or bodily harm; rather,  
5 ‘economic harm, legal action, dissemination of personal information, and surveillance can qualify  
6 depending on the circumstances.’” *Krabach*, No. 2:22-CV-1252-BJR, 2023 WL 7018431, at \*6  
7 (quoting *Wohl I*, 498 F. Supp. 3d at 477). Plaintiffs’ FAC fails to plausibly allege this requirement.

8 In Section 1985(3) support-or-advocacy clause cases held to be sufficient, plaintiffs have  
9 advanced plausible claims that *specific* voters were intimidated from voting or giving their support  
10 or advocacy to a federal campaign, or have similarly alleged that a reasonable person would be  
11 plausibly intimidated by defendants’ actions.<sup>15</sup> Here, Plaintiffs fail to allege that *any* specific voter

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12  
13 <sup>15</sup> See, e.g. *Krabach*, No. 2:22-CV-1252-BJR, 2023 WL 7018431, at \*6 (“County Defendants have  
14 plausibly alleged that Plaintiff’s signs intimidated voters, citing to multiple emails and telephone  
15 calls that Director Wise received from King County voters who stated that the signs intimidated  
16 them. Indeed, the County Defendants cite to a social media post by Plaintiff that appears to indicate  
17 her clear intent to intimidate potential voters: ‘Let’s put the FEAR OF GOD in some ballot-  
18 trafficking mules!’”) (citation omitted); *D’Souza*, No. 1:22-CV-04259-SDG, 2023 WL 6456517, at  
19 \*8–9 (“[Plaintiff] alleges that, because of Defendants’ intimidation, he did not use a drop box to  
20 deliver ballots for himself and his family in the subsequent May 2022 primary election; he and his  
21 family have changed their voting patterns; and he is fearful of voting in the future and the methods  
22 he may use to do so .... Defendants themselves accused [plaintiff] of being a ballot mule,  
23 participating in an illegal voting conspiracy, having engaged in unrelated violent conduct, all while  
24 displaying blurred and unblurred images of [plaintiff’s] face and license plate. Such actions  
25 plausibly intimidate a reasonable person in connection with voting and advocacy for federal  
26 candidates.”); *Colo. Mont. Wyo. State Area Conf. of NAACP*, 653 F. Supp. 3d at 870 (“Yvette  
27 Roberts, a registered Colorado voter and resident of Grand Junction, Colorado, submitted a  
28 declaration stating that she felt intimidated by [Defendants] who visited her home after the 2020  
election ... Ms. Roberts states that she felt intimidated and was concerned by Defendants’ actions  
and lodged a complaint with the Office of the Colorado Secretary of State.”); *Cervini*, 593 F. Supp.  
3d at 532, 539 (finding plausible a Section 1985(3) claim where defendants in at least forty vehicles  
surrounded a campaign bus on the highway, forcing it to nearly stop, leading to one car slamming  
into a campaign staffer’s car); *Wohl I*, 498 F.Supp.3d at 483–84 (holding that defendants’ campaign  
of commissioning over 85,000 robocalls directed at Black voters with “references to arrest warrants,  
outstanding debt, and mandatory vaccines may cause reasonable Black voters to resist voting out of  
fear” especially where “Individual Plaintiffs repeatedly attest that they were frightened and enraged  
by the calls”); cf. *Ariz. Democratic Party v. Ariz. Republican Party*, No. CV-16-03752-PHX-JJT,  
2016 WL 8669978, at \*6–10 (D. Ariz. Nov. 4, 2016) (holding plaintiffs did not plausibly establish

1 was intimidated from providing their support or advocacy to Plaintiffs’ reelection campaigns, nor did  
 2 they allege facts that show how a reasonable voter could be intimidated. Furthermore, these support-  
 3 or-advocacy clause cases involve defendants whose intimidation and threats were *directly targeted*  
 4 *at voters*. That is not alleged in the present action. Plaintiffs’ theory is that the Nonprofit  
 5 Defendants threatened economic boycotts, “economic pressure tactics,” a “fraudulent ‘reserve and  
 6 no-show’ scheme,” and “public and political pressure tactics” against the municipal entities. Section  
 7 1985 Opp. at 9–10. There is nothing alleged that purports to show force, intimidation, or threats  
 8 against the attendees of the rally.<sup>16</sup> Indeed, Plaintiffs have failed to allege even one example of a  
 9 voter who claims to have been intimidated by Defendants’ emails and tweets. In short, the FAC  
 10 completely fails to allege any conduct that could be, even plausibly, construed as intimidation of a  
 11 voter. “Viewed in the light of its origin as a reaction against the ‘murders, whippings, and beatings  
 12 committed by rogues in white sheets in the postbellum South,’ [Section 1985(3) of] the Ku Klux  
 13 Klan Act obviously meant to its framers, when it spoke of ‘force, intimidation, or threat’ something  
 14 much more serious and terrifying” than tweets and public statements. *Gill v. Farm Bureau Life Ins.*  
 15 *Co. of Mo.*, 906 F.2d 1265, 1269 (8th Cir. 1990); *accord D’Souza*, No. 1:22-CV-04259-SDG, 2023  
 16 WL 6456517, at \*8 (dismissing Section 1985(3) case against an individual defendant who was in a  
 17 business agreement with the other defendants who plausibly intimidated voters because the  
 18 individual defendant did not make any intimidating statements and was not plausibly connected to  
 19 the underlying unlawful conspiracy).

## 20 V. LEAVE TO AMEND

21 A party should be granted leave to amend “if it appears at all possible that the plaintiff can

22 \_\_\_\_\_  
 23 voter intimidation under Section 1985(3) support-or-advocacy clause where defendants trained  
 24 hundreds of people to “follow voters out into the parking lot, ask them questions, take their pictures  
 and photograph their vehicles and license plate”).

25 <sup>16</sup> Furthermore, Ochoa’s threat to the Grand Theater is three degrees of separation from any lawful  
 26 voter in a federal election. Plaintiffs allege that Defendants conspired together to cancel their  
 27 political rally and, because of the conspiracy, Ochoa threatened the Grand Theater, which  
 28 subsequently cancelled the event and this cancellation intimidated and threatened voters. FAC at ¶¶  
 39–49. This Rube Goldberg-style theory of liability is far too attenuated to be actionable.

1 correct the defect.” *Balistreri v. Pacifica Police Dep’t*, 901 F.2d 696, 701 (9th Cir. 1988) (quoting  
2 *Breier v. N. Cal. Bowling Proprietors’ Ass’n*, 316 F.2d 787, 790 (9th Cir. 1963)). Here, Plaintiffs  
3 have failed to articulate a viable Section 1985 theory despite filing an amended complaint and an  
4 opportunity to make an offer of proof in the underlying briefing and oral argument. No additional  
5 facts have been proffered or suggested. On this record, the Court finds that further amendment  
6 would be futile, and therefore dismisses the third and fourth claims without leave to amend. *See*,  
7 *e.g.*, *Steshenko v. Gayrard*, 70 F. Supp. 3d 979, 1000 (N.D. Cal. 2014) (denying leave to amend in a  
8 Section 1985(3) case because plaintiff “fails to allege additional facts from which a conspiracy can  
9 be plausibly inferred” after the complaint had been previously amended once).

10 **VI. CONCLUSION**

11 For the foregoing reasons, Municipal Defendants’ Section 1983 Motions are *denied*, and  
12 Nonprofit Defendants’ Section 1985 Motions are *granted*.

13 Dated: March 22, 2024



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15 Hernán D. Vera  
16 United States District Judge  
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